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H. B. No. 485

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By: Representatives Cockerham, McLean, Ford To: Judiciary A (73rd), Anthony

HOUSE BILL NO. 485

AN ACT TO PROVIDE A PROCESS TO COLLECT AND PRESERVE SEXUAL ASSAULT EVIDENCE COLLECTION KITS; TO REQUIRE THE LAW ENFORCEMENT AGENCY TO IMMEDIATELY COLLECT AND STORE THE KIT IN COMPLIANCE WITH CERTAIN STANDARDS; TO REQUIRE THE LAW ENFORCEMENT AGENCY TO SEND 5 THE KIT TO THE MISSISSIPPI FORENSICS LABORATORY WITHIN A CERTAIN NUMBER OF DAYS; TO REQUIRE THE FORENSICS LABORATORY TO PROCESS THE 7 KIT AND ENTER DNA INFORMATION INTO THE APPROPRIATE FEDERAL, STATE AND LOCAL DATABASES; TO PROVIDE ADDITIONAL RIGHTS FOR SEXUAL 8 9 ASSAULT VICTIMS; TO REQUIRE THE MISSISSIPPI FORENSICS LABORATORY, 10 THE MISSISSIPPI ASSOCIATION OF FORENSIC NURSES AND THE MISSISSIPPI DEPARTMENT OF PUBLIC SAFETY TO CONDUCT A STUDY AND ISSUE A REPORT 11 12 THAT EXAMINES THE RESOURCES REQUIRED TO IMPLEMENT A RAPE KIT 13 TRACKING SYSTEM; TO CREATE THE SEXUAL ASSAULT EVIDENCE ACCOUNTABILITY TASK FORCE; TO BRING FORWARD SECTION 99-43-7, 14 MISSISSIPPI CODE OF 1972, WHICH PROVIDES FOR THE CRIME VICTIMS' 15 16 BILL OF RIGHTS, FOR PURPOSES OF AMENDMENT; TO AMEND SECTION 17 99-49-1, TO REVISE PRESERVATION OF EVIDENCE TIMELINES TO CONFORM 18 TO THIS ACT; AND FOR RELATED PURPOSES. 19 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: SECTION 1. (1) The following words shall have the meanings 20 21 described in this act: 2.2 (a) "Law enforcement" means the law enforcement agency with the primary responsibility for investigating an alleged 23 2.4 sexual assault. 25 (b) "Medical facility" means any doctor's office,

hospital, medical clinic or nonprofit facility equipped to perform

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- 27 forensic medical examinations and prepare sexual assault evidence
- 28 kits.
- 29 (c) "Reported kit" means a sexual assault evidence kit
- 30 in which the survivor has consented to participate in the criminal
- 31 justice process through reporting the crime to law enforcement.
- 32 (d) "Sexual assault" means rape, sexual assault, sexual
- 33 battery or any other nonconsensual forcible sexual intercourse.
- 34 (e) "Sexual assault evidence collection kit" means a
- 35 sexual assault or rape kit developed by the Mississippi chapter of
- 36 the International Association of Forensic Nurses (IAFN) and
- 37 approved by the Sexual Assault Evidence Accountability Task Force.
- 38 (f) "Sexual Assault Nurse Examiner" means a registered
- 39 nurse or advanced practice nurse, with a minimum of one (1) year
- 40 of experience in areas of practice that require advanced physical
- 41 assessment skills, such as emergency, critical care and maternal
- 42 child health, who has completed sexual assault nurse examiner
- 43 (SANE) training consistent with IAFN SANE Education Guidelines
- 44 that consists of both classroom and clinical components.
- 45 (g) "Unreported kit" means a sexual assault evidence
- 46 kit in which the survivor consented to the evidence collection,
- 47 but has not consented to participate in the criminal justice
- 48 process by reporting the crime to law enforcement meaning they
- 49 are not seeking to have their kit tested.
- 50 (2) Sexual assault evidence collection kits shall be
- 51 processed in the following manner:

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- 53 forensic examination and/or prepares a sexual assault evidence
- 54 collection kit shall immediately, but no longer than four (4)
- 55 hours after the finalization of examination, contact the
- 56 appropriate law enforcement agency to collect the kit. Until the
- 57 kit is retrieved by law enforcement, the medical facility shall
- 58 store the kit in a refrigerated manner in conformity with the
- 59 federal guidelines.
- 60 (b) When a law enforcement agency is contacted to
- 61 collect a sexual assault evidence kit, the law enforcement agency
- 62 shall take possession of the kit from the medical facility within
- 63 twenty four (24) hours. Upon taking physical possession of the
- 64 sexual assault evidence collection kit, the law enforcement agency
- 65 shall transport the kit in a manner that preserves the evidence in
- 66 the kit. The agency shall: (i) store the kit in a secure,
- 67 refrigerated location in the agency no more than two (2) hours
- 68 after taking physical possession of the kit; or (ii) transport the
- 69 kit directly to the Mississippi Forensics Laboratory.
- 70 (c) All kits must be delivered to the Mississippi
- 71 Forensics Laboratory no later than seven (7) calendar days from
- 72 the date the law enforcement agency took physical possession of
- 73 the kit.
- 74 (d) A law enforcement agency that receives a sexual
- 75 assault collection kit from a healthcare provider that relates to
- 76 a report of a sexual assault that occurred outside the

- 77 jurisdiction of that law enforcement agency shall have the sexual
- 78 assault collection kit delivered to the law enforcement agency
- 79 having jurisdiction within ten (10) days of learning that the
- 80 other law enforcement agency has jurisdiction.
- 81 (3) (a) The Mississippi Forensics Laboratory shall test
- 82 sexual assault evidence collection kits within forty-five (45)
- 83 days of receipt from a law enforcement agency. Forensic DNA
- 84 testing shall be performed according to laboratory methods that
- 85 determine the presence of DNA suitable for autosomal STR analysis.
- 86 Any autosomal, CODIS eligible DNA profile shall be entered into
- 87 the Combined DNA Index System (CODIS) or equivalency thereof and
- 88 state or local DNA database. If the Mississippi Forensics
- 89 Laboratory is unable to determine DNA present in the sexual
- 90 assault evidence collection kit, the laboratory should evaluate
- 91 the case to determine if any other DNA results could be used for
- 92 investigative purposes.
- 93 (b) When testing does result in a DNA profile, the
- 94 Mississippi Forensics Laboratory should enter the full DNA profile
- 95 into the Combined DNA Index System (CODIS) or equivalency thereof
- 96 and any other required state or local DNA databases. The average
- 97 completion rate for this analysis and classification should not
- 98 exceed sixty (60) days.
- 99 (c) The Mississippi Forensics Laboratory is authorized
- 100 to contract with other laboratories to ensure that each kit is

- 101 tested and the information from such kit is entered into CODIS
 102 within the time frames required by this subsection.
- SECTION 2. (1) Upon the request of a sexual assault victim or their designee, the law enforcement agency that is investigating the assault of such victim shall inform the victim of the location of the sexual assault evidence kit or other crime scene evidence from the victim's case and the status of the DNA testing of the sexual assault evidence kit or other crime scene
- 110 (2) The law enforcement agency shall respond to the victim's 111 request as soon as possible, but no longer than seven (7) calendar 112 days, with either an oral or written communication, or by email,
- 113 if an email address is available.

evidence from the victim's case.

- 114 (3) In addition to the rights provided in the "Mississippi 115 Crime Victims' Bill of Rights," in Sections 99-43-1 through
- 116 99-43-101, a victim of sexual assault shall have:
- 117 (a) The right to be informed whether a DNA profile of
 118 the assailant was obtained from the testing of the sexual assault
 119 evidence kit or other crime scene evidence from their case.
- 120 (b) The right to be informed whether the DNA profile of
 121 the assailant developed from the sexual assault evidence kit or
 122 other crime scene evidence has been entered into the Mississippi
 123 Forensics Laboratory's DNA identification system or CODIS.
- 124 (c) The right to be informed whether there is a match
 125 between the DNA profile of the assailant developed from the rape

- 126 kit evidence or other crime scene evidence and a DNA profile
- 127 contained in the Mississippi Forensics Laboratory's DNA
- 128 identification system, provided that disclosure would not impede
- 129 or compromise an ongoing investigation.
- 130 (4) If the law enforcement agency intends to destroy or
- 131 dispose of the sexual assault evidence kit or any other crime
- 132 scene evidence from an unsolved sexual assault case, the victim of
- 133 the case shall be given written notification by the law
- 134 enforcement agency of that intention within twenty (20) days. The
- 135 victim shall be granted further preservation of the kit or its
- 136 probative contents, upon their request.
- 137 (5) A law enforcement agency shall not destroy or dispose of
- 138 the sexual assault evidence kit or any other crime scene evidence
- 139 from an unsolved sexual assault case before twenty (20) years
- 140 after the collection of the evidence of the crime or, if the
- 141 victim was under eighteen (18) years of age at the time of the
- 142 alleged offense, before the victim's fortieth birthday.
- 143 (6) A sexual assault victim may designate a sexual assault
- 144 victim advocate, or other support person of the victim's choosing,
- 145 to act as a recipient of the above information required to be
- 146 provided by this section.
- 147 (7) For the purpose of receiving notice under this section,
- 148 the victim or the victim's designee may keep appropriate
- 149 authorities informed of the name, address, telephone number, and
- 150 email address of the person to whom the information should be

- provided, and any changes of the name, address, telephone number, and email address, if an email address is available.
- 153 (8) A defendant or person accused or convicted of a crime
 154 against the victim shall have no standing to object to any failure
 155 to comply with this section. The failure to provide a right or
 156 notice to a sexual assault victim under this section may not be
 157 used by a defendant to seek to have the conviction or sentence set
 158 aside.
- 159 (9) The sole civil or criminal remedy available to a sexual
 160 assault victim for a law enforcement agency's failure to fulfill
 161 its responsibilities under this section shall be standing to file
 162 a writ of mandamus to require compliance with subdivision with the
 163 requirements of this act.
 - SECTION 3. (1) The Mississippi Forensics Laboratory, in consultation with the Sexual Assault Evidence Accountability Task Force, and the Mississippi Department of Public Safety, shall conduct a study and issue a report that examines the resources required to implement a rape kit tracking system in the state that shall:
- 170 (a) Be operated and managed by the Mississippi
 171 Department of Public Safety or Mississippi Forensic Laboratory for
 172 the purpose of tracking all rape kits collected for testing or
 173 analysis;

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174	(b) Be accessible to sexual assault victims and other
175	authorized users as determined by the Mississippi Department of
176	Public Safety; and
177	(c) Function as an online accessible database capable
178	of receiving, maintaining, storing and preserving tracking
179	information related to the testing and analysis of all rape kits.
180	(2) The Mississippi Department of Public Safety and
181	Mississippi Forensic Laboratory shall issue a report of its
182	findings and recommendations to the Legislature within twelve (12)
183	months of the effective date of this section. The report shall,
184	at a minimum, identify the following:
185	(a) The resources and training needed to implement,
186	manage and maintain a rape kit tracking system;
187	(b) The costs associated with implementing, managing
188	and maintaining a rape kit tracking system;
189	(c) Potential sources of funding for implementing,
190	managing and maintaining a rape kit tracking system; and
191	(d) The benefits to victims and to public safety
192	associated with implementing a rape kit tracking system in
193	Mississippi and recommendations on implementing, managing and
194	maintaining an efficient and cost effective rape kit tracking
195	system.
196	SECTION 4. There is created the "Sexual Assault Evidence

Accountability Task Force" for the purpose of developing and

approving standardized policies and procedures concerning the

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- 199 sexual assault evidence collection kit. The committee shall be
- 200 comprised of the following nine (9) members:
- 201 (a) The director of the Mississippi Forensic
- 202 Laboratory;
- 203 (b) One (1) representative from the Mississippi
- 204 Department of Public Safety;
- 205 (c) One (1) district attorney appointed by the
- 206 Mississippi Prosecutors' Association;
- 207 (d) One (1) sexual assault investigator appointed by
- 208 the Mississippi Association of Chiefs of Police;
- (e) One (1) sexual assault investigator appointed by
- 210 the Mississippi Sheriffs' Association;
- 211 (f) One (1) investigator from the Mississippi Attorney
- 212 General's Office;
- 213 (g) One (1) sexual assault nurse examiner practicing in
- 214 north Mississippi appointed by the President of the Board of
- 215 Directors of the Mississippi Association of Forensic Nurses
- 216 (MAFN);
- (h) One (1) sexual assault nurse examiner practicing in
- 218 central Mississippi appointed by the President of the Board of
- 219 Directors of the Mississippi Association of Forensic Nurses
- 220 (MAFN); and
- (i) One (1) sexual assault nurse examiner practicing in
- 222 south Mississippi appointed by the President of the Board of

- 223 Directors of the Mississippi Association of Forensic Nurses
- 224 (MAFN).
- 225 **SECTION 5.** Section 99-43-7, Mississippi Code of 1972, is
- 226 brought forward as follows:
- 227 99-43-7. (1) Unless the victim is unavailable or
- 228 incapacitated as a result of the crime, within seventy-two (72)
- 229 hours after the law enforcement agency becomes responsible for
- 230 investigating the crime, the law enforcement agency shall provide
- 231 to the victim in a manner and form prescribed by the Attorney
- 232 General the following information:
- 233 (a) The availability of emergency and crisis services.
- 234 (b) The availability of victims' compensation benefits
- 235 and the address and telephone number of the Victim Compensation
- 236 Division.
- 237 (c) The name of the law enforcement officer and
- 238 telephone number of the law enforcement agency with the following
- 239 statement attached: "If within sixty (60) days you are not
- 240 notified of an arrest in your case, you may call the telephone
- 241 number of the law enforcement agency for the status of the case."
- 242 (d) The procedural steps involved in a criminal
- 243 prosecution.
- 244 (e) The rights authorized by the Mississippi
- 245 Constitution on rights of victims, including a form to invoke
- 246 these rights.

247 (f)	The	existence	of	and	eligibility	requirements	for
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- 248 restitution and compensation pursuant to Section 99-37-1 et seq.
- 249 and Section 99-41-1 et seq., Mississippi Code of 1972.
- 250 (g) A recommended procedure if the victim is subjected
- 251 to threats or intimidation.
- (h) The name and telephone number of the office of the
- 253 prosecuting attorney to contact for further information.
- 254 (2) In the event a victim initiates proceedings against a
- 255 person by filing an affidavit, petition or complaint in a court of
- 256 competent jurisdiction, the clerk of the court shall provide the
- 257 victim with the information set forth in subsection (1); however,
- 258 in lieu of the information set forth in subsection (1)(c), the
- 259 clerk shall advise the victim of the name and telephone number of
- 260 the law enforcement agency to which the complaint will be
- 261 referred. This information shall be provided on a form prescribed
- 262 by the Attorney General. Failure of the clerk of court to provide
- 263 such information shall not subject the clerk to any criminal or
- 264 civil liability.
- SECTION 6. Section 99-49-1, Mississippi Code of 1972, is
- 266 amended as follows:
- 267 99-49-1. (1) **Legislative intent.** The Legislature finds
- 268 that:
- 269 (a) The value of properly preserved biological evidence
- 270 has been enhanced by the discovery of modern DNA testing methods,
- 271 which, coupled with a comprehensive system of DNA databases that

272	store	crime	scene	and	offender	profiles,	allow	law	enforcement	to

- 273 improve its crime-solving potential;
- 274 Tapping the potential of preserved biological (b)
- 275 evidence requires the proper identification, collection,
- 276 preservation, storage, cataloguing and organization of such
- 277 evidence;
- 278 Law enforcement agencies indicate that "cold" case (C)
- 279 investigations are hindered by an inability to access biological
- 280 evidence that was collected in connection with criminal
- 281 investigations;
- 282 (d) Innocent people mistakenly convicted of the serious
- 283 crimes for which biological evidence is probative cannot prove
- 284 their innocence if such evidence is not accessible for testing in
- 285 appropriate circumstances;
- 286 It is well established that the failure to update
- 287 policies regarding the preservation of evidence squanders valuable
- 288 law enforcement resources, manpower hours and storage space; and
- 289 Simple but crucial enhancements to protocols for (f)
- 290 properly preserving biological evidence can solve old crimes,
- 291 enhance public safety and settle claims of innocence.
- 292 (2) **Definitions.** For the purposes of this section:
- 293 "Biological evidence" means the contents of a
- 294 sexual assault examination kit or any item that contains blood,
- 295 semen, hair, saliva, skin tissue, fingernail scrapings, bone,
- 296 bodily fluids or other identifiable biological material that was

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- 297 collected as part of the criminal investigation or may reasonably
- 298 be used to incriminate or exculpate any person for the offense.
- 299 This definition applies whether that material is catalogued
- 300 separately, such as on a slide, swab or in a test tube, or is
- 301 present on other evidence, including, but not limited to,
- 302 clothing, ligatures, bedding or other household material, drinking
- 303 cups, cigarettes or other items.
- 304 (b) "DNA" means deoxyribonucleic acid.
- 305 (c) "Custody" means persons currently incarcerated;
- 306 civilly committed; on parole or probation; or subject to sex
- 307 offender registration for the period of the registration or for
- 308 the first five (5) years of the registration, whichever is the
- 309 shorter period.
- 310 (d) "Profile" means a unique identifier of an
- 311 individual, derived from DNA.
- 312 (e) "State" refers to any governmental or public entity
- 313 within Mississippi, including all private entities that perform
- 314 such functions, and its officials or employees, including, but not
- 315 limited to, law enforcement agencies, prosecutors' offices,
- 316 courts, public hospitals, forensics laboratories, and any other
- 317 entity or individual charged with the collection, storage or
- 318 retrieval of biological evidence.
- 319 (3) Preservation of evidence procedures. (a) The state
- 320 shall preserve all biological evidence:

321	(i) That is secured in relation to an
322	investigation or prosecution of a crime for the period of time
323	that the crime remains unsolved or as otherwise provided by law
324	<pre>for that crime; or</pre>
325	(ii) That is secured in relation to an
326	investigation or prosecution of a crime for the period of time
327	that the person convicted of that crime remains in custody or as
328	otherwise provided by law for that crime.
329	(b) This section applies to evidence that:
330	(i) Was in the possession of the state during the
331	investigation and prosecution of the case; and
332	(ii) At the time of conviction was likely to
333	contain biological material.
334	(c) The state shall not destroy biological evidence
335	should one or more additional co-defendants, convicted of the same
336	crime, remain in custody, and shall preserve the evidence for the
337	period of time in which all co-defendants remain in custody or as
338	otherwise provided by law for that crime.
339	(d) The state shall retain evidence in the amount and
340	manner sufficient to develop a DNA profile from the biological
341	material contained in or included on the evidence.
342	(e) Upon written request by the defendant, the state
343	shall prepare an inventory of biological evidence that has been
344	preserved in connection with the defendant's criminal case.

346	biological material before the expiration of the time period
347	specified in paragraph (a) of this subsection if all of the
348	following apply:
349	(i) No other provision of federal or state law
350	requires the state to preserve the evidence.
351	(ii) The state sends certified delivery of notice
352	of intent to destroy the evidence to:
353	1. All persons who remain in custody as a
354	result of the criminal conviction, delinquency adjudication, or
355	commitment related to evidence in question;
356	2. The attorney of record for each person in
357	custody;
358	3. The Mississippi Office of Indigent
359	Appeals;
360	4. The district attorney in the county of
361	conviction; and
362	5. The Mississippi Attorney General.
363	(iii) No person who is notified under subparagraph
364	(ii) of this paragraph (f) does either of the following within
365	sixty (60) days after the date on which the person received the
366	notice:

under * * * Chapter 39, <u>Title 99,</u> Mississippi Code of 1972; or

(f) The state may destroy evidence that includes

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1. Files a motion for testing of evidence

369		2. Su	ıbmits a wı	ritten re	quest for	retention	of
370	evidence to the	state enti	ty which p	provided	notice of	its intent	
371	to destroy evide	nce under	subparagra	aph (ii)	of this pa	ragraph (f) .

- 372 (g) If, after providing notice under paragraph (f)(ii)
 373 of this subsection of its intent to destroy evidence, the state
 374 receives a written request for retention of the evidence, the
 375 state shall retain the evidence while the person remains in
 376 custody.
- 377 The state shall not be required to preserve (h) physical evidence that is of such a size, bulk or physical 378 379 character as to render retention impracticable. When such 380 retention is impracticable, the state shall remove and preserve 381 portions of the material evidence likely to contain biological 382 evidence related to the offense, in a quantity sufficient to 383 permit future DNA testing, before returning or disposing of the 384 physical evidence.
 - (i) Should the state be called upon to produce biological evidence that could not be located and whose preservation was required under the provisions of this statute, the chief evidence custodian assigned to the entity charged with the preservation of the evidence shall provide an affidavit in which the custodian stipulates, under penalty of perjury, an accurate description of the efforts taken to locate that evidence and that the evidence could not be located.

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393	(4) This section does not require the state to preserve the
394	biological evidence that is obtained in performing the test
395	required by Section 99-3-41 and is required to be destroyed under
396	that section.

- 397 (5) Any evidence in a murder, manslaughter or felony sexual
 398 assault case in the possession of the state on July 1, 2009,
 399 whether biological or not, shall be preserved by the state
 400 consistent with the legislative intent expressed in subsection (1)
 401 and subject to compliance with subsection (3)(f).
- 402 (6) Remedies for noncompliance. If the court finds that
 403 biological evidence was destroyed in violation of the provisions
 404 of this section, it may impose appropriate sanctions and order
 405 appropriate remedies.
- 406 **SECTION 7.** This act shall take effect and be in force from 407 and after July 1, 2023.