MISSISSIPPI LEGISLATURE

REGULAR SESSION 2023

By: Representatives Hines, Johnson, Paden, To: Accountability, Harness, Banks, Clark Efficiency, Transpar

To: Accountability, Efficiency, Transparency; Appropriations

HOUSE BILL NO. 526

AN ACT TO CREATE THE OFFICE OF INDEPENDENT STATE HEARING OFFICERS TO PROVIDE HEARING OFFICERS TO CONDUCT HEARINGS, COMPILE EVIDENCE AND RENDER DECISIONS ON MATTERS FOR PERSONS OR ENTITIES THAT HAVE ISSUES BEFORE STATE AGENCIES; TO PROVIDE THAT THE OFFICE 5 SHALL BE HEADED BY A DIRECTOR WHO IS APPOINTED BY THE GOVERNOR FOR A TERM OF FOUR YEARS AND WHO MAY BE REMOVED FROM OFFICE ONLY FOR 7 CAUSE; TO PROVIDE THAT THE OFFICE SHALL BE HOUSED AT THE 8 DEPARTMENT OF FINANCE AND ADMINISTRATION AND SHALL BE FUNDED FROM 9 FUNDS THAT ARE SPECIFICALLY APPROPRIATED TO THE DEPARTMENT FOR 10 THAT PURPOSE; TO PROVIDE THAT THE DIRECTOR SHALL CONTRACT WITH AT 11 LEAST FIVE PERSONS TO SERVE AS HEARING OFFICERS; TO PROVIDE THAT 12 WHEN A PERSON OR ENTITY HAS AN ISSUE BEFORE A STATE AGENCY AND THE STATE AGENCY HAS ITS OWN HEARING OFFICER, THE PERSON OR ENTITY MAY 14 ELECT AT ITS OPTION TO HAVE A HEARING OFFICER FROM THE OFFICE OF 15 INDEPENDENT STATE HEARING OFFICERS HEAR AND DECIDE THE MATTERS AT 16 ISSUE, AS AN ALTERNATIVE TO HAVING A HEARING OFFICER OF THE STATE 17 AGENCY; TO PROVIDE THAT IF A PERSON OR ENTITY ELECTS TO HAVE A 18 HEARING OFFICER FROM THE OFFICE, THE DIRECTOR OF THE OFFICE SHALL 19 ASSIGN ONE OF THE HEARING OFFICERS ON A ROTATING BASIS TO HEAR AND 20 DECIDE THE MATTERS AT ISSUE; TO PROVIDE THAT A PERSON OR ENTITY OR 21 STATE AGENCY MAY APPEAL THE DECISION OF A HEARING OFFICER TO A 22 PANEL OF THREE HEARING OFFICERS OF THE OFFICE WHO WERE NOT 23 INVOLVED IN THE HEARING AND DECISION; TO PROVIDE THAT ANY PERSON 24 OR ENTITY OR STATE AGENCY AGGRIEVED BY A FINAL DECISION OF THE 25 APPEALS PANEL SHALL BE ENTITLED TO JUDICIAL REVIEW OF THE 26 DECISION; AND FOR RELATED PURPOSES.

27 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

28 **SECTION 1.** (1) There is created the Office of Independent 29 State Hearing Officers, which shall provide hearing officers to

30 conduct hearings, compile evidence and render decisions on matters

- 31 for persons or entities that have issues before state agencies.
- 32 The office shall be headed by a director who is appointed by the
- 33 Governor for a term of four (4) years and who may be removed from
- 34 office only for cause. The office shall be housed at the
- 35 Department of Finance and Administration and shall be funded from
- 36 funds that are specifically appropriated to the department for
- 37 that purpose.
- 38 (2) The director shall contract with at least five (5)
- 39 persons to serve as hearing officers. Those persons must be
- 40 experienced in conducting administrative hearings for governmental
- 41 entities or participating in administrative hearings of
- 42 governmental entities.
- 43 (3) When a person or entity has an issue before a state
- 44 agency and the state agency has its own hearing officer or has the
- 45 authority to appoint its own hearing officer, the person or entity
- 46 may elect at its option to have a hearing officer from the Office
- 47 of Independent State Hearing Officers hear and decide the matters
- 48 at issue, as an alternative to having a hearing officer of the
- 49 state agency. If a person or entity elects to have a hearing
- 50 officer from the office, the director of the office shall assign
- 51 one of the hearing officers to hear and decide the matters at
- 52 issue. The director shall assign hearing officers on a rotating
- 53 basis instead of assigning the same hearing officer to regularly
- 54 hear and decide matters for a particular state agency.

- 55 A person or entity or state agency may appeal the 56 decision of a hearing officer of the office. The appeal shall be 57 made to a panel of three (3) hearing officers of the office who were not involved in the hearing and decision. 58 The proceedings 59 before the appeals panel shall be de novo. The person or entity 60 and the state agency is bound by and shall comply with the decision of the hearing officer, or if that decision is appealed, 61 62 with the decision of the appeals panel, unless the person or 63 entity or state agency appeals the decision as provided in subsection (5) of this section and the decision of the appeals 64 65 panel is overturned after judicial review.
- 66 (5) Any person or entity or state agency aggrieved by a
 67 final decision of the appeals panel shall be entitled to judicial
 68 review of the decision in the manner provided in this subsection.
- 69 An appeal may be taken by such person or entity or 70 state agency to the Circuit Court of the First Judicial District 71 of Hinds County, by filing a petition with the clerk of the court 72 and executing and filing bond payable to the State of Mississippi 73 with sufficient sureties to be approved by the clerk of the court, 74 in the penalty of Five Hundred Dollars (\$500.00), conditioned upon 75 the payment of all costs of appeal, including the cost of 76 preparing the transcript of the hearing before the appeals panel. 77 The petition and bond shall be filed within thirty (30) days of 78 the receipt of the final decision of the appeals panel. Upon approval of the bond, the clerk of the court shall notify the 79

80	appeals [pane	el,	whic	h shall	prepare	its	record	in	the	matter	and
81	transmit	it	to	the	circuit	court.						

- 82 (b) The scope of review of the circuit court in such 83 cases shall be limited to a review of the record made before the 84 appeals panel to determine if the action of the appeals panel is 85 unlawful for the reason that it was:
- 86 (i) Not supported by any substantial evidence;
- 87 (ii) Arbitrary or capricious; or
- 88 (iii) In violation of some statutory or
- 89 constitutional right of the employee.
- 90 (c) Any party aggrieved by action of the circuit court
- 91 may appeal to the Supreme Court in the manner provided by law.
- 92 **SECTION 2.** This act shall take effect and be in force from
- 93 and after July 1, 2023.