To: Appropriations

By: Representative Yancey

## HOUSE BILL NO. 818

AN ACT TO DECLARE THE PUBLIC POLICY OF THE STATE REGARDING THE INVESTMENT OF MONIES OF THE PUBLIC EMPLOYEES' RETIREMENT SYSTEM AND EXPRESS LEGISLATIVE INTENT TO EMPHASIZE THE COMMITMENT OF THE STATE TO ONLY INVEST STATE TRUST FUND MONIES IN A MANNER 5 THAT PRIORITIZES THE SAFETY OF INVESTMENTS AND THE HIGHEST RETURN ON INVESTMENT FOR BENEFICIARIES, WITHOUT CONSIDERATION FOR 7 NONPECUNIARY BELIEFS OR POLITICAL FACTORS; TO AMEND SECTION 25-11-121, MISSISSIPPI CODE OF 1972, TO DIRECT THE BOARD OF 8 9 TRUSTEES OF THE PUBLIC EMPLOYEES' RETIREMENT SYSTEM TO MAKE 10 INVESTMENT DECISIONS WITH THE SOLE PURPOSE OF MAXIMIZING THE 11 SAFETY OF, AND RETURN ON, ITS INVESTMENTS; TO PROHIBIT THE BOARD 12 FROM MAKING INVESTMENT DECISIONS WITH THE PRIMARY PURPOSE OF 13 INFLUENCING ANY SOCIAL OR ENVIRONMENTAL POLICY OR ATTEMPTING TO 14 INFLUENCE THE GOVERNANCE OF ANY CORPORATION; TO PROHIBIT THE BOARD FROM SACRIFICING INVESTMENT RETURNS OR ASSUMING GREATER INVESTMENT 15 16 RISKS AS A MEANS OF PROMOTING COLLATERAL SOCIAL POLICY GOALS; AND FOR RELATED PURPOSES. 17 18 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 19 SECTION 1. (1) The Legislature finds and declares it to be 20 the public policy of this state that: 21 (a) It is the duty of the Board of Trustees of the 22 Public Employees' Retirement System of Mississippi to responsibly 23 and prudently invest monies of retirement system; and 24 In investing the monies of the system, the board of 25 trustees, the asset managers, the investment advisors, and all

| 26 | other | fiduciaries | must | comply | with | the | highest | standard | of | 101 | /alt | ₹ |
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- 27 and integrity to the fund and its beneficiaries; and
- 28 (c) The United States Department of Labor (DOL) has
- 29 been asked to opine on the prudence of considering environmental,
- 30 social, and governance (ESG) principles of funds when evaluating
- 31 the fund for investment potential; and
- 32 (d) The DOL has acknowledged that the definitions and
- 33 applications of ESG and similar considerations have changed
- 34 throughout the years and remain often subjective or unclear, with
- 35 the DOL emphasizing that ESG "terms do not have a uniform meaning
- 36 and the terminology is evolving" in its rulemaking process leading
- 37 to its final rule that became effective on January 12, 2021; and
- 38 (e) The DOL made clear in recent years that fiduciaries
- 39 responsible for investing retirement monies should only consider
- 40 financial factors in evaluating funds for investment potential and
- 41 that "fiduciaries may not sacrifice investment returns or assume
- 42 greater investment risks as a means of promoting collateral social
- 43 policy goals"; and
- 44 (f) Both federal and various state governments have
- 45 made clear their intention to encourage investment using ESG
- 46 factors; and
- 47 (q) The State of Mississippi takes its fiduciary
- 48 responsibilities seriously when investing state trust fund monies,
- 49 particularly retirement system monies for our law enforcement,
- 50 teachers, and public servants.

- 51 (2) Therefore, it is the intent of the Mississippi
- 52 Legislature to emphasize the commitment of the State of
- 53 Mississippi to only invest state trust fund monies in a manner
- 54 that prioritizes the safety of investments and the highest return
- on investment for beneficiaries, without consideration for
- 56 nonpecuniary beliefs or political factors.
- 57 **SECTION 2.** Section 25-11-121, Mississippi Code of 1972, is
- 58 amended as follows:
- 59 25-11-121. (1) The board shall, from time to time,
- 60 determine the current requirements for benefit payments and
- 61 administrative expense which shall be maintained as a cash working
- 62 balance, except that such cash working balance shall not exceed at
- 63 any time an amount necessary to meet the current obligations of
- 64 the system for a period of ninety (90) days. Any amounts in
- 65 excess of such cash working balance shall be invested, as follows:
- 66 (a) Funds may be deposited in any institution insured
- 67 by the Federal Deposit Insurance Corporation that maintains a
- 68 facility that takes deposits in the State of Mississippi or a
- 69 custodial bank;
- 70 (b) Corporate bonds and taxable municipal bonds; or
- 71 corporate short-term obligations of corporations or of wholly
- 72 owned subsidiaries of corporations, whose short-term obligations
- 73 are rated A-2 or better by Standard and Poor's, rated P-2 or
- 74 better by Moody's Investment Service, F-2 or better by Fitch
- 75 Ratings, Ltd., or the equivalent of these ratings if assigned by

| 76 | another | United | States | Securities | and | Exchange | Commission |
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- 77 designated Nationally Recognized Statistical Rating Organization;
- 78 (c) Agency and nonagency residential and commercial
- 79 mortgage-backed securities and collateralized mortgage
- 80 obligations;
- 81 (d) Asset-backed securities;
- 82 (e) Bank loans;
- (f) Convertible bonds;
- 84 (g) Bonds of the Tennessee Valley Authority;
- 85 (h) Bonds, notes, certificates and other valid
- 86 obligations of the United States, and other valid obligations of
- 87 any federal instrumentality that issues securities under authority
- 88 of an act of Congress and are exempt from registration with the
- 89 Securities and Exchange Commission;
- 90 (i) Bonds, notes, debentures and other securities
- 91 issued by any federal instrumentality and fully guaranteed by the
- 92 United States;
- 93 (j) Interest-bearing revenue bonds or notes or bonds or
- 94 notes which are general obligations of any state in the United
- 95 States or of any city or county therein;
- 96 (k) Bonds of established non-United States companies
- 97 and foreign government securities. The board may take requisite
- 98 action to effectuate or hedge transactions or invest in currency
- 99 through foreign or domestic banks, including the purchase and
- 100 sale, transfer, exchange, or otherwise disposal of, and generally

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- 102 interbank forward contracts, futures contracts, options contracts,
- 103 swaps and other related derivative instruments, notwithstanding
- 104 any other provisions of this article to the contrary;
- 105 (1) Shares of stocks, common and/or preferred, of
- 106 corporations created by or existing under the laws of the United
- 107 States or any state, district or territory thereof and shares of
- 108 stocks, common and/or preferred, and convertible securities of
- 109 non-United States companies; provided:
- 110 (i) The maximum investments in stocks shall not
- 111 exceed eighty percent (80%) of the total book value of the total
- 112 investment fund of the system;
- 113 (ii) The stock of such corporation shall:
- 11. Be listed on a national stock exchange; or
- 115 2. Be traded in the over-the-counter market;
- 116 (iii) The outstanding shares of such corporation
- 117 shall have a total market value of not less than Fifty Million
- 118 Dollars (\$50,000,000.00);
- 119 (iv) The amount of investment in any one (1)
- 120 corporation shall not exceed three percent (3%) of the book value
- 121 of the assets of the system;
- 122 (v) The shares of any one (1) corporation owned by
- 123 the system shall not exceed five percent (5%) of that
- 124 corporation's outstanding stock.

| The board may take requisite action utilizing foreign             |
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| currency as an investment vehicle, or to effectuate or hedge      |
| transactions for shares of stocks and convertible securities of   |
| non-United States companies through foreign or domestic banks,    |
| including the purchase and sale, transfer, exchange, or otherwise |
| disposal of, and generally deal in foreign exchange through the   |
| use of foreign currency, interbank forward contracts, futures     |
| contracts, options contracts, swaps and other related derivative  |
| instruments, notwithstanding any other provisions of this article |
| to the contrary;  |

- 135 (m) Covered call and put options on securities or 136 indices traded on one or more of the regulated exchanges;
  - (n) Pooled or commingled funds managed by a corporate trustee or by a Securities and Exchange Commission registered investment advisory firm retained as an investment manager by the board of trustees, and shares of investment companies and unit investment trusts registered under the Investment Company Act of 1940, where such pooled or commingled funds or shares are comprised of common or preferred stocks, bonds, money market instruments or other investments authorized under this section. Such investment in commingled funds or shares shall be held in trust; provided that the total book value of investments under this paragraph shall at no time exceed five percent (5%) of the total book value of all investments of the system. Any investment

| 149 | manager  | approved  | bу | the  | board | of | trustees   | shall | invest | such |
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| 150 | commingl | Led funds | or | shar | es as | a  | fiduciary; | :     |        |      |

- 151 Pooled or commingled real estate funds or real 152 estate securities managed by a corporate trustee or by a 153 Securities and Exchange Commission registered investment advisory 154 firm retained as an investment manager by the board of trustees. 155 Such investment in commingled funds or shares shall be held in trust; provided that the total book value of investments under 156 157 this paragraph shall at no time exceed ten percent (10%) of the total book value of all investments of the system. Any investment 158 159 manager approved by the board of trustees shall invest such 160 commingled funds or shares as a fiduciary. The ten percent (10%) 161 limitation in this paragraph shall not be subject to the five 162 percent (5%) limitation in paragraph (n) of this subsection;
  - (p) Types of investments not specifically authorized by this subsection if the investments are in the form of a separate account managed by a Securities and Exchange Commission registered investment advisory firm retained as an investment manager by the board; or a limited partnership or commingled fund approved by the board; provided that the total book value of investments under this paragraph shall at no time exceed twenty percent (20%) of the total book value of all investments of the system. Any person or entity who exercises any discretionary authority or discretionary control respecting management of the separate account, limited partnership or commingled fund, or who exercises any authority or

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- 174 control respecting management or disposition of the assets of the 175 separate account, limited partnership or commingled fund, shall 176 exercise such authority or control as a fiduciary.
- 177 (2) All investments shall be acquired at prices not 178 exceeding the prevailing market values for such investments.
- (3) Any limitations herein set forth shall be applicable
  only at the time of purchase and shall not require the liquidation
  of any investment at any time. All investments shall be clearly
  marked to indicate ownership by the system and to the extent
  possible shall be registered in the name of the system.
- Subject to the above terms, conditions, limitations and 184 (4)185 restrictions, the board shall have power to sell, assign, transfer 186 and dispose of any of the securities and investments of the 187 system, provided that said sale, assignment or transfer has the 188 majority approval of the entire board. The board may employ or 189 contract with investment managers, evaluation services or other 190 such services as determined by the board to be necessary for the 191 effective and efficient operation of the system.
- (5) Except as otherwise provided herein, no trustee and no employee of the board shall have any direct or indirect interest in the income, gains or profits of any investment made by the board, nor shall any such person receive any pay or emolument for his services in connection with any investment made by the board.

  No trustee or employee of the board shall become an endorser or

- 198 surety, or in any manner an obligor for money loaned by or 199 borrowed from the system.
- 200 (6) All interest derived from investments and any gains from 201 the sale or exchange of investments shall be credited by the board 202 to the account of the system.
- 203 (7) The board of trustees shall credit regular interest to
  204 the annuity savings account monthly. Regular interest shall mean
  205 such per centum rate to be compounded annually as set by the board
  206 of trustees through regulation.
- 207 (8) The board of trustees shall be the custodian of the
  208 funds of the system. All retirement allowance payrolls shall be
  209 certified by the executive director who shall furnish the board a
  210 surety bond in a company authorized to do business in Mississippi
  211 in such an amount as shall be required by the board, the premium
  212 to be paid by the board from the expense account.
- 213 (9) For the purpose of meeting disbursements for retirement 214 allowances, annuities and other payments, cash may be kept 215 available, not exceeding the requirements of the system for a 216 period of ninety (90) days, on deposit in one or more banks or 217 trust companies organized under the laws of the State of 218 Mississippi or the laws of the United States, provided that the 219 sum on deposit in any one (1) bank or trust company shall not 220 exceed thirty-five percent (35%) of the paid-up capital and 221 regular surplus of such bank or trust company.

| 222 | (10) The board, the executive director and employees shall        |
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| 223 | discharge their duties with respect to the investments of the     |
| 224 | system solely for the interest of the system with the care, skill |
| 225 | prudence and diligence under the circumstances then prevailing    |
| 226 | that a prudent investor acting in a like capacity and familiar    |
| 227 | with such matters would use in the conduct of an enterprise of a  |
| 228 | like character and with like aims, including diversifying the     |
| 229 | investments of the system so as to minimize the risk of large     |
| 230 | losses, unless under the circumstances it is clearly prudent not  |
| 231 | to do so. The board, in accordance with its fiduciary duties,     |
| 232 | shall make investment decisions with the sole purpose of          |
| 233 | maximizing the safety of, and return on, its investments. The     |
| 234 | board shall not make an investment decision with the primary      |
| 235 | purpose of influencing any social or environmental policy or      |
| 236 | attempting to influence the governance of any corporation. The    |
| 237 | board shall not sacrifice investment returns or assume greater    |
| 238 | investment risks as a means of promoting collateral social policy |
| 239 | goals.  |
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(11)Documentary material or data made or received by the system which consists of trade secrets or commercial or financial information that relates to the investments of the system shall be exempt from the Mississippi Public Records Act of 1983 if the disclosure of the material or data is likely to impair the system's ability to obtain such information in the future, or is

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| 246 likely to cause substantial harm to the competitive position | ı of |
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- 247 the person or entity from whom the information was obtained.
- 248 **SECTION 3.** This act shall take effect and be in force from
- 249 and after July 1, 2023.

