By: Senator(s) Norwood, Frazier, Blount

To: Local and Private; Finance

SENATE BILL NO. 3179

AN ACT TO AMEND CHAPTER 909, LOCAL AND PRIVATE LAWS OF 1999,
AS LAST AMENDED BY CHAPTER 928, LOCAL AND PRIVATE LAWS OF 2019, TO
EXTEND UNTIL JULY 1, 2026, THE REPEAL DATE ON THE PROVISIONS OF
LAW THAT CREATE AND RECONSTITUTE THE JACKSON CONVENTION AND
VISITORS BUREAU AND IMPOSES A TAX ON THE GROSS PROCEEDS OF SALES
OF RESTAURANTS, HOTELS AND MOTELS FOR THE PURPOSE OF PROVIDING
FUNDS FOR THE BUREAU; TO RAISE THE TAX ON THE GROSS PROCEEDS OF
SALES OF HOTELS AND MOTELS FROM 1% TO 2%; AND FOR RELATED
PURPOSES.

- 10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 11 SECTION 1. Chapter 909, Local and Private Laws of 1999, as
- 12 amended by Chapter 941, Local and Private Laws of 2004, as amended
- 13 by Chapter 958, Local and Private Laws of 2008, as amended by
- 14 Chapter 954, Local and Private Laws of 2011, as amended by Chapter
- 15 937, Local and Private Laws of 2015, as amended by Chapter 954,
- 16 Local and Private Laws of 2018, as amended by Chapter 928, Local
- 17 and Private Laws of 2019, is amended as follows:
- 18 Section 1. As used in this act, the following terms shall
- 19 have the meanings ascribed to them in this section unless
- 20 otherwise clearly indicated by the context in which they are used:

21	(a)	"Bureau"	means	the	Jackson	Convention	and	Visitors

- 22 Bureau.
- 23 (b) "Council" means the City Council of the City of
- 24 Jackson, Mississippi.
- 25 (c) "Hotel" or "motel" means and includes a place of
- 26 lodging that at any one time will accommodate transient guests on
- 27 a daily or weekly basis and that is known to the trade as such,
- 28 and which is located within the city limits of Jackson,
- 29 Mississippi. Such terms shall not include a place of lodging with
- 30 ten (10) or less rental units.
- 31 (d) "Mayor" means the Mayor of the City of Jackson,
- 32 Mississippi.
- 33 (e) "Restaurant" means and includes all places where
- 34 prepared food is sold and whose annual gross proceeds of sales or
- 35 gross income for the preceding calendar year equals or exceeds One
- 36 Hundred Thousand Dollars (\$100,000.00), and which are located
- 37 within the city limits of Jackson, Mississippi. The term
- 38 "restaurant" shall not include any nonprofit organization that is
- 39 exempt from federal income taxation under Section 501(c)(3) of the
- 40 Internal Revenue Code. For the purpose of calculating gross
- 41 proceeds of sales or gross income, the sales or income of all
- 42 establishments owned, operated or controlled by the same person,
- 43 persons or corporation shall be aggregated.

- 44 Section 2. There is hereby created the Jackson Convention
- 45 and Visitors Bureau to be constituted and appointed as provided in
- 46 Section 3 of this act.
- 47 Section 3. (1) The terms of the current members of the
- 48 Jackson Convention and Visitors Bureau shall expire on July 1,
- 49 2019. Thereafter the bureau shall consist of nine (9) members,
- 50 who shall be appointed, qualify and take office within ninety (90)
- 51 days after July 1, 2019, and the appointments to the bureau and,
- 52 if applicable, the initial terms of the appointments made on or
- 53 after July 1, 2019, shall be as follows:
- 54 (a) The two (2) hotel/motel members representing hotel
- or motel properties located within the city limits of Jackson,
- 56 Mississippi, who are members of the Capital Center Convention
- 57 Center Commission.
- 58 (b) The two (2) restaurant members appointed who are
- 59 members of the Capital Center Convention Center Commission.
- 60 (c) One (1) member representing the business community
- 61 in the City of Jackson appointed by the mayor with confirmation by
- 62 the council for a term of two (2) years. This member and his or
- 63 her successors shall be appointed by the mayor with confirmation
- 64 by the council after being selected from a panel of two (2) names
- 65 submitted by the Jackson Chamber of Commerce. The names submitted
- 66 by the Jackson Chamber of Commerce shall be those of persons who
- 67 represent businesses located within the city limits of Jackson,
- 68 Mississippi.

- (d) One (1) member representing the arts community in the City of Jackson appointed by the mayor with confirmation by the council for a term of two (2) years.
- (e) One (1) member representing the education community
 appointed by the mayor with confirmation by the council for a term
 of four (4) years.
- (f) One (1) member representing the attractions
 industry in the City of Jackson appointed by the mayor with
 confirmation by the council for a term of two (2) years. This
 member and his or her successors shall be residents of the City of
 Jackson appointed by the mayor with confirmation by the council
 after being selected from a panel of two (2) names submitted by
 the Metro Jackson Attractions Association.
- (g) One (1) at-large member appointed by the mayor with confirmation by the council for a term of four (4) years.
- 84 (a) All succeeding appointments shall be made for a 85 term of four (4) years from the date of expiration of the initial appointment. Any vacancy which may occur shall be filled by the 86 87 mayor within ninety (90) days after such vacancy occurs in the 88 same manner as the original appointment and shall be made for the 89 unexpired term. Each member of the bureau shall serve until his 90 or her successor is appointed and qualified; however, no member shall serve longer than ninety (90) days after the expiration of 91 92 his or her term at which time the membership shall be vacant until an appointment is made under subsection (1) of this section. 93

	94	(b)	No	member	of	the	bureau	shall	be	an	employee	of	th
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- 95 City of Jackson or Hinds County. No member of the bureau shall be
- 96 an elected official.
- 97 (c) The General Manager of the Capital City Convention
- 98 Center shall serve as an ex officio nonvoting member of the
- 99 bureau.
- 100 (3) Any member may be disqualified and removed from office
- 101 for any one (1) of the following reasons:
- 102 (a) Conviction of a felony; or
- 103 (b) Failure to attend three (3) consecutive meetings
- 104 without just cause; or
- 105 (c) Illegal use of a bureau motor vehicle as provided
- 106 in Section 12 of this act.
- 107 If a member of the bureau is removed for one (1) of the above
- 108 reasons, the vacancy shall be filled in the manner prescribed in
- 109 this section.
- 110 Section 4. Before entering upon the duties of the office,
- 111 each appointed member of the bureau shall enter into and give bond
- 112 to be approved by the Secretary of State of Mississippi in the sum
- of Twenty-five Thousand Dollars (\$25,000.00), conditioned upon the
- 114 faithful performance of his or her duties. Such bond shall be
- 115 payable to the State of Mississippi and, in the event of a breach
- 116 thereof, suit may be brought by the State of Mississippi for the
- 117 benefit of the bureau.

118	Section 5. When the members of the bureau shall have been
119	appointed and qualified as set forth herein, they shall establish
120	quarters and conduct a meeting after giving not less than ten (10)
121	days' notice of the time and place of such meeting by registered
122	mail, postage prepaid, directed to each appointed member of the
123	bureau at his or her regular address given to the Secretary of
124	State at the time of his or her qualification and posting bond.
125	At such meeting a quorum shall consist of a majority of the
126	members of the bureau and a majority of those members attending
127	shall elect a president and secretary, both of whom shall be
128	members of the bureau, and adopt such rules and regulations as may
129	govern the time and place for holding subsequent meetings, regular
130	and special, and other rules and regulations not inconsistent with
131	the provisions of this act.

- The bureau is further authorized to contract for the
 employment of personnel, supplies, furnishings and other
 facilities necessary to administer the affairs and duties of the
 bureau and to pay for same out of the revenue provided by this
 act.
- Section 6. The bureau shall have jurisdiction and authority over all matters relating to the establishment, promotion and development of tourism and conventions and related matters within the City of Jackson, Mississippi.
- The bureau is authorized to contract for the furnishing,

 equipping and operation of any facilities necessary or useful in

143 the promotion of tourism and conventions, to receive and expend,

144 subject to the provisions of this act, revenues from any source.

Section 7. (1) For the purpose of providing funds for the

146 promotion of tourism and conventions, there is hereby levied,

147 assessed and shall be collected from every person engaging in or

148 doing business in the City of Jackson, Mississippi, as specified

149 herein, a tax which may be cited as a "tourist and convention

150 tax," which shall be in addition to all other taxes now imposed,

151 as hereinafter provided.

152 (2) Such tax shall be one percent (1%) of the gross proceeds

of sales of restaurants \star \star and two percent (2%) of the gross

proceeds of sales of hotels and motels, including, but not limited

to, sales of beer and alcoholic beverages sold to be consumed on

156 the premises.

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157 (3) Persons liable for the tax imposed herein shall add the

amount of tax to the sales price or gross proceeds of sales, and

in addition thereto shall collect, insofar as practicable, the

amount of the tax due by him from the person receiving the

161 services or goods at the time of payment therefor.

162 (4) Such tax shall be collected by and paid to the

163 Department of Revenue on a form prescribed by the Department of

164 Revenue, in the same manner that state sales taxes are computed,

165 collected and paid; and the full enforcement provisions and all

166 other provisions of Title 27, Chapter 65, Mississippi Code of

167 1972, shall apply as necessary to the implementation and administration of this act.

receiving the funds from the Department of Revenue.

- 169 (5) The proceeds of such tax, less three percent (3%)
 170 thereof which shall be retained by the Department of Revenue to
 171 defray the cost of collection, shall be paid to the city on or
 172 before the fifteenth day of the month following the month in which
 173 collected by the Department of Revenue. The city, in turn, shall
 174 remit the funds to the bureau not later than ten (10) days after
- (6) The proceeds of the tax shall not be considered by the
 city as general fund revenues and shall be dedicated solely for
 the purpose of carrying out programs and activities which are
 designated by the Jackson Convention and Visitors Bureau and which
 are designed to attract conventions and tourists into Jackson,
- (7) As a condition of the receipt of any funds provided by
 the bureau for the support of any event, the person or
 organization receiving such funds shall provide the bureau with a
 written accounting of all expenditures of such funds. Such
 accounting shall be made available to the public under the
 provisions of the Mississippi Public Records Act of 1983.
- Section 8. (1) Before the taxes authorized by this act
 shall be imposed, the governing authorities of the City of Jackson
 shall adopt a resolution declaring their intention to levy the
 tax, setting forth the amount of such tax and establishing the

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192 date on which this tax initially shall be levied and collected.

193 This date shall be not less than the first day of the second month

194 from the date of adoption of the resolution.

195 The resolution shall be published in a local newspaper at 196 least twice during the period from the adoption of the resolution 197 to the effective date of the taxation prescribed in this act, with the last publication being made no later than ten (10) days prior 198 to the effective date of such taxation. A certified copy of the 199 200 resolution shall be furnished to the Department of Revenue at least thirty (30) days prior to the date on which the tax shall be 201 202 initially levied and collected.

(2) If the tax levied under this chapter was imposed without a vote of the electorate, the governing authorities of the City of Jackson, Mississippi, shall, within sixty (60) days after the effective date of Senate Bill No. 2910, 2015 Regular Session, by resolution spread upon their minutes, declare the intention of the governing authorities to continue imposing the tax and describe the tax levy including the tax rate, annual revenue collections and the purposes for which the proceeds are used. The resolution shall be published once each week for at least three (3) consecutive weeks in a newspaper having a general circulation in the city. The first publication of the notice shall be made within fourteen (14) days after the governing authorities adopt the resolution declaring their intention to continue the tax. If, on or before the date specified in the resolution for filing a

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217	written protest, which date shall be not less than forty-five (45)
218	days and not more than sixty (60) days after the governing
219	authorities adopt the resolution, twenty percent (20%) or one
220	thousand five hundred (1,500), whichever is less, of the qualified
221	electors of the city file a written petition against the levy of
222	the tax, an election shall be called and held with the election to
223	be conducted at the next special election day as such is defined
224	by Section 23-15-833, Mississippi Code of 1972, occurring more
225	than sixty (60) days after the date specified in the resolution
226	for filing a written protest. The tax shall not be continued
227	unless authorized by a majority of the qualified electors of the
228	city, voting at the election. If the majority of qualified
229	electors voting in the election vote against the imposition of the
230	tax, the tax shall cease to be imposed on the first day of the
231	month following certification of the election results by the
232	election commissioners of the city to the governing authorities.
233	The governing authorities shall notify the Department of Revenue
234	of the date of the discontinuance of the tax and shall publish
235	sufficient notice thereof in a newspaper published or having a
236	general circulation in the city. If no protest is filed, then the
237	governing authorities shall state that fact in their minutes and
238	may continue the levy and assessment of the tax.
239	This subsection shall not apply if the revenue from the tax

authorized by this chapter has been contractually pledged for the

payment of debt incurred prior to the effective date of Senate

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Bill No. 2910, 2015 Regular Session, until such time as the debt is satisfied. Once the debt has been satisfied, the governing authorities shall, within sixty (60) days, adopt a resolution declaring the intention of the governing authorities to continue the tax which shall initiate the procedure described in subsection (1) of this section.

Section 9. Before the expenditure of funds herein prescribed, a budget reflecting the anticipated receipts and expenditures for such purposes as promotion, advertising and operation, shall be approved by the bureau. The first budget of receipts and expenditures shall cover the period beginning with the effective date of the tax and ending with the end of the city's fiscal year, and thereafter the budget shall be on the same fiscal basis as the budget of the City of Jackson.

Section 10. Accounting for receipts and expenditures of the funds herein described shall be the responsibility of the bureau and shall be made separately from the accounting of receipts and expenditures of the general fund and any other funds of the municipality to which it is originally paid. The records reflecting the receipts and expenditures of the funds prescribed herein shall be audited annually by an independent certified public accountant, and such accountant shall make a written report of his or her audit to the City Clerk of Jackson and to the bureau. The complete audit shall be made available by the bureau to any person who requests a copy, under the provisions of

Sections 25-61-1 through 25-61-17, Mississippi Code of 1972, also known as the "Mississippi Public Records Act of 1983." The audit shall be made and completed as soon as practicable after the close of the fiscal year, and the expenses of such audit may be paid from the funds derived pursuant to Section 7 of this act. The State Auditor of Public Accounts shall have the authority to conduct audits of the bureau.

Section 11. The bureau shall not contract with any person who is related to an employee of the bureau within the third degree or who is the spouse of an employee of the bureau, nor shall the bureau contract with a business entity of which an employee of the bureau is an officer, director, owner, partner or employee, or is a holder of more than ten percent (10%) of the fair market value, or from which an employee of the bureau or his or her relative within the third degree derives more than One Thousand Dollars (\$1,000.00) in annual income, or over which an employee of the bureau or his or her relative within the third degree exercises control.

Section 12. No motor vehicle owned or leased by the bureau shall be operated by any member or employee of the bureau except in the performance of his or her official duties directly related to the business of the bureau. Any violation of this prohibition may be punished by removal from office or employment.

290	Section	13.	The	bureau	shall	be	subject	to	Sections	25-61-1

291 through 25-61-17, Mississippi Code of 1972, also known as the

- 292 "Mississippi Public Records Act of 1983."
- 293 Section 14. (1) (a) The Joint Legislative Committee on
- 294 Performance Evaluation and Expenditure Review (PEER Committee)
- 295 shall conduct a review of the bureau, which shall include, but not
- 296 be limited to, accounting practices, office operations,
- 297 administration, staffing, resource utilization and other best
- 298 practices of facility management. The review shall be provided to
- 299 the Lieutenant Governor, Speaker of the House, the Chairman of the
- 300 Senate Local and Private Committee, the Chairman of the House of
- 301 Representatives Local and Private Committee, each member of the
- 302 Senate and House of Representatives who represents a portion of
- 303 the City of Jackson, the mayor and members of the council by not
- 304 later than December 15, 2018. The report shall also be posted on
- 305 the PEER Committee website.
- 306 (b) The PEER Committee may contract with a private
- 307 contractor or contractors to conduct the review, or any part or
- 308 parts thereof required by this section.
- 309 (2) (a) In the event that the PEER Committee determines
- 310 that contractors should be used, it shall seek competitive
- 311 proposals for services and select the lowest and best proposal or
- 312 proposals.
- 313 (b) The bureau shall be legally and unconditionally
- 314 obligated to pay the expenses of any work performed by any such

315	contractor or contractors utilized by the PEER Committee as
316	provided in paragraph (c) of this subsection to perform the work
317	described in subsection (1) of this section.

- Upon completion of the review and after the 318 319 Executive Director of the PEER Committee has accepted the work 320 product of the contractor or contractors, the contractor or 321 contractors utilized shall submit to the bureau an invoice or invoices for the costs of services rendered in an amount not to 322 323 exceed One Hundred Thousand Dollars (\$100,000.00), in the 324 aggregate. In the event that the contractor or contractors are 325 not paid within forty-five (45) days of submitting the invoice or 326 invoices, the contractor or contractors shall notify the PEER 327 Committee of the failure to make payment. In such case, the 328 Executive Director of the PEER Committee shall give notice to the 329 Commissioner of Revenue. Upon receipt of the notice, the 330 Commissioner of Revenue shall immediately impound the revenue from 331 the tax levied by authority of this act until such time as sufficient funds are accumulated to pay the contractor or 332 333 contractors. At that time, the Department of Revenue shall pay 334 the invoice or invoices from the impounded funds.
 - (d) The review required by this section shall be prepared for the purpose of benefiting the City of Jackson in the administration of its visitors' and convention programs, and for the purpose of assisting the Legislature in determining the need for continued authorization of the taxes levied by this act.

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340 Se	ection	15.	This	act	shall	stand	repealed	from	and	after
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- 341 July 1, * * * 2026.
- 342 **SECTION 2.** This act shall take effect and be in force from
- 343 and after its passage.