By: Senator(s) Carter, Younger, Williams To: Energy

SENATE BILL NO. 2281

- AN ACT TO AMEND SECTION 17-17-3, MISSISSIPPI CODE OF 1972, TO DEFINE TERMS CONCERNING ADVANCED RECYCLING PROCESSES, FACILITIES AND PRODUCTS; TO AMEND SECTION 17-17-205, MISSISSIPPI CODE OF 1972, TO REVISE DEFINITIONS TO EXCLUDE CERTAIN PLASTICS; TO AMEND 5 SECTION 17-17-305, MISSISSIPPI CODE OF 1972, TO REVISE DEFINITIONS 6 TO EXCLUDE CERTAIN PLASTICS AND PLASTIC RECYCLING FACILITIES; TO AMEND SECTION 17-17-13, MISSISSIPPI CODE OF 1972, TO CONFORM; AND 7 8 FOR RELATED PURPOSES.
- 9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 10 SECTION 1. Section 17-17-3, Mississippi Code of 1972, is
- amended as follows: 11
- 12 17-17-3. For purposes of this chapter, the following words
- shall have the definitions ascribed herein unless the context 13
- 14 requires otherwise:
- "Advanced plastic recycling" means a manufacturing 15
- 16 process for the conversion of post-use polymers and recovered
- feedstocks into basic hydrocarbon raw materials, feedstocks, 17
- chemicals and other products, including, but not limited to, 18
- 19 monomers, oligomers, plastics, plastics and chemical feedstocks,
- 20 basic and unfinished chemicals, naphtha, waxes, lubricants,

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21	coatings and other basic hydrocarbons. For the purpose of
22	advanced recycling:
23	(i) "Depolymerization" means a manufacturing
24	process where post-use polymers are broken into smaller molecules
25	such as monomers and oligomers or raw, intermediate or final
26	products, plastics and chemical feedstocks, basic and unfinished
27	chemicals, naphtha, waxes, lubricants, coatings and other basic
28	hydrocarbons.
29	(ii) "Gasification" means a manufacturing process
30	through which recovered feedstocks and post-use polymers are
31	heated and converted into a fuel and gas mixture in an
32	oxygen-deficient atmosphere and the mixture is converted into
33	valuable raw materials and intermediate and final products,
34	including plastic monomers, chemicals, waxes, lubricants and
35	chemical feedstocks that are returned to economic utility in the
36	form of raw materials, products or other basic hydrocarbons.
37	(iii) "Pyrolysis" means a manufacturing process
38	through which post-use polymers are heated in the absence of
39	oxygen until melted and thermally decomposed and are then cooled,
10	condensed, and converted into valuable raw materials and
11	intermediate and final products, including plastic monomers,
12	chemicals, waxes, lubricants, plastic and chemical feedstocks,
13	that are returned to economic utility in the form of raw
14	materials, products or other basic hydrocarbons.

45	(1V) "Solvolysis" means a manufacturing process
46	through which post-use polymers are reacted with the aid of
47	solvents while heated at low temperatures, or pressurized, or both
48	heated and pressurized, to make useful products, while allowing
49	additives and contaminants to be separated. The products of
50	solvolysis include monomers, intermediates and valuable raw
51	materials. The process includes hydrolysis, aminolysis,
52	ammonolysis, methanolysis, ethanolysis and glycolysis.
53	(b) "Advanced plastic recycling facility" means a
54	facility that receives, separates, stores and converts post-use
55	polymers and recovered feedstocks using advanced recycling. An
56	advanced recycling facility is not a solid waste processing
57	facility, solid waste management facility, materials recovery
58	facility, waste-to-energy facility, or incinerator, but the
59	facility is subject to department inspections to ensure
60	compliance. Solid waste generated by an advanced recycling
61	facility is subject to all applicable laws and regulations for
62	manufacturers relating to storage and disposal of solid waste.
63	(* * \star <u>c</u>) "Agency" means any controlling agency, public
64	or private, elected, appointed or volunteer, controlling and
65	supervising the collection \star \star \star or disposal of solid wastes.
66	(* * $\star \underline{d}$) "Ashes" means the solid residue from burning
67	of wood, coal, coke or other combustible materials used for
68	heating, or from incineration of solid wastes, but excepting solid

- residue the storage or disposition of which is controlled by other agencies.
- 71 $(* * *\underline{e})$ "Commercial hazardous waste management
- 72 facility" means any facility engaged in the storage, treatment,
- 73 recovery or disposal of hazardous waste for a fee and which
- 74 accepts hazardous waste from more than one (1) generator. A
- 75 facility (i) which is designed principally for treatment of
- 76 aqueous hazardous wastes and residue; and (ii) which is situated
- 77 within an industrial park or area; and (iii) which disposes of no
- 78 hazardous waste within the State of Mississippi shall not
- 79 constitute a commercial hazardous waste management facility for
- 80 purposes of Section 17-17-151(3)(a) only.
- 81 (* * *f) "Commercial nonhazardous solid waste
- 82 management facility" means any facility engaged in the storage,
- 83 treatment, processing or disposal of nonhazardous solid waste for
- 84 compensation or which accepts nonhazardous solid waste from more
- 85 than one (1) generator not owned by the facility owner but does
- 86 not include advanced plastic recycling facilities.
- 87 (***g) "Commercial oil field exploration and
- 88 production waste disposal" means storage, treatment, recovery,
- 89 processing, disposal or acceptance of oil field exploration and
- 90 production waste from more than one (1) generator or for a fee.
- 91 (* * *h) "Commercial purpose" means for the purpose of
- 92 economic gain.

- 93 (** $\pm i$) "Commission" means the Mississippi Commission
- 94 on Environmental Quality.
- 95 (***j) "Composting or compost plant" means an
- 96 officially controlled method or operation whereby putrescible
- 97 solid wastes are broken down through microbic action to a material
- 98 offering no hazard or nuisance factors to public health or
- 99 well-being.
- 100 (* * \underline{k}) "Department" means the Mississippi Department
- 101 of Environmental Quality.
- 102 (* * *1) "Disposal" means the discharge, deposit,
- 103 injection, dumping, spilling, leaking or placing of any solid
- 104 waste or hazardous waste into or on any land or water so that such
- 105 solid waste or hazardous waste or any constituent thereof may
- 106 enter the environment or be emitted into the air or discharged
- 107 into any waters, including groundwaters.
- 108 (* * *m) "Executive director" means the Executive
- 109 Director of the Mississippi Department of Environmental Quality.
- (* * *n) "Garbage" means putrescible animal and
- 111 vegetable wastes resulting from the handling, preparation, cooking
- 112 and consumption of food, including wastes from markets, storage
- 113 facilities, handling and sale of produce and other food products,
- 114 and excepting such materials that may be serviced by garbage
- 115 grinders and handled as household sewage.
- 116 (* * *o) "Hazardous wastes" means any waste or
- 117 combination of waste of a solid, liquid, contained gaseous, or

118 semisolid form which because of its quantity, concentration or

119 physical, chemical or infectious characteristics, may (i) cause,

- 120 or significantly contribute to an increase in mortality or an
- 121 increase in serious irreversible or incapacitating reversible
- 122 illness; or (ii) pose a substantial present or potential hazard to
- 123 human health or the environment when improperly treated, stored,
- 124 transported, disposed of, or otherwise managed which are listed by
- 125 the Environmental Protection Agency as hazardous wastes which
- 126 exceed the threshold limits set forth in the Environmental
- 127 Protection Agency regulations for classifying hazardous waste.
- 128 Such wastes include, but are not limited to, those wastes which
- 129 are toxic, corrosive, flammable, irritants, strong sensitizers, or
- 130 which generate pressure through decomposition, heat or other
- 131 means. Such wastes do not include those radioactive materials
- 132 regulated pursuant to the Mississippi Radiation Protection Law of
- 133 1976, appearing in Section 45-14-1 et seq.
- (* * *p) "Hazardous waste management" means the
- 135 systematic control of the collection, source separation, storage,
- 136 transportation, processing, treatment, recovery and disposal of
- 137 hazardous waste.
- 138 (* * *q) "Head" means the head of the Office of
- 139 Pollution Control of the Mississippi Department of Environmental
- 140 Quality or his designee.
- 141 (* * *r) "Health department" means the Mississippi
- 142 State Health Department and every county or district health

- 143 department. "Health officer" means the state or affected county
- 144 health officer or his designee.
- 145 ($\star \star \star \underline{s}$) "Manifest" means the form used for
- 146 identifying the quantity, composition, origin, routing and
- 147 destination of hazardous waste during its transport.
- 148 (* *t) "Office" means the Office of Pollution
- 149 Control of the Mississippi Department of Environmental Quality.
- 150 (* * *u) "Open dump" means any officially recognized
- 151 place, land or building which serves as a final depository for
- 152 solid wastes, whether or not burned or buried, which does not meet
- 153 the minimum requirements for a sanitary landfill, except approved
- 154 incinerators, compost plants and salvage yards.
- 155 (* * \underline{v}) "Permit board" means the permit board created
- 156 by Section 49-17-28.
- 157 (* * *w) "Person" means any individual, trust, firm,
- 158 joint-stock company, public or private corporation (including a
- 159 government corporation), partnership, association, state, or any
- 160 agency or institution thereof, municipality, commission, political
- 161 subdivision of a state or any interstate body, and includes any
- 162 officer or governing or managing body of any municipality,
- 163 political subdivision, or the United States or any officer or
- 164 employee thereof.
- 165 (* * *x) "Pollution Emergency Fund" means the fund
- 166 created under Section 49-17-68.

167	(y) <u>"Post-use polymer" means a plastic to which all of</u>
168	the following apply:
169	(i) It is derived from any residential,
170	industrial, commercial, governmental, institutional, or
171	agricultural activities.
172	(ii) It is not mixed with solid waste or hazardous
173	waste onsite or during processing at a depolymerization,
174	gasification, pyrolysis, or solvolysis facility.
175	(iii) Its use or intended use is as a feedstock
176	for the manufacturing of feedstocks, blend stocks, raw materials,
177	or other intermediate products or final products using
178	depolymerization, gasification, pyrolysis, or solvolysis.
179	(iv) It has been sorted from solid waste and other
180	regulated waste but may contain residual amounts of solid waste
181	such as organic material and incidental contaminants or impurities
182	such as paper labels and metal rings.
183	(v) It is processed at a depolymerization,
184	gasification, pyrolysis, or solvolysis facility or held at such a
185	facility prior to processing.
186	(vi) Post-use polymers as defined in this
187	<pre>paragraph (y) are not solid waste.</pre>
188	(z) "Recovered feedstock" means a post-use polymer or a
189	material for which the United States Environmental Protection
190	Agency, or the Department, has made a non-waste determination
191	under 40 C.F.R. 241.3(c), or has otherwise determined is feedstock

192	and not	solid	waste	that	has	been	processed	SO	that	it	may	be	used
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- 193 as feedstock in an advanced plastics recycling facility.
- 194 Recovered feedstock does not include unprocessed municipal solid
- 195 waste or waste that that has been mixed with solid waste or
- 196 hazardous waste onsite or during processing at an advanced
- 197 plastics recycling facility.
- 198 (* * *aa) "Rubbish" means nonputrescible solid wastes
- 199 (excluding ashes) consisting of both combustible and
- 200 noncombustible wastes. Combustible rubbish includes paper, rags,
- 201 cartons, wood, furniture, rubber, plastics, yard trimmings, leaves
- 202 and similar materials. Noncombustible rubbish includes glass,
- 203 crockery, metal cans, metal furniture and like materials which
- 204 will not burn at ordinary incinerator temperatures (not less than
- 205 1600 degrees F.).
- 206 (* * *bb) "Sanitary landfill" means a controlled area
- 207 of land upon which solid waste is deposited, and is compacted and
- 208 covered with no on-site burning of wastes, and so located,
- 209 contoured, drained and operated so that it will not cause an
- 210 adverse effect on public health or the environment.
- 211 (* * *cc) "Solid wastes" means any garbage, refuse,
- 212 sludge from a waste treatment plant, water supply treatment plant
- 213 or air pollution control facility and other discarded material,
- 214 including solid, liquid, semisolid or contained gaseous material
- 215 resulting from industrial, commercial, mining and agricultural
- 216 operations, and from community activities, but does not include

- 217 <u>post-use polymers or recovered feedstock,</u> solid or dissolved
- 218 material in domestic sewage, or solid or dissolved materials in
- 219 irrigation return flows or industrial discharges which are point
- 220 sources subject to permits under Section 402 of the Federal Water
- 221 Pollution Control Act, as amended (86 Stat. 880), or source,
- 222 special nuclear, or by-product material as defined by the Atomic
- 223 Energy Act of 1954.
- 224 (* * *dd) "Storage" means the containment of wastes,
- 225 either on a temporary basis or for a period of years, except as
- 226 provided in 40 C.F.R. 263.12, in such a manner as not to
- 227 constitute disposal of such wastes.
- 228 (* * *ee) "Transport" means the movement of wastes
- 229 from the point of generation to any intermediate points, and
- 230 finally to the point of ultimate storage or disposal.
- 231 (* * *ff) "Treatment" means any method, technique or
- 232 process, including neutralization, designed to change the
- 233 physical, chemical or biological character or composition of any
- 234 solid waste in order to neutralize such character or composition
- 235 of any solid waste, neutralize such waste or render such waste,
- 236 safer for transport, amenable for recovery, amenable for storage
- 237 or reduced in volume.
- 238 (* * *gg) "Treatment facility" means a location at
- 239 which waste is subjected to treatment and may include a facility
- 240 where waste has been generated.

241	(* * $\star \underline{\text{hh}}$) "Unauthorized dump" means any collection of
242	solid wastes either dumped or caused to be dumped or placed on any
243	property either public or private, whether or not regularly used.
244	An abandoned automobile, large appliance, or similar large item of
245	solid waste shall be considered as forming an unauthorized dump
246	within the meaning of this chapter, but not the careless,
247	scattered littering of smaller individual items as tires, bottles,
248	cans and the like. An unauthorized dump shall also mean any solid
249	waste disposal site which does not meet the regulatory provisions
250	of this chapter.

- 251 **SECTION 2.** Section 17-17-205, Mississippi Code of 1972, is 252 amended as follows:
- 253 17-17-205. (a) "Closure" means the ceasing operation of a 254 sanitary landfill and securing the landfill so that it does not 255 pose a significant threat to public health or the environment and 256 includes long-term monitoring and maintenance of the landfill.
- 257 (b) "Label" means a molded, imprinted or raised symbol on or 258 near the bottom of a plastic container or bottle.
- 259 (c) "Local government" means a county or a municipality 260 within the State of Mississippi.
- 261 (d) "Municipal solid waste" means any nonhazardous solid
 262 waste resulting from the operation of residential, commercial,
 263 governmental, industrial or institutional establishments, except
 264 oil field exploration and production wastes and sewage sludge, and

265	does	not	include	post-use	polymers	or	recovered	feedstocks	as

- 266 <u>defined in Section 17-17-3</u>.
- (e) "Owner" or "operator" means any person, corporation,
- 268 county, municipality or group of counties or municipalities acting
- 269 jointly operating a sanitary landfill or having any interest in
- 270 the land whereon a sanitary landfill is or has been located.
- 271 (f) "Plastic" means any material made of polymeric organic
- 272 compounds and additives that can be shaped by flow.
- 273 (g) "Plastic bottle" means a plastic container intended for
- 274 single use that:
- (i) Has a neck smaller than the body of the container;
- 276 (ii) Is designed for a screw-top, snap cap or other
- 277 closure; and
- (iii) Has a capacity of not less than sixteen (16)
- 279 fluid ounces or more than five (5) gallons.
- 280 (h) "Rigid plastic container" means any formed or molded
- 281 container intended for single use, composed predominately of
- 282 plastic resin, that has a relatively inflexible finite shape or
- 283 form with a capacity of not less than eight (8) ounces or more
- 284 than five (5) gallons. This term does not include a plastic
- 285 bottle.
- 286 **SECTION 3.** Section 17-17-305, Mississippi Code of 1972, is
- 287 amended as follows:
- 288 17-17-305. Whenever used in Sections 17-17-301 through
- 289 17-17-349, the following words and terms shall have the following

290	respective meanings	unless	a	different	meaning	clearly	appears
291	from the context.						

- "Authority" means a regional solid waste management 292 authority created under Sections 17-17-301 through 17-17-349. 293
- 294 (b) "Board" means the board of commissioners of an 295 authority.
- "Bonds" means either revenue bonds, general 296 (C) 297 obligation bonds, bond anticipation notes, or other types of debt 298 instruments issued by the authority unless the reference to bonds clearly indicates "revenue bonds," "general obligation bonds," 299 "bond anticipation notes" or such other forms of debt instruments. 300
 - "Cost of project" means all costs of site preparation and other start-up costs; all costs of construction; all costs of real and personal property required for the purposes of the project and facilities related thereto, including land and any rights or undivided interest therein, easements, franchises, fees, permits, approvals, licenses, and certificates and the securing of such permits, approvals, licenses, and certificates and all machinery and equipment, including motor vehicles which are used for project functions; and including any cost associated with the closure, post-closure maintenance or corrective action, financing charges and interest prior to and during construction and during such additional period as the authority may reasonably determine to be necessary for the placing of the project in operation; costs of engineering, geotechnical, architectural and

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315 legal services; costs of plans and specifications and all expenses 316 necessary or incident to determining the feasibility or 317 practicability of the project; administrative expenses; and such 318 other expenses as may be necessary or incidental to the financing 319 authorized in Sections 17-17-301 through 17-17-349. The costs of 320 any project may also include funds for the creation of a debt 321 service reserve, a renewal and replacement reserve, and such other 322 reserves as may be reasonably required by the authority for the 323 operation of its projects and as may be authorized by any bond resolution or trust agreement or indenture pursuant to the 324 325 provisions of which the issuance of any such bonds may be 326 authorized. Any obligation or expense incurred for any of the 327 foregoing purposes shall be regarded as a part of the costs of the 328 project and may be paid or reimbursed as such out of the proceeds 329 of user fees, of revenue bonds or notes issued under Sections 330 17-17-301 through 17-17-349 for such project, or from other 331 revenues obtained by the authority.

- (e) "County" means any county of this state.
- 333 (f) "Department" means the Department of Environmental 334 Quality.
- 335 (g) "Designated representative" means the person named 336 by resolution of the governing body of a county or municipal 337 corporation as the representative of such unit of local government 338 for the purpose of acting on their behalf as an incorporator in 339 concert with other similarly named persons in the creation and

340	incorporation	$\circ f$	а	regional	authority	under	Sections	17-17-301
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- 341 through 17-17-349.
- 342 (h) "Facilities" means any plant, structure, building,
- 343 improvement, land, or any other real or personal property used or
- 344 useful in a project under Sections 17-17-301 through 17-17-349.
- 345 (i) "Governing body" means the elected or duly
- 346 appointed officials constituting the governing body of a
- 347 municipality or county.
- 348 (j) "Incorporation agreement" means that agreement
- 349 between the designated representatives of various units of local
- 350 government setting forth the formal creation of a regional
- 351 authority under Sections 17-17-301 through 17-17-349.
- 352 (k) "Incorporator" means the "designated
- 353 representative."
- 354 (1) "Member" means a unit of local government
- 355 participating in an authority.
- 356 (m) "Municipal solid waste" means any nonhazardous
- 357 solid waste resulting from the operation of residential,
- 358 commercial, governmental, industrial or institutional
- 359 establishments, except oil field exploration and production wastes
- 360 and sewage sludge, and does not include post-use polymers or
- 361 recovered feedstocks as defined in Section 17-17-3.
- 362 (n) "Municipality" means any incorporated city or town
- 363 in this state.



364		(0)	"Person"	means	а	person	as	defined	in	Section
365	17-17-3,	Missis	ssippi Cod	de of 1	197	72.				

- 366 (p) "Post-closure" means a procedure approved by the
 367 Environmental Protection Agency, or the department to provide for
 368 long-term financial assurance, monitoring, and maintenance of
 369 solid waste disposal sites to protect human health and the
 370 environment.
- 371 (q) "Project" means:
- 372 The collection, transportation, management and (i) 373 disposal of municipal solid waste, including closure and 374 post-closure and any property, real or personal, used as or in 375 connection with a facility for the composting, extraction, 376 collection, storage, treatment, processing, utilization, or final 377 disposal of resources contained in solid waste, including the 378 conversion of municipal solid waste or resources contained therein 379 into compost, oil, charcoal, gas, steam, or any other product or 380 energy source and the collection, storage, treatment, utilization, processing, or final disposal of solid waste in connection with 381 382 the foregoing; and
- (ii) Any property, real or personal, used as or in connection with a facility for the composting, extraction, collection, storage, treatment, processing and the conversion of such resources into any compost or useful form of energy.
- 387 (r) "Public agency" means any incorporated city or 388 town, county, political subdivision, governmental district or

389	unit, public corporation, public institution of higher learning,
390	community college district, planning and development district, or
391	governmental agency created under the laws of the state.

- "Resource recovery facility" means any facility at 392 393 which solid waste is processed for the purpose of extracting, 394 converting to energy or otherwise separating and preparing solid waste for reuse; the term does not include advanced plastic 395 396 recycling facilities as defined in Section 17-17-3.
 - "Revenues" means all rentals, receipts, income and (t) other charges derived or received or to be derived or received by the authority from any of the following: the operation by the authority of a facility or facilities, or part thereof; the sale, including installment sales or conditional sales, lease, sublease or use or other disposition of any facility or portion thereof; the sale, lease or other disposition of recovered resources; contracts, agreements or franchises with respect to a facility (or portion thereof), with respect to recovered resources, or with respect to a facility (or portion thereof) and recovered resources, including but not limited to charges with respect to the management of municipal solid waste received with respect to a facility, income received as a result of the sale or other disposition of recovered resources; any gift or grant received with respect thereto; proceeds of bonds to the extent of use thereof for payment of principal of, premium, if any, or interest on the bonds as authorized by the authority; proceeds from any

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- 415 property mortgaged to secure bonds or pertaining to the financing
- 416 of a facility; income and profit from the investment of the
- 417 proceeds of bonds or of any revenues and the proceeds of any
- 418 special tax to which it may be entitled.
- 419 (u) "Solid waste" means solid waste as defined in
- 420 Section 17-17-3, Mississippi Code of 1972.
- 421 (v) "Municipal solid waste management facility" means
- 422 any land, building, plant, system, motor vehicles, equipment or
- 423 other property, whether real, personal or mixed, or any
- 424 combination of either thereof, used or useful or capable of future
- 425 use in the collection, storage, treatment, utilization, recycling,
- 426 processing, transporting or disposal of municipal solid waste,
- 427 including transfer stations, incinerators, sanitary landfill
- 428 facilities or other facilities necessary or desirable; the term
- 429 does not include advanced plastic recycling facilities as defined
- 430 in Section 17-17-3.
- 431 (w) "Solid waste landfill" means a disposal facility
- 432 where any amount of solid waste, whether or not mixed with or
- 433 including other waste allowed under Subtitle D of the Resource
- 434 Conservation and Recovery Act of 1976, as amended, is disposed of
- 435 by means of placing an approved cover thereon.
- 436 (x) "State" means the State of Mississippi.
- 437 (y) "Unit of local government" means any county or
- 438 municipality of the state.

439	SECTION 4. Section 17-17-13, Mississippi Code of 1972, is
440	amended as follows:
441	17-17-13. Nothing in this chapter shall prevent an
442	individual or firm from disposing of solid waste from his own
443	household or business upon his own land, provided such wastes are
444	not hazardous as defined in Section 17-17-3 * * * and provided
445	such household or business is located and situated in the State of
446	Mississippi.
447	Provided, however, this exemption shall not operate to
448	prevent the conduct of any waste disposal site investigation or
449	inventory required by applicable state or federal law, rule or
450	regulation, and further shall not operate to exclude from the
451	regulatory provisions of this chapter any solid waste determined
452	by the department to have characteristics that constitute an
453	endangerment to the environment or the public health, safety or
454	welfare, or any site used for the disposal of such solid waste.
455	SECTION 5. This act shall take effect and be in force from
456	and after July 1, 2022.