By: Senator(s) Barnett

To: Corrections; Judiciary, Division B

## SENATE BILL NO. 2437 (As Sent to Governor)

AN ACT TO AUTHORIZE THE CREATION OF A PILOT WORK INITIATIVE WITHIN THE MISSISSIPPI PRISON INDUSTRIES CORPORATION; AMEND SECTION 47-5-539, MISSISSIPPI CODE OF 1972, TO DEFINE TERMS; TO CREATE NEW SECTION 47-5-579, MISSISSIPPI CODE OF 1972, TO AUTHORIZE THE CREATION OF A PILOT WORK INITIATIVE FOR NO MORE THAN 5 25 INMATES; TO PROVIDE THAT THE MISSISSIPPI DEPARTMENT OF 7 CORRECTIONS SHALL HAVE THE ULTIMATE AUTHORITY FOR OVERSIGHT OF THE ADMINISTRATION OF THE PILOT INITIATIVE; TO PROSCRIBE CERTAIN 8 9 ELIGIBILITY REOUIREMENTS FOR PARTICIPATION IN THE PILOT 10 INITIATIVE; TO PROHIBIT ANY INMATE SENTENCED FOR A SEX OFFENSE 11 FROM PARTICIPATION IN THE PROGRAM; TO PROHIBIT ANY INMATE 12 CONVICTED OF ESCAPE WITHIN THE PAST 5 YEARS FROM PARTICIPATION IN THE PROGRAM; TO REQUIRE THE COMMISSIONER OF THE MISSISSIPPI DEPARTMENT OF CORRECTIONS TO SELECT INMATES FOR ADMISSION TO THE 14 15 PROGRAM; TO REQUIRE THE CORPORATION, IN CONSULTATION WITH THE 16 DEPARTMENT, TO ADOPT AND PROMULGATE RULES TO EFFECTUATE THIS 17 SECTION; TO REQUIRE THE INMATE TO MAINTAIN A BANK ACCOUNT; TO 18 ESTABLISH CERTAIN RULES CONCERNING THE INMATE'S DISBURSEMENT OF 19 FUNDS; TO REQUIRE THE CHIEF EXECUTIVE OFFICER OF THE CORPORATION 20 TO COLLECT AND MAINTAIN DATA TO SHARE WITH PEER AND THE COLLECTION AND CRIMINAL JUSTICE OVERSIGHT TASK FORCE; TO REQUIRE PEER TO 21 CONDUCT A REVIEW OF THE PILOT WORK INITIATIVE; TO AMEND SECTIONS 22 23 47-5-1251 AND 97-9-49, MISSISSIPPI CODE OF 1972, TO CONFORM; AND 24 FOR RELATED PURPOSES.

- 25 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 26 **SECTION 1.** Section 47-5-539, Mississippi Code of 1972, is
- 27 amended as follows:

- 28 47-5-539. For the purposes of Sections 47-5-531 through
- 47-5-575, the following terms shall have the following \* \*  $\star$ 29
- meaning unless the context shall provide otherwise: 30
- "Chief executive officer" means the chief executive 31 (a)
- 32 officer of the corporation established under this chapter.
- 33 ( \* \* \*b) "Corporation" means the private nonprofit
- corporation which is required to be organized and formed to carry 34
- out the provisions of Sections 47-5-531 through 47-5-575 regarding 35
- 36 prison industries.
- 37 ( \* \* \*c) "Department" means the State Department of
- 38 Corrections.
- 39 "Inmate" means any person incarcerated within (\*\*\*d)
- 40 any state correctional facility.
- ( \* \* \*e) "Prison industry program" means any program 41
- which is considered to be a part of any prison industry in this 42
- 43 state.
- 44 ( \* \* \*f) "Prison agricultural enterprises" means all
- agricultural endeavors as defined in Section 47-5-353. 45
- 46 (g) "Work Initiative" or "initiative" means the program
- 47 authorized in Section 47-5-579.
- 48 SECTION 2. The following shall be codified as Section
- 47-5-579, Mississippi Code of 1972: 49
- 50 47-5-579. (1) (a) The corporation is authorized to create
- 51 a Pilot Work Initiative at the Central Mississippi Correctional

- 52 Facility. The initiative shall be limited to no more than
- 53 twenty-five (25) inmates in the program at any given time.
- 54 (b) The department shall:
- (i) Have the ultimate authority for oversight of
- 56 the administration of the initiative;
- 57 (ii) Delegate the administration of the initiative
- 58 to the corporation; and
- 59 (iii) Oversee the selection of inmates for
- 60 admission to the initiative.
- 61 (2) (a) An inmate is eligible for participation in the
- 62 initiative if the inmate has:
- (i) No more than two (2) years remaining on the
- 64 inmate's sentence;
- (ii) Not been convicted under Section 97-9-49
- 66 within the last five (5) years; and
- 67 (iii) Not been sentenced for a sex offense as
- defined in Section 45-33-23(h).
- (b) Any inmate that meets the eligibility requirements
- 70 of paragraph (a) may request assignment to the work initiative
- 71 established under this section.
- 72 (3) (a) The commissioner shall select inmates for admission
- 73 to the program.
- 74 (b) An inmate currently participating in vocational
- 75 training or a soft skills training program with the department
- 76 shall have priority in admission to the program.

77	(4)	(a)	The ch	nief execu	itive o	fficer	r may a	uthori	ze the	
78	inmate t	o part:	icipate	e in educa	tional	or ot	ther re	habili <sup>.</sup>	tative	
79	programs	desig	ned to	supplemer	t his	work i	initiat	ive em	ployment	or

80 to prepare the person for successful reentry.

81 (b) Before accepting any participants to the program, 82 the corporation, in consultation with the department, shall adopt 83 and publish rules and regulations to effectuate this section no

84 later than six (6) months after the effective date of this

85 section. These rules and regulations shall include all protection

86 requirements for work release programs established pursuant to

87 Sections 47-5-451 through 47-5-471. Participating employers shall

pay no less than the prevailing wage for the position and shall

89 under no circumstance pay less than the federal minimum wage.

90 (5) Any inmate assigned to the initiative who, without

91 proper authority or just cause, leaves the area to which he has

92 been assigned to work or attend educational or other

93 rehabilitative programs, or leaves the vehicle or route of travel

94 involved in his or her going to or returning from such place, will

95 be guilty of escape as provided in Section 97-9-49. An offender

96 who is convicted under Section 97-9-49 shall be ineligible for

97 further participation in the work initiative during his or her

98 current term of confinement.

99 (6) (a) The inmate shall maintain an account through a
100 local financial institution and shall provide a copy of a check
101 stub to the chief executive officer.

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102 (	b)	The	inmate	shall	be	required:

- 103 (i) To pay twenty-five percent (25%) of the
- 104 inmate's wages after mandatory deductions for the following
- 105 purposes:
- 106 1. To pay support of dependents or to the
- 107 Mississippi Department of Human Services on behalf of dependents
- 108 as may be ordered by a judge of competent jurisdiction; and
- 109 2. To pay any fines, restitution, or costs as
- 110 ordered by the court to include any fines and fees associated with
- 111 obtaining a valid driver's license upon release.
- 112 (ii) To pay ten percent (10%) of the inmate's
- 113 wages to the corporation for administrative expenses to include
- 114 transportation costs.
- 115 (iii) To save fifty percent (50%) of the inmate's
- 116 wages in the account required under paragraph (a) of this
- 117 subsection. Monies under this sub-item shall be made available to
- 118 the inmate upon parole or release.
- 119 (c) The inmate shall have access to the remaining
- 120 fifteen percent (15%) of the monies in the inmate's account to
- 121 purchase incidental expenses.
- 122 (7) The chief executive officer of the corporation shall
- 123 collect and maintain data which shall be shared semiannually with
- 124 the Joint Legislative Committee on Performance Evaluation and
- 125 Expenditure Review (PEER) and the Corrections and Criminal Justice
- 126 Oversight Task Force in sortable electronic format. The first

127	report	shall	be	made	on	January	15,	2023	, and	in	six-month
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- 128 intervals thereafter unless PEER establishes a different schedule.
- 129 The data shall include:
- 130 (a) Total number of participants at the beginning of
- 131 each month by race, gender, and offenses charged;
- 132 (b) Total number of participants at the end of each
- 133 month by race, gender, and offenses charged;
- 134 (c) Total number of participants who began the program
- in each month by race, gender, and offenses charged;
- (d) Total number of participants who successfully
- 137 completed the program in each month by race, gender, and offenses
- 138 charged;
- (e) Total number of participants who left the program
- 140 in each month and reason for leaving by race, gender, and offenses
- 141 charged;
- 142 (f) Total number of participants who were arrested for
- 143 a new criminal offense while in the program in each month by race,
- 144 gender and offenses charged;
- 145 (g) Total number of participants who were convicted of
- 146 a new crime while in the program in each month by race, gender and
- 147 offenses charged;
- 148 (h) Total number of participants who completed the
- 149 program and were convicted of a new crime within three (3) years
- 150 of completing the program;

151		(i)	Total amount earned by participants and how the
152	earnings	were	distributed in each month;
153		(j)	Results of any initial risk and needs assessments

conducted on each participant by race, gender, and offenses

155 charged;

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- (k) Total list of participating employers;
- 157 (1) Total list of jobs acquired by participants;
- 158 (m) Total list the hourly wage paid to each
- 159 participant;
- 160 (n) Total accounting of the manner and use of the ten
- 161 percent (10%) of the wages paid to the corporation by the inmate
- 162 for administrative expenses;
- 163 (o) Total costs associated with program operations;
- 164 (p) Total list of participating financial institutions;
- 165 (q) The number of accounts opened by participants at
- 166 financial institutions;
- 167 (r) The average hourly wage earned in the program; and
- 168 (s) Any other data or information as requested by the
- 169 task force.
- 170 (8) The Joint Legislative Committee on Performance
- 171 Evaluation and Expenditure Review (PEER) shall conduct a review of
- 172 the initiative established under this section and produce a report
- 173 to the Legislature on their effectiveness by January 1, 2024. The
- 174 PEER Committee shall seek the assistance of the Corrections and

- 175 Criminal Justice Task Force and may seek assistance from any other 176 criminal justice experts it deems necessary during its review.
- 177 (9) This section shall stand repealed on July 1, 2024.
- SECTION 3. Section 47-5-1251, Mississippi Code of 1972, is amended as follows:
- 47-5-1251. (1) There is created the "Prison Industry

  Enhancement Program," through which the Department of Corrections

  may contract with the nonprofit corporation organized and formed

  under the "Mississippi Prison Industries Act of 1990" to employ

  offenders within the custody of the department or prison
- 186 (2) Except as provided in Section 47-5-579, which is the 187 provision authorizing a Work Initiative, the offenders must be 188 under the supervision of the department at all times while The offenders shall be paid, by the entity or entities, 189 190 wages at a rate which is not less than that paid for similar work 191 in the locality in which the work is performed. The wages may be subject to deductions which shall not, in the aggregate, exceed 192 193 eighty percent (80%) of gross wages. The deductions shall be 194 limited to the following:
- 195 (a) To pay federal, state and local taxes;
- 196 (b) To pay reasonable charges for room and board as 197 determined by regulations issued by the Commissioner of
- 198 Corrections;

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industries.

199		(C)	To sur	pport	the of	ende	er's	family p	pursuant	to	state
200	statute,	court	order	or a	greement	by	the	offender	r; and		

- 201 (d) To pay contributions equaling not less than five 202 percent (5%) but not more than twenty percent (20%) of the 203 offender's gross wages into the Crime Victims' Compensation Fund 204 as created in Section 99-41-29.
- 205 (\*\*\* $\underline{3}$ ) Notwithstanding any other provision of the law to 206 the contrary, the offenders shall not be qualified to receive any 207 payments for unemployment compensation while incarcerated.
- However, the offenders shall not solely by their status as
  offenders be deprived of the right to participate in benefits made
  available by the federal or state government to other individuals
  on the basis of their employment, such as workers' compensation.
- (\*\*\*<u>4</u>) Offenders who participate in the employment must do so voluntarily and must agree in advance to the specific deductions made from gross wages pursuant to this section and to all other financial arrangements or benefits resulting from participation in the employment.
- (\* \* \* <u>5</u>) The Department of Corrections shall develop rules and regulations to meet the criteria established by the Bureau of Justice Assistance under the Prison Industry Enhancement Certification Program.
- SECTION 4. Section 97-9-49, Mississippi Code of 1972, 222 is amended as follows:

223	97-9-49. (1) (a) Whoever escapes or attempts by force or
224	violence to escape from any jail in which he is confined, or from
225	any custody under or by virtue of any process issued under the
226	laws of the State of Mississippi by any court or judge, or from
227	the custody of a sheriff or other peace officer pursuant to lawful
228	arrest or from the assigned area of a work release program or work
229	<u>initiative</u> , shall, upon conviction, if the confinement or custody
230	is by virtue of an arrest on a charge of felony, or conviction of
231	a felony, be punished by imprisonment in the penitentiary not
232	exceeding five (5) years to commence at the expiration of his
233	former sentence, or, if the confinement or custody is by virtue of
234	an arrest of or charge for or conviction of a misdemeanor, be
235	punished by imprisonment in the county jail not exceeding one (1)
236	year to commence at the expiration of the sentence which the court
237	has imposed or which may be imposed for the crime for which he is
238	charged.

- 239 Whoever escapes or attempts by force or violence to (b) 240 escape from any confinement for contempt of court, shall, upon 241 conviction, be found guilty of a misdemeanor and sentenced to 242 imprisonment not to exceed six (6) months in the county jail.
- 243 Anyone confined in any jail who is entrusted by any 244 authorized person to leave the jail for any purpose and who 245 willfully fails to return to the jail within the stipulated time, 246 or after the accomplishment of the purpose for which he was

- 247 entrusted to leave, shall be an escapee and shall be subject to
- 248 the penalties provided in subsection (1).
- 249 **SECTION 5.** This act shall take effect and be in force from
- 250 and after July 1, 2022.