MISSISSIPPI LEGISLATURE

REGULAR SESSION 2022

By: Representatives Gibbs (72nd), Summers

To: Local and Private Legislation

HOUSE BILL NO. 1565

AN ACT TO AMEND CHAPTER 909, LOCAL AND PRIVATE LAWS OF 1999, AS LAST AMENDED BY CHAPTER 928, LOCAL AND PRIVATE LAWS OF 2019, TO EXTEND THE DATE OF REPEAL FROM JULY 1, 2022, TO JULY 1, 2026, ON THE PROVISIONS OF LAW THAT CREATE THE JACKSON CONVENTION AND VISITORS BUREAU AND IMPOSE A TAX ON THE GROSS PROCEEDS OF SALES OF RESTAURANTS, HOTELS AND MOTELS FOR THE PURPOSE OF PROVIDING FUNDS FOR THE BUREAU; AND FOR RELATED PURPOSES.

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 9 SECTION 1. Chapter 909, Local and Private Laws of 1999, as 10 amended by Chapter 941, Local and Private Laws of 2004, as amended 11 by Chapter 958, Local and Private Laws of 2008, as amended by Chapter 954, Local and Private Laws of 2011, as amended by Chapter 12 13 937, Local and Private Laws of 2015, as amended by Chapter 954, Local and Private Laws of 2018, as amended by Chapter 928, Local 14 and Private Laws of 2019, is amended as follows: 15

Section 1. As used in this act, the following terms shall have the meanings ascribed to them in this section unless otherwise clearly indicated by the context in which they are used: (a) "Bureau" means the Jackson Convention and Visitors Bureau.

(b) "Council" means the City Council of the City ofJackson, Mississippi.

(c) "Hotel" or "motel" means and includes a place of
lodging that at any one time will accommodate transient guests on
a daily or weekly basis and that is known to the trade as such,
and which is located within the city limits of Jackson,
Mississippi. Such terms shall not include a place of lodging with
ten (10) or less rental units.

29 (d) "Mayor" means the Mayor of the City of Jackson,30 Mississippi.

"Restaurant" means and includes all places where 31 (e) prepared food is sold and whose annual gross proceeds of sales or 32 33 gross income for the preceding calendar year equals or exceeds One Hundred Thousand Dollars (\$100,000.00), and which are located 34 within the city limits of Jackson, Mississippi. 35 The term 36 "restaurant" shall not include any nonprofit organization that is 37 exempt from federal income taxation under Section 501(c)(3) of the Internal Revenue Code. For the purpose of calculating gross 38 39 proceeds of sales or gross income, the sales or income of all 40 establishments owned, operated or controlled by the same person, 41 persons or corporation shall be aggregated.

42 Section 2. There is hereby created the Jackson Convention 43 and Visitors Bureau to be constituted and appointed as provided in 44 Section 3 of this act.

H. B. No. 1565 22/HR26/R2034 PAGE 2 (OM\KW) 45 Section 3. (1) The terms of the current members of the 46 Jackson Convention and Visitors Bureau shall expire on July 1, Thereafter the bureau shall consist of nine (9) members, 47 2019. who shall be appointed, qualify and take office within ninety (90) 48 49 days after July 1, 2019, and the appointments to the bureau and, 50 if applicable, the initial terms of the appointments made on or after July 1, 2019, shall be as follows: 51

(a) The two (2) hotel/motel members representing hotel
or motel properties located within the city limits of Jackson,
Mississippi, who are members of the Capital Center Convention
Center Commission.

56 (b) The two (2) restaurant members appointed who are 57 members of the Capital Center Convention Center Commission.

58 One (1) member representing the business community (C) in the City of Jackson appointed by the mayor with confirmation by 59 60 the council for a term of two (2) years. This member and his or 61 her successors shall be appointed by the mayor with confirmation by the council after being selected from a panel of two (2) names 62 63 submitted by the Jackson Chamber of Commerce. The names submitted 64 by the Jackson Chamber of Commerce shall be those of persons who 65 represent businesses located within the city limits of Jackson, 66 Mississippi.

67 (d) One (1) member representing the arts community in
68 the City of Jackson appointed by the mayor with confirmation by
69 the council for a term of two (2) years.

H. B. No. 1565 22/HR26/R2034 PAGE 3 (OM\KW) (e) One (1) member representing the education community
appointed by the mayor with confirmation by the council for a term
of four (4) years.

(f) One (1) member representing the attractions industry in the City of Jackson appointed by the mayor with confirmation by the council for a term of two (2) years. This member and his or her successors shall be residents of the City of Jackson appointed by the mayor with confirmation by the council after being selected from a panel of two (2) names submitted by the Metro Jackson Attractions Association.

80 (g) One (1) at-large member appointed by the mayor with 81 confirmation by the council for a term of four (4) years.

82 (2)(a) All succeeding appointments shall be made for a term of four (4) years from the date of expiration of the initial 83 appointment. Any vacancy which may occur shall be filled by the 84 85 mayor within ninety (90) days after such vacancy occurs in the 86 same manner as the original appointment and shall be made for the 87 unexpired term. Each member of the bureau shall serve until his 88 or her successor is appointed and qualified; however, no member 89 shall serve longer than ninety (90) days after the expiration of 90 his or her term at which time the membership shall be vacant until an appointment is made under subsection (1) of this section. 91

92 (b) No member of the bureau shall be an employee of the 93 City of Jackson or Hinds County. No member of the bureau shall be 94 an elected official.

H. B. No. 1565 **~ OFFICIAL ~** 22/HR26/R2034 PAGE 4 (OM\KW) 95 (c) The General Manager of the Capital City Convention
96 Center shall serve as an ex officio nonvoting member of the
97 bureau.

98 (3) Any member may be disqualified and removed from office99 for any one (1) of the following reasons:

100

(a) Conviction of a felony; or

101 (b) Failure to attend three (3) consecutive meetings102 without just cause; or

103 (c) Illegal use of a bureau motor vehicle as provided104 in Section 12 of this act.

105 If a member of the bureau is removed for one (1) of the above 106 reasons, the vacancy shall be filled in the manner prescribed in 107 this section.

108 Before entering upon the duties of the office, Section 4. each appointed member of the bureau shall enter into and give bond 109 110 to be approved by the Secretary of State of Mississippi in the sum 111 of Twenty-five Thousand Dollars (\$25,000.00), conditioned upon the faithful performance of his or her duties. Such bond shall be 112 113 payable to the State of Mississippi and, in the event of a breach 114 thereof, suit may be brought by the State of Mississippi for the 115 benefit of the bureau.

Section 5. When the members of the bureau shall have been appointed and qualified as set forth herein, they shall establish quarters and conduct a meeting after giving not less than ten (10) days' notice of the time and place of such meeting by registered

H. B. No. 1565 **~ OFFICIAL ~** 22/HR26/R2034 PAGE 5 (OM\KW) 120 mail, postage prepaid, directed to each appointed member of the 121 bureau at his or her regular address given to the Secretary of 122 State at the time of his or her qualification and posting bond. 123 At such meeting a quorum shall consist of a majority of the 124 members of the bureau and a majority of those members attending 125 shall elect a president and secretary, both of whom shall be 126 members of the bureau, and adopt such rules and regulations as may govern the time and place for holding subsequent meetings, regular 127 128 and special, and other rules and regulations not inconsistent with the provisions of this act. 129

The bureau is further authorized to contract for the employment of personnel, supplies, furnishings and other facilities necessary to administer the affairs and duties of the bureau and to pay for same out of the revenue provided by this act.

135 Section 6. The bureau shall have jurisdiction and authority 136 over all matters relating to the establishment, promotion and 137 development of tourism and conventions and related matters within 138 the City of Jackson, Mississippi.

The bureau is authorized to contract for the furnishing, equipping and operation of any facilities necessary or useful in the promotion of tourism and conventions, to receive and expend, subject to the provisions of this act, revenues from any source. Section 7. (1) For the purpose of providing funds for the promotion of tourism and conventions, there is hereby levied,

145 assessed and shall be collected from every person engaging in or 146 doing business in the City of Jackson, Mississippi, as specified 147 herein, a tax which may be cited as a "tourist and convention 148 tax," which shall be in addition to all other taxes now imposed, 149 as hereinafter provided.

(2) Such tax shall be one percent (1%) of the gross proceeds
of sales of restaurants, hotels and motels, including, but not
limited to, sales of beer and alcoholic beverages sold to be
consumed on the premises.

(3) Persons liable for the tax imposed herein shall add the amount of tax to the sales price or gross proceeds of sales, and in addition thereto shall collect, insofar as practicable, the amount of the tax due by him from the person receiving the services or goods at the time of payment therefor.

(4) Such tax shall be collected by and paid to the Department of Revenue on a form prescribed by the Department of Revenue, in the same manner that state sales taxes are computed, collected and paid; and the full enforcement provisions and all other provisions of Chapter 65, Title 27, Mississippi Code of 164 1972, shall apply as necessary to the implementation and administration of this act.

(5) The proceeds of such tax, less three percent (3%)
thereof which shall be retained by the Department of Revenue to
defray the cost of collection, shall be paid to the city on or
before the fifteenth day of the month following the month in which

H. B. No. 1565 22/HR26/R2034 PAGE 7 (OM\KW) ~ OFFICIAL ~ 170 collected by the Department of Revenue. The city, in turn, shall 171 remit the funds to the bureau not later than ten (10) days after 172 receiving the funds from the Department of Revenue.

(6) The proceeds of the tax shall not be considered by the city as general fund revenues and shall be dedicated solely for the purpose of carrying out programs and activities which are designated by the Jackson Convention and Visitors Bureau and which are designed to attract conventions and tourists into Jackson, Mississippi.

(7) As a condition of the receipt of any funds provided by the bureau for the support of any event, the person or organization receiving such funds shall provide the bureau with a written accounting of all expenditures of such funds. Such accounting shall be made available to the public under the provisions of the Mississippi Public Records Act of 1983.

Section 8. (1) Before the taxes authorized by this act shall be imposed, the governing authorities of the City of Jackson shall adopt a resolution declaring their intention to levy the tax, setting forth the amount of such tax and establishing the date on which this tax initially shall be levied and collected. This date shall be not less than the first day of the second month from the date of adoption of the resolution.

192 The resolution shall be published in a local newspaper at 193 least twice during the period from the adoption of the resolution 194 to the effective date of the taxation prescribed in this act, with

H. B. No. 1565 **~ OFFICIAL ~** 22/HR26/R2034 PAGE 8 (OM\KW) 195 the last publication being made no later than ten (10) days prior 196 to the effective date of such taxation. A certified copy of the 197 resolution shall be furnished to the Department of Revenue at 198 least thirty (30) days prior to the date on which the tax shall be 199 initially levied and collected.

200 (2) If the tax levied under this chapter was imposed without 201 a vote of the electorate, the governing authorities of the City of Jackson, Mississippi, shall, within sixty (60) days after the 202 203 effective date of Senate Bill No. 2910, 2015 Regular Session, by 204 resolution spread upon their minutes, declare the intention of the 205 governing authorities to continue imposing the tax and describe 206 the tax levy including the tax rate, annual revenue collections 207 and the purposes for which the proceeds are used. The resolution 208 shall be published once each week for at least three (3) 209 consecutive weeks in a newspaper having a general circulation in 210 the city. The first publication of the notice shall be made 211 within fourteen (14) days after the governing authorities adopt 212 the resolution declaring their intention to continue the tax. If, 213 on or before the date specified in the resolution for filing a 214 written protest, which date shall be not less than forty-five (45) 215 days and not more than sixty (60) days after the governing 216 authorities adopt the resolution, twenty percent (20%) or one thousand five hundred (1,500), whichever is less, of the qualified 217 218 electors of the city file a written petition against the levy of the tax, an election shall be called and held with the election to 219

H. B. No. 1565 22/HR26/R2034 PAGE 9 (OM\KW)

~ OFFICIAL ~

220 be conducted at the next special election day as such is defined 221 by Section 23-15-833, Mississippi Code of 1972, occurring more 222 than sixty (60) days after the date specified in the resolution 223 for filing a written protest. The tax shall not be continued unless authorized by a majority of the qualified electors of the 224 225 city, voting at the election. If the majority of qualified 226 electors voting in the election vote against the imposition of the 227 tax, the tax shall cease to be imposed on the first day of the 228 month following certification of the election results by the election commissioners of the city to the governing authorities. 229 230 The governing authorities shall notify the Department of Revenue 231 of the date of the discontinuance of the tax and shall publish sufficient notice thereof in a newspaper published or having a 232 233 general circulation in the city. If no protest is filed, then the 234 governing authorities shall state that fact in their minutes and 235 may continue the levy and assessment of the tax.

236 This subsection shall not apply if the revenue from the tax authorized by this chapter has been contractually pledged for the 237 238 payment of debt incurred prior to the effective date of Senate 239 Bill No. 2910, 2015 Regular Session, until such time as the debt 240 is satisfied. Once the debt has been satisfied, the governing 241 authorities shall, within sixty (60) days, adopt a resolution 242 declaring the intention of the governing authorities to continue 243 the tax which shall initiate the procedure described in subsection (1) of this section. 244

H. B. No. 1565 22/HR26/R2034 PAGE 10 (OM\KW) 245 Section 9. Before the expenditure of funds herein 246 prescribed, a budget reflecting the anticipated receipts and 247 expenditures for such purposes as promotion, advertising and operation, shall be approved by the bureau. The first budget of 248 249 receipts and expenditures shall cover the period beginning with 250 the effective date of the tax and ending with the end of the 251 city's fiscal year, and thereafter the budget shall be on the same 252 fiscal basis as the budget of the City of Jackson.

253 Section 10. Accounting for receipts and expenditures of the 254 funds herein described shall be the responsibility of the bureau 255 and shall be made separately from the accounting of receipts and 256 expenditures of the general fund and any other funds of the 257 municipality to which it is originally paid. The records 258 reflecting the receipts and expenditures of the funds prescribed 259 herein shall be audited annually by an independent certified 260 public accountant, and such accountant shall make a written report 261 of his or her audit to the City Clerk of Jackson and to the 262 bureau. The complete audit shall be made available by the bureau 263 to any person who requests a copy, under the provisions of Sections 25-61-1 through 25-61-17, Mississippi Code of 1972, also 264 265 known as the "Mississippi Public Records Act of 1983." The audit 266 shall be made and completed as soon as practicable after the close 267 of the fiscal year, and the expenses of such audit may be paid 268 from the funds derived pursuant to Section 7 of this act. The

H. B. No. 1565 22/HR26/R2034 PAGE 11 (OM\KW)

~ OFFICIAL ~

269 State Auditor of Public Accounts shall have the authority to 270 conduct audits of the bureau.

271 Section 11. The bureau shall not contract with any person 272 who is related to an employee of the bureau within the third 273 degree or who is the spouse of an employee of the bureau, nor 274 shall the bureau contract with a business entity of which an 275 employee of the bureau is an officer, director, owner, partner or 276 employee, or is a holder of more than ten percent (10%) of the 277 fair market value, or from which an employee of the bureau or his 278 or her relative within the third degree derives more than One 279 Thousand Dollars (\$1,000.00) in annual income, or over which an 280 employee of the bureau or his or her relative within the third 281 degree exercises control.

Section 12. No motor vehicle owned or leased by the bureau shall be operated by any member or employee of the bureau except in the performance of his or her official duties directly related to the business of the bureau. Any violation of this prohibition may be punished by removal from office or employment.

287 Section 13. The bureau shall be subject to Sections 25-61-1 288 through 25-61-17, Mississippi Code of 1972, also known as the 289 "Mississippi Public Records Act of 1983."

290 Section 14. (1) (a) The Joint Legislative Committee on 291 Performance Evaluation and Expenditure Review (PEER Committee) 292 shall conduct a review of the bureau, which shall include, but not 293 be limited to, accounting practices, office operations,

H. B. No. 1565 ~ OFFICIAL ~ 22/HR26/R2034 PAGE 12 (OM\KW)

294 administration, staffing, resource utilization and other best 295 practices of facility management. The review shall be provided to 296 the Lieutenant Governor, Speaker of the House, the Chairman of the 297 Senate Local and Private Committee, the Chairman of the House of 298 Representatives Local and Private Committee, each member of the 299 Senate and House of Representatives who represents a portion of 300 the City of Jackson, the mayor and members of the council by not later than December 15, 2018. The report shall also be posted on 301 302 the PEER Committee website.

303 (b) The PEER Committee may contract with a private 304 contractor or contractors to conduct the review, or any part or 305 parts thereof required by this section.

306 (2) (a) In the event that the PEER Committee determines 307 that contractors should be used, it shall seek competitive 308 proposals for services and select the lowest and best proposal or 309 proposals.

(b) The bureau shall be legally and unconditionally obligated to pay the expenses of any work performed by any such contractor or contractors utilized by the PEER Committee as provided in paragraph (c) of this subsection to perform the work described in subsection (1) of this section.

315 (c) Upon completion of the review and after the 316 Executive Director of the PEER Committee has accepted the work 317 product of the contractor or contractors, the contractor or 318 contractors utilized shall submit to the bureau an invoice or

H. B. No. 1565 **~ OFFICIAL ~** 22/HR26/R2034 PAGE 13 (OM\KW) 319 invoices for the costs of services rendered in an amount not to 320 exceed One Hundred Thousand Dollars (\$100,000.00), in the aggregate. In the event that the contractor or contractors are 321 322 not paid within forty-five (45) days of submitting the invoice or 323 invoices, the contractor or contractors shall notify the PEER 324 Committee of the failure to make payment. In such case, the 325 Executive Director of the PEER Committee shall give notice to the 326 Commissioner of Revenue. Upon receipt of the notice, the 327 Commissioner of Revenue shall immediately impound the revenue from 328 the tax levied by authority of this act until such time as 329 sufficient funds are accumulated to pay the contractor or 330 contractors. At that time, the Department of Revenue shall pay 331 the invoice or invoices from the impounded funds.

(d) The review required by this section shall be prepared for the purpose of benefiting the City of Jackson in the administration of its visitors' and convention programs, and for the purpose of assisting the Legislature in determining the need for continued authorization of the taxes levied by this act.

337 Section 15. This act shall stand repealed from and after 338 July 1 * * 2026.

339 SECTION 2. This act shall take effect and be in force from 340 and after its passage.

H. B. No. 1565• OFFICIAL •22/HR26/R2034ST: City of Jackson; extend repeal date on
convention and visitors bureau.