MISSISSIPPI LEGISLATURE

REGULAR SESSION 2022

By: Senator(s) Carter

To: Energy

SENATE BILL NO. 2282

1 AN ACT TO AMEND SECTION 53-11-3, MISSISSIPPI CODE OF 1972, TO 2 REVISE THE LEGISLATIVE FINDINGS REGARDING GEOLOGIC SEQUESTRATION 3 OF CARBON DIOXIDE; TO AMEND SECTION 53-11-5, MISSISSIPPI CODE OF 4 1972, TO REVISE THE DEFINITION OF RESERVOIR; TO AMEND SECTION 5 53-11-9, MISSISSIPPI CODE OF 1972, TO CLARIFY THE STATE OIL AND 6 GAS BOARD'S AUTHORITY WHEN ENTERING AN ORDER APPROVING A GEOLOGIC 7 SEQUESTRATION FACILITY; TO PROVIDE FOR A METHOD FOR THE BOARD TO ENTER AN ORDER APPROVING ANY PROPOSED GEOLOGIC SEQUESTRATION OF 8 9 CARBON DIOXIDE WHEN A MAJORITY INTEREST HAS NOT CONSENTED; TO 10 AMEND SECTION 53-11-11, MISSISSIPPI CODE OF 1972, TO PROVIDE FOR A 11 METHOD FOR THE BOARD TO ENTER AN ORDER APPROVING ANY PROPOSED 12 GEOLOGIC SEQUESTRATION OF CARBON DIOXIDE WHEN A MAJORITY INTEREST 13 HAS NOT CONSENTED; TO AMEND SECTION 53-11-31, MISSISSIPPI CODE OF 1972, TO REVISE THE DEFINITION OF INTERESTED PERSON REGARDING 14 15 APPEALS TO CHANCERY COURT; TO AMEND SECTION 11-27-47, MISSISSIPPI 16 CODE OF 1972, TO REVISE THE EMINENT DOMAIN LAWS FOR PIPELINES AND 17 APPLIANCES TO GRANT THE RIGHT OF EMINENT DOMAIN TO ENTITIES FOR 18 THE PURPOSE OF TRANSPORTING OR CONVEYING CARBON DIOXIDE AND OTHER 19 GASEOUS SUBSTANCES IN CONNECTION WITH THE GEOLOGIC SEQUESTRATION 20 OF CARBON DIOXIDE AND OTHER GASEOUS SUBSTANCES AND ANY ASSOCIATED CARBON CAPTURE AND GEOLOGIC SEQUESTRATION FACILITY PROJECTS; AND 21 22 FOR RELATED PURPOSES.

23 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

24 SECTION 1. Section 53-11-3, Mississippi Code of 1972, is

25 amended as follows:

26 53-11-3. (1) It is declared to be in the public interest

27 for a public purpose and the policy of Mississippi that:

S. B. No. 2282	~ OFFICIAL ~	G1/2
22/SS36/R569		
PAGE 1 (jmr\tb)		

(a) The geologic sequestration of carbon dioxide willbenefit the citizens of the state and the state's environment.

30 (b) Carbon dioxide is a valuable commodity to the31 citizens of the state.

32 (c) Geologic sequestration of carbon dioxide may allow
33 for orderly withdrawal as appropriate or necessary, thereby
34 allowing carbon dioxide to be available for commercial,
35 industrial, or other uses, including the use of carbon dioxide for
36 enhanced recovery of oil and gas.

37 (d) The state has substantial and valuable oil and gas
38 reserves not producible by traditional recovery techniques, but
39 which may be producible by enhanced recovery methods.

40 (e) The enhanced recovery of oil and gas by the 41 injection of carbon dioxide into oil and gas reservoirs is a 42 proven enhanced recovery method which results in additional 43 production of oil and gas in the State of Mississippi and the 44 sequestration of carbon dioxide.

(f) It is for the public benefit and in the public interest that the maximum amount of the state's oil and gas reserves be produced to the extent that it is economically and technologically feasible.

(g) It is for the public benefit and in the public interest that, to the extent that it is economically and technologically feasible, carbon dioxide be injected into and stored in oil and gas reservoirs and other geologic formations in

S. B. No. 2282 ~ OFFICIAL ~ 22/SS36/R569 PAGE 2 (jmr\tb) 53 a manner protective of waters of the state as defined in Section 54 49-17-5(f).

(h) Providing at the election of the operator for a current or former enhanced oil or gas recovery project to qualify as a geologic sequestration project for the incidental storage of carbon dioxide will encourage enhanced oil or gas recovery projects and geologic sequestration projects and will be beneficial to the citizens of this state and will serve the public interest.

(i) Geologic sequestration of carbon dioxide is an
emerging industry that has the potential to provide jobs,
investment, and other economic opportunities for the people of
Mississippi, and is a valuable incentive for Mississippi to
attract new industry.

67 (i) It is the public policy of Mississippi and the 68 purpose of this chapter to provide for a coordinated statewide 69 program related to the geologic sequestration of carbon dioxide in 70 reservoirs defined in this chapter; to provide procedures, in a 71 manner fair to all interests, for the cooperative management of 72 surface and subsurface property interests to ensure the maximum 73 use of natural resources; and to also fulfill the state's primary 74 responsibility for assuring compliance with the federal Safe 75 Drinking Water Act, including any amendments thereto related to 76 the underground injection of carbon dioxide for geologic 77 sequestration.

~ OFFICIAL ~

S. B. No. 2282 22/SS36/R569 PAGE 3 (jmr\tb)

78 (k) It is for the public benefit and in the public 79 interest to promote projects for the secure geologic storage of 80 carbon dioxide.

(2)The board shall have jurisdiction and authority over all 81 82 persons and property necessary to enforce effectively the 83 provisions of this chapter relating to the geologic sequestration 84 of carbon dioxide streams and subsequent withdrawal of stored The board, on behalf of the State of 85 carbon dioxide streams. 86 Mississippi, shall seek primacy from the U.S. Environmental Protection Agency for Class VI underground injection control 87 88 wells. The board shall enforce the law pursuant to Section 89 49-17-1 et seq. and shall serve as the permitting agency for Class 90 VI underground injection control wells; and is authorized to promulgate such rules and regulations as are necessary for the 91 92 development and administration of the Class VI underground 93 injection control well program consistent with federal statutes, 94 rules and regulations pertaining to geologic sequestration of 95 carbon dioxide streams and assessment of fees for the development 96 and administration of the Class VI underground injection control 97 well program. Underground formations or strata used for the 98 geologic sequestration of carbon dioxide that are not included in 99 the term "reservoir" as defined in this chapter shall also be subject to the jurisdiction of the board. The board has primacy 100 101 for Class II underground injection control wells and will have jurisdiction and authority over Class II underground injection 102

S. B. No. 2282 22/SS36/R569 PAGE 4 (jmr\tb)

103 control wells converted to Class VI underground injection control 104 wells and Class VI underground injection control wells within 105 reservoirs as defined in this chapter. All rules, regulations and 106 standards promulgated by the board shall be consistent with the 107 requirements of federal statutes, rules and regulations related to 108 Class VI underground injection control wells.

SECTION 2. Section 53-11-5, Mississippi Code of 1972, is amended as follows:

111 53-11-5. As used in this chapter, the following terms shall 112 have the meanings ascribed unless the context clearly indicates 113 otherwise:

114 (a) "Board" means the State Oil and Gas Board created 115 by Section 53-1-5.

(b) "Carbon dioxide" means: (i) naturally occurring carbon dioxide; (ii) geologically sourced carbon dioxide; (iii) anthropogenic carbon dioxide; or (iv) carbon dioxide stream. The term includes phases of carbon dioxide, whether fluid, liquid or gaseous, stripped, segregated, or divided from any other fluid stream thereof.

(c) "Carbon dioxide stream" means carbon dioxide that has been captured from an emission source (e.g., a power plant), plus incidental associated substances derived from the source materials and the capture process, and any substances added to the stream to enable or improve the injection process. This paragraph (c) does not apply to any carbon dioxide stream that meets the

S. B. No. 2282 **~ OFFICIAL ~** 22/SS36/R569 PAGE 5 (jmr\tb) 128 definition of hazardous waste under federal environmental laws and 129 regulations.

(d) "Class VI underground injection control wells" means wells that are not experimental in nature, that are used for geologic sequestration of a carbon dioxide stream, either alone or in combination with injection of carbon dioxide in other forms, and which inject beneath the lowermost formation containing an underground source of drinking water.

136 (e) "Department" means the Mississippi Department of137 Environmental Quality created by Section 49-2-4.

(f) "Enhanced oil or gas recovery project" means secondary recovery, pressure maintenance, repressuring operations, cycling operations, water-flooding operations, injection of carbon dioxide or other gaseous substances or any combination thereof, or any other form of effort calculated to increase the ultimate recovery of oil or gas or both from a reservoir.

144 (g) "Gas" has the same meaning as provided in Section 145 53-1-3(d).

(h) "Geologic sequestration" means the long-term
containment of a gaseous, liquid, or supercritical carbon dioxide
stream in subsurface geologic formations. For purposes of this
chapter, "storage" and "sequestration" have the same meaning.
This term does not apply to carbon dioxide capture or transport.

S. B. No. 2282 22/SS36/R569 PAGE 6 (jmr\tb)

(i) "Geologic sequestration facility" means a facility that receives and contains or sequesters carbon dioxide, or has done so, including:

154 (i) The reservoir into which carbon dioxide is 155 injected;

(ii) Sequestration wells, monitoring wells,
underground equipment, and surface buildings and equipment
utilized in geologic sequestration, owned by or under the control
of the storage operator; and

160 (iii) Other property identified by the board as 161 part of the facility.

162 The reservoir component of the geologic sequestration 163 facility includes any necessary and reasonable buffer and 164 subsurface monitoring zones designated by the board for the purpose of ensuring the safe and efficient operation of the 165 166 geologic sequestration facility for the containment or 167 sequestration of carbon dioxide and shall be chosen to protect against escape or migration of carbon dioxide. Nothing in this 168 169 definition shall prevent orderly withdrawal of the contained 170 carbon dioxide as appropriate or necessary to allow carbon dioxide 171 to be available for enhanced oil or gas recovery projects or other authorized commercial, and industrial uses. 172

173 (j) "Oil" has the same meaning as provided in Section 174 53-1-3(c).

S. B. No. 2282 **~ OFFICIAL ~** 22/SS36/R569 PAGE 7 (jmr\tb) 175 (k) "Oil and gas reservoir" shall mean a pool or field 176 as defined in Section 53-1-3(e) and (f).

(1) "Owner," except when used in the phrases "working owner" or "royalty owner," shall have its ordinary, accepted meaning.

(m) "Person" means any natural person, corporation, association, partnership, limited liability company, or other entity, receiver, executor, administrator, fiduciary or representative of any kind.

"Reservoir" means oil and gas reservoirs and 184 (n) 185 formations above and below oil and gas reservoirs suitable for or 186 capable of being made suitable for the injection and storage of 187 carbon dioxide therein, or any other geologic formation suitable 188 for or capable of being made suitable for the injection and storage of carbon dioxide therein, but only those formations for 189 190 which the boundaries have been or can be delineated as provided in 191 this chapter.

(o) "Royalty owner" means any person who possesses an
interest in production of oil, gas or other commercial minerals,
but who is not a "working owner" as defined in this section.

(p) "Safe Drinking Water Act" means the Safe Drinking
Water Act, as amended, Title 42, Chapter 6A, Subchapter XII (42
USCS Section 300(f) et seq.).

198 (q) "Sequestration" means geologic sequestration as 199 used in this chapter and may include the incidental storage of

200 carbon dioxide associated with enhanced oil recovery or gas 201 recovery project operations.

202 (r) "State" means the State of Mississippi.

203 (s) "Storage operator" means the person authorized by 204 the board to operate a geologic sequestration facility.

(t) "Underground source of drinking water" means an aquifer or portion of an aquifer that supplies any public water system or that contains a sufficient quantity of ground water to supply a public water system, and currently supplies drinking water for human consumption, or that contains fewer than ten thousand (10,000) milligrams per liter total dissolved solids and is not an exempted aquifer.

(u) "Working owner" means the person who has the right to drill into and produce from any pool of oil, gas or other commercial minerals, and to appropriate the production either for himself or for himself and another or others.

216 SECTION 3. Section 53-11-9, Mississippi Code of 1972, is 217 amended as follows:

53-11-9. (1) The board may enter an order, after notice and hearing pursuant to the provisions of Sections 53-1-19 through 53-1-37, approving any proposed geologic sequestration of carbon dioxide. The board shall be authorized to issue an order upon finding the following:

S. B. No. 2282 22/SS36/R569 PAGE 9 (jmr\tb) 223 That the reservoir sought to be used as a reservoir (a) 224 for the injection, storage and withdrawal of carbon dioxide is 225 suitable and feasible for such use and in the public interest; 226 (b) That a majority interest, as provided in this 227 chapter, have consented to such use in writing, or in the event 228 that a majority has not consented, upon a showing by the storage 229 operator that it has made a good-faith effort to obtain such majority consent, and that all nonconsenting owners are or will be 230 231 equitably compensated; 232 That there is no reasonable risk that the use of (C) 233 the reservoir for the storage of carbon dioxide will injure or 234 endanger other formations containing fresh water, oil, gas or 235 other commercial mineral deposits; 236 That there is no reasonable risk that the proposed (d) 237 storage will endanger human lives or cause a hazardous condition 238 to property; and 239 In the case of a reservoir that may contain oil, (e) gas or other commercial minerals, that either: 240 241 The reservoir has been substantially depleted (i) 242 of all volumes of reservoir oil, gas or other commercial minerals 243 and the requirements of Sections 53-11-11 and 53-11-13 have been 244 satisfied; or 245 The reservoir has a greater value or utility (ii) 246 as a reservoir for carbon dioxide storage than for the production of the remaining volumes of reservoir oil, gas, condensate or 247

other commercial mineral, if any, and the requirements of Sections 53-11-11 and 53-11-13 have been satisfied.

250 (2) Approval of a geologic sequestration facility by the 251 board shall provide full and complete authority for the 252 construction, equipping and operation of the geologic 253 sequestration facility without need of further action or grant by 254 any person.

255 Neither injection nor an order of the board shall (* * *3) 256 affect ownership of the carbon dioxide or inhibit the voluntary 257 conveyance of title to the carbon dioxide by the owner. The board 258 may issue any necessary order to protect the title of an owner to 259 carbon dioxide injected into a geologic sequestration facility. 260 The carbon dioxide shall not be subject to the right of any person 261 other than the owner of the carbon dioxide to produce, take, 262 reduce to possession, or otherwise interfere with or exercise any control thereover. The owner of the carbon dioxide shall have no 263 264 right to gas, liquid hydrocarbons, salt or other commercial 265 minerals in any stratum or portion thereof not determined by the 266 board to constitute an approved sequestration reservoir which are 267 not otherwise owned or leased by the owner.

268 **SECTION 4.** Section 53-11-11, Mississippi Code of 1972, is 269 amended as follows:

53-11-11. (1) Upon application by an operator to unitize for a geologic sequestration facility in an oil or gas reservoir that is not unitized either under this chapter or by board order

under the provisions of * * * Section 53-3-103 or 53-3-155, after 273 274 notice as provided in Section 53-3-115, the board shall hold a 275 hearing to consider the operation of the reservoir for the storage 276 of carbon dioxide to determine whether the predominant result of 277 the injection operations will be the storage of carbon dioxide or 278 will result in an increase in the ultimate recovery of oil or gas, 279 or both, from the proposed geologic sequestration facility. After 280 the hearing the board may:

(a) Determine from the evidence that the reservoir has
more value as a geologic sequestration facility than as an
enhanced oil or gas recovery project, and as a result, the board
shall enter an order for the operation of the unit as a geologic
sequestration facility upon making the additional findings set
forth in Section 53-11-13.

287 Determine from the evidence that the predominant (b) 288 result of the injection operations will be an increase in the 289 ultimate recovery of oil or gas or both, and as a result, the 290 board shall not approve the application for a geologic 291 sequestration facility. However, this shall not prevent the 292 board, upon application of the operator, from approving operation 293 of an existing enhanced oil or gas recovery project simultaneously 294 as a geologic sequestration project, recognizing the incidental 295 storage of carbon dioxide under the provisions set forth in 296 Section 53-11-15(1)(d).

S. B. No. 2282 22/SS36/R569 PAGE 12 (jmr\tb)

(2) Upon application by an operator to unitize for a
geologic sequestration facility in any other nonoil, nongas or
noncommercial mineral-bearing reservoir that needs to be unitized,
after notice as provided, the board shall hold a hearing to
consider the evidence, and shall enter an order for the operation
of the reservoir as a geologic sequestration facility upon making
the findings set forth in Sections 53-11-9(1) and 53-11-13.

304 An order requiring unit operations of a geologic (3) 305 sequestration facility shall be effective only when the unit for 306 the geologic sequestration facility and the agreements 307 incorporating the pertinent provisions of Section 53-11-15 have 308 been signed, ratified, adopted or approved in writing by a majority interest of the surface interest, on the basis of, and in 309 310 proportion to, the surface acreage content of the unit area, and, 311 if separately owned, a majority interest of all rights of the 312 subsurface reservoir, on the basis of and in proportion to the 313 surface acreage content of the unit area, and the board has made a 314 finding to that effect, either in the order or in a supplemental 315 order.

(4) If the board finds under Section 53-11-9(1)(e) that a reservoir has been substantially depleted of commercially recoverable quantities of oil or gas or other commercial minerals or that the reservoir has greater utility as a reservoir for carbon dioxide storage and that the remaining conditions of Section 53-11-9(1) have been satisfied; or if the board finds that

S. B. No. 2282 **~ OFFICIAL ~** 22/SS36/R569 PAGE 13 (jmr\tb) 322 a nonoil, nongas or noncommercial mineral-bearing reservoir 323 satisfies the conditions of Section 53-11-9(1)(a) through (d) and 324 all other conditions the board shall require have been satisfied, 325 the board shall issue an order approving the reservoir for the 326 injection and storage of carbon dioxide in connection with 327 operation of a geologic sequestration facility. An order 328 approving any geologic sequestration facility shall be effective 329 only when the storage rights agreement has been signed, ratified, 330 adopted or approved in writing by a majority interest of the surface interest, on the basis of, and in proportion to, the 331 332 surface acreage content of the unit area under the terms of the 333 order; and, if separately owned, a majority interest of all rights 334 in the underground reservoir, on the basis of, and in proportion 335 to, the surface acreage content of the unit area. If oil, gas or 336 commercial minerals are expected to be produced and sold or used 337 in connection with the geologic sequestration facility in a 338 depleted oil, gas or commercial mineral-bearing reservoir, or such a reservoir that has greater utility as a geologic sequestration 339 340 facility, then a majority interest of all working owners of such 341 oil, gas or commercial minerals, on the basis of, and in 342 proportion to, the surface acreage content of the unit area under 343 the terms of the order, must also consent to the allocation of the production in writing before an order approving the geologic 344 sequestration facility shall be effective. 345

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S. B. No. 2282 22/SS36/R569 PAGE 14 (jmr\tb) (5) In the event the required percentages set forth in this section have not signed, ratified or approved the respective agreements within twelve (12) months from and after the date of the order, the order * * * <u>may be made effective by an order from</u> the board upon a showing by the storage operator that it has made a good-faith effort to obtain such required percentages, and that all nonconsenting owners are or will be equitably compensated.

353 **SECTION 5.** Section 53-11-31, Mississippi Code of 1972, is 354 amended as follows:

355 53-11-31. Any interested person, as defined in this section, 356 adversely affected by any provision or section of this chapter 357 within the jurisdiction of the board or by any rule, regulation or 358 order made by the board thereunder, or by any act done or 359 threatened thereunder, may obtain court review and seek relief by 360 appeal to the Chancery Court of the First Judicial District of 361 Hinds County, Mississippi, or the chancery court of the county in 362 which the land involved, or any part thereof, is situated. The term "interested person" * * * means all mineral and royalty 363 364 owners, mineral lessees, if any, and the owners of surface on 365 which injection or reinjection wells and other surface equipment 366 connected with a geologic sequestration facility is or will be 367 situated. Any interested party may appeal to the chancery court of the county in which the land involved or any part thereof is 368 369 situated, if appeal is demanded within thirty (30) days from the

S. B. No. 2282 22/SS36/R569 PAGE 15 (jmr\tb) ~ OFFICIAL ~

370 date that the rule, regulation or order of the board is filed for 371 record in the office of the board.

The appeal may be taken by filing notice of the appeal with the board, whereupon the board shall, under its certificate, transmit to the court appealed to all documents and papers on file in the matter, together with a transcript of the record, which documents and papers together with said transcript of the record shall be transmitted to the clerk of the chancery court of the county to which the appeal is taken.

Except as otherwise provided in this section, the appeal otherwise shall be made in accordance with the provisions of Sections 53-1-39 and 53-1-41.

382 SECTION 6. Section 11-27-47, Mississippi Code of 1972, is 383 amended as follows:

384 11-27-47. All companies, associations of persons, 385 municipalities, associations of municipalities, public utility 386 districts authorized by and under the laws of the State of 387 Mississippi, or natural gas districts, incorporated or organized 388 for the purpose of building or constructing pipelines and 389 appliances for the conveying and distribution of oil or gas, 390 including carbon dioxide or other gaseous substances for use in 391 connection with secondary or tertiary recovery projects located 392 within the State of Mississippi for the enhanced recovery of liquid or gaseous hydrocarbons, or for the purpose of transporting 393 394 or conveying carbon dioxide and other gaseous substances in

S. B. No. 2282 **~ OFFICIAL ~** 22/SS36/R569 PAGE 16 (jmr\tb) 395 connection with the geologic sequestration of carbon dioxide and 396 other gaseous substances and any associated carbon capture and 397 geologic sequestration facility projects, or for the purpose of 398 constructing, maintaining and operating lines for transmitting 399 electricity for lighting, heating and power purposes, or for the 400 purpose of constructing, maintaining and operating lines and 401 appliances, for storing, transmitting and distributing water and 402 for transmitting, treating and disposing of sewage, are hereby 403 empowered to exercise the right of eminent domain in the manner 404 now provided by law, and to build and construct the said pipelines 405 and appliances along or across highways, waters, railroads, canals 406 and public lands, above or below ground, but not in a manner to be 407 dangerous to persons or property, nor to interfere with the common 408 use of such roads, waters, railroads, canals and public lands.

409 The board of supervisors of any county through which any such 410 line may pass shall have the power to regulate, within its 411 respective limits, the manner in which such lines and appliances 412 shall be constructed and maintained on and above the highways and 413 bridges of the county. All such companies, associations of 414 persons, municipalities, associations of municipalities, public 415 utility districts authorized by and under the laws of the State of 416 Mississippi or natural gas districts shall be responsible in 417 damages for any injury caused by such construction or use thereof. 418 SECTION 7. This act shall take effect and be in force from and after July 1, 2022. 419

S. B. No. 2282		~ OFFICIAL ~
22/SS36/R569	ST: Carbon	dioxide geologic sequestration;
PAGE 17 (jmr\tb)	revise laws	regarding.