MISSISSIPPI LEGISLATURE

REGULAR SESSION 2023

By: Representative Horan

To: Corrections

COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 1131

1 AN ACT TO BRING FORWARD SECTION 47-5-535, MISSISSIPPI CODE OF 2 1972, WHICH PERTAINS TO THE LEGISLATIVE INTENT OF THE MISSISSIPPI 3 PRISON INDUSTRIES ACT OF 1990, FOR PURPOSES OF AMENDMENT; TO BRING FORWARD SECTION 47-5-539, MISSISSIPPI CODE OF 1972, WHICH PERTAINS 4 5 TO CERTAIN TERMS OF THE ACT, FOR PURPOSES OF AMENDMENT; TO BRING 6 FORWARD SECTION 47-5-541, MISSISSIPPI CODE OF 1972, WHICH PERTAINS TO THE COMPOSITION OF THE BOARD OF DIRECTORS OF THE CORPORATION, 7 FOR PURPOSES OF AMENDMENT; TO BRING FORWARD SECTION 47-5-547, 8 MISSISSIPPI CODE OF 1972, WHICH PERTAINS TO CERTAIN TRAINING 9 PROGRAMS, FOR PURPOSES OF AMENDMENT; TO BRING FORWARD SECTION 10 47-5-577, MISSISSIPPI CODE OF 1972, WHICH PERTAINS TO THE DATE OF 11 12 REPEAL OF THE ACT, FOR PURPOSES OF AMENDMENT; TO BRING FORWARD 13 SECTION 47-5-1251, MISSISSIPPI CODE OF 1972, WHICH PERTAINS TO THE PRISON INDUSTRY ENHANCEMENT PROGRAM, FOR PURPOSES OF AMENDMENT; 14 15 AND FOR RELATED PURPOSES.

16 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

17 SECTION 1. Section 47-5-535, Mississippi Code of 1972, is

18 brought forward as follows:

19 47-5-535. (1) Except as otherwise specifically provided by

20 law, it is the intent of the Legislature that a nonprofit

21 corporation be organized and formed, within sixty (60) days from

22 April 4, 1990, to lease and manage the prison industry programs of

23 the Mississippi Correctional Industries. The corporation created

24 and established shall be a body politic and corporate, may acquire

H. B. No. 1131	~ OFFICIAL ~	G1/2
23/HR26/R703CS		
PAGE 1 (OM\KW)		

and hold real and personal property, may receive, hold and dispense monies appropriated to it by the Legislature of the State of Mississippi received from the federal government, received from the sale of products, goods, and services which it produces, and received from any other sources whatsoever.

30 (2) Except as otherwise specifically provided by law, it is
31 the further intent of the Legislature that the nonprofit
32 corporation shall create any additional prison industry program as
33 it deems fit, and any such program shall be created in compliance
34 with the provisions of Sections 47-5-531 through 47-5-575.

(3) Except as otherwise specifically provided by law, it is
the further intent of the Legislature that such nonprofit
corporation shall have exclusive rights to operate any prison
industry program and when such corporation is lawfully formed, no
other public or private entity shall be allowed to carry out the
provisions of Sections 47-5-531 through 47-5-575.

41 It is the further intent of the Legislature, that the (4) nonprofit corporation which is required to be organized and formed 42 43 under Sections 47-5-531 through 47-5-575 shall locate and operate 44 prison industries at any state correctional facility with the 45 approval of the Commissioner of Corrections. It is the intent of 46 the Legislature that the nonprofit corporation locate and operate 47 such industries in an orderly and expeditious manner. Such corporation may locate and operate prison industries at other 48 49 prison satellites, at community work centers in the state, at any

H. B. No. 1131 23/HR26/R703CS PAGE 2 (OM\KW)

## ~ OFFICIAL ~

50 private correctional facility which houses state inmates and at 51 any regional correctional facility as authorized under Section 52 47-5-931. No industrial prison program shall be located at a site 53 other than state prison facilities approved by the commissioner.

54 SECTION 2. Section 47-5-539, Mississippi Code of 1972, is 55 brought forward as follows:

56 47-5-539. For the purposes of Sections 47-5-531 through 57 47-5-575, the following terms shall have the following meaning 58 unless the context shall provide otherwise:

(a) "Chief executive officer" means the chief executiveofficer of the corporation established under this chapter.

(b) "Corporation" means the private nonprofit
corporation which is required to be organized and formed to carry
out the provisions of Sections 47-5-531 through 47-5-575 regarding
prison industries.

65 (c) "Department" means the State Department of66 Corrections.

67 (d) "Inmate" means any person incarcerated within any68 state correctional facility.

(e) "Prison industry program" means any program whichis considered to be a part of any prison industry in this state.

(f) "Prison agricultural enterprises" means allagricultural endeavors as defined in Section 47-5-353.

73 (g) "Work Initiative" or "initiative" means the program 74 authorized in Section 47-5-579.

H. B. No. 1131	~ OFFICIAL ~
23/HR26/R703CS	
PAGE 3 (OM\KW)	

75 **SECTION 3.** Section 47-5-541, Mississippi Code of 1972, is 76 brought forward as follows:

77 47-5-541. (1) The corporation shall be governed by a board 78 of directors. The terms of the board of directors in place before 79 July 1, 2022, shall expire June 30, 2022. From and after July 1, 80 2022, the board of directors of the nonprofit corporation shall be 81 composed of the following five (5) members:

82 (a) The Commissioner of the Department of Corrections83 or his or her designee;

84 (b) One (1) representative of the faith-based
85 community, appointed by the Commissioner of the Department of
86 Corrections with the advice and consent of the Senate;

87 (c) One (1) representative of the business community,
88 appointed by the Commissioner of the Department of Corrections
89 with the advice and consent of the Senate;

90 (d) The Executive Director of AccelerateMS or his or91 her designee; and

92 (e) The Executive Director of the Mississippi Community93 College Board or his or her designee.

For the initial appointments, the representative of the faith-based community shall serve for a term of one (1) year; the representative of the business community shall serve for a term of two (2) years; the Executive Director of the AccelerateMS or his or her designee shall serve for a term of three (3) years and the Executive Director of the Mississippi Community College Board

H. B. No. 1131 **~ OFFICIAL ~** 23/HR26/R703CS PAGE 4 (OM\KW) 100 shall serve for a term of four (4) years. All succeeding terms 101 shall be for four (4) years from the expiration date of the 102 The term of the Commissioner of Corrections shall previous term. 103 run concurrent with his or her term or terms as commissioner. 104 Initial appointments shall be made within thirty (30) days after 105 July 1, 2022. Any vacancy on the board prior to the expiration of 106 a term for any reason, including resignation, removal, disqualification, death or disability shall be filled in the 107 108 manner prescribed in paragraphs (a) through (e) of this subsection 109 for the balance of the unexpired term. The officers of the 110 corporation shall consist of a chairman, vice chairman and a 111 secretary-treasurer. The officers shall be selected by the 112 members of the board. However, the Commissioner of Corrections shall not be eligible to serve as an officer of the corporation. 113

The board of directors shall select and employ a chief 114 (2)115 executive officer of the corporation who shall serve at the 116 pleasure of the board. The board shall set the compensation of 117 the chief executive officer. The chief executive officer shall be 118 responsible for the general business and entire operations of the 119 corporation, and shall be responsible for operating the corporation in compliance with the bylaws of the corporation and 120 121 in compliance with any provision of law. The board shall be 122 authorized and empowered to do only those acts provided by law and 123 by the bylaws of the corporation. Except as otherwise 124 specifically provided by law, such board shall have the authority

H. B. No. 1131 23/HR26/R703CS PAGE 5 (OM\KW)

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~ OFFICIAL ~

to establish prison industries, to cease the operation of any industry which it deems unsuitable or unprofitable, to enter into any lease or contract for the corporation and it shall have the full authority to establish prices for any industry good.

129 (3) No member of the board of directors shall vote on any 130 matter that comes before the board that could result in pecuniary 131 benefit for himself or for any entity in which such member has an 132 interest.

(4) In addition to the board of directors, an advisory board
may be set up for the benefit of each industry which is
established pursuant to the provisions of Sections 47-5-531
through 47-5-575. Such boards shall be advisory only, and may be
set up in the discretion of the board of directors of the
corporation.

(5) Each member of the board of directors of the corporation shall receive per diem as provided in Section 25-3-69 for each day or fraction thereof spent in actual discharge of his official duties and shall be reimbursed for mileage and actual expenses incurred in the performance of his official duties in accordance with the requirements of Section 25-3-41, Mississippi Code of 1972.

146 (6) The board of directors shall make and publish policies,
147 rules and regulations governing all business functions, including
148 but not limited to accounting, marketing, purchasing and
149 personnel, not inconsistent with the terms of Sections 47-5-531

H. B. No. 1131 **~ OFFICIAL ~** 23/Hr26/r703cs

23/HR26/R703CS PAGE 6 (OM\KW) 150 through 47-5-575, as may be necessary for the efficient 151 administration and operation of the corporation.

(7) The chief executive officer of the corporation shall:
(a) Employ all necessary employees of the corporation
and dismiss them as is necessary;

(b) Administer the daily operations of the corporation,
including establishing education, training and workforce
development programs in collaboration with the Office of Workforce
Development and other relevant state and federal agencies;

159 (c) Upon approval of the board of directors, execute160 any contracts on behalf of the corporation; and

161 (d) Take any further actions which are necessary and162 proper toward the achievement of the corporation purposes.

(8) A member of the board of directors of the corporation shall not be liable for any civil damages for any personal injury or property damage caused to a person as a result of any acts or omissions committed in good faith in the exercise of their duties as members of the board of directors of the corporation, except where a member of the board engages in acts or omissions which are intentional, willful, wanton, reckless or grossly negligent.

SECTION 4. Section 47-5-547, Mississippi Code of 1972, is brought forward as follows:

47-5-547. Except as otherwise specifically provided by law,
any training program or auxiliary program associated with any
existing prison industry shall be transferred to the corporation.

H. B. No. 1131 **~ OFFICIAL ~** 23/HR26/R703CS PAGE 7 (OM\KW) 175 The corporation is empowered and authorized to establish in 176 participation with any community or junior college or state 177 institution of higher learning, any training or auxiliary program for existing prison industries or for any industries which the 178 179 corporation might create. Such community or junior college or 180 state institution of higher learning shall provide assistance in business planning, marketing and analysis of existing or projected 181 industries. These industrial services shall be contracted with 182 183 any appropriate community or junior college or state institution of higher learning when these industries are developed at other 184 185 correction sites.

186 SECTION 5. Section 47-5-577, Mississippi Code of 1972, is 187 brought forward as follows:

188 47-5-577. Sections 47-5-531 through 47-5-575, which create 189 the Mississippi Prison Industries Act of 1990, shall stand 190 repealed from and after July 1, 2024.

191 SECTION 6. Section 47-5-1251, Mississippi Code of 1972, is 192 brought forward as follows:

193 47-5-1251. (1) There is created the "Prison Industry 194 Enhancement Program," through which the Department of Corrections 195 may contract with the nonprofit corporation organized and formed 196 under the "Mississippi Prison Industries Act of 1990" to employ 197 offenders within the custody of the department or prison 198 industries.

H. B. No. 1131 23/HR26/R703CS PAGE 8 (OM\KW) 199 (2)Except as provided in Section 47-5-579, which is the 200 provision authorizing a Work Initiative, the offenders must be 201 under the supervision of the department at all times while 202 The offenders shall be paid, by the entity or entities, working. 203 wages at a rate which is not less than that paid for similar work 204 in the locality in which the work is performed. The wages may be 205 subject to deductions which shall not, in the aggregate, exceed 206 eighty percent (80%) of gross wages. The deductions shall be 207 limited to the following:

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(a) To pay federal, state and local taxes;

209 (b) To pay reasonable charges for room and board as 210 determined by regulations issued by the Commissioner of 211 Corrections;

(c) To support the offender's family pursuant to statestatute, court order or agreement by the offender; and

(d) To pay contributions equaling not less than five
percent (5%) but not more than twenty percent (20%) of the
offender's gross wages into the Crime Victims' Compensation Fund
as created in Section 99-41-29.

(3) Notwithstanding any other provision of the law to the
contrary, the offenders shall not be qualified to receive any
payments for unemployment compensation while incarcerated.
However, the offenders shall not solely by their status as
offenders be deprived of the right to participate in benefits made

H. B. No. 1131 23/HR26/R703CS PAGE 9 (OM\KW)

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223 available by the federal or state government to other individuals 224 on the basis of their employment, such as workers' compensation.

(4) Offenders who participate in the employment must do so voluntarily and must agree in advance to the specific deductions made from gross wages pursuant to this section and to all other financial arrangements or benefits resulting from participation in the employment.

(5) The Department of Corrections shall develop rules and
 regulations to meet the criteria established by the Bureau of
 Justice Assistance under the Prison Industry Enhancement
 Certification Program.

(6) This section shall stand repealed on July 1, 2024.
SECTION 7. This act shall take effect and be in force from
and after July 1, 2023, and shall be repealed from and after June
30, 2023.