To: Judiciary B

By: Representative Criswell

HOUSE BILL NO. 622

AN ACT RELATING TO THE SEIZURE AND FORFEITURE OF PROPERTY IN CERTAIN CRIMINAL ACTIONS; TO DEFINE CERTAIN TERMS; TO STATE CERTAIN DECLARATIONS BY THE LEGISLATURE AND TO PRONOUNCE THE PURPOSE OF THIS ACT; TO AUTHORIZE A COURT TO ISSUE AN EX PARTE PRELIMINARY ORDER FOR THE SEIZURE OF PERSONAL PROPERTY FOR WHICH FORFEITURE IS SOUGHT; TO AUTHORIZE PERSONAL PROPERTY TO BE SEIZED 7 WITHOUT A COURT ORDER OR WARRANT UNDER CERTAIN CONDITIONS; TO REQUIRE A COURT ORDER FOR THE SEIZURE OR RESTRAINT OF REAL 9 PROPERTY: TO EXEMPT HOMESTEAD PROPERTY AND OTHER SPECIFIED 10 PROPERTY HAVING A CERTAIN VALUE FROM SEIZURE AND FORFEITURE; TO 11 DECLARE THAT CONTRABAND IS SUBJECT TO SEIZURE; TO PROHIBIT THE 12 WAIVER OF A PERSON'S INTEREST IN SEIZED PROPERTY; TO REQUIRE LAW ENFORCEMENT TO ISSUE A RECEIPT FOR SEIZED PROPERTY; TO AUTHORIZE A COURT TO ORDER THE FORFEITURE OF PROPERTY WHEN A PERSON IS 14 CONVICTED OF AN OFFENSE AUTHORIZING FORFEITURE; TO PROHIBIT CIVIL 1.5 16 FORFEITURE OF PROPERTY UNDER THIS ACT; TO LIMIT FORFEITURE OF 17 PROPERTY TO CASES WHERE THERE IS A CONVICTION OF A STATE CRIMINAL 18 STATUTE THAT AUTHORIZES FORFEITURE OF PROPERTY; TO ESTABLISH THE 19 PROCEDURE FOR FILING A CRIMINAL COMPLAINT FOR THE FORFEITURE OF 20 PROPERTY; TO AUTHORIZE A PROSECUTING ATTORNEY TO FILE AN 21 INDICTMENT WHEN THE STATE SEEKS FORFEITURE OF PROPERTY OTHER THAN 22 THROUGH A COMPLAINT; TO STATE WHEN TITLE TO FORFEITED PROPERTY VESTS WITH THE STATE; TO AUTHORIZE A PRETRIAL HEARING TO DETERMINE 23 24 THE VALIDITY OF A SEIZURE AND TO REQUIRE THE ISSUANCE OF A WRIT OF 25 REPLEVIN IF CERTAIN FINDINGS ARE MADE; TO DECLARE THAT DISCOVERY 26 IN SEIZURE AND FORFEITURE CASES IS SUBJECT TO THE MISSISSIPPI 27 RULES OF CIVIL PROCEDURE; TO ESTABLISH JURISDICTION OVER 28 FORFEITURE PROCEEDINGS IN THE COURT THAT HAS JURISDICTION OVER THE RELATED CRIMINAL MATTER; TO AUTHORIZE A DEFENDANT, DURING A 29 HEARING RELATING TO THE SEIZURE AND FORFEITURE OF PROPERTY, TO 30 PETITION THE COURT FOR A DETERMINATION ON WHETHER THE FORFEITURE 32 IS UNCONSTITUTIONALLY EXCESSIVE; TO PROHIBIT THE FORFEITURE OF 33 PROPERTY ENCUMBERED BY A BONA FIDE SECURITY INTEREST; TO AUTHORIZE 34 AN INNOCENT OWNER OF PROPERTY SUBJECT TO FORFEITURE TO PETITION

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36 PROPERTY; TO REQUIRE THE COURT TO EITHER DISMISS THE FORFEITURE 37 PROCEEDING OR ORDER FORFEITURE OF THE PROPERTY AFTER A HEARING ON 38 THE MATTER OR PURSUANT TO A PLEA AGREEMENT; TO AUTHORIZE THE COURT 39 TO ORDER FORFEITURE OF SUBSTITUTE PROPERTY WHENEVER THE PROPERTY 40 SUBJECT TO FORFEITURE IS UNREACHABLE; TO PROHIBIT THE STATE FROM 41 SEEKING PERSONAL MONEY JUDGMENTS RELATED TO THE FORFEITURE OF 42 PROPERTY OTHER THAN PROVIDED FOR IN THIS ACT; TO PROHIBIT A COURT 43 FROM HOLDING DEFENDANTS JOINTLY AND SEVERALLY LIABLE FOR 44 FORFEITURE AWARDS; TO AUTHORIZE AN APPEAL OF A COURT'S DECISION IN 45 FORFEITURE LITIGATION; TO REQUIRE A SEIZING AGENCY TO PAY ATTORNEY 46 FEES WHENEVER A PROPERTY OWNER PREVAILS ON A CLAIM; TO REQUIRE A 47 LAW ENFORCEMENT AGENCY TO RETURN PROPERTY WHEN SO ORDERED BY THE 48 COURT; TO REQUIRE THE DESTRUCTION OF CONTRABAND NO LONGER NEEDED 49 FOR EVIDENTIARY PURPOSES; TO REQUIRE ABANDONED PROPERTY NO LONGER 50 NEEDED FOR EVIDENTIARY PURPOSES TO BE DELIVERED TO THE STATE 51 TREASURER; TO PROHIBIT A LAW ENFORCEMENT AGENCY FROM RETAINING 52 FORFEITED OR ABANDONED PROPERTY FOR ITS OWN USE; TO PROHIBIT A LAW 53 ENFORCEMENT AGENCY FROM RELINQUISHING SEIZED PROPERTY TO A FEDERAL 54 AGENCY FOR THE PURPOSE OF THE PROPERTY'S FORFEITURE UNDER THE 55 CONTROLLED SUBSTANCES ACT; TO ESTABLISH CERTAIN REQUIREMENTS 56 RELATING TO PROPERTY SEIZED THROUGH A MULTIJURISDICTIONAL 57 COLLABORATION WITH THE FEDERAL GOVERNMENT; TO DECLARE THAT THIS 58 ACT PREEMPTS ANY LOCAL GOVERNMENTAL LAW THAT REGULATES CIVIL AND 59 CRIMINAL FORFEITURE; TO AMEND SECTIONS 49-1-43, 49-5-115, 49-7-81 60 AND 49-7-91, MISSISSIPPI CODE OF 1972, WHICH RELATE TO THE 61 PROTECTION OF GAME AND FISH AND HUNTING AND FISHING, IN CONFORMITY 62 TO THE PRECEDING PROVISIONS OF THIS ACT; TO REPEAL SECTIONS 49-7-103 AND 49-7-251 THROUGH 49-7-257, MISSISSIPPI CODE OF 1972, 63 64 WHICH AUTHORIZE THE SEIZURE AND CONFISCATION OF PROPERTY USED IN 65 ILLEGAL HUNTING OR FISHING; TO REPEAL SECTION 59-21-33, 66 MISSISSIPPI CODE OF 1972, WHICH AUTHORIZES THE SEIZURE AND 67 FORFEITURE OF BOATS AND TRAILERS WITH ALTERED IDENTIFICATION 68 NUMBERS; AND FOR RELATED PURPOSES.

THE COURT FOR A HEARING ON THE PERSON'S ALLEGED INTEREST IN THE

- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 70 <u>SECTION 1.</u> As used in this act, the following words and 71 phrases have the meanings ascribed in this section unless the 72 context clearly indicates otherwise:
- 73 (a) "Abandoned property" means personal property left
 74 by an owner who relinquishes all rights to its control. The term
 75 "abandoned property" does not include real property, which cannot
 76 be abandoned.

77	(b)	"Actual	knowledge"	means	direct	and	clear	awareness
78	of information	a fact	or a condit	tion				

- (c) "Contraband" means goods that, in themselves, are unlawful to possess, including scheduled drugs without a valid prescription and a firearm that is illegal to possess. The term "contraband" does not include proceeds derived from an alleged
- (d) "Conveyance" means a device used for
 transportation, including a motor vehicle, trailer, all terrain
 vehicle, airplane, vessel or any equipment attached to one of
 these devices. The term "conveyance" does not include property
 that is stolen or taken in violation of the law.

crime or an instrumentality used in an alleged crime.

- 89 (e) "Court" means the criminal division of the circuit 90 court.
- (f) "Instrumentality" means property otherwise lawful
 to possess which is used in the commission of an offense of a law
 authorizing forfeiture. The term "instrumentality" includes land,
 buildings, a container, a conveyance, equipment, materials,
 products, a tool, a computer, computer software, a
 telecommunications device, a firearm and ammunition.
- 97 (g) "Law authorizing forfeiture of property" means a 98 state law that includes forfeiture of property as a punishment or 99 sanction for the offense.
- 100 (h) "Law enforcement agency" means an agency,
 101 department, bureau, office or other entity, regardless of its

102	name.	\circ f	the	state.	а	municipality,	county	or	other	local
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- 103 governmental entity which has the authority under state law to
- 104 engage in seizure and forfeiture. The term "law enforcement
- 105 agency" does not include a federal police force or other entity of
- 106 the federal government.
- 107 (i) "Proceeds" means money, securities, negotiable
- 108 instruments or other means of exchange obtained by the sale of
- 109 property.
- 110 (j) "Prosecuting authority" means the government
- 111 attorney who is prosecuting a criminal case.
- 112 **SECTION 2.** The Legislature declares that forfeiture is
- 113 disfavored in the State of Mississippi. It is the purpose of this
- 114 act to:
- 115 (a) Deter criminal activity by reducing its economic
- 116 incentives:
- 117 (b) Confiscate property used in the violation of the
- 118 law and disgorge the fruits of illegal conduct; and
- (c) Protect property and due process rights of
- 120 defendants and innocent owners.
- 121 **SECTION 3.** At the request of the state at any time, a court
- 122 may issue an ex parte preliminary order or warrant to attach,
- 123 seize or secure personal property for which forfeiture is sought
- 124 and to provide for its custody. The application, issuance,
- 125 execution and return of a court order or warrant issued pursuant

126	to	this	section	are	subject	to	applicable	state	statutes	and	court

- 127 rules.
- 128 **SECTION 4.** (1) Personal property may be seized without a
- 129 court order or warrant whenever one or more of the following
- 130 conditions exists:
- 131 (a) The personal property subject to forfeiture is
- 132 seized incident to a lawful arrest;
- 133 (b) The state has probable cause to believe the person
- 134 committed an offense that authorizes the forfeiture of property
- 135 and the search was lawfully conducted;
- 136 (c) The state has probable cause to believe that the
- 137 delay caused by the necessity of obtaining process would result in
- 138 the removal or destruction of the personal property and that the
- 139 personal property is forfeitable under this act; or
- 140 (d) The personal property is the subject of a prior
- 141 judgment of forfeiture in favor of the state.
- 142 (2) The mere presence or possession of U.S. currency,
- 143 without other indicia of an offense that authorizes forfeiture of
- 144 property, is insufficient probable cause for seizure of U.S.
- 145 currency.
- 146 **SECTION 5.** (1) Seizure or restraint of real property
- 147 requires a court order. A court may issue an order to seize or
- 148 secure real property for which forfeiture is sought only after
- 149 proper notice and an opportunity for a contested hearing to

- determine the sufficiency of probable cause for the seizure has been provided to the property owners.
- 152 (2) This section does not prohibit the prosecuting authority
 153 from seeking a lis pendens or restraining order to hinder the sale
 154 or destruction of the real property. However, if the prosecuting
 155 authority obtains a lis pendens or restraining order, then the
 156 prosecuting authority must notify any party with an interest in
 157 any real property within thirty (30) days of receiving the lis
 158 pendens or restraining order.
- 159 (3) Application, filing, issuance, execution and return of 160 any order are subject to applicable state statutes.
- 161 **SECTION 6.** The following are exempt from seizure and 162 forfeiture:
- 163 (a) Homestead real property.
- (b) U.S. currency totaling Two Thousand Five Hundred

 Dollars (\$2,500.00) or less; however, the prosecuting authority of

 a criminal court district may establish an exemption with a

 maximum dollar amount greater than Two Thousand Five Hundred

 Dollars (\$2,500.00) for U.S. currency seized within that district.
- (c) A motor vehicle having a market value equal to or
 less than Two Thousand Five Hundred Dollars (\$2,500.00); however,
 the prosecuting authority of a criminal court district may
 establish an exemption with a maximum dollar amount greater than
 Two Thousand Five Hundred Dollars (\$2,500.00) for a motor vehicle
- 174 seized within that district.

175	SECTION	7.	Α	property	riaht	does	not	exist	in	contraband.
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- 176 Contraband is subject to seizure and must be disposed of according
- 177 to state law.
- SECTION 8. (1) A police officer, sheriff or other member of 178
- 179 law enforcement, other than the prosecuting authority, may not
- 180 request, require or in any manner induce a person to execute a
- document purporting to waive, for purpose of forfeiture under this 181
- 182 act, the person's interest in or rights to property seized.
- 183 Any document purporting to waive a person's interest in
- 184 or right to property seized under this act is null, void and
- inadmissible in court. 185
- 186 SECTION 9. When property is seized, the law enforcement
- 187 officer shall give an itemized receipt to the person possessing
- the property. If the person possessing the property is not 188
- present, the law enforcement officer must leave a receipt in the 189
- 190 place where the property was found, if reasonably possible.
- 191 SECTION 10. When a person is convicted of an offense that
- authorizes the forfeiture of property, the court, consistent with 192
- 193 this act, may order the person to forfeit:
- 194 Any property constituting, or derived directly
- 195 from, proceeds of the underlying offense for which the person is
- 196 convicted; or
- 197 Any of the person's property used in any manner or
- 198 part to commit or to facilitate the commission of the offense for
- 199 which the person is convicted.

200	SECTION 11.	(1)	There may	be be	no	civil	forfeiture	under	this
201	act.								

- 202 (2) Except as otherwise provided by law, property may be 203 forfeited if the following conditions are met:
- 204 (a) The offense is of a state criminal law that 205 authorizes the forfeiture of property;
- 206 (b) Guilt of the offense is established by proof of a 207 criminal conviction, except as otherwise provided under subsection 208 (4); and
- 209 (c) The state establishes that the property is subject
 210 to forfeiture under Section 10 of this act by clear and convincing
 211 evidence.
- 212 (3) This act does not prevent property from being forfeited
 213 by plea agreement approved by the presiding criminal court;
 214 however, the court may not accept a plea agreement or other
 215 arrangement that prevents the claims of any person who filed a
 216 statement of interest or ownership pursuant to Sections 18 and 19
 217 of this act from being adjudicated.
- 218 (4) The court may waive the conviction requirement and grant
 219 title to the property to the state if the prosecuting authority
 220 files a motion no less than one hundred eighty (180) days after
 221 seizure and shows by clear and convincing evidence that, before
 222 conviction, the defendant:
- 223 (a) Died;
- (b) Was deported by the federal government;

225	(c) Is granted immunity or reduced punishment in
226	exchange for testifying or assisting a law enforcement
227	investigation or prosecution;
228	(d) Fled the jurisdiction; or
229	(e) Abandoned the property.
230	(5) Property that either is seized from a person who flees
231	the jurisdiction or is abandoned must be delivered to the State
232	Treasurer within thirty (30) days without further
233	forfeiture-related litigation. The State Treasurer shall sell all
234	noncurrency property. The sale proceeds and any currency seized
235	from a person who flees the jurisdiction or abandons the currency
236	must be deposited into the State General Fund.
237	SECTION 12. (1) In any case in which the state seeks
238	forfeiture of property, except when the state seeks forfeiture
239	through indictment or information as provided in Section 13 of
240	this act, the prosecuting authority shall file a criminal
241	complaint that includes: (a) criminal charges; and (b) the
242	information identified in subsection (2) of this section before
243	the defendant's first appearance in court. Upon motion by the
244	prosecuting authority, a court may permit the filing of an amended
245	criminal complaint within seven (7) days of the first appearance
246	for good cause shown. Service of an amended criminal complaint on
247	a represented party must be made on the defendant's attorney.
248	Service on the attorney or party must be made in the manner
249	provided by the rules of practice of the court, including by

250	electronic me	eans as	authorized by	that	court. T	he cou	ırt	shall
251	verify servi	ce at th	ne defendant's	next	appearanc	e.		

- 252 (2) A complaint in any case in which the state seeks 253 forfeiture of property must include the following:
- 254 (a) A description of the property seized;
- 255 (b) The date and place of the seizure;
- 256 (c) The name and address of the appropriate agency 257 responsible for the seizure;
- 258 (d) A statement of facts establishing probable cause to 259 believe that the charged offense has been committed, that the
- 260 defendant committed it, and that the seized property is an
- 261 instrument or represents the proceeds of the underlying offense;
- 262 (e) The name of any person known to the prosecuting
- 263 authority to have an interest in the property and the nature of
- 264 that interest; and
- 265 (f) References to the relevant statutory provisions
- 266 required to show that the property is the type of property that
- 267 may be forfeited under Section 10 of this act.
- 268 (3) If notice is not served in accordance with subsections
- 269 (1) and (2) to all persons appearing to have an interest in the
- 270 property and no time extension is granted or the extension period
- 271 has expired, the appropriate agency, upon the owner's request,
- 272 must return the property to the person from whom the property was
- 273 seized or another owner if another owner made the request. The
- 274 agency may not return contraband.

275	(4) Unless otherwise provided by law, the prosecuting
276	authority shall provide notice of the forfeiture proceeding to the
277	registered owner of any vehicle and any other individual known to
278	have an interest in any property subject to forfeiture under this
279	section who is not charged with a crime in the complaint. Notice
280	must be given within seven (7) days of the filing of the complaint
281	pursuant to subsection (1) or, if an interest was not known at the
282	time of the filing, within seven (7) days of discovery of an
283	individual with an interest in the property. Notice may be made
284	by personal service if the owner is a resident of this state or by
285	certified mail if the person is the resident of another state.
286	(5) The notice must be in writing and contain the following:

- (5) The notice must be in writing and contain the following:
- 287 A description of the property seized; (a)
- 288 The date of seizure; and (b)
- 289 (c) A copy of the complaint filed pursuant to
- 290 subsection (1).
- 291 The following language must appear conspicuously in the
- 292 notice: "WARNING: You may lose the right to be heard in court if
- 293 you do not file a statement of interest or ownership within
- days. You must file in [NAME OF COURT] court. 294
- 295 You do not have to pay a filing fee to file your notice."
- 296 SECTION 13. (1) In any case in which the state seeks
- 297 forfeiture of property other than through a complaint filed under
- 298 Section 12 of this act, the prosecuting authority shall file an
- indictment or information that includes: 299

2 0 0	/ \	70	criminal	1	- 1
300	(2)	Δ	criminal	charge.	and
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- 301 (b) A charge for which forfeiture of property under
 302 this act may be ordered, which charge must identify the specific
 303 assets to be forfeited, if known, or the relevant forfeiture
 304 statutes if specific assets to be forfeited are not known at the
 305 time the prosecuting authority requests the issuance of the
 306 indictment.
- 307 (2) Upon application of the prosecuting authority, the court
 308 may enter a restraining order or injunction or take other action
 309 to preserve the availability of property only:
- 310 (a) Upon the issuance of an indictment or information 311 according to subsection (1); or
- 312 (b) Before the issuance of the indictment or
 313 information if the court determines there is a substantial
 314 probability the state will prevail on the issue of criminal
 315 forfeiture and that failure to enter the order will result in
 316 property being destroyed, removed from the jurisdiction or
 317 otherwise made unavailable for forfeiture.
- 318 (3) Any order entered under subsection (2) (b) may not be
 319 effective for a period greater than ninety (90) days unless
 320 extended by the court for good cause shown or unless an indictment
 321 or information described in subsection (2) (a) has been issued
 322 subsequently.
- 323 (4) Notice must be provided as required under subsections 324 (4) through (6) of Section 12 of this act to all persons known to

- 325 have an interest in the property who are not named in the
- 326 indictment or information.
- 327 **SECTION 14.** (1) Except as otherwise provided in subsection
- 328 (3), title to property subject to forfeiture vests with the state
- 329 when the court issues a forfeiture judgment and relates back to
- 330 the time when the state seizes or restrains the property.
- 331 (2) Except as otherwise provided in subsection (3), title to
- 332 substitute assets vests when the court issues an order forfeiting
- 333 substitute assets.
- 334 (3) Notwithstanding the provisions of subsections (1) and
- 335 (2), title to property subject to forfeiture and to substitute
- 336 assets is subject to claims by third parties adjudicated under
- 337 this act.
- 338 **SECTION 15.** (1) Following the seizure of property, a
- 339 defendant has a right to a pretrial hearing to determine the
- 340 validity of the seizure.
- 341 (2) The court shall hold the hearing at the time of a
- 342 defendant's first appearance in court.
- 343 (3) Either party, by agreement or for good cause, may move
- 344 the court for one (1) extension of no more than ten (10) days. A
- 345 motion under this subsection may be supported by affidavits or
- 346 other submissions.
- 347 (4) The court shall issue a writ of replevin if it finds any
- 348 of the following:

349			(a)	It is	likely	that	the	final	judgment	will	be	that
350	the	state	must	retur	n the p	ropert	tv to	the	defendant	;		

- 351 (b) The property is not reasonably required to be held 352 for evidentiary reasons; or
- 353 The property is the only reasonable means for the 354 defendant to pay for legal representation in the forfeiture or 355 criminal proceeding and minimum living expenses, unless the prosecuting authority shows by clear and convincing evidence that 356 357 the property is the instrument or proceeds of an offense for which 358 the defendant is charged. The court, in its discretion, may order 359 the return of funds and property not needed for evidentiary 360 reasons which are sufficient to obtain counsel of choice but less 361 than the total amount seized.
- 362 <u>SECTION 16.</u> Discovery is subject to the Mississippi Rules of 363 Criminal Procedure.
- 364 **SECTION 17.** (1) The court with jurisdiction over the related criminal matter has jurisdiction over the forfeiture proceeding.
- 367 (2) The litigation related to the forfeiture of property
 368 must be held in a proceeding following the trial of the related
 369 alleged offense. The timing of the litigation of the forfeiture
 370 proceeding is at the discretion of the court. The litigation
 371 associated with the forfeiture of property of less than Ten
 372 Thousand Dollars (\$10,000.00) in value must be held before a judge
 373 without a jury.

374	(3)	Ιf	the	property	owner	engages	in	pro	se	representation

in a case before a judge, the court is not bound by the common

376 law, court rules of evidence, statutory rules of evidence,

377 technical or formal rules of pleading or procedure in the

378 litigation related to the forfeiture of property.

379 (4) If the defendant in the related criminal matter was 380 represented by a public defender, the state public defender or

381 chief public defender of the criminal court may authorize

382 representation of the defendant in the forfeiture proceeding.

SECTION 18. (1) At any time during a hearing pursuant to

Section 15 or 17 of this act, the defendant may petition the court

to determine whether the forfeiture is unconstitutionally

386 excessive under the state constitution.

- 387 (2) The defendant has the burden of establishing the
 388 forfeiture is disproportional to the seriousness of the offense by
 389 clear and convincing evidence at a hearing conducted by the court
 390 without a jury.
- 391 (3) In determining whether the forfeiture is
 392 unconstitutionally excessive, the court may consider all relevant
 393 factors, including, but not limited to, the following:
- 394 (a) The seriousness of the offense and its impact on 395 the community, including the duration of the activity and the harm 396 caused by the defendant;
- 397 (b) The extent to which the defendant participated in 398 the offense;

399	((C)	The	extent	to	which	the	property	was	used	in
400	committing :	the	offe	ange•							

- The sentence imposed for committing the crime 401 authorizing forfeiture; 402
- 403 Whether the offense was completed or attempted;
- 404 (f) The hardship to the defendant if the forfeiture is 405 realized and if the forfeiture would deprive the property owner of 406 the owner's livelihood; and
- 407 The hardship from the loss of a primary residence, 408 motor vehicle or other property to the defendant's family members 409 or others if the property is forfeited.
- 410 In determining the value of the instrumentality subject (4)411 to forfeiture, the court may consider all relevant factors related 412 to the fair market value of the property.
- The court may not consider the value of the 413 414 instrumentality to the state in determining whether the forfeiture 415 of an instrumentality is constitutionally excessive.
- 416 SECTION 19. (1) Property encumbered by a bona fide security 417 interest is not subject to forfeiture. A person claiming a 418 security interest must establish by clear and convincing evidence 419 the validity of the interest perfected under Chapter 9, Title 75, 420 Mississippi Code of 1972, or a lease or rental agreement.
- 421 The prosecuting authority summarily shall return seized 422 property to the person with a bona fide security interest, up to the value of the secured interest. 423

424	(3) If the person alleges a valid security interest but the
425	state seeks to proceed with the forfeiture against the property,
426	the state must prove by clear and convincing evidence that the
427	person had actual knowledge of the underlying crime giving rise to
428	the forfeiture. Either party may petition the court for a hearing
429	at any time before the court enters judgment in the criminal
430	prosecution or grants the motion in subsection (4) of Section 11
431	of this act.

- 432 SECTION 20. (1) Any person, including an heir but excluding 433 the defendant or a secured-interest holder, asserting a legal 434 interest in property that has been seized or restrained may 435 petition the court, at any time before the court enters final 436 judgment in the criminal prosecution or grants a motion pursuant 437 to subsection (4) of Section 11 of this act, for a hearing to 438 adjudicate the validity of the person's alleged interest in the 439 property. The hearing must be held before the court alone, 440 without a jury.
- 441 The petitioner shall file with the court a simple 442 statement of interest or ownership. The petitioner must sign the 443 petition under penalty of perjury and set forth the nature and 444 extent of the petitioner's right, title or interest in the 445 property, the time and circumstances of the petitioner's acquisition of the right, title or interest in the property, any 446 447 additional facts supporting the petitioner's claim, and the relief 448 sought.

- 449 (3) The filing fee for the statement under this section is 450 waived.
- 451 (4) To the extent practicable and consistent with the
 452 interests of justice, the hearing on the petition must be held
 453 within thirty (30) days of the filing of the petition. The court
 454 may consolidate the hearing on the petition with a hearing on any
 455 other petition filed by a person other than the defendant under
 456 this subsection.
 - (5) At the hearing, the petitioner may testify and present evidence and witnesses on the petitioner's own behalf and may cross-examine witnesses who appear at the hearing. The state may present evidence and witnesses in rebuttal and in defense of its claim to the property and may cross-examine witnesses who appear at the hearing.
 - (6) A petitioner who has an ownership interest in property subject to forfeiture at the time of the commission of the crime giving rise to the forfeiture and who claims to be an innocent owner bears the burden of proving by clear and convincing evidence that the person has a legal right, title or interest in the property seized under this act.
- 469 (7) If subsection (6) is satisfied and the state seeks to 470 proceed with the forfeiture of the property, the state must prove 471 by clear and convincing evidence that the petitioner had actual 472 knowledge of the underlying crime giving rise to the forfeiture.

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473	(8) A petitioner who acquires an ownership interest in
474	property subject to forfeiture after the commission of the crime
475	giving rise to the forfeiture and who claims to be an innocent
476	owner bears the burden of proving by clear and convincing evidence
477	that the person has legal right, title or interest in the property
478	seized under this act.

- 479 (9) If subsection (8) is satisfied and the state seeks to 480 proceed with the forfeiture of the property, the state must prove 481 by clear and convincing evidence that at the time the petitioner 482 acquired the property, the person:
- 483 (a) Had actual knowledge that the property was subject 484 to forfeiture; or
- 485 (b) Was not a bona fide purchaser without notice of any 486 defect in title and for valuable consideration.
- 487 (10) If the state fails to meet its burden in subsection (7)
 488 or (9), the court must find that the petitioner is an innocent
 489 owner and order the state to relinquish all claims of title to the
 490 property.
- (11) Information in the statement of interest or ownership
 filed under this section may not be used as evidence in the
 criminal matter. This section does not prohibit a petitioner who
 has filed a statement of interest or ownership under this section
 from providing information to any prosecuting authority or
 defendant involved in the related criminal matter or their

- representatives or from testifying in any criminal trial as to 498 facts within the petitioner's knowledge.
- 499 (12) A defendant or convicted offender may invoke the right
 500 against self-incrimination or the marital privilege during the
 501 forfeiture-related litigation. The trier of fact at the hearing
 502 may draw an adverse inference from the invocation of the right or
 503 privilege.
- SECTION 21. (1) If the prosecuting authority fails to meet its burden as to any claimant, the court must enter judgment dismissing the forfeiture proceeding and delivering the property to the prevailing owner unless the owner's possession of the property is illegal.
- 509 (2) If the prosecuting authority meets its burden as to all claimants, the court must enter judgment forfeiting the seized 511 property.
- 512 (3) A court may enter judgment following a hearing or 513 pursuant to a stipulation or plea agreement.
- SECTION 22. Upon the state's motion following conviction,
 the court may order the forfeiture of substitute property owned by
 the defendant up to the value of unreachable property that is
 beyond the court's jurisdiction or cannot be located through due
 diligence only if the state proves by clear and convincing
 evidence that the defendant intentionally:
- 520 (a) Dissipated the property;

521	(b)	Transferred,	sold or	deposited	property	with	a
522	third party to	avoid forfeit	ture;				
523	(c)	Diminished su	ubstantia	ally the va	alue of r	ropert	V

- (C) Diminished substantially the value of property; or
- 524 (d) Commingled the property with other property that
- 525 cannot be divided without difficulty.
- 526 SECTION 23. The state may not seek personal money judgments 527 or other remedies related to the forfeiture of property not provided for in this act. 528
- 529 SECTION 24. A defendant is not jointly and severally liable for forfeiture awards owed by other defendants. When ownership is 530 531 unclear, a court may order each defendant to forfeit property on a 532 pro rata basis or by another means the court finds equitable.
- 533 SECTION 25. (1) A party to forfeiture litigation, other than the defendant, may appeal the court's decision on an 534 535 interlocutory basis.
- 536 The defendant may appeal the court's decision regarding 537 the seizure or forfeiture of property following final judgement in 538 the forfeiture litigation.
- 539 SECTION 26. In a proceeding in which a property owner's 540 claims prevail by recovering at least one-half (1/2), by value, of the property or currency claimed, the seizing agency is liable 541 542 for:
- 543 Reasonable attorney fees and other litigation costs reasonably incurred by the claimant; 544
- Post-judgment interest; and 545 (b)

546		(C)	In	cases	invo	olvi	ng	currency,	other	nego	tiab	le
547	instrument	s or	the	proce	eeds	of	an	interlocut	cory s	ale,	any	interest
548	actually r	aid .	from	the o	date	of	sei	711re				

- 549 <u>SECTION 27.</u> (1) If the court orders the return of property, 550 the law enforcement agency that holds the property must return the 551 property to the owner or other prevailing claimant within a 552 reasonable period of time, not to exceed five (5) days after entry 553 of judgment.
- (2) An owner to whom property is returned is not responsible for any charges for storage of the property or expenses incurred in the preservation of the property.
- 557 (3) The law enforcement agency that holds the property is 558 responsible for any damages, storage fees and related costs 559 applicable to property that is returned under this section.
- 560 **SECTION 28.** (1) Whenever contraband held for evidentiary purposes is no longer needed for that purpose, the court may order the contraband to be destroyed pursuant to state law.
- 563 (2) Whenever abandoned property held for evidentiary
 564 purposes is no longer needed for that purpose, the court may order
 565 the property to be delivered to the State Treasurer within thirty
 566 (30) days of the order.
- 567 (3) If forfeiture is granted, the court, upon motion, may
 568 order that a portion of the currency seized or proceeds from the
 569 sale of forfeited property be used to:

570	(a)	Pay	the	victim	of	the	crime	for	which	the	defendant
571	is convicted;										

- 572 Pay reasonable nonpersonnel expenses for the seizure, storage and maintenance of any forfeited property found 573 574 to be related to the crime for which the defendant is convicted; 575 and
- 576 Reimburse the seizing agency for nonpersonnel (C) 577 operating costs, including controlled-drug buy money, related to 578 investigating the crime for which the defendant is convicted.
- 579 If forfeiture is granted, the court must order currency 580 and all other property to be delivered to the State Treasurer 581 within thirty (30) days.
- 582 The State Treasurer shall sell all noncurrency forfeited property. The sale proceeds and forfeited currency must be used 583 584 first to pay all outstanding recorded liens on the forfeited 585 property and then to comply with an order of the court under 586 subsection (3). The State Treasurer shall deposit all remaining 587 funds into the State General Fund.
- 588 SECTION 29. A law enforcement agency may not retain 589 forfeited or abandoned property for its own use or sell it 590 directly or indirectly to any employee of the agency, a person 591 related to an employee by blood or marriage, or another law 592 enforcement agency.
- 593 SECTION 30. A law enforcement agency may not refer, transfer or otherwise relinquish possession of property seized under state 594

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- law to a federal agency by way of adoption of the seized property or other means by the federal agency for the purpose of the property's forfeiture under the Controlled Substances Act, Public Law 91-513-Oct. 27, 1970, or other federal law.
- section 31. (1) In a case in which the aggregate net equity value of the property and currency seized is Fifty Thousand

 Dollars (\$50,000.00) or less, excluding the value of contraband, a law enforcement agency or participant in a joint task force or other multijurisdictional collaboration with the federal government must transfer responsibility for the seized property to the state prosecuting authority for forfeiture under state law.
 - (2) If the federal government prohibits the transfer of seized property and currency to the state prosecuting authority as required under subsection (1) and instead requires the property to be transferred to the federal government for forfeiture under federal law, the law enforcement agency may not accept payment of any kind or distribution of forfeiture proceeds from the federal government.
- (3) Neither subsection (1) or (2) may be construed to
 restrict a law enforcement agency from transferring responsibility
 to the federal government for forfeiture of seized property and
 currency that has an aggregate net equity value of greater than
 Fifty Thousand Dollars (\$50,000.00), excluding the value of
 contraband.

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- (4) Neither subsection (1) or (2) may be construed to
 restrict a law enforcement agency from acting alone or
 collaborating with a federal agency or other agency to seize
 contraband or property that a law enforcement agent has probable
 cause to believe is the proceeds or instruments of a crime that
 subjects property to forfeiture.
- (5) Neither subsection (1) or (2) may be construed to
 prohibit the federal government, acting without the involvement of
 a law enforcement agency, from seizing property and seeking
 forfeiture under federal law.
- 629 <u>SECTION 32.</u> This act preempts any laws by a municipal, 630 county and other local government in the state which regulate 631 civil and criminal forfeiture.
- SECTION 33. Section 49-1-43, Mississippi Code of 1972, is amended as follows:
- 49-1-43. (1) The director shall have general supervision and control of all conservation officers, and shall enforce all the laws and regulations of the state relating to wild animals, birds and fish, and shall exercise all necessary powers incident thereto not specifically conferred on the department.
- (2) The director, with the approval of the commission, shall make to the Governor and the Legislature a report covering the operation of the department for the preceding fiscal year.
- 642 (3) It shall be the duty of all conservation officers to 643 enforce, and to obey and carry out all instructions and directions

- of the department with respect to the enforcement of the laws and regulations relating to wild animals, birds and fish.
- 646 (4) The director and each conservation officer shall have 647 power, and it shall be the duty of the director and of each 648 conservation officer:
- (a) To execute all warrants and search warrants for a violation of the laws and regulations relating to wild animals, birds and fish and to serve subpoenas issued for the examination and investigation or trial of offenses against any of the laws or regulations;
- 654 (b) To search where the conservation officer has cause 655 to believe and does believe that animals, birds or fish, or any 656 parts thereof, or the nest or eggs of birds, or spawn or eggs of 657 fish are possessed in violation of law or regulation and in such 658 case to examine, without warrant, the contents of any boat, car, 659 automobile or other vehicle, box, locker, basket, creel, crate, 660 game bag or other package, to ascertain whether any law or 661 regulation for the protection of animals, birds or fish have been 662 or are being violated, and to use such force as may be necessary 663 for the purpose of such examination and inspection;
 - (c) With a search warrant, to search and examine the contents of any dwelling house, room, building or premises of any person suspected of violating any law or regulation, to seize all animals, birds or fish, or parts thereof, or nests or eggs of birds taken in violation of law or regulation, or showing evidence

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- 670 illegally used in taking animals, birds or fish, which devices may
- 671 be forfeited only upon conviction of the alleged violation of law
- or regulation in the manner prescribed under Sections 1 through 32
- 673 of House Bill No. 622, 2023 Regular Session;
- (d) To arrest, without warrant, any person committing
- 675 or attempting to commit a misdemeanor, felony or a breach of the
- 676 peace within his presence or view and to pursue and so arrest any
- 677 person committing an offense in any place in the state where the
- 678 person may go or be; to aid and assist any peace officer of this
- 679 state or any other state if requested, in manhunts or natural
- 680 disasters within the state; and
- (e) To exercise other powers of peace officers in the
- 682 enforcement of game laws or regulations or of a judgment for the
- 683 violation thereof, as are not herein specifically provided.
- (5) In all cases of arrest without warrant, the person
- 685 making such arrest must inform the accused of the object and cause
- of the arrest, except when he is in the actual commission of the
- 687 offense or is arrested on pursuit.
- 688 (6) No conservation officer shall compromise or settle out
- 689 of court any violation of this chapter, or any law or regulation
- 690 for the protection of wild animals, birds or fish.
- (7) Nothing in this section shall be construed as granting
- 692 conservation officers general police powers.

- 693 Citations issued by a conservation officer for any 694 violation of the laws for the protection of wild animals, birds 695 and fish, the trespass laws, the litter laws, and the boating laws 696 shall be issued on a uniform citation form consisting of an 697 original and at least two (2) copies. Such citation shall show, 698 among other necessary information, the name of the issuing 699 officer, the name of the court in which the cause is to be heard, 700 and the date and time the person charged with a violation is to 701 appear to answer the charge. The uniform citation form shall make 702 a provision on it for information that will constitute a complaint 703 charging the offense for which the citation was issued and, when 704 duly sworn to and filed with a court of competent jurisdiction, 705 prosecution may proceed under that complaint.
- 706 **SECTION 34.** Section 49-5-115, Mississippi Code of 1972, is 707 amended as follows:
- 49-5-115. (a) Any person who violates the provisions of subsection (c) of Section 49-5-107, or any regulations issued under Section 49-5-107 or whoever fails to procure or violates the terms of any permit issued thereunder shall be guilty of a Class I violation and punished as provided in Section 49-7-141.
- 713 (b) Any person who violates the provisions of subsection (c) 714 of Section 49-5-109, or any regulations issued pursuant thereto or 715 whoever fails to procure or violates the terms of any permit 716 issued under subsections (d) and (e) of Section 49-5-111 is guilty

- of a Class I violation and is punishable as provided under Section 49-7-141.
- 719 (c) All law enforcement and management officers of the
- 720 commission and other law enforcement officers authorized to
- 721 enforce the laws of the State of Mississippi are authorized to
- 722 carry out the provisions of Sections 49-5-101 through 49-5-119.
- 723 Any officer or agent may, without warrant, arrest any person who
- 724 the officer or agent has probable cause to believe is violating,
- 725 in his presence or view, any section, regulation or permit
- 726 provided for by Sections 49-5-101 through 49-5-119. An officer or
- 727 agent who has made an arrest of a person for any such violation
- 728 may search the person or business records at the time of
- 729 arrest * * *.
- 730 (d) * * * Upon conviction of a violation of Sections
- 731 49-5-101 through 49-5-119, equipment, merchandise, wildlife, or
- 732 records subject to being seized and forfeited under * * * Sections
- 733 1 through 32 of House Bill No. , 2023 Regular Session, shall be
- 734 held by an officer or agent of the commission pending disposition
- 735 of * * * forfeiture proceedings, and may be forfeited to the state
- 736 for destruction or disposition as the \star \star court may deem
- 737 appropriate. Prior to forfeiture, the * * * court may direct the
- 738 transfer of wildlife so seized to a qualified zoological,
- 739 educational, or scientific institution for safekeeping, costs
- 740 thereof to be assessable to the defendant. The commission is
- 741 authorized to issue regulations to implement this subsection.

742 **SECTION 35.** Section 49-7-81, Mississippi Code of 1972, is amended as follows:

744 49-7-81. (1) It is unlawful to take or kill game fish in any manner other than by hook and line with one or more hooks, or 745 746 by use of a trot or troll line. Dip or landing nets may be used 747 when landing a fish caught by hook and line, trot or troll lines. 748 Shad and minnows may only be taken as bait with the aid of a dip 749 or landing net, cast nets, boat-mounted scoops and wire baskets by 750 residents for personal use in sportfishing. However, in private 751 ponds or borrow pits or overflow ponds which go dry in summer and 752 cut off from the regular streams, dip nets may be used for 753 capturing or rescuing game fish. It is unlawful to kill or take 754 fish of any species at any time or anywhere by mudding, or by the 755 use of lime, poison, dynamite, India berries, weeds and walnuts, 756 giant powder, gunpowder, or any other explosive, and no nongame 757 gross fish shall be taken by the use of nets, seines or traps for 758 personal use without a commercial fishing license. It is unlawful 759 to set any freshwater commercial fishing equipment so that it 760 extends more than halfway across the width of any stream, channel, 761 drain or other body of water, and if commercial fishing equipment 762 is placed in water, each piece of equipment shall be placed at 763 least one hundred (100) yards apart. The commission shall have 764 the authority to fix the minimum size mesh for use in barrel nets, 765 hoop nets and seines for use in the freshwaters of this state 766 regulated by the Commission on Wildlife, Fisheries and Parks.

- 767 This authority given the commission shall not be extended to the 768 regulation of mesh size for use in marine waters. Notwithstanding 769 anything in this or any other section to the contrary, any person 770 in Mississippi fishing with barrel nets, hoop nets or seines in 771 any waters of common boundary between Mississippi and another 772 state may use a mesh size in such nets which is the same as the 773 mesh size allowed in the other state, where the other state allows 774 a mesh size in such nets which is smaller than the mesh size 775 otherwise allowable in Mississippi.
- 776 (2) It is unlawful for any person to catch or destroy fish
 777 by the use of dynamite, gunpowder or other explosive substance.
- 778 (3) It is unlawful for any person to use a telephone,
 779 battery or any other electrically operated device for the purpose
 780 of killing or capturing fish.
- (4) It is unlawful for any person to use any chemical of any kind in any stream or any lake where the public fishes for the purpose of killing or taking fish, except that this provision shall not be construed to apply to any owner of any fish pond using such chemical in his own private pond.
- 786 (5) It is unlawful for any person to poison any fish by
 787 mingling in the water any substance calculated and intended to
 788 stupefy or destroy fish.
- 789 (6) It is unlawful for any person to fish any equipment in 790 the waters of the state of any size or type that is not allowed by 791 the commission.

- 792 (7) Any hoop net, barrel net, seine, gill net, slat baskets,
- 793 trammel net or untagged commercial fishing gear or devices being
- 794 fished in public waters may be seized and held as evidence and
- 795 upon conviction, shall be subject to forfeiture pursuant to
- 796 Sections 1 through 32 of House Bill No. 622, 2023 Regular Session.
- 797 (8) Any person violating the provisions of subsections (2),
- 798 (3), (4), (5) and (6) of this section is guilty of a Class I
- 799 violation and, upon conviction, shall be punished as provided in
- 800 Section 49-7-141.
- 801 **SECTION 36.** Section 49-7-91, Mississippi Code of 1972, is
- 802 amended as follows:
- 49-7-91. (1) It is unlawful for any person, firm, or
- 804 corporation to fish commercially at any time in Muddy Bayou, in
- 805 Warren County, Mississippi.
- 806 (2) The department may enforce this section and seize and
- 807 confiscate all commercial nets and seines used in Muddy Bayou, in
- 808 Warren County, Mississippi, or on any part of the bayou, either
- 809 along the length or at its two (2) openings in and to Eagle Lake
- 810 and Steele Bayou.
- 811 (3) Any person violating this section is guilty of a
- 812 misdemeanor and shall be fined not less than Ten Dollars (\$10.00),
- 813 nor more than One Hundred Dollars (\$100.00), or be imprisoned not
- 814 more than three (3) months, or both; and in addition the
- 815 department shall seize and confiscate all commercial nets and
- 816 seines used for such purpose, and upon conviction, dispose of the

817 same pursuant to Sections 1 through 32 of House Bill No. 622,	317 same	pursuant †	to	Sections	1	through	32	of	House	Bill	No.	622,	20) 2	33	Ś
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- 818 Regular Session. The * * * proceeds of the forfeited property
- 819 <u>must be deposited</u> to the credit of the State Game and Fish Fund <u>in</u>
- 820 the State General Fund.
- **SECTION 37.** Sections 49-7-103, 49-7-251, 49-7-253, 49-7-255
- 822 and 49-7-257, Mississippi Code of 1972, which authorize and
- 823 prescribe the procedure for the seizure and forfeiture of property
- 824 used in connection with violations of the state game and fish
- 825 laws, are repealed.
- 826 **SECTION 38.** Section 59-21-33, Mississippi Code of 1972,
- 827 which authorizes the seizure and forfeiture of boats and trailers
- 828 with altered identification numbers, is repealed.
- 829 **SECTION 39.** This act shall take effect and be in force from
- 830 and after July 1, 2023.