MISSISSIPPI LEGISLATURE

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REGULAR SESSION 2023

By: Representative Boyd (19th)

To: Accountability, Efficiency, Transparency; Appropriations

### HOUSE BILL NO. 1153

AN ACT TO AMEND SECTION 7-7-213, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT INVESTIGATIVE AND AUDIT COSTS INCURRED BY INDEPENDENT SPECIALISTS OR FIRMS CONTRACTED BY THE STATE AUDITOR MAY BE PAID AS A PERCENTAGE OF THE RECOVERY; TO AMEND SECTION 7-7-211, MISSISSIPPI CODE OF 1972, TO CONFORM TO THE PRECEDING SECTION; AND FOR RELATED PURPOSES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
 SECTION 1. Section 7-7-213, Mississippi Code of 1972, is
 amended as follows:

7-7-213. (1) The costs of audits and other services 10 required by Sections 7-7-201 through 7-7-215, except for those 11 12 audits and services authorized by Section 7-7-211(k) which shall 13 be funded by appropriations made by the Legislature from such funds as it deems appropriate, shall be paid from a special fund 14 15 hereby created in the State Treasury, to be known as the State Department of Audit Fund, into which will be paid each year the 16 amounts received for performing audits required by law. Except 17 18 for any municipality required under this chapter to be audited by 19 the State Auditor, the amounts to be charged for performing audits 20 and other services shall be the actual cost, not to exceed G1/2H. B. No. 1153 ~ OFFICIAL ~ 23/HR43/R1763

21 Thirty-five Dollars (\$35.00) per man-hour plus the actual cost of 22 any independent specialist firm contracted by the State Auditor to assist in the performance of the audit. Costs paid for 23 independent specialists or firms contracted by the State Auditor 24 25 shall be paid by the audited entity through the State Auditor to 26 the specialist or firm conducting the audit. In the event of 27 failure by any unit of government to pay the charges authorized 28 herein, the Department of Audit shall notify the State Fiscal 29 Officer, and upon a determination that the charges are substantially correct, the State Fiscal Officer shall notify the 30 31 defaulting unit of his determination. If payment is not made within thirty (30) days after such notification, the State Fiscal 32 33 Officer shall notify the State Treasurer and Department of Public Accounts that no further warrants are to be issued to the 34 35 defaulting unit until the deficiency is paid.

36 (2)The cost of any service by the department not required 37 of it under the provisions of the cited sections but made necessary by the willful fault or negligence of an officer or 38 39 employee of any public office of the state shall be recovered (i) 40 from such officer or employee and/or surety on official bond 41 thereof and/or (ii) from the individual, partnership, corporation or association involved, in the same manner and under the same 42 43 terms, when necessary, as provided the department for recovering public funds in Section 7-7-211. Investigative and audit costs 44

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# 45 <u>incurred by independent specialists or firms contracted by the</u> 46 State Auditor may be paid as a percentage of the recovery.

47 The State Auditor shall deliver a copy of any audit of (3)the fiscal and financial affairs of a county to the chancery clerk 48 49 of such county and shall deliver a notice stating that a copy of 50 such audit is on file in the chancery clerk's office to some newspaper published in the county to be published. 51 If no 52 newspaper is published in the county, a copy of such notice shall 53 be delivered to a newspaper having a general circulation therein.

54 SECTION 2. Section 7-7-211, Mississippi Code of 1972, is 55 amended as follows:

56 7-7-211. The department shall have the power and it shall be 57 its duty:

(a) To identify and define for all public offices of
the state and its subdivisions generally accepted accounting
principles or other accounting principles as promulgated by
nationally recognized professional organizations and to consult
with the State Fiscal Officer in the prescription and
implementation of accounting rules and regulations;

(b) To provide best practices, for all public offices
of regional and local subdivisions of the state, systems of
accounting, budgeting and reporting financial facts relating to
said offices in conformity with legal requirements and with
generally accepted accounting principles or other accounting
principles as promulgated by nationally recognized professional

H. B. No. 1153 23/HR43/R1763 PAGE 3 (ENK\EW) organizations; to assist such subdivisions in need of assistance in the installation of such systems; to revise such systems when deemed necessary, and to report to the Legislature at periodic times the extent to which each office is maintaining such systems, along with such recommendations to the Legislature for improvement as seem desirable;

(c) To study and analyze existing managerial policies,
methods, procedures, duties and services of the various state
departments and institutions upon written request of the Governor,
the Legislature or any committee or other body empowered by the
Legislature to make such request to determine whether and where
operations can be eliminated, combined, simplified and improved;

82 To postaudit each year and, when deemed necessary, (d) preaudit and investigate the financial affairs of the departments, 83 institutions, boards, commissions, or other agencies of state 84 85 government, as part of the publication of a comprehensive annual 86 financial report for the State of Mississippi, or as deemed necessary by the State Auditor. In complying with the 87 88 requirements of this paragraph, the department shall have the 89 authority to conduct all necessary audit procedures on an interim 90 and year-end basis;

91 (e) To postaudit and, when deemed necessary, preaudit 92 and investigate separately the financial affairs of (i) the 93 offices, boards and commissions of county governments and any 94 departments and institutions thereof and therein; (ii) public

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95 school districts, departments of education and junior college districts; and (iii) any other local offices or agencies which 96 97 share revenues derived from taxes or fees imposed by the State Legislature or receive grants from revenues collected by 98 99 governmental divisions of the state; the cost of such audits, 100 investigations or other services to be paid as follows: Such part 101 shall be paid by the state from appropriations made by the 102 Legislature for the operation of the State Department of Audit as 103 may exceed the sum of Thirty-five Dollars (\$35.00) per man-hour 104 for the services of each staff person engaged in performing the 105 audit or other service plus the actual cost of any independent 106 specialist firm contracted by the State Auditor to assist in the 107 performance of the audit, which sum shall be paid by the county, 108 district, department, institution or other agency audited out of 109 its general fund or any other available funds from which such 110 payment is not prohibited by law. Costs paid for independent 111 specialists or firms contracted by the State Auditor shall be paid by the audited entity through the State Auditor to the specialist 112 113 or firm conducting the postaudit; however, investigative and audit 114 costs incurred by independent specialists or firms contracted by 115 the State Auditor may be paid as a percentage of the recovery. 116 Each school district in the state shall have its financial records audited annually, at the end of each fiscal year, either 117 by the State Auditor or by a certified public accountant approved 118 119 by the State Auditor. Beginning with the audits of fiscal year

H. B. No. 1153 **~ OFFICIAL ~** 23/HR43/R1763 PAGE 5 (ENK\EW) 120 2010 activity, no certified public accountant shall be selected to 121 perform the annual audit of a school district who has audited that 122 district for three (3) or more consecutive years previously. 123 Certified public accountants shall be selected in a manner 124 determined by the State Auditor. The school district shall have 125 the responsibility to pay for the audit, including the review by 126 the State Auditor of audits performed by certified public 127 accountants;

128 To postaudit and, when deemed necessary, preaudit (f) and investigate the financial affairs of the levee boards; 129 130 agencies created by the Legislature or by executive order of the Governor; profit or nonprofit business entities administering 131 132 programs financed by funds flowing through the State Treasury or 133 through any of the agencies of the state, or its subdivisions; and all other public bodies supported by funds derived in part or 134 135 wholly from public funds, except municipalities which annually 136 submit an audit prepared by a qualified certified public accountant using methods and procedures prescribed by the 137 138 department;

(g) To make written demand, when necessary, for the recovery of any amounts representing public funds improperly withheld, misappropriated and/or otherwise illegally expended by an officer, employee or administrative body of any state, county or other public office, and/or for the recovery of the value of any public property disposed of in an unlawful manner by a public

145 officer, employee or administrative body, such demands to be made 146 (i) upon the person or persons liable for such amounts and upon 147 the surety on official bond thereof, and/or (ii) upon any 148 individual, partnership, corporation or association to whom the 149 illegal expenditure was made or with whom the unlawful disposition 150 of public property was made, if such individual, partnership, 151 corporation or association knew or had reason to know through the 152 exercising of reasonable diligence that the expenditure was 153 illegal or the disposition unlawful. Such demand shall be premised on competent evidence, which shall include at least one 154 155 (1) of the following: (i) sworn statements, (ii) written 156 documentation, (iii) physical evidence, or (iv) reports and 157 findings of government or other law enforcement agencies. Other 158 provisions notwithstanding, a demand letter issued pursuant to 159 this paragraph shall remain confidential by the State Auditor 160 until the individual against whom the demand letter is being filed 161 has been served with a copy of such demand letter. If, however, 162 such individual cannot be notified within fifteen (15) days using 163 reasonable means and due diligence, such notification shall be 164 made to the individual's bonding company, if he or she is bonded. 165 Each such demand shall be paid into the proper treasury of the 166 state, county or other public body through the office of the 167 department in the amount demanded within thirty (30) days from the date thereof, together with interest thereon in the sum of one 168 169 percent (1%) per month from the date such amount or amounts were

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H. B. No. 1153 23/HR43/R1763 PAGE 7 (ENK\EW) 170 improperly withheld, misappropriated and/or otherwise illegally 171 In the event, however, such person or persons or such expended. 172 surety shall refuse, neglect or otherwise fail to pay the amount 173 demanded and the interest due thereon within the allotted thirty 174 (30) days, the State Auditor shall have the authority and it shall 175 be his duty to institute suit, and the Attorney General shall prosecute the same in any court of the state to the end that there 176 shall be recovered the total of such amounts from the person or 177 178 persons and surety on official bond named therein; and the amounts 179 so recovered shall be paid into the proper treasury of the state, 180 county or other public body through the State Auditor. In any 181 case where written demand is issued to a surety on the official 182 bond of such person or persons and the surety refuses, neglects or 183 otherwise fails within one hundred twenty (120) days to either pay the amount demanded and the interest due thereon or to give the 184 185 State Auditor a written response with specific reasons for 186 nonpayment, then the surety shall be subject to a civil penalty in 187 an amount of twelve percent (12%) of the bond, not to exceed Ten 188 Thousand Dollars (\$10,000.00), to be deposited into the State General Fund; 189

(h) To investigate any alleged or suspected violation of the laws of the state by any officer or employee of the state, county or other public office in the purchase, sale or the use of any supplies, services, equipment or other property belonging thereto; and in such investigation to do any and all things

H. B. No. 1153 **~ OFFICIAL ~** 23/HR43/R1763 PAGE 8 (ENK\EW) 195 necessary to procure evidence sufficient either to prove or 196 disprove the existence of such alleged or suspected violations. 197 The **\* \* \*** Division of Investigation of the State Department of Audit may investigate, for the purpose of prosecution, any 198 199 suspected criminal violation of the provisions of this chapter. 200 For the purpose of administration and enforcement of this chapter, 201 the enforcement employees of the \* \* \* Division of Investigation 202 of the State Department of Audit have the powers of a law 203 enforcement officer of this state, and shall be empowered to make 204 arrests and to serve and execute search warrants and other valid 205 legal process anywhere within the State of Mississippi. All 206 enforcement employees of the \* \* \* Division of Investigation of 207 the State Department of Audit hired on or after July 1, 1993, 208 shall be required to complete the Law Enforcement Officers 209 Training Program and shall meet the standards of the program;

210 (i) To issue subpoenas, with the approval of, and 211 returnable to, a judge of a chancery or circuit court, in termtime 212 or in vacation, to examine the records, documents or other 213 evidence of persons, firms, corporations or any other entities 214 insofar as such records, documents or other evidence relate to 215 dealings with any state, county or other public entity. The 216 circuit or chancery judge must serve the county in which the records, documents or other evidence is located; or where all or 217 218 part of the transaction or transactions occurred which are the 219 subject of the subpoena;

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H. B. No. 1153 23/HR43/R1763 PAGE 9 (ENK\EW) 220 (ij) In any instances in which the State Auditor is or 221 shall be authorized or required to examine or audit, whether 222 preaudit or postaudit, any books, ledgers, accounts or other 223 records of the affairs of any public hospital owned or owned and 224 operated by one or more political subdivisions or parts thereof or 225 any combination thereof, or any school district, including 226 activity funds thereof, it shall be sufficient compliance therewith, in the discretion of the State Auditor, that such 227 228 examination or audit be made from the report of any audit or other examination certified by a certified public accountant and 229 230 prepared by or under the supervision of such certified public accountant. Such audits shall be made in accordance with 231 generally accepted standards of auditing, with the use of an audit 232 233 program prepared by the State Auditor, and final reports of such 234 audits shall conform to the format prescribed by the State 235 Auditor. All files, working papers, notes, correspondence and all 236 other data compiled during the course of the audit shall be 237 available, without cost, to the State Auditor for examination and 238 abstracting during the normal business hours of any business day. 239 The expense of such certified reports shall be borne by the 240 respective hospital, or any available school district funds other 241 than minimum program funds, subject to examination or audit. The 242 State Auditor shall not be bound by such certified reports and may, in his or their discretion, conduct such examination or audit 243

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244 from the books, ledgers, accounts or other records involved as may 245 be appropriate and authorized by law;

246 The State Auditor shall have the authority to (k) contract with qualified public accounting firms to perform 247 248 selected audits required in paragraphs (d), (e), (f) and (j) of 249 this section, if funds are made available for such contracts by 250 the Legislature, or if funds are available from the governmental 251 entity covered by paragraphs (d), (e), (f) and (j). Such audits 252 shall be made in accordance with generally accepted standards of 253 auditing. All files, working papers, notes, correspondence and 254 all other data compiled during the course of the audit shall be 255 available, without cost, to the State Auditor for examination and 256 abstracting during the normal business hours of any business day;

257 The State Auditor shall have the authority to (1)establish training courses and programs for the personnel of the 258 259 various state and local governmental entities under the 260 jurisdiction of the Office of the State Auditor. The training courses and programs shall include, but not be limited to, topics 261 262 on internal control of funds, property and equipment control and 263 inventory, governmental accounting and financial reporting, and 264 internal auditing. The State Auditor is authorized to charge a 265 fee from the participants of these courses and programs, which fee 266 shall be deposited into the Department of Audit Special Fund. 267 State and local governmental entities are authorized to pay such 268 fee and any travel expenses out of their general funds or any

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269 other available funds from which such payment is not prohibited by 270 law;

(m) Upon written request by the Governor or any member of the State Legislature, the State Auditor may audit any state funds and/or state and federal funds received by any nonprofit corporation incorporated under the laws of this state;

(n) To conduct performance audits of personal or professional service contracts by state agencies on a random sampling basis, or upon request of the State Personal Service Contract Review Board under Section 25-9-120(3);

279 (o) At the discretion of the State Auditor, the Auditor 280 may conduct risk assessments, as well as performance and 281 compliance audits based on Generally Accepted Government Auditing 282 Standards (GAGAS) of any state-funded economic development program 283 authorized under Title 57, Mississippi Code of 1972. After risk 284 assessments or program audits, the State Auditor may conduct 285 audits of those projects deemed high-risk, specifically as they 286 identify any potential wrongdoing or noncompliance based on 287 objectives of the economic development program. The Auditor is 288 granted authority to gather, audit and review data and information 289 from the Mississippi Development Authority or any of its agents, 290 the Department of Revenue, and when necessary under this 291 paragraph, the recipient business or businesses or any other 292 private, public or nonprofit entity with information relevant to 293 the audit project. The maximum amount the State Auditor may bill

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H. B. No. 1153 23/HR43/R1763 PAGE 12 (ENK\EW) 294 the oversight agency under this paragraph in any fiscal year is 295 One Hundred Thousand Dollars (\$100,000.00), based on reasonable 296 and necessary expenses;

(p) To review and approve any independent auditor selected by the Mississippi Lottery Corporation in accordance with Section 27-115-89, to conduct an annual audit of the corporation; and

301 (q) To conduct audits or investigations of the
302 Mississippi Lottery Corporation if in the opinion of the State
303 Auditor conditions justify such audits or investigations.

304 **SECTION 3.** This act shall take effect and be in force from 305 and after July 1, 2023.