MISSISSIPPI LEGISLATURE

By: Representative Aguirre

REGULAR SESSION 2023

To: Banking and Financial Services

## COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 1123

1 AN ACT TO REGULATE THE DELIVERY OF PAYMENT SERVICES; TO 2 DEFINE CERTAIN TERMS; TO PROVIDE THAT THE PROVISIONS OF THIS ACT 3 SHALL NOT APPLY TO ANY BANK, TRUST COMPANY, SAVINGS ASSOCIATION, SAVINGS AND LOAN ASSOCIATION, SAVINGS BANK OR CREDIT UNION THAT IS 4 CHARTERED UNDER THE LAWS OF THIS STATE OR UNDER FEDERAL LAW AND 5 6 DOMICILED OR DOING BUSINESS IN THIS STATE; TO REQUIRE A PROVIDER 7 WHO IS IN THE BUSINESS OF OFFERING AND PROVIDING EARNED WAGE ACCESS SERVICES TO CONSUMERS TO COMPLY WITH CERTAIN REQUIREMENTS; 8 9 TO PROVIDE CERTAIN PROHIBITIONS FOR SUCH PROVIDER OPERATING IN THE 10 STATE; TO AUTHORIZE THE ATTORNEY GENERAL TO CONDUCT CIVIL 11 INVESTIGATIONS AND BRING CIVIL ACTIONS UNDER THE PROVISIONS OF 12 THIS ACT; TO AUTHORIZE MUNICIPALITIES TO ENACT ORDINANCES THAT ARE 13 IN COMPLIANCE WITH, BUT NOT MORE RESTRICTIVE THAN, THE PROVISIONS OF THIS ACT; AND FOR RELATED PURPOSES. 14

15 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

16 **SECTION 1.** As used in this act, the following words shall

17 have the meanings as defined in this section, unless the context

18 clearly indicates otherwise:

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(a) "Attorney General" means the Attorney General of

20 the State of Mississippi.

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(b) "Consumer" means a natural person residing in the

22 State of Mississippi.

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(c) "Earned but unpaid income" means wages,

24 compensation, or income that a consumer has represented, and that

H. B. No. 1123 G1/2 23/HR26/R1598CS PAGE 1 (MCL\KW) 25 a provider has reasonably determined, have been earned or have 26 accrued to the benefit of the consumer but have not, at the time 27 of the payment of proceeds, been paid to the consumer by an 28 obligor.

(d) "Earned wage access services" means the business of delivering proceeds to consumers prior to the next date on which an obligor is obligated to pay salary, wages, compensation, or other income to a consumer.

(e) "Mandatory payment" means an amount determined by a
 provider, which must be paid by a consumer to that provider as a
 condition of receiving or repaying proceeds.

36 (f) "Nonmandatory payment" means an amount paid by a 37 consumer or an obligor to a provider, which does not meet the 38 definition of a mandatory payment. For purposes of this section, 39 examples of permitted nonmandatory payments include, but are not 40 limited to, the following:

41 (i) A fee imposed by a provider for delivery or
42 expedited delivery of proceeds to a consumer, as long as the
43 provider offers the consumer at least one option to receive
44 proceeds at no cost to the consumer.

45 (ii) An amount paid by an obligor to a provider on
46 a consumer's behalf, which entitles the consumer to receive
47 proceeds at no cost to the consumer.

48 (iii) A subscription or membership fee imposed by49 a provider for a group of services that include earned wage access

H. B. No. 1123 **~ OFFICIAL ~** 23/HR26/R1598CS PAGE 2 (MCL\KW) 50 services, as long as the provider offers the consumer at least one 51 option to receive proceeds at no cost to the consumer.

52 (iv) A tip or gratuity paid by a consumer to a 53 provider, as long as the provider offers the consumer at least one 54 option to receive proceeds at no cost to the consumer.

(g) "Nonrecourse" means that a provider cannot compel or attempt to compel repayment by a consumer of outstanding proceeds or nonmandatory payments owed by that consumer to that provider through any of the following means:

59 (i) A civil suit against the consumer in a court60 of competent jurisdiction.

(ii) Use of a third-party to pursue collection of
outstanding proceeds or nonmandatory payments on the provider's
behalf.

64 (iii) Sale of outstanding amounts to a third-party65 collector or debt buyer.

66 The term nonrecourse does not preclude the use by a provider 67 of any of the foregoing methods to compel or attempt to compel 68 repayment of outstanding amounts incurred by a consumer through 69 fraudulent means.

(h) "Obligor" means an employer or another person, who is contractually or legally obligated to pay a consumer earned but unpaid income on an hourly, project-based, piecework, or other basis, including where the consumer is acting as an independent contractor. Obligor does not include a service provider of an

H. B. No. 1123 ~ OFFICIAL ~ 23/HR26/R1598CS PAGE 3 (MCL\KW) obligor or another third party that has an obligation to make any payment to a consumer based solely on the consumer's agency relationship with the obligor.

(i) "Outstanding proceeds" means a payment of proceeds
to a consumer by a provider, which has not yet been repaid to that
provider.

(j) "Person" means a partnership, corporation, joint
venture, trust, association or any legal entity other than an
individual, however organized.

84 (k) "Proceeds" means a payment of funds to a consumer85 by a provider, which is based on earned but unpaid income.

86 (1) "Provider" means a person who is in the business of 87 offering and providing earned wage access services to consumers."

(m) "Written" and "writing" includes communication of
information in an electronic record consistent with the federal
Electronic Signatures in Global and National Commerce (E-SIGN)
Act, 15 USC Section 7001 et seq.

92 <u>SECTION 2.</u> The provisions of this act shall not apply to any 93 bank, trust company, savings association, savings and loan 94 association, savings bank or credit union that is chartered under 95 the laws of this state or under federal law and domiciled or doing 96 business in this state.

97 <u>SECTION 3.</u> A provider operating in the State of Mississippi
98 shall comply with all of the following requirements:

H. B. No. 1123 **~ OFFICIAL ~** 23/HR26/R1598CS PAGE 4 (MCL\KW) 99 (a) The provider shall provide all proceeds on a
100 nonrecourse basis and shall treat nonmandatory payments as
101 nonrecourse payment obligations.

(b) Before providing a consumer with earned wage access services, the provider shall provide a consumer with a written document, which can be included as part of the contract to provide earned wage access services, and which meets all of the following requirements:

107 (i) Informs the consumer of the terms and108 conditions of the earned wage access services.

(ii) Includes a statement that the Attorney General has jurisdiction over the earned wage access services performed by the provider and provides both a phone number and a website through which consumers can submit complaints about the provider's earned wage access services to the Division of Consumer Protection within the Attorney General's office.

(iii) Is written in a font and using language intended to be easily understood by a layperson.

(iv) Discloses any nonmandatory payments that may be directly imposed by the provider in connection with the provision of earned wage access services.

120 (c) The provider shall provide proceeds to a consumer 121 via any means mutually agreed upon by the consumer and the 122 provider.

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H. B. No. 1123 23/HR26/R1598CS PAGE 5 (MCL\KW) (d) In any case in which a provider will seek repayment of proceeds from a consumer, the provider shall inform the consumer when the provider will make its first attempt to see repayment of those proceeds from the consumer.

(e) A provider that seeks repayment of proceeds from a
consumer's depository institution account shall comply with
applicable NACHA rules.

(f) The provider shall permit a consumer to cancel participation in an earned wage access services contract at any time without incurring a charge for doing so.

133 <u>SECTION 4.</u> A provider operating in the State of Mississippi
134 shall not do any of the following:

135 (a) Impose a mandatory payment on a consumer that136 directly relates to the provision of earned wage access services.

137 (b) Charge a late fee, interest, or any other penalty138 or charge for failure to repay outstanding proceeds.

139 Make the offering of earned wage access services, (C) either in the amount of proceeds a consumer is eligible to 140 141 request, or the frequency with which proceeds are provided to a 142 consumer, contingent on whether the consumer makes any 143 nonmandatory payments or on the size of any nonmandatory payments 144 that consumer may make to that provider in connection with the provision of earned wage access services, provided, however, that 145 146 this prohibition shall not be construed to prohibit a nonmandatory payment equal to a percentage of proceeds provided. 147

H. B. No. 1123 **~ OFFICIAL ~** 23/HR26/R1598CS PAGE 6 (MCL\KW) (d) Charge a deferral fee or any other charge in
connection with deferring the collection of outstanding proceeds
beyond the original scheduled repayment date.

(e) Solicit a consumer to delay repayment of
outstanding proceeds for the purpose of increasing the total
nonmandatory payments that provider may collect.

(f) Report a consumer's payment or failed repayment of outstanding proceeds to a consumer credit reporting agency or a debt collector.

157 (g) Require a credit score to determine a consumer's 158 eligibility for earned wage access services.

(h) Provide, sell, or otherwise disclose to any third party, including an obligor, any nonpublic personal information collected from or about a consumer, except as necessary to provide earned wage access services to that consumer or in accordance with a consumer's written consent.

(i) Advertise, display or publish, or permit to be
advertised, displayed or published, in any manner whatsoever, any
statement or representation that is false, misleading or
deceptive.

168 <u>SECTION 5.</u> (1) Proceeds provided to a consumer by a 169 provider in accordance with the provisions of this act shall not 170 be considered credit or a loan and the provider of those proceeds 171 shall not be considered a creditor or a lender for purposes of 172 Mississippi law.

H. B. No. 1123 **~ OFFICIAL ~** 23/HR26/R1598CS PAGE 7 (MCL\KW) 173 (2) Nonmandatory payments paid by a consumer to a provider 174 that is operating in accordance with the provisions of this act 175 shall not be considered finance charges for purposes of applying 176 the federal Truth in Lending Act to an earned wage access 177 transaction.

178 <u>SECTION 6.</u> (1) The Attorney General shall have the 179 authority under this act to conduct civil investigations and bring 180 civil actions.

181 (2) In an action brought by the Attorney General under this
182 act, the court may award or impose any relief available under
183 state law.

(3) Upon a motion by the Attorney General and a finding by the court that there is a reasonable likelihood that a person violated the provisions of this act, the court may require the person to post a bond in an amount equal to a good faith estimate of the costs to litigate a claim. A hearing shall be held if either party requests a hearing.

190 <u>SECTION 7.</u> Municipalities of this state may enact ordinances 191 that are in compliance with, but not more restrictive than, the 192 provisions of this act. Any existing or future order, ordinance or 193 regulation that conflicts with this provision shall be null and 194 void.

195 SECTION 8. This act shall take effect and be in force from 196 and after July 1, 2023.