MISSISSIPPI LEGISLATURE

**REGULAR SESSION 2023** 

By: Representative Horan

To: Corrections

HOUSE BILL NO. 1131 (As Passed the House)

1 AN ACT TO BRING FORWARD SECTION 47-5-535, MISSISSIPPI CODE OF 2 1972, WHICH PERTAINS TO THE LEGISLATIVE INTENT OF THE MISSISSIPPI 3 PRISON INDUSTRIES ACT OF 1990, FOR PURPOSES OF AMENDMENT; TO BRING FORWARD SECTION 47-5-539, MISSISSIPPI CODE OF 1972, WHICH PERTAINS 4 5 TO CERTAIN TERMS OF THE ACT, FOR PURPOSES OF AMENDMENT; TO AMEND 6 SECTION 47-5-541, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT THE BOARD OF DIRECTORS OF MISSISSIPPI PRISON INDUSTRIES MAY SET 7 8 SUPPLEMENT COMPENSATION FOR CERTAIN DUTIES AND RESPONSIBILITIES 9 FOR ITS CHIEF EXECUTIVE OFFICER; TO BRING FORWARD SECTION 10 47-5-547, MISSISSIPPI CODE OF 1972, WHICH PERTAINS TO CERTAIN TRAINING PROGRAMS, FOR PURPOSES OF AMENDMENT; TO BRING FORWARD 11 12 SECTION 47-5-577, MISSISSIPPI CODE OF 1972, WHICH PERTAINS TO THE DATE OF REPEAL OF THE ACT, FOR PURPOSES OF AMENDMENT; TO BRING 13 FORWARD SECTION 47-5-1251, MISSISSIPPI CODE OF 1972, WHICH 14 15 PERTAINS TO THE PRISON INDUSTRY ENHANCEMENT PROGRAM, FOR PURPOSES 16 OF AMENDMENT; AND FOR RELATED PURPOSES.

17 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

18 SECTION 1. Section 47-5-535, Mississippi Code of 1972, is

19 brought forward as follows:

20 47-5-535. (1) Except as otherwise specifically provided by

21 law, it is the intent of the Legislature that a nonprofit

22 corporation be organized and formed, within sixty (60) days from

23 April 4, 1990, to lease and manage the prison industry programs of

24 the Mississippi Correctional Industries. The corporation created

25 and established shall be a body politic and corporate, may acquire

H. B. No. 1131 G1/2 23/HR26/R703PH PAGE 1 (OM\KW) and hold real and personal property, may receive, hold and dispense monies appropriated to it by the Legislature of the State of Mississippi received from the federal government, received from the sale of products, goods, and services which it produces, and received from any other sources whatsoever.

(2) Except as otherwise specifically provided by law, it is
the further intent of the Legislature that the nonprofit
corporation shall create any additional prison industry program as
it deems fit, and any such program shall be created in compliance
with the provisions of Sections 47-5-531 through 47-5-575.

36 (3) Except as otherwise specifically provided by law, it is
37 the further intent of the Legislature that such nonprofit
38 corporation shall have exclusive rights to operate any prison
39 industry program and when such corporation is lawfully formed, no
40 other public or private entity shall be allowed to carry out the
41 provisions of Sections 47-5-531 through 47-5-575.

42 It is the further intent of the Legislature, that the (4) nonprofit corporation which is required to be organized and formed 43 44 under Sections 47-5-531 through 47-5-575 shall locate and operate 45 prison industries at any state correctional facility with the 46 approval of the Commissioner of Corrections. It is the intent of 47 the Legislature that the nonprofit corporation locate and operate 48 such industries in an orderly and expeditious manner. Such corporation may locate and operate prison industries at other 49 50 prison satellites, at community work centers in the state, at any

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51 private correctional facility which houses state inmates and at 52 any regional correctional facility as authorized under Section 53 47-5-931. No industrial prison program shall be located at a site 54 other than state prison facilities approved by the commissioner.

55 SECTION 2. Section 47-5-539, Mississippi Code of 1972, is 56 brought forward as follows:

57 47-5-539. For the purposes of Sections 47-5-531 through 58 47-5-575, the following terms shall have the following meaning 59 unless the context shall provide otherwise:

60 (a) "Chief executive officer" means the chief executive61 officer of the corporation established under this chapter.

(b) "Corporation" means the private nonprofit
corporation which is required to be organized and formed to carry
out the provisions of Sections 47-5-531 through 47-5-575 regarding
prison industries.

66 (c) "Department" means the State Department of67 Corrections.

68 (d) "Inmate" means any person incarcerated within any69 state correctional facility.

(e) "Prison industry program" means any program whichis considered to be a part of any prison industry in this state.

(f) "Prison agricultural enterprises" means allagricultural endeavors as defined in Section 47-5-353.

74 (g) "Work Initiative" or "initiative" means the program 75 authorized in Section 47-5-579.

H. B. No. 1131 **~ OFFICIAL ~** 23/HR26/R703PH PAGE 3 (OM\KW) 76 SECTION 3. Section 47-5-541, Mississippi Code of 1972, is
77 <u>amended</u> as follows:

78 47-5-541. (1) The corporation shall be governed by a board 79 of directors. The terms of the board of directors in place before 80 July 1, 2022, shall expire June 30, 2022. From and after July 1, 81 2022, the board of directors of the nonprofit corporation shall be 82 composed of the following five (5) members:

83 (a) The Commissioner of the Department of Corrections84 or his or her designee;

(b) One (1) representative of the faith-based
community, appointed by the Commissioner of the Department of
Corrections with the advice and consent of the Senate;

(c) One (1) representative of the business community,
appointed by the Commissioner of the Department of Corrections
with the advice and consent of the Senate;

91 (d) The Executive Director of AccelerateMS or his or92 her designee; and

93 (e) The Executive Director of the Mississippi Community94 College Board or his or her designee.

95 For the initial appointments, the representative of the 96 faith-based community shall serve for a term of one (1) year; the 97 representative of the business community shall serve for a term of 98 two (2) years; the Executive Director of the AccelerateMS or his 99 or her designee shall serve for a term of three (3) years and the 100 Executive Director of the Mississippi Community College Board

H. B. No. 1131 **~ OFFICIAL ~** 23/HR26/R703PH PAGE 4 (OM\KW) 101 shall serve for a term of four (4) years. All succeeding terms 102 shall be for four (4) years from the expiration date of the The term of the Commissioner of Corrections shall 103 previous term. run concurrent with his or her term or terms as commissioner. 104 105 Initial appointments shall be made within thirty (30) days after 106 July 1, 2022. Any vacancy on the board prior to the expiration of 107 a term for any reason, including resignation, removal, 108 disqualification, death or disability shall be filled in the 109 manner prescribed in paragraphs (a) through (e) of this subsection 110 for the balance of the unexpired term. The officers of the 111 corporation shall consist of a chairman, vice chairman and a secretary-treasurer. The officers shall be selected by the 112 113 members of the board. However, the Commissioner of Corrections shall not be eligible to serve as an officer of the corporation. 114 115 (2)The board of directors shall select and employ a chief 116 executive officer of the corporation who shall serve at the 117 pleasure of the board. The board shall set the compensation of the chief executive officer. If the chief executive officer of 118 119 the corporation is also the acting Mississippi Department of 120 Corrections Deputy Commissioner for Workforce Development, pursuant to Section 47-5-26(1)(e), the board may compensate the 121 122 chief executive officer for duties and responsibilities independent of those required under Section 47-5-26(1)(e). The 123 124 chief executive officer shall be responsible for the general 125 business and entire operations of the corporation, and shall be

H. B. No. 1131 **~ OFFICIAL ~** 23/HR26/R703PH PAGE 5 (OM\KW) 126 responsible for operating the corporation in compliance with the 127 bylaws of the corporation and in compliance with any provision of 128 The board shall be authorized and empowered to do only those law. 129 acts provided by law and by the bylaws of the corporation. Except 130 as otherwise specifically provided by law, such board shall have 131 the authority to establish prison industries, to cease the operation of any industry which it deems unsuitable or 132 133 unprofitable, to enter into any lease or contract for the 134 corporation and it shall have the full authority to establish 135 prices for any industry good.

136 (3) No member of the board of directors shall vote on any 137 matter that comes before the board that could result in pecuniary 138 benefit for himself or for any entity in which such member has an 139 interest.

(4) In addition to the board of directors, an advisory board
may be set up for the benefit of each industry which is
established pursuant to the provisions of Sections 47-5-531
through 47-5-575. Such boards shall be advisory only, and may be
set up in the discretion of the board of directors of the
corporation.

(5) Each member of the board of directors of the corporation shall receive per diem as provided in Section 25-3-69 for each day or fraction thereof spent in actual discharge of his official duties and shall be reimbursed for mileage and actual expenses incurred in the performance of his official duties in accordance

151 with the requirements of Section 25-3-41, Mississippi Code of 152 1972.

(6) The board of directors shall make and publish policies,
rules and regulations governing all business functions, including
but not limited to accounting, marketing, purchasing and
personnel, not inconsistent with the terms of Sections 47-5-531
through 47-5-575, as may be necessary for the efficient
administration and operation of the corporation.

(7) The chief executive officer of the corporation shall:
(a) Employ all necessary employees of the corporation
and dismiss them as is necessary;

(b) Administer the daily operations of the corporation,
including establishing education, training and workforce
development programs in collaboration with the Office of Workforce
Development and other relevant state and federal agencies;

166 (c) Upon approval of the board of directors, execute 167 any contracts on behalf of the corporation; and

168 (d) Take any further actions which are necessary and169 proper toward the achievement of the corporation purposes.

170 (8) A member of the board of directors of the corporation 171 shall not be liable for any civil damages for any personal injury 172 or property damage caused to a person as a result of any acts or 173 omissions committed in good faith in the exercise of their duties 174 as members of the board of directors of the corporation, except

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175 where a member of the board engages in acts or omissions which are 176 intentional, willful, wanton, reckless or grossly negligent.

177 SECTION 4. Section 47-5-547, Mississippi Code of 1972, is 178 brought forward as follows:

179 47-5-547. Except as otherwise specifically provided by law, 180 any training program or auxiliary program associated with any existing prison industry shall be transferred to the corporation. 181 182 The corporation is empowered and authorized to establish in 183 participation with any community or junior college or state 184 institution of higher learning, any training or auxiliary program 185 for existing prison industries or for any industries which the 186 corporation might create. Such community or junior college or 187 state institution of higher learning shall provide assistance in 188 business planning, marketing and analysis of existing or projected industries. These industrial services shall be contracted with 189 190 any appropriate community or junior college or state institution 191 of higher learning when these industries are developed at other 192 correction sites.

193 SECTION 5. Section 47-5-577, Mississippi Code of 1972, is
194 brought forward as follows:

195 47-5-577. Sections 47-5-531 through 47-5-575, which create 196 the Mississippi Prison Industries Act of 1990, shall stand 197 repealed from and after July 1, 2024.

198 SECTION 6. Section 47-5-1251, Mississippi Code of 1972, is
199 brought forward as follows:

H. B. No. 1131 **~ OFFICIAL ~** 23/HR26/R703PH PAGE 8 (OM\KW) 200 47-5-1251. (1) There is created the "Prison Industry 201 Enhancement Program," through which the Department of Corrections 202 may contract with the nonprofit corporation organized and formed 203 under the "Mississippi Prison Industries Act of 1990" to employ 204 offenders within the custody of the department or prison 205 industries.

206 Except as provided in Section 47-5-579, which is the (2) provision authorizing a Work Initiative, the offenders must be 207 208 under the supervision of the department at all times while 209 working. The offenders shall be paid, by the entity or entities, 210 wages at a rate which is not less than that paid for similar work 211 in the locality in which the work is performed. The wages may be subject to deductions which shall not, in the aggregate, exceed 212 213 eighty percent (80%) of gross wages. The deductions shall be 214 limited to the following:

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(a) To pay federal, state and local taxes;

(b) To pay reasonable charges for room and board as determined by regulations issued by the Commissioner of Corrections;

(c) To support the offender's family pursuant to statestatute, court order or agreement by the offender; and

(d) To pay contributions equaling not less than five percent (5%) but not more than twenty percent (20%) of the offender's gross wages into the Crime Victims' Compensation Fund as created in Section 99-41-29.

H. B. No. 1131 **~ OFFICIAL ~** 23/HR26/R703PH PAGE 9 (OM\KW) (3) Notwithstanding any other provision of the law to the
contrary, the offenders shall not be qualified to receive any
payments for unemployment compensation while incarcerated.
However, the offenders shall not solely by their status as
offenders be deprived of the right to participate in benefits made
available by the federal or state government to other individuals
on the basis of their employment, such as workers' compensation.

(4) Offenders who participate in the employment must do so voluntarily and must agree in advance to the specific deductions made from gross wages pursuant to this section and to all other financial arrangements or benefits resulting from participation in the employment.

(5) The Department of Corrections shall develop rules and
 regulations to meet the criteria established by the Bureau of
 Justice Assistance under the Prison Industry Enhancement
 Certification Program.

241 (6) This section shall stand repealed on July 1, 2024.

SECTION 7. This act shall take effect and be in force from and after July 1, 2023, and shall be repealed from and after June 30, 2023.

H. B. No. 1131~ OFFICIAL ~23/HR26/R703PHST: MS Prison Industries Act; bring forward<br/>certain sections pertaining to.