MISSISSIPPI LEGISLATURE

By: Representatives Owen, Barnett, Bennett, To: Judiciary B Boyd (19th), Carpenter, Currie, Darnell, Felsher, Ford (73rd), Hobgood-Wilkes, Hopkins, Hulum, Lancaster, McCarty, McLean, Morgan, Newman, Pigott, Read, Scoggin, Shanks, Wallace, Williamson, Bounds, Crawford, Stamps

HOUSE BILL NO. 1110 (As Sent to Governor)

1 AN ACT TO CREATE THE "SECOND AMENDMENT FINANCIAL PRIVACY 2 ACT"; TO PROVIDE LEGISLATIVE FINDINGS; TO DEFINE CERTAIN TERMS 3 RELATING TO THE ACT; TO PROHIBIT A STATE AGENCY OR OTHER POLITICAL 4 SUBDIVISION OF THE STATE, OR ANY OTHER PERSON, PUBLIC OR PRIVATE, 5 FROM KEEPING ANY RECORD OF PRIVATELY OWNED FIREARMS, OR REGISTRY 6 OF THE OWNER OF THOSE FIREARMS; TO PROHIBIT A FINANCIAL 7 INSTITUTION FROM USING A FIREARMS CODE TO ENGAGE IN CERTAIN 8 DISCRIMINATORY CONDUCT IN THE STATE; TO AUTHORIZE THE ATTORNEY 9 GENERAL TO INVESTIGATE ALLEGED VIOLATIONS OF THIS ACT; TO 10 AUTHORIZE THE ATTORNEY GENERAL TO PURSUE AN INJUNCTION AGAINST ANY 11 ENTITY OR INDIVIDUAL IN VIOLATION OF THIS ACT; AND FOR RELATED 12 PURPOSES.

13 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

14 **SECTION 1.** This act shall be known and may be cited as the

15 "Second Amendment Financial Privacy Act."

16 **SECTION 2.** The Legislature finds that:

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(a) The Second Amendment to the United States

18 Constitution guarantees the people the right to keep and bear

19 arms;

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(b) Article III, Section 12, Mississippi Constitution
of 1890, provides that "The right of every citizen to keep and
bear arms in defense of his home, person, or property, or in aid
of the civil power when thereto legally summoned, shall not be
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24 called in question, but the Legislature may regulate or forbid 25 carrying concealed weapons";

(c) In September 2022, the International Organization
 for Standardization (ISO), based in Switzerland, approved a new
 merchant category code for firearm and ammunition merchants;

29 (d) In the letter to payment card networks, federal 30 lawmakers stated that the new Merchant Category Code for firearms retailers would be ". . .the first step towards facilitating the 31 32 collection of valuable financial data that could help law 33 enforcement in countering the financing of terrorism efforts", 34 expressing a clear government expectation that networks will 35 utilize the new Merchant Category Code to conduct mass 36 surveillance of constitutionally protected firearms and ammunition 37 purchases in cooperation with law enforcement;

38 (e) This potential for cooperative surveillance and 39 tracking of lawful firearms and ammunition purchases will have a 40 significant chilling effect on citizens wishing to exercise their 41 federal and state constitutional rights to keep and bear arms in 42 Mississippi;

(f) While federal law requires some financial institutions to report transactions that are highly indicative of money laundering or other unlawful activities, there is no federal or state law authorizing financial institutions to surveil and track lawful activities by customers in cooperation with law enforcement;

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H. B. No. 1110 23/HR43/R1512SG PAGE 2 (MCL\EW) 49 The creation or maintenance of records of purchases (q) 50 of firearms or ammunition or the tracking of sales made by a retailer of firearms or ammunition by a nongovernmental entity, 51 52 including a financial institution, without a substantial and 53 historical business need or a requirement imposed by law, may 54 frustrate the right to keep and bear arms and violate the reasonable privacy rights of lawful purchasers of firearms or 55 56 ammunition; and

(h) Based on the above stated findings, it is the
intent of the Legislature to prohibit the misuse of payment card
processing systems to surveil, report, or otherwise discourage
constitutionally protected firearm and ammunition purchases within
the State of Mississippi.

62 <u>SECTION 3.</u> As used in this act, the following words shall 63 have the meanings as defined in this section, unless the context 64 clearly indicates otherwise:

(a) "Customer" means any resident of Mississippi
engaged in a payment card transaction that a financial institution
facilitates or processes.

(b) "Disclosure" or "disclose" means the transfer,
publication, or distribution of protected financial information to
another person or entity for any purpose other than: (i) to
process or facilitate a payment card transaction; or (ii) to take
any actions related to dispute processing, fraud management, or

H. B. No. 1110 **~ OFFICIAL ~** 23/HR43/R1512SG PAGE 3 (MCL\EW) 73 protecting transaction integrity from concerns related to illegal 74 activities, breach or cyber risks.

(c) "Financial institution" means an entity involved in facilitating or processing a payment card transaction, including, but not limited to, a bank, an acquirer, payment card network, or payment card issuer.

(d) "Financial record" means a record held by a
financial institution related to a payment card transaction that
the financial institution has processed or facilitated.

(e) "Firearms retailer" means any person or entity
physically located in the State of Mississippi engaged in the
lawful business of selling or trading firearms or ammunition to be
used in firearms.

86 (f) "Firearms code" means the Merchant Category Code
87 5723 approved in September 2022 by the International Organization
88 for Standardization for firearms retailers.

(g) "Government entity" means any county or
municipality, or state board, commission, agency, bureau,
department, or any other political subdivision of the state.

92 (h) "Protected financial information" means any record 93 of a sale, purchase, return, or refund involving a payment card 94 that is retrieved, characterized, generated, labeled, sorted, or 95 grouped based on the assignment of a firearms code.

96 <u>SECTION 4.</u> (1) Except for those records kept during the 97 regular course of a criminal investigation and prosecution or as

98 otherwise required by law, a state governmental agency or local government, special district, or other political subdivision or 99 100 official, agent, or employee of the state or other governmental entity or any other person, public or private, other than the 101 102 owner or owner's representative, may not knowingly and willfully 103 keep or cause to be kept any list, record, or registry of 104 privately owned firearms or any list, record, or registry of the 105 owners of those firearms.

106 (2) A financial institution or its agent may not require the 107 usage of the firearms code in a way that distinguishes a firearms 108 retailer physically located in the State of Mississippi from 109 general merchandise retailers or sporting goods retailers.

110 A financial institution may not discriminate against a (3) firearms retailer by declining a lawful payment card transaction 111 112 based solely on the assignment or nonassignment of a firearms 113 code; provided that a financial entity may decline or otherwise 114 refuse to process the transaction on the basis of the firearms code only if necessary to comply with this section or if requested 115 116 by the customer or due to fraud controls or merchant category 117 exclusions offered by a financial entity for the purpose of 118 expenditure control or corporate card control.

(4) Except as otherwise required by law or regulation, a
financial institution may not disclose a financial record,
including a firearms code that was collected in violation of this
act, unless the disclosure of such financial record or firearms

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(5) Nothing in this section shall limit the ability of a financial institution to negotiate with responsible parties or otherwise impair the financial institution's actions related to dispute processing, fraud management, protecting transaction integrity from concerns related to illegal activities, breach or cyber risks.

131 **SECTION 5.** (1) The Attorney General may investigate alleged 132 violations of this act and, upon finding a violation, shall 133 provide written notice to any individual or entity, public or private, believed to be in violation of this act. Written notice 134 135 to any commercial entity shall be made to the entity's registered 136 agent pursuant to Section 79-35-13. Upon receipt of such written notice from the Attorney General, the entity shall have thirty 137 138 (30) calendar days to cease any violation of this act.

(2) Either a firearms retailer physically located in Mississippi whose business was the subject of an alleged violation of this act or a customer who transacted at a firearms retailer physically located in Mississippi whose business was the subject of an alleged violation of this act, may petition the Attorney General to investigate the alleged violation in accordance with subsection (1) of this section.

146 (3) (a) If an individual or entity is found to be in147 violation of this act and fails to cease the violating activity

H. B. No. 1110 **~ OFFICIAL ~** 23/HR43/R1512SG PAGE 6 (MCL\EW) 148 after the expiration of thirty (30) calendar days from the receipt 149 of written notice by the Attorney General's office, the Attorney 150 General may pursue an injunction against any individual or entity, public or private, alleged to be in violation of this act. 151 The 152 Attorney General may pursue an injunction pursuant to this 153 subsection in chancery court in the judicial district where the 154 alleged violation occurred against the individual or entity in 155 alleged violation of this act.

(b) If a court finds that an individual or entity
continues to be in violation of this act after thirty (30)
calendar days from receiving written notice from the Attorney
General in accordance with subsection (1) of this section, then
the court shall enjoin the individual or entity from continuing
the activity found to be in violation of this act.

162 If an individual or entity knowingly and willfully (C)163 fails to comply with an injunction as provided in paragraph (b) of 164 this subsection within thirty (30) days after being served with the injunction, then the Attorney General, upon petition to the 165 166 court, may recover on behalf of the state a civil penalty in a sum 167 not to exceed Ten Thousand Dollars (\$10,000.00) per violation of 168 an injunction issued pursuant to paragraph (b) of this subsection, 169 committed after the expiration of the period of thirty (30) days 170 after the entity was served with the injunction. In assessing 171 such a penalty, the court shall consider factors, including the financial resources of the violator and the harm or risk of harm 172

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H. B. No. 1110 23/HR43/R1512SG PAGE 7 (MCL\EW) 173 to the Second Amendment rights resulting from the violation. The 174 Attorney General may also recover, in addition to the civil 175 penalty pursuant to this subsection, investigative costs and a 176 reasonable attorney's fee. Any order assessing a penalty for 177 violation of this act pursuant to this paragraph shall be stayed 178 pending appeal of the order.

179 (d) The remedies set forth in this act shall be the180 exclusive remedies for violation of this act.

(e) It shall be a defense to a proceeding initiated pursuant to this act that such firearms code was required to be used based on a good-faith conclusion that the entity's disclosure or action was required by applicable law or regulation.

185 SECTION 6. This act shall take effect and be in force from 186 and after January 1, 2024.