MISSISSIPPI LEGISLATURE

By: Representative Rosebud

REGULAR SESSION 2023

To: Public Health and Human Services; Education

HOUSE BILL NO. 865

1 AN ACT TO CREATE THE MISSISSIPPI CHILDREN'S ASSESSMENT AND 2 MENTAL HEALTH EVALUATION OPPORTUNITY (CAMHEO) ACT OF 2023, FOR THE 3 PURPOSE OF PROVIDING MENTAL HEALTH ASSESSMENTS AND SCREENINGS TO 4 PUBLIC SCHOOL STUDENTS IN KINDERGARTEN THROUGH GRADE 12; TO 5 PROVIDE LEGISLATIVE FINDINGS; TO REQUIRE THE STATE BOARD OF 6 EDUCATION AND THE MISSISSIPPI DEPARTMENT OF MENTAL HEALTH TO 7 DEVELOP THE FRAMEWORK AND GUIDELINES FOR USE BY PUBLIC SCHOOLS IN 8 PROVIDING COMPREHENSIVE, COORDINATED MENTAL HEALTH PREVENTION, 9 SCREENINGS AND ASSESSMENTS, EARLY INTERVENTION AND TREATMENT SERVICES FOR PUBLIC SCHOOL STUDENTS; TO PRESCRIBE THE MINIMUM 10 11 REQUIREMENTS FOR THE FRAMEWORK AND GUIDELINES; TO CREATE THE 12 CHILDREN'S MENTAL HEALTH PARTNERSHIP, WHICH SHALL BE RESPONSIBLE 13 FOR DEVELOPING THE ASSESSMENTS AND SCREENERS TO BE USED BY CERTIFIED SCHOOL EMPLOYEES TO DETECT ANY MENTAL HEALTH 14 DEFICIENCIES IN STUDENTS; TO PRESCRIBE THE COMPOSITION OF THE 15 16 PARTNERSHIP; TO REQUIRE THE STATE BOARD OF EDUCATION, BEFORE THE 17 BEGINNING OF THE 2024-2025 SCHOOL YEAR, TO DEVELOP AND IMPLEMENT A 18 POLICY REQUIRING ALL PUBLIC SCHOOL DISTRICTS TO PROVIDE MENTAL 19 HEALTH SCREENINGS AND ASSESSMENTS TO STUDENTS IN KINDERGARTEN 20 THROUGH GRADE 12, WHO EXHIBIT SIGNS OF MENTAL DISTRESS AND 21 INCAPACITY; TO PRESCRIBE THE MINIMUM REQUIREMENTS OF THE POLICY 22 CONTENT; TO REQUIRE EVERY PUBLIC SCHOOL DISTRICT TO DEVELOP A 23 POLICY FOR INCORPORATING SOCIAL AND EMOTIONAL DEVELOPMENT INTO THE 24 DISTRICT'S EDUCATIONAL PROGRAM BEFORE THE BEGINNING OF THE 25 2024-2025 SCHOOL YEAR; AND FOR RELATED PURPOSES.

26 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

27 SECTION 1. This act shall be known and may be cited as the

28 Mississippi Children's Assessment and Mental Health Evaluation

29 Opportunity (CAMHEO) Act of 2023.

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30 SECTION 2. Legislative Findings. (1) Statistics 31 demonstrate that one (1) in ten (10) children suffer from mental 32 illness; however, less than one (1) in five (5) of these children 33 receive the treatment they need. Mental illness in children often remains undiscovered for far too long. Fewer than one-half (1/2)34 35 of children and adolescents receive psychiatric surveillance and various estimates suggest that between one-third (1/3) and 36 one-fifth (1/5) of mental illnesses in children remain undetected. 37 38 This occurs not only because of lack of surveillance but also 39 because many families lack the resources or ability to discover 40 these illnesses. Even if a child's symptoms of mental illness are noticeable, it is possible that there will be no one in this 41 42 child's life with the capacity or desire to recognize the issue.

Mental health problems in children can range from very 43 (2)44 mild to extremely severe. There are certain signs that indicate 45 that a child may need professional help to resolve mental health 46 problems. In children, these signs are sometimes difficult to recognize, as they may be typical of a child's behavior. While 47 48 some of the symptoms may be mild, other symptoms, such as 49 persistent disobedience or temper tantrums, may be signs of a 50 disorder that requires professional help. In addition, the 51 combination of certain symptoms can create a serious concern. 52 While stress and anxiety alone may be a common symptom in 53 children, these symptoms combined with loneliness, rejection, depression and thoughts of hurting others could create a serious 54

55 potential for dangerous behavior and violence. Certain symptoms 56 are rare but extremely worrisome, such as social withdrawal, signs 57 of self-destructive behavior (such as head-banging) and repeated 58 thoughts of death.

(3) (a) General symptoms indicating that a child may besuffering from mental illness include:

(i) Changes in school performance;
(ii) Drug abuse;
(iii) Inability to cope;
(iv) Changes in sleeping;
(v) Defying authority;
(vi) Frequent outbursts of anger; and

67 (vii) Hyperactivity.

(b) Serious symptoms demonstrated by adults with severemental diseases or defects can also appear in children, including:

70 (i) Hearing voices;

71 (ii) Hallucinating; and

72 (iii) Aggressive behavior.

73 (c) Some symptoms may be severe enough to require74 immediate hospitalization.

(4) Other indicators may demonstrate an increased risk for mental illness in children. Research shows that children raised by parents with mental illness are more likely to develop mental health issues. Additionally, the Adverse Childhood Experiences (ACE) Study found that certain ACEs such as childhood abuse,

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80 neglect, and growing up in a seriously dysfunctional household may 81 increase the potential for a child to exhibit "social, emotional, 82 and cognitive impairments" that may result in unhealthy behaviors 83 such as violence.

84 (5) Most mental illnesses can be diagnosed or recognized
85 during childhood. One-half (1/2) of all lifetime cases of mental
86 illness are recognizable by age fourteen (14) and three-quarters
87 (3/4) by age twenty-four (24). Children can suffer from many
88 different mental illnesses including:

- 89 (a) Anxiety;
- 90 (b) Disruptive behavior;
- 91 (c) Pervasive development;
- 92 (d) Eating disorders;
- 93 (e) Elimination disorders;
- 94 (f) Affective disorders;
- 95 (g) Schizophrenic disorders; and
- 96 (h) Tic disorders.

97 Although advancements have been made over the past few 98 decades to further our understanding of children's mental health, 99 statistics indicating the extremely low rate of detection of these 100 illnesses illustrate that the public's mental health education is 101 far from sufficient.

102 <u>SECTION 3.</u> (1) The State Board of Education and the 103 Mississippi Department of Mental Health shall develop the 104 framework and guidelines to be used by public schools to provide

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105 comprehensive, coordinated mental health prevention, screenings 106 and assessments, early intervention and treatment services for 107 children in kindergarten through Grade 12. The framework and 108 guidelines shall include but not be limited to:

(a) Coordinated provider services and interagency
referral networks for children in kindergarten through Grade 12 to
maximize resources and minimize duplication of services;

(b) Guidelines for incorporating social and emotional development into school learning standards and educational programs, pursuant to Section 4 of this act;

(c) Protocols for implementing screening and assessment of compulsory-school-age children prior to any admission to an inpatient hospital for psychiatric services;

(d) Recommendations regarding budgetary expenses for children's mental health prevention, screenings and assessments, early intervention and treatment across all school districts;

(e) Recommendations for state and local mechanisms for integrating federal, state and local funding sources for children's mental health;

(f) Building a qualified and adequately trained workforce prepared to provide mental health services for children in kindergarten through Grade 12 and their families;

127 (g) The facilitation of research on best practices and128 model programs, and dissemination of this information to

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129 Mississippi policymakers, practitioners, and the general public 130 through training, technical assistance and educational materials;

(h) A comprehensive, multi-faceted public awareness campaign to reduce the stigma of mental illness and educate families, the general public and other key audiences about the benefits of children's social and emotional development, and how to access services; and

(i) The creation of a quality-driven children's mental
health system with shared accountability among key state agencies
and programs that conducts ongoing needs assessments, uses outcome
indicators and benchmarks to measure progress and implements
quality data tracking and reporting systems.

141 (2) The Children's Mental Health Partnership, (a) 142 hereinafter referred to as "the partnership," is created. The 143 partnership shall have the responsibility of developing the 144 assessments and screeners to be used by certified school employees 145 to detect any mental health deficiencies in students and to make any recommendation for the provision of care or educational 146 147 services to ensure the overall health, safety, well-being and 148 academic success.

149 (b) The partnership shall be comprised of the following150 members:

151 (i) The Executive Director of the Department of152 Human Services, or his or her designee;

H. B. No. 865 **~ OFFICIAL ~** 23/HR31/R616 PAGE 6 (dj\jab) 153 (ii) The Executive Director of the Department of 154 Child Protection Services, or his or her designee; 155 The State Superintendent of Public (iii) 156 Education, or his or her designee; 157 (iv) The Executive Director of the Mississippi 158 Departments of Mental Health, or his or her designee; 159 The Commissioner of the Department of (V) 160 Corrections, or his or her designee; 161 (vi) Three (3) Mental Health Court judges, to be appointed by the Governor, one (1) of whom shall represent each 162 163 Mississippi Supreme Court District, or their designees; 164 Three (3) Youth Court judges, to be (vii) 165 appointed by the Governor, one (1) of whom shall represent each 166 Mississippi Supreme Court District, or their designees; 167 (viii) The Attorney General, or his or her 168 designee; and 169 Four representatives of community mental (ix) health agencies, which shall represent the four (4) Mississippi 170 171 Congressional Districts, two (2) of whom shall be appointed by the 172 Lieutenant Governor, and two (2) of whom shall be appointed by the 173 Speaker of the House. Appointed members of the partnership shall be 174 (C) appointed by the appointing authority prescribed in paragraph (b) 175 176 of this subsection within thirty (30) days of the effective date of this act. The partnership shall hold its first meeting no 177

178 later than September 1, 2023, upon the call of the Governor. The 179 partnership, which shall serve without state funded compensation 180 for the performance of their duties as members of the partnership, 181 shall elect among its members, officers to serve as chairman, vice 182 chairman and secretary at its first meeting. A quorum of the 183 partnership shall be eight (8) members. Any vacancy in the 184 partnership shall be filled by the appointing authority.

(d) The partnership shall submit a preliminary policy
plan to Legislature by January 1, 2024, and shall submit the final
policy plan to the State Board of Education on June 30, 2024.
Thereafter, the partnership shall submit an annual report to the
Legislature on the progress of implementation of the statewide
public school mental health assessment and screening program, and
and recommendations for revisions of the policy.

192 <u>SECTION 4.</u> (1) Before the beginning of the 2024-2025 school 193 year, the State Board of Education shall develop and implement a 194 policy requiring all public school districts to provide mental 195 health screenings and assessments to students in kindergarten 196 through Grade 12, who exhibit signs of mental distress and 197 incapacity. At a minimum, the policy must:

(a) Require each student to receive a periodic mental
health screening upon the recommendation of the parents, teachers,
other school staff, upon other necessity, or upon request by the
student, which must be conducted by a mental health professional
employed by the school district, unless the parents express a

H. B. No. 865 **~ OFFICIAL ~** 23/HR31/R616 PAGE 8 (DJ\JAB) 203 desire to see and pay for a private medical or clinical expert, 204 licensed within the state of Mississippi, and for which a bona 205 fide verification of the visit is provided;

(b) Provide for improved accessibility to mental health services for students, which would include a proposal for the school to employ more school psychologists, and the opportunity for all students to obtain mental health care, including "open hours," to allow students the ability to visit a mental health professional on school premises of their own accord;

Require that teachers and other education staff be 212 (C) 213 properly educated and trained on early identification of mental 214 illness, including how to recognize the symptoms and signs of 215 mental illness, as well as the proper steps to take after a mental 216 illness is suspected. The required training shall also educate 217 school and district personnel on the proper steps that should be 218 taken if any personnel member suspects a mental illness is 219 present; and

(d) Require a component of mental health education be included in the school curriculum for students in Grade 5 for the purpose of enhancing and measuring children's school readiness and ability to achieve academic success that would include:

(i) Descriptions of the stages of mental andemotional development in children;

(ii) How to identify symptoms of mental illness;(iii) Methods of treatment; and

H. B. No. 865 **~ OFFICIAL ~** 23/HR31/R616 PAGE 9 (DJ\JAB) (iv) Ways to manage mental illness.

229 (2) Before the beginning of the 2024-2025 school year, every 230 public school district shall develop a policy for incorporating 231 social and emotional development into the district's educational The policy shall address teaching and assessing social 232 program. and emotional skills and protocols for responding to children with 233 234 social, emotional or mental health problems, or a combination of 235 such problems, that impact learning ability.

236 **SECTION 5.** This act shall take effect and be in force from 237 and after its passage.

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