By: Senator(s) Wiggins

To: Ports and Marine Resources

SENATE BILL NO. 2076 (As Sent to Governor)

AN ACT TO AMEND SECTION 49-27-71, MISSISSIPPI CODE OF 1972, TO DEFINE CERTAIN TERMS RELATING TO DERELICT VESSELS; TO PROVIDE FOR JURISDICTION IN ACTIONS TO REMOVE DERELICT VESSELS; TO PROVIDE CERTAIN REQUIREMENTS FOR THE REMOVAL OF DERELICT VESSELS; TO 5 PROVIDE CERTAIN REQUIREMENTS FOR THE NOTICE PROCESS FOR THE REMOVAL OF DERELICT VESSELS; TO PROVIDE FOR THE PROCESS FOR 7 DETERMINING OWNERSHIP OF DERELICT VESSELS; TO PROVIDE FOR RECOVERY OF COSTS ASSOCIATED WITH REMOVING DERELICT VESSELS; TO AUTHORIZE 8 9 CERTAIN POWERS AND DUTIES OF THE DEPARTMENT OF MARINE RESOURCES; 10 AND FOR RELATED PURPOSES. 11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 12 **SECTION 1.** Section 49-27-71, Mississippi Code of 1972, is

13 amended as follows:

14 49-27-71. (1) **Definitions.** As used in the section, the
15 following words and phrases have the following meanings unless the
16 context clearly indicates otherwise:

17 * * *

18 (a) "Abandoned vessel" means a vessel left unattended

19 for four (4) or more weeks after a hurricane, tropical storm or

20 other natural event resulting in a declaration of emergency by the

21 Governor, or, in the absence of a hurricane, tropical storm or

22	other natural event resulting in a declaration of emergency by the
23	Governor, any of the following:
24	(i) A vessel left unattended that is moored,
25	anchored, or otherwise in the waters of the state or on public
26	property for a period of more than ten (10) days.
27	(ii) A vessel that is moored, anchored, or
28	otherwise on or attached to private property for a period of more
29	than ten (10) days without the consent of the owner or lessee of
30	the property or of the public trust tidelands.
31	Upon notification from the owner of the vessel outlining the
32	circumstances following a hurricane, tropical storm or other
33	natural event, the department may grant an exception to the time
34	frames indicated above.
35	(b) "Department" means the Mississippi Department of
36	Marine Resources.
37	(c) "Derelict vessel" means a vessel in the waters of
38	the State of Mississippi that satisfies any of the following:
39	(i) Is aground without the ability to extricate
40	<pre>itself absent mechanical assistance;</pre>
41	(ii) Is sunk or otherwise resting on the bottom of
42	the waterway;
43	(iii) Is abandoned;
44	(iv) Is wrecked, junked, or in a substantially
45	dismantled condition upon any waters of this state:

46	1. A vessel is "wrecked" if it is sunken or
47	sinking; or remaining after a marine casualty, including, but not
48	limited to, a boating accident, extreme weather, or fire.
49	2. A vessel is "junked" if it has been
50	substantially stripped of vessel components, if vessel components
51	have substantially degraded or been destroyed, or if the vessel
52	has been discarded by the owner or operator. Attaching an
53	outboard motor to a vessel that is otherwise junked will not cause
54	the vessel to no longer be junked if such motor is not an
55	effective means of propulsion.
56	3. A vessel is "substantially dismantled" if
57	at least two (2) of the three (3) following vessel systems or
58	components are missing, compromised, incomplete, inoperable, or
59	broken:
60	(A) The steering system;
61	(B) The propulsion system; or
62	(C) The exterior hull integrity.
63	Attaching an outboard motor to a vessel that is otherwise
64	substantially dismantled will not cause the vessel to no longer be
65	substantially dismantled if such motor is not an effective means
66	of propulsion;
67	(v) Docked, grounded, or beached upon the property
68	of another without the consent of the owner of the property;

69	(v1) Is obstructing a waterway or within one
70	hundred (100) yards of the boundaries of any state, county or
71	municipal port;
72	(vii) Is endangering life or property;
73	(viii) Has broken loose or is in danger of
74	breaking loose from its anchor, mooring, or ties; or
75	(iv) A vessel that is otherwise not seaworthy.
76	(d) "Documented vessel" means a vessel documented under
77	46 USC, Chapter 121.
78	(e) "Effective means of propulsion" means a vessel,
79	other than a barge, that is equipped with:
80	(i) A functioning motor, controls, and steering
81	system; or
82	(ii) Rigging and sails that are present and in
83	good working order, and a functioning steering system.
84	A vessel does not have an effective means of propulsion for
85	safe navigation within seventy-two (72) hours after the vessel
86	owner or operator received telephonic notice, in-person notice
87	recorded on an agency-approved body camera, or written notice,
88	which may be provided by facsimile, electronic mail, or other
89	electronic means, stating such from a representative of the
90	department, and the vessel owner or operator is unable to provide
91	a receipt, proof of purchase, or other documentation of having
92	ordered necessary parts for vessel repair. The department may
93	adopt regulations to implement this paragraph.

94	(f) "Floating building or structure" means a floating
95	entity, with or without accommodations built thereon, which is not
96	primarily used as a means of transportation on water but which
97	serves purposes or provides services typically associated with a
98	structure or other improvement to real property. The term
99	includes, but is not limited to, an entity used as a residence,
100	place of business or office with public access; a hotel or motel;
101	a restaurant or lounge; a clubhouse; a meeting facility; a storage
102	or parking facility; or a mining platform, dredge, dragline, or
103	similar facility or entity represented as such. Incidental
104	movement upon water or resting partially or entirely on the bottom
105	does not, in and of itself, preclude an entity from classification
106	as a floating structure.
107	(g) "Gross negligence" means conduct so reckless or
108	wanting in care that it constitutes a conscious disregard or
109	indifference to the safety of the property to such conduct.
110	(h) "Moored" means a vessel that is anchored or affixed
111	in some other way to the public trust tidelands, to leased
112	tidelands, to private land, or within the riparian zone of a
113	private or public landowner or leaseholder.
114	(i) "Registered" means a vessel documented under
115	Section 59-21-5, Mississippi Code of 1972.
116	(j) "Unseaworthy" means a vessel that is not fit or
117	safe for any normal perils of the sea or has no effective means of
118	propulsion.

119	(k) "Vessel" means every description of watercraft,
120	other than a seaplane, capable of being used as a means of
121	transportation on the water. For the purposes of this section,
122	vessels powered only by hand, foot, oars or paddles, are included.
123	For the purposes of this section, floatable buildings and
124	structures, whether or not they are used for navigation, are
125	included.
126	(1) "Waters of the state" means any waters located
127	within Harrison, Hancock and Jackson Counties under the
128	jurisdiction of the Mississippi Department of Marine Resources as
129	established pursuant to Section 49-15-23, Mississippi Code of
130	<u>1972.</u>
131	(m) "Willful misconduct" means conduct evidencing
132	carelessness or negligence of such a degree or recurrence as to
133	manifest culpability, wrongful intent, or evil design or to show
134	an intentional and substantial disregard of the interests of the
135	vessel owner.
136	(2) Jurisdiction . (a) (i) In the waters of Harrison,
137	Hancock and Jackson Counties, a person * * *, firm, corporation or
138	other entity may not leave derelict or at risk of being derelict,
139	any vessel on the coastal wetlands, marine waters, or on public or
140	privately owned lands without the owner's permission.
141	(ii) The Department of Marine Resources has the
142	authority to remove derelict vessels, whether located on private
143	or public property.

144	(iii) Vessels located in ports and harbors are
145	subject to the provisions outlined in Title 50, Mississippi Code
146	of 1972, Ports, Harbors, Landings and Watercraft.
147	(iv) Subparagraph (i) of this paragraph (a) does
148	not apply to vessels located in marinas, garages or repair shops
149	for repairs, improvements or other work with knowledge of the
150	owner and for which the costs for such services have been unpaid.
151	(v) Vessels deemed to be derelict pursuant to this
152	chapter are exempt from the salvage provisions in Section 89-17-1
153	et seq., Mississippi Code of 1972.
154	(b) (i) In all other waters of the State of
155	Mississippi, a person, firm, corporation or other entity may not
156	leave derelict or at risk of being derelict, any vessel in the
157	wetlands, public waters or waterways or on public or privately
158	owned lands without the owner's permission.
159	(ii) Subparagraph (i) of this paragraph (b) does
160	not apply to vessels located in public or private marinas, garages
161	or repair shops for repairs, improvements or other work with
162	knowledge of the owner and for which the costs for such services
163	have been unpaid.
164	(iii) Vessels deemed to be derelict pursuant to
165	this chapter are exempt from the salvage provisions of Section
166	89-17-1 et seq., Mississippi Code of 1972.
167	(3) Penalties. Violations of this act will be subject to
168	the penalties as provided in Section 49-15-63.

169	(* * * $\underline{4}$) Standing. * * * A party with standing may
170	initiate the derelict vessel procedures in this section. For
171	purpose of this section, the following parties have standing:
172	(a) The owner of the property where the vessel came to
173	rest or to which the vessel was made fast;
174	(b) Any harbormaster, police department, municipality
175	or agent of the state that agrees to accept or process a derelict
176	vessel; or
177	(c) Any professional marine salvager when the salvager
178	is engaged by a person with standing.
179	(5) Landowner permission may be revoked at any time. The
180	landowner must provide the department sufficient proof that the
181	vessel owner has been notified of the revocation of landowner's
182	permission or proof that the landowner cannot locate the owner of
183	the vessel.
184	When a vessel that is not otherwise leased to another party
185	is moored upon public trust tidelands for a period of thirty (30)
186	days or longer, permission must be granted by the Secretary of
187	State's Office.
188	(* * \star <u>6</u>) Notice . Any party with standing, or his or her
189	representative, may initiate the notice process by filing an
190	application with the department to remove the derelict

vessel * * *. Upon receipt and review of the application, * * *

the department may initiate the following notice process:

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193	(a) A department officer * * * is authorized to board
194	any vessel that has been reported to the department as being
195	derelict or at risk of being derelict to determine the condition
196	of the vessel and in an attempt to establish ownership of the
197	vessel.
198	(b) A department officer shall post notice, which must
199	comply with the following requirements:
200	(i) Be posted on the vessel in a prominent
201	location, visible to an approaching person;
202	(ii) Require the vessel owner to submit a plan for
203	removal to the department within seven (7) days of the notice; and
204	(* * * $\underline{\text{iii}}$) * * * Include a space for the owner of
205	the vessel to respond.
206	(c) If the <u>registered</u> owner responds with a signature
207	in the space or otherwise provides a written response to the
208	department requesting an extension of time, then the <u>registered</u>
209	owner will have an additional five (5) days to * * * $\underline{\text{submit the}}$
210	plan for removal.
211	(d) * * * The department will notify the respondent of
212	the approval or denial of the removal plan within seven (7)
213	business days.
214	(e) If the respondent fails to comply with the approved
215	removal plan and fails to submit a satisfactory reason as to why
216	the vessel cannot be moved as planned, the department may present

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217	the removal plan and evidence of the owner's noncompliance to the
218	chancery court.
219	(f) Upon presentation of the required evidence, the
220	chancery court will issue an order allowing the department or its
221	representative to remove the vessel from its current location and
222	make whatever disposition is deemed appropriate, including, but
223	not limited to, immediate disposal, storage pending disposal, use
224	for official purposes, transfer to another state agency or other
225	disposition.
226	(g) If the vessel is located in an area of coastal
227	wetlands where emergent vegetation is present or where the vessel
228	is embedded in the ground, a wetlands permit may be required prior
229	to removal.
230	(h) Any party who acts in good faith and without
231	malicious intent in the processing, storing or moving any derelict
232	vessel pursuant to this section is immune from liability for
233	damages to the vessel.
234	(7) Determining ownership. (a) Upon receipt of an
235	application for the removal of a derelict vessel where no removal
236	plan has been submitted by the owner, the department must attempt
237	to contact the registered owner of the vessel and any lien holders
238	of record by other available means.
239	(b) The department must inquire of the Mississippi
240	Department of Wildlife, Fisheries and Parks (MDWFP) as to the
241	status of the vessel in regard to the Mississippi Boating Law of

242	1960, Section 59-21-1 et seq., or the United States Coast Guard as
243	to the status of the vessel in regard to documentation under 46
244	USC, Chapter 121.
245	(c) The inquiry must provide the description of the
246	vessel, including the vessel registration number.
247	(d) The MDWFP is required to provide the requested
248	information to the department within two (2) business days.
249	(e) The registered owner of a vessel must comply with
250	Section 59-21-21 to change ownership. In the event a vessel owner
251	fails to notify the MDWFP of a transfer of ownership and supply
252	the new owner's contact information, the owner of the vessel
253	according to MDWFP records is presumed to be the person to whom
254	the vessel is registered.
255	(f) If there is no registered owner found, the
256	department must make publication on the department's website and
257	in a newspaper with general circulation for three (3) weeks,
258	describing the vessel and the location.
259	(* * * $\underline{8}$) Derelict vessel removal. (a) After the initial
260	notice period described in subsection (* * \star \star 6) has lapsed * * *
261	and the department can show proof of inquiries to ascertain the
262	vessel ownership under subsection (7) of this section, the
263	department may obtain an order from the chancery court for the
264	derelict vessel to be removed from its current location.
265	(b) * * * The chancery court order may authorize the
266	department to make whatever disposition is deemed appropriate,

267	including, but not limited to, immediate disposal of the vessel,
268	storage pending disposal, use for official purposes, transfer to
269	another state agency or other disposition.
270	(c) * * * If the vessel is located in an area of
271	coastal wetlands where emergent vegetation is present or where the
272	vessel is embedded in the ground, a wetlands permit may be
273	required prior to removal.
274	(d) Any person who acts in good faith and without

- (d) Any person who acts in good faith and without
 malicious intent in the processing, * * * storing or * * * moving
 of any derelict vessel pursuant to this section is immune from
 civil liability for damage to the vessel.
- 278 (* * *9) Emergency removal. Any derelict vessel that is
 279 obstructing a waterway, is within any designated navigation
 280 channel or within one hundred (100) yards of the boundaries of any
 281 state, county or municipal port may be declared a hazard to
 282 navigation and subject to immediate relocation, removal * * *
 283 disposal, or other disposition by the department or other party
 284 with standing.
- 285 <u>(a)</u> Any derelict vessel that is leaking any hazardous
 286 substances, chemicals or fuels will be reported to the Mississippi
 287 <u>Department of Environmental Quality (MDEQ) and may be declared an</u>
 288 environmental hazard and subject to immediate <u>relocation</u>,
 289 removal * * * disposal * * * or other disposition by MDEQ, the
 290 department or other party with standing.

291	(b) The * * * registered owner of a vessel removed in
292	accordance with this subsection * * * $\underline{(9)}$ is liable for the costs
293	associated with the $\underline{\text{relocation, removal,}}$ salvage * * * $\underline{\text{storage or}}$
294	disposal of the vessel and any damages to the flora and fauna
295	within the affected area.
296	(c) Any funds derived from salvage or sale of a vessel
297	pursuant to this section will be used to offset the costs to the
298	department associated with the removal, salvage, storage or
299	disposal of the vessel.
300	(d) Any funds derived from damages to the flora and
301	fauna will be deposited into the Coastal Resource Management Fund
302	if the Department of Marine Resources initiates the action.
303	* * * (e) Any party who relocates or removes a vessel
304	under this section is not liable for damages resulting from
305	relocation or removal unless the damage results from gross
306	negligence or willful misconduct.
307	(* * * <u>10</u>) Cost recovery. (a) * * * <u>The department</u> may
308	seek full cost recovery from the $\underline{\text{registered}}$ owner of the derelict
309	vessel for any expense incurred as a result of, or incidental to,
310	removing the vessel. The <u>registered</u> owner of the vessel is liable
311	for the costs of removal, storage, disposal, and restoration of
312	affected lands * * *, attorneys' fees, and all $\underline{\text{court}}$ costs * * *.
313	(b) The owner of the vessel is also liable for \star \star \star <u>ar</u>
314	administrative penalty of Five Hundred Dollars (\$500.00) per
315	day. * * * The penalty for emergency removal of vessels under

316	subsection (9) of this section may be imposed by the Executive
317	Director of the Department of Marine Resources upon the
318	recommendation of the Advisory Commission on Marine Resources,
319	under Section 49-15-401 et seq. The fines for removal of all
320	other vessels may be imposed by the chancery court.
321	(c) Expenses incurred, including, but not limited to,
322	fines, court costs, vessel removal, storage, disposal, restoration
323	of affected lands, and attorneys' fees for derelict vessels will
324	be imposed by the chancery court as outlined in subsection (11) of
325	this section.
326	(d) If the registered owner should fail to pay fines
327	imposed by the department in accordance with paragraph (b) of this
328	subsection, an enforcement action will be filed with the chancery
329	court which may result in the court issuing an order, including,
330	but not limited to, the collection of fines, court costs, and/or
331	any legal avenue the court finds appropriate to collect such
332	funds.
333	(e) All proceeds from any activity initiated by the
334	Department of Marine Resources related to the disposition of a
335	vessel under this chapter will go into the Derelict Vessel Fund, a
336	special fund within the Seafood Fund. However, any fines imposed
337	for the damage to coastal wetlands will be placed in the Coastal
338	Resource Management Fund.
339	(* * * $\underline{11}$) Court process. (a) The chancery court of the
340	county in which the vessel is located has jurisdiction over all

341	matters concerning derelict vessels under this section, including
342	injunctions and demands for damages. If the vessel is allowed to
343	float and/or is otherwise moved to another county after notice has
344	been provided under subsection (6) of this section, the county in
345	which the vessel was first provided notice shall have continuing
346	jurisdiction.

- under subsection (7) (e) of this section, the chancery court will issue an order to the department allowing the department to take possession of the vessel and make such use or disposition of the vessel as deemed appropriate under the circumstances. If the department determines that the vessel may be used for official purposes or otherwise sold, the MDWFP will issue a vessel registration number or a hull identification number to the department after proof of publication has been submitted.
- (* * *c) The chancery court may, in its discretion,

 order damages up to Five Hundred Dollars (\$500.00) per day for

 every day the vessel was left abandoned or derelict, beginning on

 the day * * * notice was posted on the vessel. * * *
 - (* * *<u>d</u>) If <u>the department or</u> a party with standing desires to require the <u>registered</u> owner to remove the vessel, then he <u>or she</u> may apply to the chancery court for a writ of mandatory injunction ordering the <u>registered</u> owner to remove the vessel.

 The chancery court must allow a reasonable time for removal and restoration of the affected lands. The chancery court may order

further damages not to exceed Five Hundred Dollars (\$500.00) per day for each day that the violation exists beyond the date set by the court in an injunction for the removal of the vessel and restoration of the affected lands.

370 (* * *e) Any court-ordered reimbursed costs or damages 371 in excess of the actual costs of removal and restoration initiated 372 by the Department of Marine Resources must be deposited in a 373 special fund in the State Treasury known as the "Derelict Vessel 374 Fund" * * * within the Seafood Fund. Any funds deposited in the 375 fund must be used to cover the administrative costs and removal 376 costs incurred by the department for the removal of vessels. Any 377 remaining funds must be used to cover the costs of removing 378 additional derelict vessels. However, any fines imposed for the 379 damage to coastal wetlands will be placed in the Coastal Resource 380 Management Fund.

(***12) Department authorities. (a) The department is authorized to enter into contracts with individuals, firms and corporations, or agreements with other state agencies for the removal and/or temporary storage of vessels prior to removal. The salvage value, if any, of the vessel may be used to offset the costs of the removal of the vessel and the restoration of the affected area. The department may enter into noncompetitive contracts or agreements with any state or federal entity for the removal of vessels.

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390	(b) The * * * department may * * * enter into
391	interstate or intrastate * * * $\frac{1}{2}$ agreements toward this end, and may
392	seek and utilize aid from all federal, state, and local sources in
393	this endeavor.
394	(c) The Department of Marine Resources shall adopt
395	rules and regulations necessary and appropriate to carry out this
396	section for actions falling within its jurisdiction.
397	(d) The department may promulgate regulations to
398	establish a derelict vessel prevention program to address vessels
399	at risk of becoming derelict. Such program may, but is not
400	required to, include:
401	(i) Removal, relocation, and destruction of
402	vessels declared a public nuisance due to the lack of proper
403	marine sanitation, derelict or at risk of becoming derelict, or
404	<pre>lost or abandoned.</pre>
405	(ii) Creation of a vessel turn-in program allowing
406	the owner of a vessel determined by the department to be at risk
407	of becoming derelict, to turn the vessel and vessel title over to
408	the department to be destroyed without penalty.
409	(iii) Providing for removal and destruction or
410	other disposition of an abandoned vessel for which an owner cannot
411	be identified or the owner of which is deceased and no heir is
412	interested in acquiring the vessel.

413	(iv) Purchase of anchor line, anchors, and other
414	equipment necessary for securing vessels at risk of becoming
415	derelict.
416	(v) Creating or acquiring moorings designated for
417	securing vessels at risk of becoming derelict.
418	(* * $\underline{\bullet}$) The State of Mississippi, the Commission on
419	Marine Resources, the Department of Marine Resources, and their
420	employees and representatives shall not be liable for any damages
421	resulting from the removal, towing, storage, sale or disposal of
422	any vessel * * * $$ that is derelict or hazardous under this section.
423	(f) The department or any party with standing does not
424	incur liability for any resulting damage to the vessel or any
425	damage the vessel may cause to any property or person during the
426	time frame between posting notice and vessel removal. If any
427	damages occur during the period of time between notice and removal
428	of the vessel, the registered vessel owner, according to MDWFP
429	records, is presumed liable for all damages.
430	SECTION 2. This act shall take effect and be in force from
431	and after July 1, 2022.