MISSISSIPPI LEGISLATURE

By: Senator(s) McDaniel

REGULAR SESSION 2022

To: Environment Prot, Cons and Water Res; Business and Financial Institutions

COMMITTEE SUBSTITUTE FOR SENATE BILL NO. 2499

AN ACT TO AMEND SECTION 17-17-3 AND BRING FORWARD SECTIONS 17-17-205 AND 17-17-305, MISSISSIPPI CODE OF 1972, TO PROVIDE DEFINITIONS OF TERMS UNDER THE SOLID WASTE DISPOSAL LAW FOR ADVANCED PLASTIC RECYCLING PROCESSES, FACILITIES AND PRODUCTS; TO CONFORM THE POWER AND DUTIES OF THE EXECUTIVE SECRETARY OF THE MISSISSIPPI DEPARTMENT OF ENVIRONMENTAL QUALITY; AND FOR RELATED PURPOSES.

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

9 SECTION 1. Section 17-17-3, Mississippi Code of 1972, is

10 amended as follows:

11 17-17-3. For purposes of this chapter, the following words 12 shall have the definitions ascribed herein unless the context 13 requires otherwise:

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(a) "Advanced plastic recycling" means a manufacturing

15 process for the conversion of post-use polymers and recovered

16 feedstocks into basic hydrocarbon raw materials, feedstocks,

17 chemicals, and other products including, but not limited to,

18 monomers, oligomers, plastics, plastics and chemical feedstocks,

19 basic and unfinished chemicals, naphtha, waxes, lubricants,

20 coatings and other basic hydrocarbons. For the purpose of

21 advanced recycling:

(i) "Depolymerization" means a manufacturing process where post-use polymers are broken into smaller molecules such as monomers and oligomers or raw, intermediate, or final products, plastics and chemical feedstocks, basic and unfinished chemicals, naphtha, waxes, lubricants, coatings and other basic hydrocarbons.

28 (ii) "Gasification" means a manufacturing process 29 through which recovered feedstocks and post-use polymers are 30 heated and converted into a fuel and gas mixture in an oxygen-deficient atmosphere and the mixture is converted into 31 32 valuable raw materials and intermediate and final products, including plastic monomers, chemicals, waxes, lubricants, and 33 34 chemical feedstocks that are returned to economic utility in the 35 form of raw materials, products or other basic hydrocarbons. (iii) "Pyrolysis" means a manufacturing process 36 37 through which post-use polymers are heated in the absence of 38 oxygen until melted and thermally decomposed and are then cooled, 39 condensed, and converted into valuable raw materials and 40 intermediate and final products, including plastic monomers, chemicals, waxes, lubricants, plastic and chemical feedstocks that 41 42 are returned to economic utility in the form of raw materials, 43 products or other basic hydrocarbons.

44	(iv) "Solvolysis" means a manufacturing process		
45	through which post-use polymers are reacted with the aid of		
46	solvents while heated at low temperatures and/or pressurized to		
47	make useful products, while allowing additives and contaminants to		
48	be separated. The products of solvolysis include monomers,		
49	intermediates and valuable raw materials. The process includes		
50	hydrolysis, aminolysis, ammonolysis, methanolysis, ethanolysis and		
51	glycolysis.		
52	(b) "Advanced plastic recycling facility" means a		
53	manufacturing facility that receives, separates, stores and		
54	converts post-use polymers and recovered feedstocks using advanced		
55	recycling. An advanced plastic recycling facility is not a solid		
56	waste processing facility, solid waste management facility,		
57	materials recovery facility, waste-to-energy facility or		
58	incinerator, but the facility is subject to department inspections		
59	to ensure compliance. Solid waste generated by an advanced		
60	plastic recycling facility is subject to all applicable laws and		
61	regulations for manufacturers relating to storage and disposal of		
62	solid waste.		
63	(* * * <u>c</u>) "Agency" means any controlling agency, public		
64	or private, elected, appointed or volunteer, controlling and		
65	supervising the collection and/or disposal of solid wastes.		
66	(* * * \underline{d}) "Ashes" means the solid residue from burning		
67	of wood, coal, coke or other combustible materials used for		
68	heating, or from incineration of solid wastes, but excepting solid		
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69 residue the storage or disposition of which is controlled by other 70 agencies.

71 (* * *e) "Commercial hazardous waste management 72 facility" means any facility engaged in the storage, treatment, 73 recovery or disposal of hazardous waste for a fee and which 74 accepts hazardous waste from more than one (1) generator. A 75 facility (i) which is designed principally for treatment of aqueous hazardous wastes and residue; and (ii) which is situated 76 77 within an industrial park or area; and (iii) which disposes of no 78 hazardous waste within the State of Mississippi shall not 79 constitute a commercial hazardous waste management facility for 80 purposes of Section 17-17-151(3)(a) only.

(***<u>f</u>) "Commercial nonhazardous solid waste
management facility" means any facility engaged in the storage,
treatment, processing or disposal of nonhazardous solid waste for
compensation or which accepts nonhazardous solid waste from more
than one (1) generator not owned by the facility owner.

86 (***g) "Commercial oil field exploration and 87 production waste disposal" means storage, treatment, recovery, 88 processing, disposal or acceptance of oil field exploration and 89 production waste from more than one (1) generator or for a fee. 90 (***<u>h</u>) "Commercial purpose" means for the purpose of 91 economic gain.

92 (* * $\star \underline{i}$) "Commission" means the Mississippi Commission 93 on Environmental Quality.

94 (***j) "Composting or compost plant" means an 95 officially controlled method or operation whereby putrescible 96 solid wastes are broken down through microbic action to a material 97 offering no hazard or nuisance factors to public health or 98 well-being.

99 (***<u>k</u>) "Department" means the Mississippi Department 100 of Environmental Quality.

101 (***<u>1</u>) "Disposal" means the discharge, deposit, 102 injection, dumping, spilling, leaking or placing of any solid 103 waste or hazardous waste into or on any land or water so that such 104 solid waste or hazardous waste or any constituent thereof may 105 enter the environment or be emitted into the air or discharged 106 into any waters, including groundwaters.

107 (***m) "Executive director" means the Executive
 108 Director of the Mississippi Department of Environmental Quality.

109 (***<u>n</u>) "Garbage" means putrescible animal and 110 vegetable wastes resulting from the handling, preparation, cooking 111 and consumption of food, including wastes from markets, storage 112 facilities, handling and sale of produce and other food products, 113 and excepting such materials that may be serviced by garbage 114 grinders and handled as household sewage.

(* * *<u>o</u>) "Hazardous wastes" means any waste or combination of waste of a solid, liquid, contained gaseous, or semisolid form which because of its quantity, concentration or physical, chemical or infectious characteristics, may (i) cause,

119 or significantly contribute to an increase in mortality or an 120 increase in serious irreversible or incapacitating reversible 121 illness; or (ii) pose a substantial present or potential hazard to 122 human health or the environment when improperly treated, stored, 123 transported, disposed of, or otherwise managed which are listed by 124 the Environmental Protection Agency as hazardous wastes which 125 exceed the threshold limits set forth in the Environmental 126 Protection Agency regulations for classifying hazardous waste. 127 Such wastes include, but are not limited to, those wastes which 128 are toxic, corrosive, flammable, irritants, strong sensitizers, or 129 which generate pressure through decomposition, heat or other 130 means. Such wastes do not include those radioactive materials 131 regulated pursuant to the Mississippi Radiation Protection Law of 132 1976, appearing in Section 45-14-1 et seq.

133 (***<u>p</u>) "Hazardous waste management" means the 134 systematic control of the collection, source separation, storage, 135 transportation, processing, treatment, recovery and disposal of 136 hazardous waste.

137 (*** \underline{q}) "Head" means the head of the Office of 138 Pollution Control of the Mississippi Department of Environmental 139 Quality or his designee.

140 (***<u>r</u>) "Health department" means the Mississippi 141 State Health Department and every county or district health 142 department. "Health officer" means the state or affected county 143 health officer or his designee.

(* * *s) "Manifest" means the form used for 144 145 identifying the quantity, composition, origin, routing and 146 destination of hazardous waste during its transport. 147 (* * *t) "Office" means the Office of Pollution 148 Control of the Mississippi Department of Environmental Quality. (* * *u) "Open dump" means any officially recognized 149 150 place, land or building which serves as a final depository for 151 solid wastes, whether or not burned or buried, which does not meet 152 the minimum requirements for a sanitary landfill, except approved 153 incinerators, compost plants and salvage yards. "Post-use polymer" means a plastic to which all of 154 (V) 155 the following apply: 156 (i) It is derived from any residential, 157 industrial, commercial, governmental, institutional or 158 agricultural activities. 159 (ii) It is not mixed with solid waste or hazardous 160 waste on-site or during processing at a depolymerization, gasification, pyrolysis or solvolysis facility. 161 162 (iii) Its use or intended use is as a feedstock for the manufacturing of feedstocks, raw materials, or other 163 164 intermediate products or final products using depolymerization, 165 gasification, pyrolysis, solvolysis or other similar technologies. 166 (iv) It has been sorted from solid waste and other 167 regulated waste but may contain residual amounts of solid waste

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168 such as organic material and incidental contaminants or impurities such as paper labels and metal rings. 169 170 (v) It is processed at a depolymerization, 171 gasification, pyrolysis or solvolysis facility or held at such 172 facility prior to processing. 173 (vi) Post-use polymers meeting the requirements of 174 this section are not solid waste. 175 "Recovered feedstock" means a post-use polymer or a (w) 176 material for which the United State Environmental Protection 177 Agency, or the department, has made a nonwaste determination pursuant to 40 C.F.R. 241.3(c), or has otherwise determined is 178 179 feedstock that has been sorted from other solid wastes so that it 180 may be used as feedstock in an advanced plastics recycling facility or other recycling operations. Recovered feedstock does 181 182 not include unsorted municipal solid waste or materials that have 183 been mixed with solid waste or hazardous waste on-site or during 184 processing at an advanced plastics recycling facility or other 185 recycling operations. 186 (* * *x) "Permit board" means the permit board created 187 by Section 49-17-28. 188 (* * *y) "Person" means any individual, trust, firm, 189 joint-stock company, public or private corporation (including a 190 government corporation), partnership, association, state, or any agency or institution thereof, municipality, commission, political 191

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subdivision of a state or any interstate body, and includes any

193 officer or governing or managing body of any municipality, 194 political subdivision, or the United States or any officer or 195 employee thereof.

196 (*** \underline{z}) "Pollution Emergency Fund" means the fund 197 created under Section 49-17-68.

198 (*** * ***aa) "Rubbish" means nonputrescible solid wastes 199 (excluding ashes) consisting of both combustible and 200 noncombustible wastes. Combustible rubbish includes paper, rags, 201 cartons, wood, furniture, rubber, plastics, yard trimmings, leaves 202 and similar materials. Noncombustible rubbish includes glass, 203 crockery, metal cans, metal furniture and like materials which 204 will not burn at ordinary incinerator temperatures (not less than 205 1600 degrees F.).

(* * *bb) "Sanitary landfill" means a controlled area of land upon which solid waste is deposited, and is compacted and covered with no on-site burning of wastes, and so located, contoured, drained and operated so that it will not cause an adverse effect on public health or the environment.

(***<u>cc</u>) "Solid wastes" means any garbage, refuse, sludge from a waste treatment plant, water supply treatment plant or air pollution control facility and other discarded material, including solid, liquid, semisolid or contained gaseous material resulting from industrial, commercial, mining and agricultural operations, and from community activities, but does not include solid or dissolved material in domestic sewage, or solid or

dissolved materials in irrigation return flows or industrial discharges which are point sources subject to permits under Section 402 of the Federal Water Pollution Control Act, as amended (86 Stat. 880), or source, special nuclear or by-product material as defined by the Atomic Energy Act of 1954.

(* * *<u>dd</u>) "Storage" means the containment of wastes, either on a temporary basis or for a period of years, except as provided in 40 C.F.R. 263.12, in such a manner as not to constitute disposal of such wastes.

227 (***<u>ee</u>) "Transport" means the movement of wastes 228 from the point of generation to any intermediate points, and 229 finally to the point of ultimate storage or disposal.

(***<u>ff</u>) "Treatment" means any method, technique or process, including neutralization, designed to change the physical, chemical or biological character or composition of any solid waste in order to neutralize such character or composition of any solid waste, neutralize such waste or render such waste, safer for transport, amenable for recovery, amenable for storage or reduced in volume.

237 (*** \underline{gg}) "Treatment facility" means a location at 238 which waste is subjected to treatment and may include a facility 239 where waste has been generated.

(* * *<u>hh</u>) "Unauthorized dump" means any collection of solid wastes either dumped or caused to be dumped or placed on any property either public or private, whether or not regularly used.

An abandoned automobile, large appliance, or similar large item of solid waste shall be considered as forming an unauthorized dump within the meaning of this chapter, but not the careless, scattered littering of smaller individual items as tires, bottles, cans and the like. An unauthorized dump shall also mean any solid waste disposal site which does not meet the regulatory provisions of this chapter.

250 **SECTION 2.** Section 17-17-205, Mississippi Code of 1972, is 251 brought forward as follows:

252 17-17-205. (a) "Closure" means the ceasing operation of a 253 sanitary landfill and securing the landfill so that it does not 254 pose a significant threat to public health or the environment and 255 includes long-term monitoring and maintenance of the landfill.

(b) "Label" means a molded, imprinted or raised symbol on ornear the bottom of a plastic container or bottle.

(c) "Local government" means a county or a municipality within the State of Mississippi.

(d) "Municipal solid waste" means any nonhazardous solid
waste resulting from the operation of residential, commercial,
governmental, industrial or institutional establishments except
oil field exploration and production wastes and sewage sludge.

(e) "Owner" or "operator" means any person, corporation,
county, municipality or group of counties or municipalities acting
jointly operating a sanitary landfill or having any interest in
the land whereon a sanitary landfill is or has been located.

(f) "Plastic" means any material made of polymeric organiccompounds and additives that can be shaped by flow.

270 (g) "Plastic bottle" means a plastic container intended for 271 single use that:

(i) Has a neck smaller than the body of the container;
(ii) Is designed for a screw-top, snap cap or other
closure; and

(iii) Has a capacity of not less than sixteen (16)fluid ounces or more than five (5) gallons.

(h) "Rigid plastic container" means any formed or molded container intended for single use, composed predominately of plastic resin, that has a relatively inflexible finite shape or form with a capacity of not less than eight (8) ounces or more than five (5) gallons. This term does not include a plastic bottle.

283 SECTION 3. Section 17-17-305, Mississippi Code of 1972, is
284 brought forward as follows:

285 17-17-305. Whenever used in Sections 17-17-301 through 286 17-17-349, the following words and terms shall have the following 287 respective meanings unless a different meaning clearly appears 288 from the context:

(a) "Authority" means a regional solid waste management
 authority created under Sections 17-17-301 through 17-17-349.

(b) "Board" means the board of commissioners of anauthority.

(c) "Bonds" means either revenue bonds, general obligation bonds, bond anticipation notes, or other types of debt instruments issued by the authority unless the reference to bonds clearly indicates "revenue bonds," "general obligation bonds," "bond anticipation notes" or such other forms of debt instruments.

298 (d) "Cost of project" means all costs of site 299 preparation and other start-up costs; all costs of construction; 300 all costs of real and personal property required for the purposes 301 of the project and facilities related thereto, including land and 302 any rights or undivided interest therein, easements, franchises, 303 fees, permits, approvals, licenses, and certificates and the securing of such permits, approvals, licenses, and certificates 304 and all machinery and equipment, including motor vehicles which 305 306 are used for project functions; and including any cost associated 307 with the closure, post-closure maintenance or corrective action, 308 financing charges and interest prior to and during construction 309 and during such additional period as the authority may reasonably determine to be necessary for the placing of the project in 310 311 operation; costs of engineering, geotechnical, architectural and 312 legal services; costs of plans and specifications and all expenses 313 necessary or incident to determining the feasibility or 314 practicability of the project; administrative expenses; and such 315 other expenses as may be necessary or incidental to the financing authorized in Sections 17-17-301 through 17-17-349. The costs of 316 any project may also include funds for the creation of a debt 317

318 service reserve, a renewal and replacement reserve, and such other 319 reserves as may be reasonably required by the authority for the 320 operation of its projects and as may be authorized by any bond 321 resolution or trust agreement or indenture pursuant to the 322 provisions of which the issuance of any such bonds may be 323 authorized. Any obligation or expense incurred for any of the 324 foregoing purposes shall be regarded as a part of the costs of the 325 project and may be paid or reimbursed as such out of the proceeds 326 of user fees, of revenue bonds or notes issued under Sections 17-17-301 through 17-17-349 for such project, or from other 327 328 revenues obtained by the authority.

329 (e) "County" means any county of this state.
330 (f) "Department" means the Department of Environmental
331 Quality.

(g) "Designated representative" means the person named by resolution of the governing body of a county or municipal corporation as the representative of such unit of local government for the purpose of acting on their behalf as an incorporator in concert with other similarly named persons in the creation and incorporation of a regional authority under Sections 17-17-301 through 17-17-349.

(h) "Facilities" means any plant, structure, building,
improvement, land, or any other real or personal property used or
useful in a project under Sections 17-17-301 through 17-17-349.

342 (i) "Governing body" means the elected or duly 343 appointed officials constituting the governing body of a 344 municipality or county.

(j) "Incorporation agreement" means that agreement between the designated representatives of various units of local government setting forth the formal creation of a regional authority under Sections 17-17-301 through 17-17-349.

349 (k) "Incorporator" means the "designated 350 representative."

351 (1) "Member" means a unit of local government 352 participating in an authority.

(m) "Municipal solid waste" means any nonhazardous solid waste resulting from the operation of residential, commercial, governmental, industrial or institutional establishments except oil field exploration and production wastes and sewage sludge.

358 (n) "Municipality" means any incorporated city or town 359 in this state.

360 (o) "Person" means a person as defined in Section361 17-17-3, Mississippi Code of 1972.

(p) "Post-closure" means a procedure approved by the Environmental Protection Agency, or the department to provide for long-term financial assurance, monitoring, and maintenance of solid waste disposal sites to protect human health and the environment.

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(q) "Project" means:

368 The collection, transportation, management and (i) 369 disposal of municipal solid waste, including closure and 370 post-closure and any property, real or personal, used as or in 371 connection with a facility for the composting, extraction, 372 collection, storage, treatment, processing, utilization, or final 373 disposal of resources contained in solid waste, including the 374 conversion of municipal solid waste or resources contained therein 375 into compost, oil, charcoal, gas, steam, or any other product or 376 energy source and the collection, storage, treatment, utilization, 377 processing, or final disposal of solid waste in connection with 378 the foregoing; and

(ii) Any property, real or personal, used as or in
connection with a facility for the composting, extraction,
collection, storage, treatment, processing and the conversion of
such resources into any compost or useful form of energy.

(r) "Public agency" means any incorporated city or town, county, political subdivision, governmental district or unit, public corporation, public institution of higher learning, community college district, planning and development district, or governmental agency created under the laws of the state.

(s) "Resource recovery facility" means any facility at which solid waste is processed for the purpose of extracting, converting to energy or otherwise separating and preparing solid waste for reuse.

392 "Revenues" means all rentals, receipts, income and (t) 393 other charges derived or received or to be derived or received by the authority from any of the following: the operation by the 394 395 authority of a facility or facilities, or part thereof; the sale, 396 including installment sales or conditional sales, lease, sublease 397 or use or other disposition of any facility or portion thereof; 398 the sale, lease or other disposition of recovered resources; 399 contracts, agreements or franchises with respect to a facility (or 400 portion thereof), with respect to recovered resources, or with 401 respect to a facility (or portion thereof) and recovered 402 resources, including but not limited to charges with respect to 403 the management of municipal solid waste received with respect to a 404 facility, income received as a result of the sale or other 405 disposition of recovered resources; any gift or grant received 406 with respect thereto; proceeds of bonds to the extent of use 407 thereof for payment of principal of, premium, if any, or interest 408 on the bonds as authorized by the authority; proceeds from any insurance, condemnation or guaranty pertaining to a facility or 409 410 property mortgaged to secure bonds or pertaining to the financing 411 of a facility; income and profit from the investment of the 412 proceeds of bonds or of any revenues and the proceeds of any 413 special tax to which it may be entitled.

414 (u) "Solid waste" means solid waste as defined in415 Section 17-17-3, Mississippi Code of 1972.

416 (V) "Municipal solid waste management facility" means 417 any land, building, plant, system, motor vehicles, equipment or other property, whether real, personal or mixed, or any 418 419 combination of either thereof, used or useful or capable of future 420 use in the collection, storage, treatment, utilization, recycling, 421 processing, transporting or disposal of municipal solid waste, 422 including transfer stations, incinerators, sanitary landfill 423 facilities or other facilities necessary or desirable.

(w) "Solid waste landfill" means a disposal facility where any amount of solid waste, whether or not mixed with or including other waste allowed under Subtitle D of the Resource Conservation and Recovery Act of 1976, as amended, is disposed of by means of placing an approved cover thereon.

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(x) "State" means the State of Mississippi.

430 (y) "Unit of local government" means any county or431 municipality of the state.

432 **SECTION 4.** This act shall take effect and be in force from 433 and after July 1, 2022.