MISSISSIPPI LEGISLATURE

By: Representatives Cockerham, McLean, Ford To: Judiciary A (73rd), Anthony

HOUSE BILL NO. 485

1 AN ACT TO PROVIDE A PROCESS TO COLLECT AND PRESERVE SEXUAL 2 ASSAULT EVIDENCE COLLECTION KITS; TO REQUIRE THE LAW ENFORCEMENT 3 AGENCY TO IMMEDIATELY COLLECT AND STORE THE KIT IN COMPLIANCE WITH 4 CERTAIN STANDARDS; TO REQUIRE THE LAW ENFORCEMENT AGENCY TO SEND 5 THE KIT TO THE MISSISSIPPI FORENSICS LABORATORY WITHIN A CERTAIN 6 NUMBER OF DAYS; TO REQUIRE THE FORENSICS LABORATORY TO PROCESS THE 7 KIT AND ENTER DNA INFORMATION INTO THE APPROPRIATE FEDERAL, STATE AND LOCAL DATABASES; TO PROVIDE ADDITIONAL RIGHTS FOR SEXUAL 8 9 ASSAULT VICTIMS; TO REOUIRE THE MISSISSIPPI FORENSICS LABORATORY, 10 THE MISSISSIPPI ASSOCIATION OF FORENSIC NURSES AND THE MISSISSIPPI DEPARTMENT OF PUBLIC SAFETY TO CONDUCT A STUDY AND ISSUE A REPORT 11 12 THAT EXAMINES THE RESOURCES REQUIRED TO IMPLEMENT A RAPE KIT 13 TRACKING SYSTEM; TO CREATE THE SEXUAL ASSAULT EVIDENCE ACCOUNTABILITY TASK FORCE; TO BRING FORWARD SECTION 99-43-7, 14 MISSISSIPPI CODE OF 1972, WHICH PROVIDES FOR THE CRIME VICTIMS' 15 16 BILL OF RIGHTS, FOR PURPOSES OF AMENDMENT; TO AMEND SECTION 17 99-49-1, TO REVISE PRESERVATION OF EVIDENCE TIMELINES TO CONFORM 18 TO THIS ACT; AND FOR RELATED PURPOSES.

19 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

20 **SECTION 1.** (1) The following words shall have the meanings

21 described in this act:

(a) "Law enforcement" means the law enforcement agency
 with the primary responsibility for investigating an alleged

24 sexual assault.

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(b) "Medical facility" means any doctor's office,

26 hospital, medical clinic or nonprofit facility equipped to perform

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(c) "Reported kit" means a sexual assault evidence kit
in which the survivor has consented to participate in the criminal
justice process through reporting the crime to law enforcement.

32 (d) "Sexual assault" means rape, sexual assault, sexual33 battery or any other nonconsensual forcible sexual intercourse.

34 (e) "Sexual assault evidence collection kit" means a
35 sexual assault or rape kit developed by the Mississippi chapter of
36 the International Association of Forensic Nurses (IAFN) and
37 approved by the Sexual Assault Evidence Accountability Task Force.

(f) "Sexual Assault Nurse Examiner" means a registered nurse or advanced practice nurse, with a minimum of one (1) year of experience in areas of practice that require advanced physical assessment skills, such as emergency, critical care and maternal child health, who has completed sexual assault nurse examiner (SANE) training consistent with IAFN SANE Education Guidelines that consists of both classroom and clinical components.

(g) "Unreported kit" means a sexual assault evidence kit in which the survivor consented to the evidence collection, but has not consented to participate in the criminal justice process by reporting the crime to law enforcement - meaning they are not seeking to have their kit tested.

50 (2) Sexual assault evidence collection kits shall be 51 processed in the following manner:

H. B. No. 485 **~ OFFICIAL ~** 23/HR31/R314 PAGE 2 (GT\JAB) 52 Any medical facility that conducts a medical (a) 53 forensic examination and/or prepares a sexual assault evidence collection kit shall immediately, but no longer than four (4) 54 hours after the finalization of examination, contact the 55 56 appropriate law enforcement agency to collect the kit. Until the 57 kit is retrieved by law enforcement, the medical facility shall store the kit in a refrigerated manner in conformity with the 58 59 federal guidelines.

60 When a law enforcement agency is contacted to (b) collect a sexual assault evidence kit, the law enforcement agency 61 62 shall take possession of the kit from the medical facility within twenty four (24) hours. Upon taking physical possession of the 63 64 sexual assault evidence collection kit, the law enforcement agency 65 shall transport the kit in a manner that preserves the evidence in The agency shall: (i) store the kit in a secure, 66 the kit. 67 refrigerated location in the agency no more than two (2) hours 68 after taking physical possession of the kit; or (ii) transport the kit directly to the Mississippi Forensics Laboratory. 69

(c) All kits must be delivered to the Mississippi
Forensics Laboratory no later than seven (7) calendar days from
the date the law enforcement agency took physical possession of
the kit.

74 (d) A law enforcement agency that receives a sexual 75 assault collection kit from a healthcare provider that relates to 76 a report of a sexual assault that occurred outside the

H. B. No. 485 ~ OFFICIAL ~ 23/HR31/R314 PAGE 3 (GT\JAB) jurisdiction of that law enforcement agency shall have the sexual assault collection kit delivered to the law enforcement agency having jurisdiction within ten (10) days of learning that the other law enforcement agency has jurisdiction.

81 (3) The Mississippi Forensics Laboratory shall test (a) 82 sexual assault evidence collection kits within forty-five (45) 83 days of receipt from a law enforcement agency. Forensic DNA 84 testing shall be performed according to laboratory methods that 85 determine the presence of DNA suitable for autosomal STR analysis. Any autosomal, CODIS eligible DNA profile shall be entered into 86 87 the Combined DNA Index System (CODIS) or equivalency thereof and 88 state or local DNA database. If the Mississippi Forensics 89 Laboratory is unable to determine DNA present in the sexual 90 assault evidence collection kit, the laboratory should evaluate the case to determine if any other DNA results could be used for 91 92 investigative purposes.

93 (b) When testing does result in a DNA profile, the 94 Mississippi Forensics Laboratory should enter the full DNA profile 95 into the Combined DNA Index System (CODIS) or equivalency thereof 96 and any other required state or local DNA databases. The average 97 completion rate for this analysis and classification should not 98 exceed sixty (60) days.

99 (c) The Mississippi Forensics Laboratory is authorized 100 to contract with other laboratories to ensure that each kit is

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103 <u>SECTION 2.</u> (1) Upon the request of a sexual assault victim 104 or their designee, the law enforcement agency that is 105 investigating the assault of such victim shall inform the victim 106 of the location of the sexual assault evidence kit or other crime 107 scene evidence from the victim's case and the status of the DNA 108 testing of the sexual assault evidence kit or other crime scene 109 evidence from the victim's case.

110 (2) The law enforcement agency shall respond to the victim's 111 request as soon as possible, but no longer than seven (7) calendar 112 days, with either an oral or written communication, or by email, 113 if an email address is available.

(3) In addition to the rights provided in the "Mississippi Crime Victims' Bill of Rights," in Sections 99-43-1 through 99-43-101, a victim of sexual assault shall have:

(a) The right to be informed whether a DNA profile of the assailant was obtained from the testing of the sexual assault evidence kit or other crime scene evidence from their case.

(b) The right to be informed whether the DNA profile of the assailant developed from the sexual assault evidence kit or other crime scene evidence has been entered into the Mississippi Forensics Laboratory's DNA identification system or CODIS.

124 (c) The right to be informed whether there is a match125 between the DNA profile of the assailant developed from the rape

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126 kit evidence or other crime scene evidence and a DNA profile 127 contained in the Mississippi Forensics Laboratory's DNA 128 identification system, provided that disclosure would not impede 129 or compromise an ongoing investigation.

130 (4) If the law enforcement agency intends to destroy or 131 dispose of the sexual assault evidence kit or any other crime 132 scene evidence from an unsolved sexual assault case, the victim of 133 the case shall be given written notification by the law 134 enforcement agency of that intention within twenty (20) days. The 135 victim shall be granted further preservation of the kit or its 136 probative contents, upon their request.

(5) A law enforcement agency shall not destroy or dispose of the sexual assault evidence kit or any other crime scene evidence from an unsolved sexual assault case before twenty (20) years after the collection of the evidence of the crime or, if the victim was under eighteen (18) years of age at the time of the alleged offense, before the victim's fortieth birthday.

(6) A sexual assault victim may designate a sexual assault victim advocate, or other support person of the victim's choosing, to act as a recipient of the above information required to be provided by this section.

147 (7) For the purpose of receiving notice under this section,
148 the victim or the victim's designee may keep appropriate
149 authorities informed of the name, address, telephone number, and
150 email address of the person to whom the information should be

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(8) A defendant or person accused or convicted of a crime against the victim shall have no standing to object to any failure to comply with this section. The failure to provide a right or notice to a sexual assault victim under this section may not be used by a defendant to seek to have the conviction or sentence set aside.

(9) The sole civil or criminal remedy available to a sexual assault victim for a law enforcement agency's failure to fulfill its responsibilities under this section shall be standing to file a writ of mandamus to require compliance with subdivision with the requirements of this act.

164 <u>SECTION 3.</u> (1) The Mississippi Forensics Laboratory, in 165 consultation with the Sexual Assault Evidence Accountability Task 166 Force, and the Mississippi Department of Public Safety, shall 167 conduct a study and issue a report that examines the resources 168 required to implement a rape kit tracking system in the state that 169 shall:

(a) Be operated and managed by the Mississippi
Department of Public Safety or Mississippi Forensic Laboratory for
the purpose of tracking all rape kits collected for testing or
analysis;

H. B. No. 485 23/HR31/R314 PAGE 7 (GT\JAB) (b) Be accessible to sexual assault victims and other authorized users as determined by the Mississippi Department of Public Safety; and

177 (c) Function as an online accessible database capable
178 of receiving, maintaining, storing and preserving tracking
179 information related to the testing and analysis of all rape kits.

180 (2) The Mississippi Department of Public Safety and
181 Mississippi Forensic Laboratory shall issue a report of its
182 findings and recommendations to the Legislature within twelve (12)
183 months of the effective date of this section. The report shall,
184 at a minimum, identify the following:

185 (a) The resources and training needed to implement,186 manage and maintain a rape kit tracking system;

187 (b) The costs associated with implementing, managing188 and maintaining a rape kit tracking system;

189 (c) Potential sources of funding for implementing,190 managing and maintaining a rape kit tracking system; and

(d) The benefits to victims and to public safety associated with implementing a rape kit tracking system in Mississippi and recommendations on implementing, managing and maintaining an efficient and cost effective rape kit tracking system.

196 <u>SECTION 4.</u> There is created the "Sexual Assault Evidence 197 Accountability Task Force" for the purpose of developing and 198 approving standardized policies and procedures concerning the

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199 sexual assault evidence collection kit. The committee shall be 200 comprised of the following nine (9) members:

201 (a) The director of the Mississippi Forensic202 Laboratory;

203 (b) One (1) representative from the Mississippi 204 Department of Public Safety;

205 (c) One (1) district attorney appointed by the 206 Mississippi Prosecutors' Association;

207 (d) One (1) sexual assault investigator appointed by208 the Mississippi Association of Chiefs of Police;

209 (e) One (1) sexual assault investigator appointed by 210 the Mississippi Sheriffs' Association;

211 (f) One (1) investigator from the Mississippi Attorney 212 General's Office;

(g) One (1) sexual assault nurse examiner practicing in north Mississippi appointed by the President of the Board of Directors of the Mississippi Association of Forensic Nurses (MAFN);

(h) One (1) sexual assault nurse examiner practicing in central Mississippi appointed by the President of the Board of Directors of the Mississippi Association of Forensic Nurses (MAFN); and

(i) One (1) sexual assault nurse examiner practicing in
 south Mississippi appointed by the President of the Board of

H. B. No. 485 **~ OFFICIAL ~** 23/HR31/R314 PAGE 9 (GT\JAB) 223 Directors of the Mississippi Association of Forensic Nurses 224 (MAFN).

225 **SECTION 5.** Section 99-43-7, Mississippi Code of 1972, is 226 brought forward as follows:

99-43-7. (1) Unless the victim is unavailable or incapacitated as a result of the crime, within seventy-two (72) hours after the law enforcement agency becomes responsible for investigating the crime, the law enforcement agency shall provide to the victim in a manner and form prescribed by the Attorney General the following information:

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(a) The availability of emergency and crisis services.

(b) The availability of victims' compensation benefits
and the address and telephone number of the Victim Compensation
Division.

237 The name of the law enforcement officer and (C)238 telephone number of the law enforcement agency with the following 239 statement attached: "If within sixty (60) days you are not notified of an arrest in your case, you may call the telephone 240 241 number of the law enforcement agency for the status of the case." 242 The procedural steps involved in a criminal (d) 243 prosecution.

(e) The rights authorized by the Mississippi
Constitution on rights of victims, including a form to invoke
these rights.

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(f) The existence of and eligibility requirements for restitution and compensation pursuant to Section 99-37-1 et seq. and Section 99-41-1 et seq., Mississippi Code of 1972.

(g) A recommended procedure if the victim is subjectedto threats or intimidation.

(h) The name and telephone number of the office of theprosecuting attorney to contact for further information.

254 (2)In the event a victim initiates proceedings against a 255 person by filing an affidavit, petition or complaint in a court of 256 competent jurisdiction, the clerk of the court shall provide the victim with the information set forth in subsection (1); however, 257 258 in lieu of the information set forth in subsection (1)(c), the 259 clerk shall advise the victim of the name and telephone number of 260 the law enforcement agency to which the complaint will be 261 referred. This information shall be provided on a form prescribed 262 by the Attorney General. Failure of the clerk of court to provide 263 such information shall not subject the clerk to any criminal or 264 civil liability.

265 **SECTION 6.** Section 99-49-1, Mississippi Code of 1972, is 266 amended as follows:

267 99-49-1. (1) Legislative intent. The Legislature finds
268 that:

(a) The value of properly preserved biological evidence
has been enhanced by the discovery of modern DNA testing methods,
which, coupled with a comprehensive system of DNA databases that

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272 store crime scene and offender profiles, allow law enforcement to 273 improve its crime-solving potential;

(b) Tapping the potential of preserved biological
evidence requires the proper identification, collection,
preservation, storage, cataloguing and organization of such
evidence;

(c) Law enforcement agencies indicate that "cold" case
investigations are hindered by an inability to access biological
evidence that was collected in connection with criminal
investigations;

(d) Innocent people mistakenly convicted of the serious
crimes for which biological evidence is probative cannot prove
their innocence if such evidence is not accessible for testing in
appropriate circumstances;

(e) It is well established that the failure to update
policies regarding the preservation of evidence squanders valuable
law enforcement resources, manpower hours and storage space; and

(f) Simple but crucial enhancements to protocols for
properly preserving biological evidence can solve old crimes,
enhance public safety and settle claims of innocence.

(2) Definitions. For the purposes of this section:
(a) "Biological evidence" means the contents of a
sexual assault examination kit or any item that contains blood,
semen, hair, saliva, skin tissue, fingernail scrapings, bone,
bodily fluids or other identifiable biological material that was

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collected as part of the criminal investigation or may reasonably be used to incriminate or exculpate any person for the offense. This definition applies whether that material is catalogued separately, such as on a slide, swab or in a test tube, or is present on other evidence, including, but not limited to, clothing, ligatures, bedding or other household material, drinking cups, cigarettes or other items.

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(b) "DNA" means deoxyribonucleic acid.

305 (c) "Custody" means persons currently incarcerated; 306 civilly committed; on parole or probation; or subject to sex 307 offender registration for the period of the registration or for 308 the first five (5) years of the registration, whichever is the 309 shorter period.

310 (d) "Profile" means a unique identifier of an311 individual, derived from DNA.

(e) "State" refers to any governmental or public entity
within Mississippi, including all private entities that perform
such functions, and its officials or employees, including, but not
limited to, law enforcement agencies, prosecutors' offices,
courts, public hospitals, forensics laboratories, and any other
entity or individual charged with the collection, storage or
retrieval of biological evidence.

319 (3) Preservation of evidence procedures. (a) The state320 shall preserve all biological evidence:

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321 (i) That is secured in relation to an 322 investigation or prosecution of a crime for the period of time that the crime remains unsolved or as otherwise provided by law 323 324 for that crime; or That is secured in relation to an 325 (ii) 326 investigation or prosecution of a crime for the period of time 327 that the person convicted of that crime remains in custody or as 328 otherwise provided by law for that crime. 329 This section applies to evidence that: (b) 330 (i) Was in the possession of the state during the 331 investigation and prosecution of the case; and 332 (ii) At the time of conviction was likely to 333 contain biological material. 334 The state shall not destroy biological evidence (C) 335 should one or more additional co-defendants, convicted of the same 336 crime, remain in custody, and shall preserve the evidence for the 337 period of time in which all co-defendants remain in custody or as otherwise provided by law for that crime. 338 339 (d) The state shall retain evidence in the amount and 340 manner sufficient to develop a DNA profile from the biological 341 material contained in or included on the evidence. 342 Upon written request by the defendant, the state (e) shall prepare an inventory of biological evidence that has been 343

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preserved in connection with the defendant's criminal case.

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345 (f) The state may destroy evidence that includes 346 biological material before the expiration of the time period 347 specified in paragraph (a) of this subsection if all of the 348 following apply: 349 (i) No other provision of federal or state law 350 requires the state to preserve the evidence. 351 (ii) The state sends certified delivery of notice 352 of intent to destroy the evidence to: 353 1. All persons who remain in custody as a 354 result of the criminal conviction, delinquency adjudication, or commitment related to evidence in question; 355 356 2. The attorney of record for each person in 357 custody; 358 3. The Mississippi Office of Indigent 359 Appeals; 360 4. The district attorney in the county of 361 conviction; and 362 The Mississippi Attorney General. 5. 363 (iii) No person who is notified under subparagraph 364 (ii) of this paragraph (f) does either of the following within 365 sixty (60) days after the date on which the person received the 366 notice: 367 1. Files a motion for testing of evidence 368 under * * * Chapter 39, Title 99, Mississippi Code of 1972; or

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369 2. Submits a written request for retention of 370 evidence to the state entity which provided notice of its intent to destroy evidence under subparagraph (ii) of this paragraph (f). 371 372 If, after providing notice under paragraph (f) (ii) (a) 373 of this subsection of its intent to destroy evidence, the state 374 receives a written request for retention of the evidence, the 375 state shall retain the evidence while the person remains in 376 custody.

377 The state shall not be required to preserve (h) physical evidence that is of such a size, bulk or physical 378 379 character as to render retention impracticable. When such 380 retention is impracticable, the state shall remove and preserve 381 portions of the material evidence likely to contain biological 382 evidence related to the offense, in a quantity sufficient to 383 permit future DNA testing, before returning or disposing of the 384 physical evidence.

385 (i) Should the state be called upon to produce biological evidence that could not be located and whose 386 387 preservation was required under the provisions of this statute, 388 the chief evidence custodian assigned to the entity charged with 389 the preservation of the evidence shall provide an affidavit in 390 which the custodian stipulates, under penalty of perjury, an accurate description of the efforts taken to locate that evidence 391 392 and that the evidence could not be located.

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H. B. No. 485 23/HR31/R314 PAGE 16 (GT\JAB) 393 (4) This section does not require the state to preserve the 394 biological evidence that is obtained in performing the test 395 required by Section 99-3-41 and is required to be destroyed under 396 that section.

(5) Any evidence in a murder, manslaughter or felony sexual assault case in the possession of the state on July 1, 2009, whether biological or not, shall be preserved by the state consistent with the legislative intent expressed in subsection (1) and subject to compliance with subsection (3)(f).

402 (6) Remedies for noncompliance. If the court finds that
403 biological evidence was destroyed in violation of the provisions
404 of this section, it may impose appropriate sanctions and order
405 appropriate remedies.

406 **SECTION 7.** This act shall take effect and be in force from 407 and after July 1, 2023.