By: Senator(s) McCaughn, Jackson (11th), Branning

To: Environment Prot, Cons and Water Res; Appropriations

SENATE BILL NO. 2158 (As Sent to Governor)

- AN ACT TO AMEND SECTIONS 49-17-405, 49-17-407 AND 49-17-421, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT WHEN UNDERGROUND STORAGE
- 3 TANK FEES ARE INSUFFICIENT TO COVER ADMINISTRATIVE COSTS, THE
- 4 COSTS ASSOCIATED WITH ADMINISTRATION OF THE MISSISSIPPI
- 5 GROUNDWATER PROTECTION TRUST FUND AND RELATED PURPOSES SHALL BE
- 6 PAID FROM THE FUND; AND FOR RELATED PURPOSES.
- 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 8 **SECTION 1.** Section 49-17-405, Mississippi Code of 1972, is
- 9 amended as follows:
- 10 49-17-405. (1) There is hereby created the Mississippi
- 11 Groundwater Protection Trust Fund, hereinafter referred to as the
- 12 "fund" to be administered by the Executive Director of the
- 13 Department of * * * Environmental Quality. The commission shall
- 14 adopt regulations for administering this fund.
- 15 (2) The commission shall expend or utilize monies up to One
- 16 Million Dollars (\$1,000,000.00) annually in the fund by an annual
- 17 appropriation approved by the Legislature to supplement all
- 18 reasonable direct and indirect costs associated with the
- 19 development and administration of the Underground Storage Tank
- 20 (UST) Program if the annual tank regulatory fee in Section

21	49-17-421 does not adequately cover the costs associated with
22	Sections 49-17-401 through 49-17-435. All reasonable direct and
23	indirect costs associated with development and administration of
24	the UST Program, including, but not limited to, the reasonable
25	costs of the following activities as they relate to the UST
26	Program:
27	(a) Preparing generally applicable regulations or
28	guidance regarding the UST Program or its implementation or
29	<pre>enforcement;</pre>
30	(b) Administering the UST Program, including the
31	supporting and tracking of UST owners/operators and associated UST
32	systems, compliance with UST regulations, the fund, UST-certified
33	contractors, tank fees and related data entry;
34	(c) Implementing and enforcing the terms of the UST
35	regulations; and
36	(d) Investigation, assessment and rehabilitation of
37	contamination sites with restoration or replacement of potable
38	water supplies.
39	At no time shall an annual fund appropriation result in more
40	than supplemental funding for the current annual cost of
41	administering the UST Program.
42	(3) Whenever in the executive director's determination a
43	release of motor fuels at an active site may pose a threat to the
ΔД	environment or the public health safety or welfare the

- 45 department shall obligate monies available in the fund to provide
- 46 for:
- 47 (a) Investigation and assessment of contamination
- 48 sites;
- 49 (b) Restoration or replacement of potable water
- 50 supplies;
- 51 (c) Rehabilitation of contamination sites, which may
- 52 consist of cleanup of affected soil, groundwater and inland
- 53 surface waters, using cost-effective alternatives that are
- 54 technologically feasible and reliable, and that provide adequate
- 55 protection of the public health, safety and welfare and minimize
- 56 environmental damage, in accordance with the site selection and
- 57 clean-up criteria established by the commission, except that
- 58 nothing herein shall be construed to authorize the commission to
- 59 obligate funds for payment of costs which may be associated with,
- 60 but are not integral to, site rehabilitation, such as the cost for
- 61 retrofitting or replacing underground storage tanks.
- 62 (* * *4) Whenever the commission has expended funds from
- 63 the fund created by Sections 49-17-401 through 49-17-433, the
- 64 owner of the underground storage tank shall not be liable to the
- 65 department for such costs if the owner was in substantial
- 66 compliance on the date on which the discharge of the motor fuels
- 67 which necessitates the cleanup was reported to the department.
- 68 Otherwise owners are responsible for reimbursement and the
- 69 reimbursed monies shall go back into the fund. In such

- 70 circumstances the commission is authorized to take any necessary
- 71 action to recover these monies from responsible owners.
- 72 (* * *5) Any provisions of this section and chapter
- 73 regarding liability for the costs of cleanup, removal, remediation
- 74 or abatement of any pollution, hazardous waste or solid waste
- 75 shall be limited as provided in Section 49-17-42 and rules adopted
- 76 thereto.
- 77 **SECTION 2.** Section 49-17-407, Mississippi Code of 1972, is
- 78 amended as follows:
- 79 49-17-407. (1) (a) An environmental protection fee of
- 80 Four-tenths of One Cent $(4/10 \text{ of } 1^{\diamond})$ per gallon is hereby levied
- 81 upon any bonded distributor, as defined by Sections 49-17-401
- 82 through 49-17-433, who sells or delivers motor fuels to a retailer
- 83 or user in this state.
- 84 (b) Every person, other than a bonded distributor, who
- 85 shall purchase or acquire motor fuels within this state on which
- 86 the environmental protection fee has not accrued, shall be liable
- 87 for the environmental protection fee.
- 88 (c) The environmental protection fee shall be imposed
- 89 only one (1) time on motor fuels sold in the state.
- 90 (d) The environmental protection fee shall be collected
- 91 by the Department of Revenue and shall be designated separately
- 92 from the excise taxes on fuels.
- 93 (e) Any person liable for the environmental protection
- 94 fee shall be subject to the same requirements and penalties as

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- 95 distributors under the provisions of the Mississippi Special Fuel
- 96 Tax Law.
- 97 (f) Any person liable for the environmental protection
- 98 fee shall file a report and remit any fees due at the same time
- 99 provided for filing reports under Section 27-55-523, on forms
- 100 prescribed by the Department of Revenue.
- 101 (g) The Department of Revenue is hereby authorized and
- 102 empowered to promulgate all rules and regulations necessary for
- 103 the administration of the environmental protection fee.
- 104 (2) (a) On or before the fifteenth day of each month the
- 105 environmental protection fees collected during the previous month
- 106 shall be deposited into the Mississippi Groundwater Protection
- 107 Trust Fund established in Section 49-17-405. When the unobligated
- 108 balance in the fund reaches or exceeds Ten Million Dollars
- 109 (\$10,000,000.00), the administrator of the fund shall notify in
- 110 writing the Department of Revenue no later than the twenty-fifth
- 111 day of the month to revise the distribution of the environmental
- 112 protection fee and the Department of Revenue shall deposit the fee
- 113 into the State Highway Fund. Such distribution shall become
- 114 effective on the last day of the month succeeding the month in
- 115 which such notice was given. All environmental protection fees
- 116 accrued shall be reported and paid.
- 117 (b) When the fund balance is reduced below Six Million
- 118 Dollars (\$6,000,000.00), the fee shall again be deposited into the
- 119 Mississippi Groundwater Protection Trust Fund until such time as

120	the	fund	shall	reach	or	exceed	Ten	Million	Dollars

- 121 (\$10,000,000.00). The administrator of the fund shall notify, no
- 122 later than the twenty-fifth day of the month, the Department of
- 123 Revenue to deposit the environmental protection fee into the
- 124 Mississippi Groundwater Protection Trust Fund and such
- 125 distribution shall become effective on the first day of the second
- 126 month succeeding the month in which the notice to deposit the fee
- 127 into the fund was given.
- 128 (3) This fund shall be used for the purposes set forth in
- 129 Sections 49-17-401 through 49-17-435 and for no other governmental
- 130 purposes, nor shall any portion hereof ever be available to borrow
- 131 from by any branch of government; it being the intent of the
- 132 Legislature that this fund and its increments shall remain intact
- 133 and inviolate. Any interest earned on monies in this fund shall
- 134 remain in this fund.
- 135 (4) Monies held in the fund established under Sections
- 136 49-17-401 through 49-17-435 shall be used for supplemental funding
- 137 of the Underground Storage Tank (UST) Program as described in
- 138 Section 49-17-405 and only at an active site and shall be
- 139 disbursed in accordance with the commission requirements and as
- 140 follows:
- 141 (a) Payments shall be made to any third party who
- 142 brings a third-party claim against any owner of an underground
- 143 storage tank and the commission as trustee of the Mississippi
- 144 Groundwater Protection Trust Fund and who obtains a final judgment

- 145 in such action which is valid and enforceable in this state
- 146 against such parties. Payment shall be paid to the third party
- 147 upon filing by such party an application with the department
- 148 attaching the original or a certified copy of the final judgment.
- 149 (b) Payments shall be made in reasonable amounts to
- 150 approved response action contractors and other parties involved in
- 151 the site study and cleanup. Payment shall be made to the party
- 152 incurring the costs by filing of a sworn application with the
- 153 department indicating the fair and reasonable value of the costs
- of site rehabilitation, subject to the regulations and limitations
- 155 as set by the department.
- 156 (5) Payments from the fund are limited as follows:
- 157 (a) For cleanup purposes, a maximum of One Million Five
- 158 Hundred Thousand Dollars (\$1,500,000.00) may be disbursed from the
- 159 fund for any one (1) site, per confirmed release occurrence.
- 160 (b) For third-party judgments, a maximum of One Million
- 161 Dollars (\$1,000,000.00) may be disbursed from the fund for any one
- 162 (1) site, per confirmed release occurrence.
- 163 (c) Nothing in Sections 49-17-401 through 49-17-435
- 164 shall establish or create any liability or responsibility on the
- 165 part of the department or the State of Mississippi to pay any
- 166 cleanup costs or third-party claims if the fund created herein is
- 167 insufficient to do so.

- 168 (6) Monies held in the fund established under Sections
 169 49-17-401 through 49-17-435 shall not be used for purchases of
 170 equipment needed to assist in cleanup operations.
- 171 (7) Nothing in Sections 49-17-401 through 49-17-435 shall 172 serve to limit any recovery against an owner of an underground 173 storage tank in excess of the fund payment limits established 174 under this section.
- 175 (8) Substantial compliance shall in no way be construed to 176 be an absolute defense to civil liability.
- SECTION 3. Section 49-17-421, Mississippi Code of 1972, is amended as follows:
- 179 49-17-421. (1) After receiving the annual report and 180 recommendation of the Underground Storage Tank (UST) Advisory 181 Council, the commission may assess and collect an annual tank regulatory fee in an amount sufficient to administer Sections 182 49-17-401 through 49-17-435, but not to exceed Two Hundred Dollars 183 184 (\$200.00) per tank. The fee, as set by the commission, shall be assessed per tank per year and shall be collected from the owner 185 186 of each underground storage tank available for use in Mississippi 187 on July 1, 1988, or brought into use or available for use after 188 that date, as provided in the Mississippi Underground Storage Tank Act of 1988 (Sections 49-17-401 through 49-17-435). The fee 189 190 assessed under this section is a debt due by the owner of each 191 tank in use in Mississippi on July 1, 1988, or brought into use

after that date.

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193	(2) The commission shall establish the amount of the tank
194	regulatory fee to cover the costs of the Underground Storage Tank
195	Program. The fee for each state fiscal year shall be set by order
196	of the commission, which shall include:

- 197 (a) A receipt of the report and recommendations of the 198 UST Advisory Council, and
- 199 (b) A public notice to allow the public a period of at
 200 least thirty (30) days to provide comments regarding the
 201 underground storage tank fee report and recommendation, or to
 202 request a public hearing in accordance with Section
 203 49-17-29(4)(a).
- The department may conduct a public hearing on the tank
 regulatory fee when a significant level of public interest exists
 or when warranted by other factors. Notwithstanding the
 provisions of this subsection (2), the commission may proceed with
 entry of the order if the UST Advisory Council fails to submit its
 report in a timely manner.
- 210 The tank regulatory fee shall be due July 1 of each year, and
 211 if any part of the fee is not paid within thirty (30) days after
 212 the due date, a penalty of fifty percent (50%) of the amount due
 213 shall accrue at once and be added to the fee, unless the owner of
 214 the underground storage tank demonstrates to the commission that
 215 the failure to make timely payment was unavoidable due to
 216 financial hardship or otherwise beyond the control of the owner.

Monies collected under this section shall be deposited in a
special fund which is created in the State Treasury. Unexpended
amounts remaining in the special fund at the end of the fiscal
year shall not lapse into the General Fund and any interest earned
on amounts in the special fund shall be credited to the special
fund by the Treasurer. The fund may receive monies from any
available public or private source, including, but not limited to,
the fund, collection of fees, interest, grants, taxes, public or
private donations and judicial actions. Monies in this special
fund shall be expended by annual appropriation approved by the
Legislature to administer Sections 49-17-401 through 49-17-435.
SECTION 4. This act shall take effect and be in force from
and after its passage.