To: Ways and Means

By: Representative Burnett

HOUSE BILL NO. 850

1 AN ACT TO AMEND SECTION 37-57-104, MISSISSIPPI CODE OF 1972, 2 TO AUTHORIZE THE LEVYING AUTHORITY FOR A SCHOOL DISTRICT IN 3 CONSERVATORSHIP TO APPROVE OR DISAPPROVE, IN FULL OR IN PART, 4 CERTAIN REQUESTS FOR AN INCREASE IN THE AD VALOREM TAX EFFORT FOR 5 THE SCHOOL DISTRICT; TO AMEND SECTION 37-57-105, MISSISSIPPI CODE 6 OF 1972, IN CONFORMITY TO THE PROVISIONS OF THIS ACT; TO BRING 7 FORWARD SECTION 37-57-107, MISSISSIPPI CODE OF 1972, WHICH RELATES TO THE LEVY OF AD VALOREM TAXES FOR SCHOOL DISTRICTS, FOR PURPOSES 8 9 OF POSSIBLE AMENDMENT; AND FOR RELATED PURPOSES.

- 10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 11 **SECTION 1.** Section 37-57-104, Mississippi Code of 1972, is
- 12 amended as follows:
- 13 37-57-104. (1) Each school board shall submit to the
- 14 levying authority for the school district a certified copy of an
- 15 order adopted by the school board requesting an ad valorem tax
- 16 effort in dollars for the support of the school district. The
- 17 copy of the order shall be submitted by the school board when the
- 18 copies of the school district's budget are filed with the levying
- 19 authority pursuant to Section 37-61-9. Upon receipt of the school
- 20 board's order requesting the ad valorem tax effort in dollars, the
- 21 levying authority shall determine the millage rate necessary to

- 22 generate funds equal to the dollar amount requested by the school
- 23 board. For the purpose of calculating this millage rate, any
- 24 additional amount that is levied pursuant to Section 37-57-105(1)
- 25 to cover anticipated delinquencies and costs of collection or any
- 26 amount that may be levied for the payment of the principal and
- 27 interest on school bonds or notes shall be excluded from the
- 28 limitation of fifty-five (55) mills provided for in subsection (2)
- 29 of this section.
- 30 (2) (a) Except as otherwise provided under paragraph (b) or
- 31 (c) of this subsection, if the millage rate necessary to generate
- 32 funds equal to the dollar amount requested by the school board is
- 33 greater than fifty-five (55) mills, and if this millage rate is
- 34 higher than the millage then being levied pursuant to the school
- 35 board's order requesting the ad valorem tax effort for the
- 36 currently existing fiscal year, then the levying authority shall
- 37 call a referendum on the question of exceeding, during the next
- 38 fiscal year, the then existing millage rate being levied for
- 39 school district purposes. The referendum shall be scheduled for
- 40 not more than six (6) weeks after the date on which the levying
- 41 authority receives the school board's order requesting the ad
- 42 valorem tax effort.
- When a referendum has been called, notice of the referendum
- 44 shall be published at least five (5) days per week, unless the
- 45 only newspaper published in the school district is published less
- 46 than five (5) days per week, for at least three (3) consecutive

47 weeks, in at least one (1) newspaper published in the school 48 The notice shall be no less than one-fourth (1/4) page 49 in size, and the type used shall be no smaller than eighteen (18) 50 point and surrounded by a one-fourth-inch solid black border. 51 notice may not be placed in that portion of the newspaper where 52 legal notices and classified advertisements appear. The first 53 publication of the notice shall be made not less than twenty-one 54 (21) days before the date fixed for the referendum, and the last 55 publication shall be made not more than seven (7) days before that 56 date. If no newspaper is published in the school district, then 57 the notice shall be published in a newspaper having a general circulation in the school district. The referendum shall be held, 58 59 as far as is practicable, in the same manner as other referendums 60 and elections are held in the county or municipality. At the referendum, all registered, qualified electors of the school 61 62 district may vote. The ballots used at the referendum shall have 63 printed thereon a brief statement of the amount and purpose of the increased tax levy and the words "FOR INCREASING THE MILLAGE 64 65 LEVIED FOR SCHOOL DISTRICT PURPOSES FROM (MILLAGE RATE CURRENTLY 66 LEVIED) MILLS TO (MILLAGE RATE REQUIRED UNDER SCHOOL BOARD'S 67 ORDER) MILLS," and "AGAINST INCREASING THE MILLAGE LEVIED FOR SCHOOL DISTRICT PURPOSES FROM (MILLAGE RATE CURRENTLY LEVIED) 68 MILLS TO (MILLAGE RATE REQUIRED UNDER SCHOOL BOARD'S ORDER) 69 70 MILLS." The voter shall vote by placing a cross (X) or checkmark

 $(\sqrt{})$  opposite his choice on the proposition.

If a majority of the registered, qualified electors of the school district who vote in the referendum vote in favor of the question, then the ad valorem tax effort in dollars requested by the school board shall be approved. However, if a majority of the registered, qualified electors who vote in the referendum vote against the question, the millage rate levied by the levying authority shall not exceed the millage then being levied pursuant to the school board's order requesting the ad valorem tax effort for the then currently existing fiscal year.

Nothing in this subsection shall be construed to require any school district that is levying more than fifty-five (55) mills

Nothing in this subsection shall be construed to require any school district that is levying more than fifty-five (55) mills pursuant to Sections 37-57-1 and 37-57-105 to decrease its millage rate to fifty-five (55) mills or less. Further, nothing in this subsection shall be construed to require a referendum in a school district where the requested ad valorem tax effort in dollars requires a millage rate of greater than fifty-five (55) mills but the requested dollar amount does not require any increase in the then existing millage rate. Further, nothing in this subsection shall be construed to require a referendum in a school district where, because of a decrease in the assessed valuation of the district, a millage rate of greater than fifty-five (55) mills is necessary to generate funds equal to the dollar amount generated by the ad valorem tax effort for the currently existing fiscal year.

96	(b)	Provided,	however,	that	if	а	levying	authority	is
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- 97 levying in excess of fifty-five (55) mills on July 1, 1997, the
- 98 levying authority may levy an additional amount not exceeding
- 99 three (3) mills in the aggregate for the period beginning July 1,
- 100 1997, and ending June 30, 2003, subject to the limitation on
- 101 increased receipts from ad valorem taxes prescribed in Sections
- $102 \quad 37-57-105 \text{ and } 37-57-107.$
- 103 (c) If the levying authority for any school district
- 104 lawfully has decreased the millage levied for school district
- 105 purposes, but subsequently determines that there is a need to
- 106 increase the millage rate due to a disaster in which the Governor
- 107 has declared a disaster emergency or the President of the United
- 108 States has declared an emergency or major disaster, then the
- 109 levying authority may increase the millage levied for school
- 110 district purposes up to an amount that does not exceed the millage
- 111 rate in any one (1) of the immediately preceding ten (10) fiscal
- 112 years without any referendum that otherwise would be required
- 113 under this subsection.
- 114 (3) (a) If the millage rate necessary to generate funds
- 115 equal to the dollar amount requested by the school board is equal
- 116 to fifty-five (55) mills or less, but the dollar amount requested
- 117 by the school board exceeds the next preceding fiscal year's ad
- 118 valorem tax effort in dollars by more than four percent (4%), but
- 119 not more than seven percent (7%) (as provided for under subsection
- 120 (4) of this section), then the school board shall publish notice

121	thereof at least five (5) days per week, unless the only newspaper
122	published in the school district is published less than five (5)
123	days per week, for at least three (3) consecutive weeks in a
124	newspaper published in the school district. The notice shall be
125	no less than one-fourth $(1/4)$ page in size, and the type used
126	shall be no smaller than eighteen (18) point and surrounded by a
127	one-fourth-inch solid black border. The notice may not be placed
128	in that portion of the newspaper where legal notices and
129	classified advertisements appear. The first publication shall be
130	made not less than fifteen (15) days before the final adoption of
131	the budget by the school board. If no newspaper is published in
132	the school district, then the notice shall be published in a
133	newspaper having a general circulation in the school district. If
134	at any time before the adoption of the budget a petition signed by
135	not less than twenty percent (20%) or fifteen hundred (1500),
136	whichever is less, of the registered, qualified electors of the
137	school district is filed with the school board requesting that a
138	referendum be called on the question of exceeding the next
139	preceding fiscal year's ad valorem tax effort in dollars by more
140	than four percent (4%), then the school board shall adopt, not
141	later than the next regular meeting, a resolution calling a
142	referendum to be held within the school district upon the
143	question. The referendum shall be called and held, and notice
144	thereof shall be given, in the same manner provided for in
145	subsection (2) of this section. The ballot shall contain the

146	language "FOR THE SCHOOL TAX INCREASE OVER FOUR PERCENT (4%)" and
147	"AGAINST THE SCHOOL TAX INCREASE OVER FOUR PERCENT (4%)." If a
148	majority of the registered, qualified electors of the school
149	district who vote in the referendum vote in favor of the question
150	then the increase requested by the school board shall be approved
151	For the purposes of this subsection, the revenue sources excluded
152	from the increase limitation under Section 37-57-107 also shall be
153	excluded from the limitation described in this subsection in the
154	same manner as they are excluded under Section 37-57-107.
155	Provided, however, that any increases requested by the school
156	board as a result of the required local contribution to the
157	Mississippi Adequate Education Program, as certified to the local
158	school district by the State Board of Education under Section
159	37-151-7(2), Mississippi Code of 1972, shall not be subject to the
160	four percent (4%) and/or seven percent (7%) tax increase
161	limitations provided in this section.
162	(b) In addition to the provisions of paragraph (a) of
163	this subsection (3), in the case of a school district in
164	conservatorship, if the millage rate necessary to generate funds
165	equal to the dollar amount requested by the school board is equal
166	to fifty-five (55) mills or less, but the dollar amount requested
167	by the school board exceeds the next preceding fiscal year's ad
168	valorem tax effort in dollars by not more than four percent (4%),
169	the levying authority may approve or disapprove, in full or in
170	part, the dollar amount requested by the school board. If any

171 -member of the levying authority is an employee of the $s$	school
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- 172 district, such person shall recuse himself or herself from voting
- 173 on the question of the dollar amount requested by the school
- 174 board.
- 175 (4) If the millage rate necessary to generate funds equal to
- 176 the dollar amount requested by the school board is equal to
- 177 fifty-five (55) mills or less, but the dollar amount requested by
- 178 the school board exceeds the seven percent (7%) increase
- 179 limitation provided for in Section 37-57-107, the school board may
- 180 exceed the seven percent (7%) increase limitation only after the
- 181 school board has determined the need for additional revenues and
- 182 three-fifths (3/5) of the registered, qualified electors voting in
- 183 a referendum called by the levying authority have voted in favor
- 184 of the increase. The notice and manner of holding the referendum
- 185 shall be as prescribed in subsection (2) of this section for a
- 186 referendum on the question of increasing the millage rate in
- 187 school districts levying more than fifty-five (55) mills for
- 188 school district purposes.
- 189 (5) The aggregate receipts from ad valorem taxes levied for
- 190 school district purposes pursuant to Sections 37-57-1 and
- 191 37-57-105, excluding collection fees, additional revenue from the
- 192 ad valorem tax on any newly constructed properties or any existing
- 193 properties added to the tax rolls or any properties previously
- 194 exempt which were not assessed in the next preceding year, and
- 195 amounts received by school districts from the School Ad Valorem

196 Tax Reduction Fund pursuant to Section 37-61-35, shall be subje
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- 197 to the increase limitation under this section and Section
- 198 37-57-107.
- 199 (6) The school board shall pay to the levying authority all
- 200 costs that are incurred by the levying authority in the calling
- 201 and holding of any election under this section.
- 202 (7) The provisions of this section shall not be construed to
- 203 affect in any manner the authority of school boards to levy
- 204 millage for the following purposes:
- 205 (a) The issuance of bonds, notes and certificates of
- 206 indebtedness, as authorized in Sections 37-59-1 through 37-59-45
- 207 and Sections 37-59-101 through 37-59-115;
- 208 (b) The lease of property for school purposes, as
- 209 authorized under the Emergency School Leasing Authority Act of
- 210 1986 (Sections 37-7-351 through 37-7-359);
- 211 (c) The lease or lease-purchase of school buildings, as
- 212 authorized under Section 37-7-301;
- 213 (d) The issuance of promissory notes in the event of a
- 214 shortfall of ad valorem taxes and/or revenue from local sources,
- 215 as authorized under Section 27-39-333; and
- 216 (e) The construction of school buildings outside the
- 217 school district, as authorized under Section 37-7-401.
- 218 Any millage levied for the purposes specified in this
- 219 subsection shall be excluded from the millage limitations
- 220 established under this section.

222	amended as follows:
223	37-57-105. (1) In addition to the taxes levied under
224	Section 37-57-1, the levying authority for the school district, as
225	defined in Section 37-57-1, upon receipt of a certified copy of an
226	order adopted by the school board of the school district
227	requesting an ad valorem tax effort in dollars for the support of
228	the school district, shall, at the same time and in the same
229	manner as other ad valorem taxes are levied, levy an annual ad
230	valorem tax in the amount fixed in such order upon all of the
231	taxable property of such school district, which shall not be less
232	than the millage rate certified by the State Board of Education as
233	the uniform minimum school district ad valorem tax levy for the
234	support of the adequate education program in such school district
235	under Section 37-57-1. Provided, however, that any school
236	district levying less than the uniform minimum school district ad
237	valorem tax levy on July 1, 1997, shall only be required to
238	increase its local district maintenance levy in four (4) mill
239	annual increments in order to attain such millage requirements.
240	In making such levy, the levying authority shall levy an
241	additional amount sufficient to cover anticipated delinquencies
242	and costs of collection so that the net amount of money to be
243	produced by such levy shall be equal to the amount which is
244	requested by said school board. The proceeds of such tax levy,
245	excluding levies for the payment of the principal of and interest

SECTION 2. Section 37-57-105, Mississippi Code of 1972, is

246	on school bonds or notes and excluding levies for costs of
247	collection, shall be placed in the school depository to the credit
248	of the school district and shall be expended in the manner
249	provided by law for the purpose of supplementing teachers'
250	salaries, extending school terms, purchasing furniture, supplies
251	and materials, and for all other lawful operating and incidental
252	expenses of such school district, funds for which are not provided
253	by adequate education program fund allotments.
254	The monies authorized to be received by school districts from
255	the School Ad Valorem Tax Reduction Fund pursuant to Section
256	37-61-35 shall be included as ad valorem tax receipts. The
257	levying authority for the school district, as defined in Section
258	37-57-1, shall reduce the ad valorem tax levy for such school
259	district in an amount equal to the amount distributed to such
260	school district from the School Ad Valorem Tax Reduction Fund each
261	calendar year pursuant to said Section 37-61-35. Such reduction
262	shall not be less than the millage rate necessary to generate a
263	reduction in ad valorem tax receipts equal to the funds
264	distributed to such school district from the School Ad Valorem Tax
265	Reduction Fund pursuant to Section 37-61-35. Such reduction shall
266	not be deemed to be a reduction in the aggregate amount of support
267	from ad valorem taxation for purposes of Section 37-19-11. The
268	millage levy certified by the State Board of Education as the
269	uniform minimum ad valorem tax levy or the millage levy that would
270	generate funds in an amount equal to a school district's district

entitlement, as defined in Section 37-22-1(2)(e), shall be subject to the provisions of this paragraph.

273 In any county where there is located a nuclear generating 274 power plant on which a tax is assessed under Section 27-35-309(3), 275 such required levy and revenue produced thereby may be reduced by 276 the levying authority in an amount in proportion to a reduction in 277 the base revenue of any such county from the previous year. 278 reduction shall be allowed only if the reduction in base revenue 279 equals or exceeds five percent (5%). "Base revenue" shall mean 280 the revenue received by the county from the ad valorem tax levy 281 plus the revenue received by the county from the tax assessed 282 under Section 27-35-309(3) and authorized to be used for any 283 purposes for which a county is authorized by law to levy an ad 284 valorem tax. For purposes of determining if the reduction equals 285 or exceeds five percent (5%), a levy of millage equal to the prior 286 year's millage shall be hypothetically applied to the current 287 year's ad valorem tax base to determine the amount of revenue to 288 be generated from the ad valorem tax levy. For the purposes of 289 this section and Section 37-57-107, the portion of the base 290 revenue used for the support of any school district shall be 291 deemed to be the aggregate receipts from ad valorem taxes for the 292 support of any school district. This paragraph shall apply to 293 taxes levied for the 1987 fiscal year and for each fiscal year 294 thereafter. If the Mississippi Supreme Court or another court

- finally adjudicates that the tax levied under Section 27-35-309(3) is unconstitutional, then this paragraph shall stand repealed.
- 297 When the tax is levied upon the territory of any school 298 district located in two (2) or more counties, the order of the 299 school board requesting the levying of such tax shall be certified 300 to the levying authority of each of the counties involved, and 301 each of the levying authorities shall levy the tax in the manner 302 specified herein. The taxes so levied shall be collected by the 303 tax collector of the levying authority involved and remitted by 304 the tax collector to the school depository of the home county to 305 the credit of the school district involved as provided above, 306 except that taxes for collection fees may be retained by the 307 levying authority for deposit into its general fund.
  - (3) The aggregate receipts from ad valorem taxes levied for school district purposes, excluding collection fees, pursuant to this section and Section 37-57-1 shall be subject to the increased limitation under Section 37-57-107; however, if the ad valorem tax effort in dollars requested by the school district for the fiscal year exceeds the next preceding fiscal year's ad valorem tax effort in dollars by more than four percent (4%) but not more than seven percent (7%), then the school board shall publish notice thereof once each week for at least three (3) consecutive weeks in a newspaper having general circulation in the school district involved, with the first publication thereof to be made not less than fifteen (15) days prior to the final adoption of the budget

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320	by the school board. If at any time prior to said adoption a
321	petition signed by not less than twenty percent (20%) or fifteen
322	hundred (1500), whichever is less, of the qualified electors of
323	the school district involved shall be filed with the school board
324	requesting that an election be called on the question of exceeding
325	the next preceding fiscal year's ad valorem tax effort in dollars
326	by more than four percent (4%) but not more than seven percent
327	(7%), then the school board shall, not later than the next regular
328	meeting, adopt a resolution calling an election to be held within
329	such school district upon such question. The election shall be
330	called and held, and notice thereof shall be given, in the same
331	manner for elections upon the questions of the issuance of the
332	bonds of school districts, and the results thereof shall be
333	certified to the school board. The ballot shall contain the
334	language "For the School Tax Increase Over Four Percent (4%)" and
335	"Against the School Tax Increase Over Four Percent (4%)." If a
336	majority of the qualified electors of the school district who
337	voted in such election shall vote in favor of the question, then
338	the stated increase requested by the school board shall be
339	approved. In addition, in the case of a school district in
340	conservatorship, if the ad valorem tax effort in dollars requested
341	by the school district for the fiscal year exceeds the next
342	preceding fiscal year's ad valorem tax effort in dollars by not
343	more than four percent (4%), the levying authority may approve or
344	disapprove, in full or in part, the request for the ad valorem tax

345	effort. If any member of such levying authority is an employee of
346	the school district, that person shall recuse himself or herself
347	from voting on the question of the request for ad valorem tax
348	effort. For the purposes of this paragraph, the revenue sources
349	excluded from the increased limitation under Section 37-57-107
350	shall also be excluded from the limitation described herein in the
351	same manner as they are excluded under Section 37-57-107.
352	SECTION 3. Section 37-57-107, Mississippi Code of 1972, is
353	brought forward as follows:
354	37-57-107. (1) Beginning with the tax levy for the 1997
355	fiscal year and for each fiscal year thereafter, the aggregate
356	receipts from taxes levied for school district purposes pursuant
357	to Sections 37-57-105 and 37-57-1 shall not exceed the aggregate
358	receipts from those sources during any one (1) of the immediately
359	preceding three (3) fiscal years, as determined by the school
360	board, plus an increase not to exceed seven percent $(7\%)$ . For the
361	purpose of this limitation, the term "aggregate receipts" when
362	used in connection with the amount of funds generated in a
363	preceding fiscal year shall not include excess receipts required
364	by law to be deposited into a special account. However, the term
365	"aggregate receipts" includes any receipts required by law to be
366	paid to a charter school. The additional revenue from the ad
367	valorem tax on any newly constructed properties or any existing
368	properties added to the tax rolls or any properties previously
369	exempt which were not assessed in the next preceding year may be

370	excluded from the seven percent (7%) increase limitation set forth
371	herein. Taxes levied for payment of principal of and interest on
372	general obligation school bonds issued heretofore or hereafter
373	shall be excluded from the seven percent (7%) increase limitation
374	set forth herein. Any additional millage levied to fund any new
375	program mandated by the Legislature shall be excluded from the
376	limitation for the first year of the levy and included within such
377	limitation in any year thereafter. For the purposes of this
378	section, the term "new program" shall include, but shall not be
379	limited to, (a) the Early Childhood Education Program required to
380	commence with the 1986-1987 school year as provided by Section
381	37-21-7 and any additional millage levied and the revenue
382	generated therefrom, which is excluded from the limitation for the
383	first year of the levy, to support the mandated Early Childhood
384	Education Program shall be specified on the minutes of the school
385	board and of the governing body making such tax levy; (b) any
386	additional millage levied and the revenue generated therefrom
387	which shall be excluded from the limitation for the first year of
388	the levy, for the purpose of generating additional local
389	contribution funds required for the adequate education program for
390	the 2003 fiscal year and for each fiscal year thereafter under
391	Section 37-151-7(2); and (c) any additional millage levied and the
392	revenue generated therefrom which shall be excluded from the
393	limitation for the first year of the levy, for the purpose of
394	support and maintenance of any agricultural high school which has

- been transferred to the control, operation and maintenance of the school board by the board of trustees of the community college district under provisions of Section 37-29-272.
- 398 The seven percent (7%) increase limitation prescribed in (2) 399 this section may be increased an additional amount only when the 400 school board has determined the need for additional revenues and 401 has held an election on the question of raising the limitation 402 prescribed in this section. The limitation may be increased only 403 if three-fifths (3/5) of those voting in the election shall vote 404 for the proposed increase. The resolution, notice and manner of 405 holding the election shall be as prescribed by law for the holding 406 of elections for the issuance of bonds by the respective school 407 boards. Revenues collected for the fiscal year in excess of the 408 seven percent (7%) increase limitation pursuant to an election 409 shall be included in the tax base for the purpose of determining 410 aggregate receipts for which the seven percent (7%) increase 411 limitation applies for subsequent fiscal years.
  - (3) Except as otherwise provided for excess revenues generated pursuant to an election, if revenues collected as the result of the taxes levied for the fiscal year pursuant to this section and Section 37-57-1 exceed the increase limitation, then it shall be the mandatory duty of the school board of the school district to deposit such excess receipts over and above the increase limitation into a special account and credit it to the fund for which the levy was made. It will be the further duty of

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420 such board to hold said funds and invest the same as authorized by

421 law. Such excess funds shall be calculated in the budgets for the

422 school districts for the purpose for which such levies were made,

423 for the succeeding fiscal year. Taxes imposed for the succeeding

424 year shall be reduced by the amount of excess funds available.

425 Under no circumstances shall such excess funds be expended during

426 the fiscal year in which such excess funds are collected.

427 (4) For the purposes of determining ad valorem tax receipts

428 for a preceding fiscal year under this section, the term "fiscal

429 year" means the fiscal year beginning October 1 and ending

430 September 30.

431 (5) Beginning with the 2013-2014 school year, each school

432 district in which a charter school is located shall pay to the

433 charter school an amount for each student enrolled in the charter

434 school equal to the ad valorem taxes levied per pupil for the

435 support of the school district in which the charter school is

436 located. The pro rata ad valorem taxes to be transferred to the

437 charter school must include all levies for the support of the

438 school district under Sections 37-57-1 (local contribution to the

439 adequate education program) and 37-57-105 (school district

440 operational levy) but may not include any taxes levied for the

441 retirement of school district bonded indebtedness or short-term

442 notes or any taxes levied for the support of vocational-technical

443 education programs. Payments made pursuant to this subsection by

444 a school district to a charter school must be made before the

445	expiration	of	three	(3)	) business	davs	after	the	funds	are

- 446 distributed to the school district.
- SECTION 4. This act shall take effect and be in force from
- 448 and after July 1, 2023.