By: Representatives Gibbs (72nd), Summers

To: Local and Private Legislation

HOUSE BILL NO. 1565

- AN ACT TO AMEND CHAPTER 909, LOCAL AND PRIVATE LAWS OF 1999, AS LAST AMENDED BY CHAPTER 928, LOCAL AND PRIVATE LAWS OF 2019, TO EXTEND THE DATE OF REPEAL FROM JULY 1, 2022, TO JULY 1, 2026, ON THE PROVISIONS OF LAW THAT CREATE THE JACKSON CONVENTION AND VISITORS BUREAU AND IMPOSE A TAX ON THE GROSS PROCEEDS OF SALES OF RESTAURANTS, HOTELS AND MOTELS FOR THE PURPOSE OF PROVIDING FUNDS FOR THE BUREAU; AND FOR RELATED PURPOSES.
- 8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 9 **SECTION 1.** Chapter 909, Local and Private Laws of 1999, as
- 10 amended by Chapter 941, Local and Private Laws of 2004, as amended
- 11 by Chapter 958, Local and Private Laws of 2008, as amended by
- 12 Chapter 954, Local and Private Laws of 2011, as amended by Chapter
- 13 937, Local and Private Laws of 2015, as amended by Chapter 954,
- 14 Local and Private Laws of 2018, as amended by Chapter 928, Local
- 15 and Private Laws of 2019, is amended as follows:
- Section 1. As used in this act, the following terms shall
- 17 have the meanings ascribed to them in this section unless
- 18 otherwise clearly indicated by the context in which they are used:
- 19 (a) "Bureau" means the Jackson Convention and Visitors
- 20 Bureau.

(b) "Council" means the City Council of the City of

- 22 Jackson, Mississippi.
- 23 (c) "Hotel" or "motel" means and includes a place of
- 24 lodging that at any one time will accommodate transient guests on
- 25 a daily or weekly basis and that is known to the trade as such,
- 26 and which is located within the city limits of Jackson,
- 27 Mississippi. Such terms shall not include a place of lodging with
- 28 ten (10) or less rental units.
- 29 (d) "Mayor" means the Mayor of the City of Jackson,
- 30 Mississippi.
- 31 (e) "Restaurant" means and includes all places where
- 32 prepared food is sold and whose annual gross proceeds of sales or
- 33 gross income for the preceding calendar year equals or exceeds One
- 34 Hundred Thousand Dollars (\$100,000.00), and which are located
- 35 within the city limits of Jackson, Mississippi. The term
- 36 "restaurant" shall not include any nonprofit organization that is
- 37 exempt from federal income taxation under Section 501(c)(3) of the
- 38 Internal Revenue Code. For the purpose of calculating gross
- 39 proceeds of sales or gross income, the sales or income of all
- 40 establishments owned, operated or controlled by the same person,
- 41 persons or corporation shall be aggregated.
- Section 2. There is hereby created the Jackson Convention
- 43 and Visitors Bureau to be constituted and appointed as provided in
- 44 Section 3 of this act.

- Section 3. (1) The terms of the current members of the
- 46 Jackson Convention and Visitors Bureau shall expire on July 1,
- 47 2019. Thereafter the bureau shall consist of nine (9) members,
- 48 who shall be appointed, qualify and take office within ninety (90)
- 49 days after July 1, 2019, and the appointments to the bureau and,
- 50 if applicable, the initial terms of the appointments made on or
- 51 after July 1, 2019, shall be as follows:
- 52 (a) The two (2) hotel/motel members representing hotel
- or motel properties located within the city limits of Jackson,
- 54 Mississippi, who are members of the Capital Center Convention
- 55 Center Commission.
- 56 (b) The two (2) restaurant members appointed who are
- 57 members of the Capital Center Convention Center Commission.
- 58 (c) One (1) member representing the business community
- 59 in the City of Jackson appointed by the mayor with confirmation by
- 60 the council for a term of two (2) years. This member and his or
- 61 her successors shall be appointed by the mayor with confirmation
- 62 by the council after being selected from a panel of two (2) names
- 63 submitted by the Jackson Chamber of Commerce. The names submitted
- 64 by the Jackson Chamber of Commerce shall be those of persons who
- 65 represent businesses located within the city limits of Jackson,
- 66 Mississippi.
- 67 (d) One (1) member representing the arts community in
- 68 the City of Jackson appointed by the mayor with confirmation by
- 69 the council for a term of two (2) years.

- (e) One (1) member representing the education community appointed by the mayor with confirmation by the council for a term of four (4) years.
- (f) One (1) member representing the attractions
 industry in the City of Jackson appointed by the mayor with
 confirmation by the council for a term of two (2) years. This
 member and his or her successors shall be residents of the City of
 Jackson appointed by the mayor with confirmation by the council
 after being selected from a panel of two (2) names submitted by
 the Metro Jackson Attractions Association.
- 80 (g) One (1) at-large member appointed by the mayor with 81 confirmation by the council for a term of four (4) years.
 - (2) (a) All succeeding appointments shall be made for a term of four (4) years from the date of expiration of the initial appointment. Any vacancy which may occur shall be filled by the mayor within ninety (90) days after such vacancy occurs in the same manner as the original appointment and shall be made for the unexpired term. Each member of the bureau shall serve until his or her successor is appointed and qualified; however, no member shall serve longer than ninety (90) days after the expiration of his or her term at which time the membership shall be vacant until an appointment is made under subsection (1) of this section.
- 92 (b) No member of the bureau shall be an employee of the 93 City of Jackson or Hinds County. No member of the bureau shall be 94 an elected official.

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- 96 Center shall serve as an ex officio nonvoting member of the
- 97 bureau.
- 98 (3) Any member may be disqualified and removed from office
- 99 for any one (1) of the following reasons:
- 100 (a) Conviction of a felony; or
- 101 (b) Failure to attend three (3) consecutive meetings
- 102 without just cause; or
- 103 (c) Illegal use of a bureau motor vehicle as provided
- 104 in Section 12 of this act.
- If a member of the bureau is removed for one (1) of the above
- 106 reasons, the vacancy shall be filled in the manner prescribed in
- 107 this section.
- 108 Section 4. Before entering upon the duties of the office,
- 109 each appointed member of the bureau shall enter into and give bond
- 110 to be approved by the Secretary of State of Mississippi in the sum
- of Twenty-five Thousand Dollars (\$25,000.00), conditioned upon the
- 112 faithful performance of his or her duties. Such bond shall be
- 113 payable to the State of Mississippi and, in the event of a breach
- 114 thereof, suit may be brought by the State of Mississippi for the
- 115 benefit of the bureau.
- Section 5. When the members of the bureau shall have been
- 117 appointed and qualified as set forth herein, they shall establish
- 118 quarters and conduct a meeting after giving not less than ten (10)
- 119 days' notice of the time and place of such meeting by registered

120	mail, postage prepaid, directed to each appointed member of the
121	bureau at his or her regular address given to the Secretary of
122	State at the time of his or her qualification and posting bond.
123	At such meeting a quorum shall consist of a majority of the
124	members of the bureau and a majority of those members attending
125	shall elect a president and secretary, both of whom shall be
126	members of the bureau, and adopt such rules and regulations as may
127	govern the time and place for holding subsequent meetings, regular
128	and special, and other rules and regulations not inconsistent with

The bureau is further authorized to contract for the
employment of personnel, supplies, furnishings and other
facilities necessary to administer the affairs and duties of the
bureau and to pay for same out of the revenue provided by this
act.

Section 6. The bureau shall have jurisdiction and authority over all matters relating to the establishment, promotion and development of tourism and conventions and related matters within the City of Jackson, Mississippi.

The bureau is authorized to contract for the furnishing, equipping and operation of any facilities necessary or useful in the promotion of tourism and conventions, to receive and expend, subject to the provisions of this act, revenues from any source.

Section 7. (1) For the purpose of providing funds for the promotion of tourism and conventions, there is hereby levied,

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the provisions of this act.

- 145 assessed and shall be collected from every person engaging in or
- 146 doing business in the City of Jackson, Mississippi, as specified
- 147 herein, a tax which may be cited as a "tourist and convention
- 148 tax," which shall be in addition to all other taxes now imposed,
- 149 as hereinafter provided.
- 150 (2) Such tax shall be one percent (1%) of the gross proceeds
- 151 of sales of restaurants, hotels and motels, including, but not
- 152 limited to, sales of beer and alcoholic beverages sold to be
- 153 consumed on the premises.
- 154 (3) Persons liable for the tax imposed herein shall add the
- amount of tax to the sales price or gross proceeds of sales, and
- 156 in addition thereto shall collect, insofar as practicable, the
- 157 amount of the tax due by him from the person receiving the
- 158 services or goods at the time of payment therefor.
- 159 (4) Such tax shall be collected by and paid to the
- 160 Department of Revenue on a form prescribed by the Department of
- 161 Revenue, in the same manner that state sales taxes are computed,
- 162 collected and paid; and the full enforcement provisions and all
- 163 other provisions of Chapter 65, Title 27, Mississippi Code of
- 164 1972, shall apply as necessary to the implementation and
- 165 administration of this act.
- 166 (5) The proceeds of such tax, less three percent (3%)
- 167 thereof which shall be retained by the Department of Revenue to
- 168 defray the cost of collection, shall be paid to the city on or
- 169 before the fifteenth day of the month following the month in which

- 170 collected by the Department of Revenue. The city, in turn, shall
 171 remit the funds to the bureau not later than ten (10) days after
 172 receiving the funds from the Department of Revenue.
- 173 (6) The proceeds of the tax shall not be considered by the
 174 city as general fund revenues and shall be dedicated solely for
 175 the purpose of carrying out programs and activities which are
 176 designated by the Jackson Convention and Visitors Bureau and which
 177 are designed to attract conventions and tourists into Jackson,
 178 Mississippi.
- (7) As a condition of the receipt of any funds provided by
 the bureau for the support of any event, the person or
 organization receiving such funds shall provide the bureau with a
 written accounting of all expenditures of such funds. Such
 accounting shall be made available to the public under the
 provisions of the Mississippi Public Records Act of 1983.
- shall be imposed, the governing authorities of the City of Jackson shall adopt a resolution declaring their intention to levy the tax, setting forth the amount of such tax and establishing the date on which this tax initially shall be levied and collected.

 This date shall be not less than the first day of the second month from the date of adoption of the resolution.
- The resolution shall be published in a local newspaper at least twice during the period from the adoption of the resolution to the effective date of the taxation prescribed in this act, with

Before the taxes authorized by this act

Section 8. (1)

the last publication being made no later than ten (10) days prior
to the effective date of such taxation. A certified copy of the
resolution shall be furnished to the Department of Revenue at
least thirty (30) days prior to the date on which the tax shall be
initially levied and collected.

(2) If the tax levied under this chapter was imposed without a vote of the electorate, the governing authorities of the City of Jackson, Mississippi, shall, within sixty (60) days after the effective date of Senate Bill No. 2910, 2015 Regular Session, by resolution spread upon their minutes, declare the intention of the governing authorities to continue imposing the tax and describe the tax levy including the tax rate, annual revenue collections and the purposes for which the proceeds are used. The resolution shall be published once each week for at least three (3) consecutive weeks in a newspaper having a general circulation in the city. The first publication of the notice shall be made within fourteen (14) days after the governing authorities adopt the resolution declaring their intention to continue the tax. If, on or before the date specified in the resolution for filing a written protest, which date shall be not less than forty-five (45) days and not more than sixty (60) days after the governing authorities adopt the resolution, twenty percent (20%) or one thousand five hundred (1,500), whichever is less, of the qualified electors of the city file a written petition against the levy of the tax, an election shall be called and held with the election to

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220	be conducted at the next special election day as such is defined
221	by Section 23-15-833, Mississippi Code of 1972, occurring more
222	than sixty (60) days after the date specified in the resolution
223	for filing a written protest. The tax shall not be continued
224	unless authorized by a majority of the qualified electors of the
225	city, voting at the election. If the majority of qualified
226	electors voting in the election vote against the imposition of the
227	tax, the tax shall cease to be imposed on the first day of the
228	month following certification of the election results by the
229	election commissioners of the city to the governing authorities.
230	The governing authorities shall notify the Department of Revenue
231	of the date of the discontinuance of the tax and shall publish
232	sufficient notice thereof in a newspaper published or having a
233	general circulation in the city. If no protest is filed, then the
234	governing authorities shall state that fact in their minutes and
235	may continue the levy and assessment of the tax.
236	This subsection shall not apply if the revenue from the tax
237	authorized by this chapter has been contractually pledged for the
238	payment of debt incurred prior to the effective date of Senate
239	Bill No. 2910, 2015 Regular Session, until such time as the debt
240	is satisfied. Once the debt has been satisfied, the governing

authorities shall, within sixty (60) days, adopt a resolution

declaring the intention of the governing authorities to continue

the tax which shall initiate the procedure described in subsection

(1) of this section.

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245	Section 9. Before the expenditure of funds herein
246	prescribed, a budget reflecting the anticipated receipts and
247	expenditures for such purposes as promotion, advertising and
248	operation, shall be approved by the bureau. The first budget of
249	receipts and expenditures shall cover the period beginning with
250	the effective date of the tax and ending with the end of the
251	city's fiscal year, and thereafter the budget shall be on the same
252	fiscal basis as the budget of the City of Jackson.
253	Section 10. Accounting for receipts and expenditures of the
254	funds herein described shall be the responsibility of the bureau
255	and shall be made separately from the accounting of receipts and
256	expenditures of the general fund and any other funds of the
257	municipality to which it is originally paid. The records
258	reflecting the receipts and expenditures of the funds prescribed
259	herein shall be audited annually by an independent certified
260	public accountant, and such accountant shall make a written report
261	of his or her audit to the City Clerk of Jackson and to the
262	bureau. The complete audit shall be made available by the bureau
263	to any person who requests a copy, under the provisions of
264	Sections 25-61-1 through 25-61-17, Mississippi Code of 1972, also
265	known as the "Mississippi Public Records Act of 1983." The audit
266	shall be made and completed as soon as practicable after the close
267	of the fiscal year, and the expenses of such audit may be paid
268	from the funds derived pursuant to Section 7 of this act. The

- 269 State Auditor of Public Accounts shall have the authority to conduct audits of the bureau.
- 271 Section 11. The bureau shall not contract with any person
- 272 who is related to an employee of the bureau within the third
- 273 degree or who is the spouse of an employee of the bureau, nor
- 274 shall the bureau contract with a business entity of which an
- 275 employee of the bureau is an officer, director, owner, partner or
- 276 employee, or is a holder of more than ten percent (10%) of the
- 277 fair market value, or from which an employee of the bureau or his
- 278 or her relative within the third degree derives more than One
- 279 Thousand Dollars (\$1,000.00) in annual income, or over which an
- 280 employee of the bureau or his or her relative within the third
- 281 degree exercises control.
- 282 Section 12. No motor vehicle owned or leased by the bureau
- 283 shall be operated by any member or employee of the bureau except
- 284 in the performance of his or her official duties directly related
- 285 to the business of the bureau. Any violation of this prohibition
- 286 may be punished by removal from office or employment.
- Section 13. The bureau shall be subject to Sections 25-61-1
- 288 through 25-61-17, Mississippi Code of 1972, also known as the
- 289 "Mississippi Public Records Act of 1983."
- 290 Section 14. (1) (a) The Joint Legislative Committee on
- 291 Performance Evaluation and Expenditure Review (PEER Committee)
- 292 shall conduct a review of the bureau, which shall include, but not
- 293 be limited to, accounting practices, office operations,

294	administration, staffing, resource utilization and other best
295	practices of facility management. The review shall be provided to
296	the Lieutenant Governor, Speaker of the House, the Chairman of the
297	Senate Local and Private Committee, the Chairman of the House of
298	Representatives Local and Private Committee, each member of the
299	Senate and House of Representatives who represents a portion of
300	the City of Jackson, the mayor and members of the council by not
301	later than December 15, 2018. The report shall also be posted on
302	the PEER Committee website.

- 303 (b) The PEER Committee may contract with a private 304 contractor or contractors to conduct the review, or any part or 305 parts thereof required by this section.
- 306 (2) (a) In the event that the PEER Committee determines
 307 that contractors should be used, it shall seek competitive
 308 proposals for services and select the lowest and best proposal or
 309 proposals.
- 310 (b) The bureau shall be legally and unconditionally
 311 obligated to pay the expenses of any work performed by any such
 312 contractor or contractors utilized by the PEER Committee as
 313 provided in paragraph (c) of this subsection to perform the work
 314 described in subsection (1) of this section.
- 315 (c) Upon completion of the review and after the
 316 Executive Director of the PEER Committee has accepted the work
 317 product of the contractor or contractors, the contractor or
 318 contractors utilized shall submit to the bureau an invoice or

319	invoices for the costs of services rendered in an amount not to
320	exceed One Hundred Thousand Dollars (\$100,000.00), in the
321	aggregate. In the event that the contractor or contractors are
322	not paid within forty-five (45) days of submitting the invoice or
323	invoices, the contractor or contractors shall notify the PEER
324	Committee of the failure to make payment. In such case, the
325	Executive Director of the PEER Committee shall give notice to the
326	Commissioner of Revenue. Upon receipt of the notice, the
327	Commissioner of Revenue shall immediately impound the revenue from
328	the tax levied by authority of this act until such time as
329	sufficient funds are accumulated to pay the contractor or
330	contractors. At that time, the Department of Revenue shall pay

- (d) The review required by this section shall be prepared for the purpose of benefiting the City of Jackson in the administration of its visitors' and convention programs, and for the purpose of assisting the Legislature in determining the need for continued authorization of the taxes levied by this act.
- 337 Section 15. This act shall stand repealed from and after 338 July 1 * * * $\underline{2026}$.

the invoice or invoices from the impounded funds.

339 **SECTION 2.** This act shall take effect and be in force from and after its passage.

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