MISSISSIPPI LEGISLATURE

By: Senator(s) McDaniel

REGULAR SESSION 2022

To: Accountability, Efficiency, Transparency; Constitution

SENATE CONCURRENT RESOLUTION NO. 528

1 A CONCURRENT RESOLUTION PROPOSING AN AMENDMENT TO SECTION 2 273, MISSISSIPPI CONSTITUTION OF 1890, TO REINSTATE THE INITIATIVE 3 PROCEDURE DECLARED INVALID BY THE MISSISSIPPI SUPREME COURT, TO 4 PROVIDE THAT THE INITIATIVE PROCESS MAY BE USED TO AMEND THE 5 MISSISSIPPI STATUTES OR TO AMEND THE MISSISSIPPI CONSTITUTION, TO 6 BASE THE NUMBER OF SIGNATURES REQUIRED FOR AN INITIATIVE PETITION 7 ON THE LATEST PRESIDENTIAL ELECTION, TO CONFORM THE PRO RATA SIGNATURE REQUIREMENTS FROM EACH CONGRESSIONAL DISTRICT FOR AN 8 9 INITIATIVE PETITION TO THE NUMBER OF CURRENT CONGRESSIONAL DISTRICTS, TO SPECIFY THAT PETITION SIGNATURE REQUIREMENTS SHALL 10 INCLUDE HOME ADDRESS, AND TO PROVIDE THAT ONLY ONE PROPOSAL OF LAW 11 12 AND MATTERS PROPERLY CONNECTED THEREWITH SHALL BE CONTAINED IN AN 13 INITIATIVE PETITION TO ENABLE THE ELECTORS TO VOTE ON THAT PROPOSAL SEPARATELY. 14

15 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF

16 MISSISSIPPI, That the following amendment to the Mississippi

17 Constitution of 1890 is proposed to the qualified electors of the

18 state:

Amend Section 273, Mississippi Constitution of 1890, to read

20 as follows:

21 Section 273. (1) Amendments to this Constitution may be

22 proposed by the Legislature or by initiative of the people.

23 (2) Whenever two-thirds (2/3) of each house of the

24 Legislature, which two-thirds (2/3) shall consist of not less than

S. C. R. No. 528 **~ OFFICIAL ~** G2/3 22/SS26/R1013.1 PAGE 1 (rdd\tb) 25 a majority of the members elected to each house, shall deem any 26 change, alteration or amendment necessary to this Constitution, 27 such proposed amendment, change or alteration shall be read and passed by two-thirds (2/3) vote of each house, as herein provided; 28 29 public notice shall then be given by the Secretary of State at 30 least thirty (30) days preceding an election, at which the qualified electors shall vote directly for or against such change, 31 32 alteration or amendment, and if more than one (1) amendment shall 33 be submitted at one (1) time, they shall be submitted in such 34 manner and form that the people may vote for or against each 35 amendment separately; and, notwithstanding the division of the Constitution into sections, the Legislature may provide in its 36 37 resolution for one or more amendments pertaining and relating to the same subject or subject matter, and may provide for one or 38 more amendments to an article of the Constitution pertaining and 39 40 relating to the same subject or subject matter, which may be included in and voted on as one (1) amendment; and if it shall 41 appear that a majority of the qualified electors voting directly 42 43 for or against the same shall have voted for the proposed change, 44 alteration or amendment, then it shall be inserted as a part of 45 the Constitution by proclamation of the Secretary of State certifying that it received the majority vote required by the 46 Constitution; and the resolution may fix the date and direct the 47 calling of elections for the purposes hereof. 48

S. C. R. No. 528 ~ OFFICIAL ~ 22/SS26/R1013.1 PAGE 2 (rdd\tb) 49 (3) The people reserve unto themselves the power to propose 50 and enact statutory or constitutional amendments by initiative. 51 An initiative to amend the Mississippi statutes may be proposed by 52 a petition signed over a twelve-month period by qualified electors 53 equal in number to at least twelve percent (12%) of the votes for 54 all candidates for President of the United States in the last presidential election. An initiative to amend the Constitution 55 56 may be proposed by a petition signed over a twelve-month period by 57 qualified electors equal in number to at least * * * fifteen percent (15%) of the votes for all candidates for * * * President 58 59 of the United States in the last * * * presidential election. The 60 qualified electors signing the initiative petition shall include 61 their full printed name, signature, home address and county of 62 residence. The signatures of the qualified electors from any congressional district shall not exceed * * * the total number of 63 64 signatures required to qualify an initiative petition for 65 placement upon the ballot divided by the number of congressional districts in existence on the day the petition is filed. 66 If an 67 initiative petition contains signatures from a single 68 congressional district which exceed *** * *** the total number of 69 required signatures, the excess number of signatures from that 70 congressional district shall not be considered by the Secretary of 71 State in determining whether the petition qualifies for placement 72 on the ballot.

S. C. R. No. 528 ~ OFFICIAL ~ 22/SS26/R1013.1 PAGE 3 (rdd\tb) 73 Every such petition shall include the full text of the (4) 74 measure so proposed, and the petition shall be filed with the 75 Secretary of State not less than four (4) months before the 76 election at which they are to be voted upon. The Secretary of 77 State, with the advice and consent of the Attorney General, shall 78 determine whether or not the petition is properly written as a 79 statutory amendment or a constitutional amendment and shall 80 certify the initiative.

81 (* * *5) The sponsor of an initiative shall identify in the text of the initiative the amount and source of revenue required 82 83 to implement the initiative. If the initiative requires a 84 reduction in any source of government revenue, or a reallocation 85 of funding from currently funded programs, the sponsor shall 86 identify in the text of the initiative the program or programs whose funding must be reduced or eliminated to implement the 87 88 initiative. Compliance with this requirement shall not be a 89 violation of the subject matter requirements of this section of 90 the Constitution.

91 (***<u>6</u>) Only one (1) proposal of law and matters properly 92 <u>connected therewith shall be contained in an initiative petition</u> 93 <u>to enable the electors to vote on that proposal separately.</u> 94 (***<u>7</u>) The initiative process shall not be used: 95 (a) For the proposal, modification or repeal of any 96 portion of the Bill of Rights of this Constitution;

S. C. R. No. 528 ~ OFFICIAL ~ 22/SS26/R1013.1 PAGE 4 (rdd\tb) 97 (b) To amend or repeal any law or any provision of the
98 Constitution relating to the Mississippi Public Employees'
99 Retirement System;

100 (c) To amend or repeal the constitutional guarantee 101 that the right of any person to work shall not be denied or 102 abridged on account of membership or nonmembership in any labor 103 union or organization; or

104 (d) To modify the initiative process for proposing105 amendments to this Constitution.

106 (* * *8) The Secretary of State shall file with the Clerk 107 of the House and the Secretary of the Senate the complete text of 108 the certified initiative on the first day of the regular session. 109 A constitutional initiative may be adopted by a majority vote of 110 each house of the Legislature. If the initiative is adopted, 111 amended or rejected by the Legislature; or if no action is taken within four (4) months of the date that the initiative is filed 112 113 with the Legislature, the Secretary of State shall place the 114 initiative on the ballot for the next statewide general election.

115 The chief legislative budget officer shall prepare a fiscal 116 analysis of each initiative and each legislative alternative. A 117 summary of each fiscal analysis shall appear on the ballot.

118 (* * *<u>9</u>) If the Legislature amends an initiative, the 119 amended version and the original initiative shall be submitted to 120 the electors. An initiative or legislative alternative must 121 receive a majority of the votes thereon and not less than forty

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percent (40%) of the total votes cast at the election at which the measure was submitted to be approved. If conflicting initiatives or legislative alternatives are approved at the same election, the initiative or legislative alternative receiving the highest number of affirmative votes shall prevail.

127 (* * *10) If an initiative measure proposed to the Legislature has been rejected by the Legislature and an 128 129 alternative measure is passed by the Legislature in lieu thereof, 130 the ballot titles of both such measures shall be so printed on the 131 official ballots that a voter can express separately two (2) 132 preferences: first, by voting for the approval of either measure or against both measures, and, secondly, by voting for one (1) 133 134 measure or the other measure. If the majority of those voting on 135 the first issue is against both measures, then both measures fail, 136 but in that case the votes on the second issue nevertheless shall 137 be carefully counted and made public. If a majority voting on the 138 first issue is for the approval of either measure, then the measure receiving a majority of the votes on the second issue and 139 140 also receiving not less than forty percent (40%) of the total 141 votes cast at the election at which the measure was submitted for 142 approval shall be law. Any person who votes for the ratification 143 of either measure on the first issue must vote for one (1) of the measures on the second issue in order for the ballot to be valid. 144 Any person who votes against both measures on the first issue may 145 146 vote but shall not be required to vote for any of the measures on

S. C. R. No. 528 ~ OFFICIAL ~ 22/SS26/R1013.1 PAGE 6 (rdd\tb) 147 the second issue in order for the ballot to be valid.

Substantially the following form shall be * * * in compliance with 148 this subsection: 149 150 INITIATED BY PETITION AND ALTERNATIVE BY LEGISLATURE Initiative Measure No. , entitled (here insert the 151 152 ballot title of the initiative measure). Alternative Measure No. A, entitled (here insert 153 154 the ballot title of the alternative measure). 155 VOTE FOR APPROVAL OF EITHER, OR AGAINST BOTH: 156 FOR APPROVAL OF EITHER Initiative No. 157 OR Alternative No. A () AGAINST Both Initiative No. 158 159 AND Alternative No. A () 160 AND VOTE FOR ONE FOR Initiative Measure No. () 161 162 FOR Alternative Measure No. A..... () 163 (* * *11) No more than five (5) initiative proposals shall be submitted to the voters on a single ballot, and the first five 164 165 (5) initiative proposals submitted to the Secretary of State with 166 sufficient petitions shall be the proposals which are submitted to 167 the voters. The sufficiency of petitions shall be decided in the 168 first instance by the Secretary of State, subject to review by the Supreme Court of the state, which shall have original and 169 exclusive jurisdiction over all such cases. 170

171 (* * \star <u>12</u>) An initiative approved by the electors shall take 172 effect thirty (30) days from the date of the official declaration 173 of the vote by the Secretary of State, unless the measure provides 174 otherwise.

175 (***<u>13</u>) If any amendment to the <u>Mississippi statutes or</u> 176 <u>the Mississippi</u> Constitution proposed by initiative petition is 177 rejected by a majority of the qualified electors voting thereon, 178 no initiative petition proposing the same, or substantially the 179 same, amendment shall be submitted to the electors for at least 180 two (2) years after the date of the election on such amendment.

The Legislature shall provide by law the manner 181 (*** * ***14) in which initiative petitions shall be circulated, presented and 182 183 certified. To prevent signature fraud and to maintain the integrity of the initiative process the state has a compelling 184 interest in insuring that no person shall circulate an initiative 185 186 petition or obtain signatures on an initiative petition unless the 187 person is a resident of this state at the time of circulation. For the purposes of this subsection the term "resident" means a 188 189 person who is domiciled in Mississippi as evidenced by an intent 190 to maintain a principal dwelling place in Mississippi indefinitely 191 and to return to Mississippi if temporarily absent, coupled with 192 an act or acts consistent with that intent. Every person who circulates an initiative petition shall print and sign his name on 193 194 each page of an initiative petition, or on a separate page attached to each page, certifying that he was a resident of this 195

S. C. R. No. 528 **~ OFFICIAL ~** 22/SS26/R1013.1 PAGE 8 (rdd\tb) 196 state at the time of circulating the petition. The Secretary of 197 State shall refuse to accept for filing any page of an initiative petition upon which the signatures appearing thereon were obtained 198 by a person who was not a resident of this state at the time of 199 200 circulating the petition, and an initiative measure shall not be 201 placed on the ballot if the Secretary of State determines that 202 without such signatures the petition clearly bears an insufficient 203 number of signatures. The provisions of this subsection 204 (* * *14) shall be applicable to all initiative measures that 205 have not been placed on the ballot at the time this proposed 206 amendment is ratified by the electorate.

207 (*** $\frac{15}{15}$) The Legislature may enact laws to carry out the 208 provisions of this section but shall in no way restrict or impair 209 the provisions of this section or the powers herein reserved to 210 the people.

BE IT FURTHER RESOLVED, That this proposed amendment shall be submitted by the Secretary of State to the qualified electors at an election to be held on the first Tuesday after the first Monday of November 2023, as provided by Section 273 of the Constitution and by general law.

BE IT FURTHER RESOLVED, That the explanation of this proposed amendment for the ballot shall read as follows: "This proposed amendment reinstates the citizen initiative procedure declared invalid by the Mississippi Supreme Court, provides an initiative process to amend the Mississippi statutes requiring 12% of the

S. C. R. No. 528 ~ OFFICIAL ~ 22/SS26/R1013.1 PAGE 9 (rdd\tb) 221 votes cast in the latest presidential election, provides an 222 initiative process to amend the Mississippi Constitution requiring 223 15% of the votes cast in the latest presidential election, 224 conforms the pro rata signature requirements of congressional 225 districts for initiative petitions to the current number of 226 congressional districts, prescribes signature requirements to 227 include home address and county of residence, and provides that an 228 initiative proposal shall only address one subject."

S. C. R. No. 528 22/SS26/R1013.1 PAGE 10 (rdd\tb) ST: Constitution; amend Section 273 to provide initiative procedure for new law or constitutional amendment.