To: Constitution

By: Representative Boyd

HOUSE BILL NO. 1472

AN ACT TO AMEND SECTIONS 23-17-1, 23-17-3, 23-17-5, 23-17-8, 23-17-9, 23-17-11, 23-17-17, 23-17-19, 23-17-21, 23-17-29, 23-17-35, 23-17-37, 23-17-39, 23-17-42, 23-17-43 AND 23-17-45, 3 MISSISSIPPI CODE OF 1972, TO REVISE THE INITIATIVE MEASURE PROCESS 5 TO PROVIDE THAT AMENDMENTS TO THE MISSISSIPPI CONSTITUTION MAY 6 ONLY BE PROPOSED BY THE LEGISLATURE, BUT THAT THE PEOPLE SHALL 7 HAVE THE RIGHT TO PROPOSE NEW LAWS AND TO AMEND OR REPEAL EXISTING LAWS BY INITIATIVE, AND TO APPROVE OR REJECT THE SAME IN AN 8 9 ELECTION INDEPENDENT OF THE LEGISLATURE; TO CREATE NEW SECTION 23-17-4, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT THE SECRETARY OF STATE SHALL SUBMIT ANY PROPOSED INITIATIVE MEASURE THAT IT 10 11 12 RECEIVES TO THE CHIEF LEGISLATIVE BUDGET OFFICER FOR THE 13 PREPARATION OF A FISCAL ANALYSIS; TO CREATE NEW SECTION 23-17-20, MISSISSIPPI CODE OF 1972, TO PROVIDE THE DUTIES OF A PETITION 14 CIRCULATOR; TO REPEAL SECTIONS 23-17-31 AND 23-17-33, MISSISSIPPI 15 CODE OF 1972, WHICH PROVIDE FOR A LEGISLATIVE ALTERNATIVE TO AN 16 17 INITIATIVE MEASURE; TO BRING FORWARD SECTION 23-17-60, MISSISSIPPI 18 CODE OF 1972, FOR THE PURPOSE OF POSSIBLE AMENDMENT; AND FOR 19 RELATED PURPOSES. 20 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 21 **SECTION 1.** Section 23-17-1, Mississippi Code of 1972, is 22 amended as follows: 23-17-1. (1) For purposes of this chapter, the following 23 24 term shall have the meaning ascribed herein: "Initiative Measure" means * * * a petition * * * for 25

legislation.

- 27 (2) If any qualified elector of the state desires to
- 28 initiate a proposed * * * initiative measure as authorized
- 29 by * * * Section * * * 33 of the Mississippi Constitution of 1890,
- 30 he or she shall first file with the Secretary of State a
- 31 typewritten copy of the proposed initiative measure, which shall
- 32 only contain a single subject, accompanied by an affidavit that
- 33 the sponsor is a qualified elector of this state.
- 34 (3) The sponsor of \star \star the measure shall identify in the
- 35 text of the initiative the amount and source of revenue required
- 36 to implement the initiative. If the initiative requires a
- 37 reduction in any source of government revenue, or a reallocation
- 38 of funding from currently funded programs, the sponsor shall
- 39 identify in the text of the initiative the program or programs
- 40 whose funding must be reduced or eliminated to implement the
- 41 initiative.
- 42 (4) The amount, source of revenue and reallocation of
- 43 funding required by the initiative measure shall be verified by
- 44 the chief legislative budget officer. No initiative measure shall
- 45 propose, amend or repeal any local or special law or dedicate any
- 46 revenues or make or repeal any appropriations.
- (* * *5) The person proposing the measure shall also
- 48 include all the information required under Section 273,

- 49 Mississippi Constitution of 1890.
- 50 **SECTION 2.** Section 23-17-3, Mississippi Code of 1972, is
- 51 amended as follows:

- 52 23-17-3. The petition for a proposed initiative measure must
- 53 be filed with the Secretary of State not less than ninety (90)
- 54 days before the first day of the regular session of the
- 55 Legislature at which it is to be submitted. A petition is valid
- 56 for a period of * * * nine (9) months. An initiative measure that
- 57 has already been submitted to voters shall not be filed with the
- 58 Secretary of State in identical or substantially similar form
- 59 within five (5) years after the date of the election on such
- 60 measure.
- 61 **SECTION 3.** The following shall be codified as Section
- 62 23-17-4, Mississippi Code of 1972:
- 63 23-17-4. Upon receipt of any proposed initiative measure,
- 64 the Secretary of State shall submit a copy of the proposed measure
- 65 to the chief legislative budget officer and give notice to the
- 66 person filing the proposed measure of such transmittal. Upon
- 67 receipt of the measure, the chief legislative budget officer
- 68 shall, within ten (10) working days from receipt of the measure,
- 69 prepare a fiscal analysis of the proposed initiative measure. The
- 70 analysis shall review and evaluate the accuracy of the amount and
- 71 source of revenue potentially required to implement the initiative
- 72 and provide any other pertinent information regarding the cost to
- 73 taxpayers. If the initiative requires a reduction in any source
- 74 of government revenue, or a reallocation of funding from currently
- 75 funded programs, the chief legislative budget officer shall
- 76 determine whether any proposed reductions or eliminations are

- 77 reasonably accurate. The analysis provided by the chief
- 78 legislative budget officer shall be provided to the Secretary of
- 79 State and posted on the Legislature's website for the public to
- 80 review at the same time it is provided to the person filing the
- 81 proposed measure.
- 82 **SECTION 4.** Section 23-17-5, Mississippi Code of 1972, is
- 83 amended as follows:
- 84 23-17-5. Upon receipt of \star \star the fiscal analysis from the
- 85 state budget officer, the Secretary of State shall submit a copy
- 86 of the proposed measure, with the fiscal analysis, to the Attorney
- 87 General and give notice to the person filing the proposed measure
- 88 of such transmittal. Upon receipt of the measure, the Attorney
- 89 General may confer with the person filing the proposed measure and
- 90 shall, within ten (10) working days from receipt * * * of the
- 91 measure, review the proposal for matters of form and style, and
- 92 such matters of substantive import as may be agreeable to the
- 93 person filing the proposed measure, and shall recommend such
- 94 revision or alteration of the measure as may be deemed necessary
- 95 and appropriate, including enforcing the requirement that the
- 96 initiative only contain a single subject. Except for the single
- 97 subject rule, the recommendations of the Attorney General shall be
- 98 advisory only, and the person filing the proposed measure may
- 99 accept or reject them in whole or in part. The Attorney General
- 100 shall issue a certificate of review certifying that he has
- 101 reviewed the measure for form and style and that the

102 recommendations thereon, if any, have been communicated to the 103 person filing the proposed measure, and such certificate shall 104 issue whether or not the person filing the proposed measure 105 accepts such recommendations. Within fifteen (15) working days 106 after notification of submittal of the proposed initiative measure 107 to the Attorney General, the person filing the proposed measure, 108 if he desires to proceed with his sponsorship, shall file the 109 measure together with the certificate of review with the Secretary 110 of State for assignment of a serial number and the Secretary of 111 State shall thereupon submit to the Attorney General a certified 112 copy of the measure filed. Upon submitting the proposal to the Secretary of State for assignment of a serial number the Secretary 113 114 of State shall refuse to make such assignment unless the proposal is accompanied by a certificate of review. 115

SECTION 5. Section 23-17-8, Mississippi Code of 1972, is amended as follows:

23-17-8. When an * * * initiative measure is proposed * * * under the voter initiative procedure set forth in Section 23-17-1 et seq., the Secretary of State, with the approval of the Attorney General, may make a nonsubstantive clerical or technical correction in the section number reference or designation of the proposed amendment contained in an initiative measure, as may be appropriate or necessary in order to prevent the use of an existing section number or the possibility of the initiative being declared invalid only because of an error in the section number

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designation. Such a correction may be made at any time after the
Attorney General's certificate of review with regard to the
initiative measure has been issued, and before the ballot for the
initiative measure is printed. The provisions of this section do
not authorize the Secretary of State to make any change other than
a nonsubstantive correction in the section number reference or
designation of the proposed * * * initiative measure.

134 **SECTION 6.** Section 23-17-9, Mississippi Code of 1972, is 135 amended as follows:

23-17-9. Within seven (7) calendar days after the receipt of an initiative measure, the Attorney General shall formulate and transmit to the Secretary of State a concise statement posed as a question and not to exceed twenty (20) words, bearing the serial number of the measure and a summary of the measure, not to exceed seventy-five (75) words, to follow the statement. The statement shall give a true and impartial statement of the purpose of the measure. Neither the statement nor the summary may intentionally be an argument, nor likely to create prejudice, either for or against the measure. Such concise statement shall constitute the ballot title. The ballot title formulated by the Attorney General shall be the ballot title of the measure unless changed on appeal. If any recommendations of the Attorney General have not been accepted by the person filing the proposed measure, the ballot summary may be accompanied by a statement that reads: "The form and style of this proposal is not approved by the Attorney General

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152	of Mississippi." When practicable, the question posed by the
153	ballot title shall be written in such a way that an affirmative
154	answer to such question and an affirmative vote on the measure
155	would result in a change in then current law, and a negative
156	answer to the question and a negative vote on the measure would
157	result in no change to then current law. The ballot summary shall
158	be followed by a fiscal analysis, not to exceed fifty (50) words,
159	indicating the amount, source of revenue and reallocation of
160	funding potentially required by the initiative measure, as
161	provided by the chief budget officer.
162	SECTION 7. Section 23-17-11, Mississippi Code of 1972, is
163	amended as follows:
164	23-17-11. Upon the filing of the ballot title and summary
165	for an initiative measure in his or her office, the Secretary of
166	State shall forthwith notify by certified mail return receipt
167	requested, the person proposing the measure and any other
168	individuals who have made written request for such notification of
169	the exact language of the ballot title. The Secretary of State
170	shall publish the title and summary for an initiative measure
171	within ten (10) days after filing such title and summary in a
172	newspaper or newspapers of general circulation throughout the
173	State of Mississippi. The title and summary shall also be posted
174	on the Secretary of State's website and other appropriate
175	electronic forums that are easily accessible by the public.

1/6	SECTION 8. Section 23-1/-1/, Mississippi Code of 19/2, is
177	amended as follows:
178	23-17-17. \star \star The person proposing an initiative measure
179	shall print blank petitions upon single sheets of paper of good
180	writing quality not less than eight and one-half $(8-1/2)$ inches in
181	width and not less than fourteen (14) inches in length. Each
182	sheet shall have a full, true and correct copy of the proposed
183	measure referred to therein printed on the reverse side of the
184	petition or attached thereto.
185	* * *
186	SECTION 9. Section 23-17-19, Mississippi Code of 1972, is
187	amended as follows:
188	23-17-19. The Secretary of State shall design the form each
189	sheet of which shall contain the following:
190	"WARNING
191	EVERY PERSON WHO SIGNS THIS PETITION WITH ANY OTHER THAN HIS
192	OR HER TRUE NAME, KNOWINGLY SIGNS MORE THAN ONE OF THESE PETITIONS
193	RELATING TO THE SAME INITIATIVE MEASURE, SIGNS THIS PETITION WHEN
194	HE OR SHE IS NOT A QUALIFIED ELECTOR OR MAKES ANY FALSE STATEMENT
195	ON THIS PETITION MAY BE PUNISHED BY FINE, IMPRISONMENT, OR BOTH.
196	PETITION FOR INITIATIVE MEASURE
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	To the Honorable, Secretary of State of
197	To the Honorable, Secretary of State of the State of Mississippi:
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- the proposed measure known as Initiative Measure No. _____,
 202 entitled (here insert the established ballot title of the

- 204 attached on the reverse side of this petition, be transmitted to

measure), a full, true and correct copy of which is printed or

- 205 the Legislature of the State of Mississippi at its next ensuing
- 206 regular session, and we respectfully petition the Legislature
- 207 to * * * place this measure on its legislative calendar; and each
- 208 of us for himself or herself says: I have personally signed this
- 209 petition, I am a qualified elector of the State of Mississippi in
- 210 the city (or town) * * * and county * * * written after my name,
- 211 my residence address is correctly stated and I have knowingly
- 212 signed this petition only once."
- 213 Each sheet shall also provide adequate space for the
- 214 following information: Petitioner's signature; print name for
- 215 positive identification; residence address, street and number, if
- 216 any; city or town; county; precinct; and * * * driver's license
- 217 number.

- 218 **SECTION 10.** The following shall be codified as Section
- 219 23-17-20, Mississippi Code of 1972:
- 220 23-17-20. Before gathering signatures, each petition
- 221 circulator must register with and complete a training course with
- 222 the Secretary of State that outlines the duties of a petition
- 223 circulator. A petition circulator must:
- 224 (a) Be a qualified elector of the State of Mississippi;

226	any felony offense;
227	(c) Be a certified notary public of the State of
228	Mississippi; and
229	(d) Sign an affidavit in front of a public notary
230	attesting, under penalty of perjury, to meeting the qualifications
231	of a petition circulator outlined in this section and that he or
232	she witnessed all signatures in front of a third-party witness and
233	has no reasonable cause to believe any submitted signature is
234	fraudulent.
235	A person who willfully submits a fraudulent petition
236	signature shall be guilty of a misdemeanor and, upon conviction,
237	shall be subject to thirty (30) days in jail or a fine of Five
238	Hundred Dollars (\$500.00) for each offense.

Not have been convicted of any crime of fraud or

241 23-17-21. Before a person may file a petition with the Secretary of State, the petition must be certified by the circuit 242 243 clerk of each county in which the petition was circulated. The 244 circuit clerk shall certify the signatures of qualified electors 245 of that county and shall state the total number of qualified 246 electors signing the petition in that county. The circuit clerk shall verify the name of each qualified elector signing on each 247 petition by comparing the signature against signatures found in 248 readily available databases or other sources. A circuit clerk may 249

SECTION 11. Section 23-17-21, Mississippi Code of 1972, is

amended as follows:

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- 250 not receive any fee, salary or compensation from any private
- 251 person or private legal entity, whether or not the entity is
- 252 operated for profit, for the clerk's duties in certifying an
- 253 initiative petition. A petition circulator may not receive any
- 254 fee, salary or other compensation based on the number of
- 255 signatures he or she obtains. When the person proposing any
- 256 initiative measure has secured upon the petition a number of
- 257 signatures of qualified electors equal to or exceeding the minimum
- 258 number required by Section * * * 33 of the Mississippi
- 259 Constitution of 1890 for the proposed measure, and such signatures
- 260 have been certified by the circuit clerks of the various counties,
- 261 he may submit the petition to the Secretary of State for filing.
- 262 The Secretary of State shall collect a fee of Five Hundred Dollars
- 263 (\$500.00) from the person filing the petition to pay part of the
- 264 administrative and publication costs.
- 265 **SECTION 12.** Section 23-17-29, Mississippi Code of 1972, is
- 266 amended as follows:
- 267 23-17-29. The Secretary of State shall file with the Clerk
- 268 of the House and the Secretary of the Senate on the first day of
- 269 the regular legislative session the complete text of each
- 270 initiative for which a petition has been certified and filed with
- 271 him or her. * * * The proposed certified initiative may be
- 272 adopted or adopted as amended by a two-thirds (2/3) vote of each
- 273 house of the Legislature. If the initiative is adopted * * * or
- 274 adopted as amended * * * by the Legislature; or if no action is

275	taken within four (4) months of the date that the initiative is
276	filed with the Legislature, the Secretary of State shall place the
277	initiative on the ballot for the next statewide general election.
278	* * *
279	SECTION 13. Sections 23-17-31 and 23-17-33, Mississippi Code
280	of 1972, which provide for a legislative alternative to an
281	initiative measure, are repealed.
282	SECTION 14. Section 23-17-35, Mississippi Code of 1972, is
283	amended as follows:
284	23-17-35. * * * Each measure submitted to the people for
285	approval or rejection shall be so printed on the ballot, under the
286	proper heading, that a voter can, by making one (1) choice,
287	express his or her approval or rejection of such measure.
288	Substantially the following form shall be a compliance with this
289	section:
290	INITIATIVE MEASURE NO
291	(Here insert the ballot title of the measure.)
292	YES
293	NO
294	SECTION 15. Section 23-17-37, Mississippi Code of 1972, is
295	amended as follows:
296	23-17-37. * * * The Secretary of State shall file with the
297	Clerk of the House and the Secretary of the Senate on the first
298	day of the next regular legislative session the complete text of
299	each initiative adopted by two-thirds (2/3) of qualified electors

300	at the last	t statewi	de genera	al elec	tion.	The text,	as forma	tted in
301	the proper	manner e	ither as	an act	or a	resolution,	shall b	<u>e</u>

- 302 placed on the legislative calendar of each house of the
- 303 Legislature no later than two (2) days after being filed with the
- 304 Clerk of the House and the Secretary of the Senate. An initiative
- 305 measure adopted by a two-thirds (2/3) vote of each house of the
- 306 Legislature shall become law. An initiative measure that is a
- 307 proposed constitutional amendment adopted by a two-thirds (2/3)
- 308 vote of each house of the Legislature as outlined in Section 33 of
- 309 the Mississippi Constitution of 1890 shall be submitted to the
- 310 people for final approval or rejection at the next statewide
- 311 general election following the form required by Section 23-17-35.
- 312 **SECTION 16.** Section 23-17-39, Mississippi Code of 1972, is
- 313 amended as follows:
- 314 23-17-39. No more than \star \star two (2) initiative proposals
- 315 shall be submitted to the voters on a single ballot, and the
- 316 first * * * two (2) initiative proposals submitted to the
- 317 Secretary of State with sufficient petitions shall be the
- 318 proposals which are submitted to the voters.
- 319 **SECTION 17.** Section 23-17-42, Mississippi Code of 1972, is
- 320 amended as follows:
- 321 23-17-42. When a proposed change, alteration or amendment
- 322 proposed to the Constitution * * * receives the required number of
- 323 votes as provided in Section 273 * * *, Mississippi Constitution
- 324 of 1890, the Secretary of State shall insert the proposed change,

- 325 alteration or amendment into the Constitution by proclamation of
- 326 his or her office certifying that the proposed change, alteration
- 327 or amendment to the Constitution received the required number of
- 328 votes as provided in Section 273 * * *, Mississippi Constitution
- 329 of 1890. The Secretary of State shall also designate the article
- 330 number and section number or numbers for the proposed change,
- 331 alteration or amendment in the Constitution if the article number
- 332 and section number or numbers are not provided * * *.
- 333 **SECTION 18.** Section 23-17-43, Mississippi Code of 1972, is
- 334 amended as follows:
- 335 23-17-43. If any amendment to the Constitution \star \star adopted
- 336 as provided in Section 273, Mississippi Constitution of 1890, is
- 337 rejected by a majority of the qualified electors voting thereon,
- 338 no initiative petition proposing the same, or substantially the
- 339 same, amendment shall be submitted to the electors for at
- 340 least * * * five (5) years after the date of the election on such
- 341 amendment.
- 342 **SECTION 19.** Section 23-17-45, Mississippi Code of 1972, is
- 343 amended as follows:
- 344 23-17-45. (1) A pamphlet containing a copy of all
- 345 initiative measures * * *, including the ballot title and ballot
- 346 summary, arguments or explanations for and against each
- 347 measure * * * and the fiscal analysis prepared by the chief
- 348 legislative budget officer shall be compiled by the Secretary of
- 349 State. The sponsor may prepare the argument or explanation on the

350	measure. If the sponsor does not prepare the argument or
351	explanation, then the Secretary of State shall do so. Each
352	argument or explanation shall not exceed three hundred (300)
353	words. The Secretary of State shall publish the ballot title,
354	ballot summary, full text of each measure and arguments or
355	explanations for and against each measure * * * once a week for
356	three (3) consecutive weeks immediately preceding the election in
357	at least one (1) newspaper of general circulation in each county
358	of the state. The costs of such printing and publication shall be
359	borne by the Secretary of State from funds appropriated by the
360	Legislature.

- 361 (2) The Secretary of State shall conduct at least one (1)
 362 public hearing in each * * * of the five (5) most populous
 363 counties in the state according to the latest federal decennial
 364 census on each measure to be placed on the ballot and shall give
 365 public notice thereof at least thirty (30) days before a hearing.
 366 SECTION 20. Section 23-17-60, Mississippi Code of 1972, is
- 368 23-17-60. Any person who alleges that his or her signature
 369 on an initiative petition was obtained as the result of fraud or
 370 coercion, or that the person was intentionally misled as to the
 371 substance or effect of the petition, may have his or her signature
 372 removed from the initiative petition upon filing an affidavit to
 373 such effect with the Secretary of State anytime before the

brought forward as follows:

374	Secretary	of	State	has	accepted	and	filed	the	petition	under
375	Section 23	3-1	7-23.							

376	SECTION 21. This act shall take effect and be in force from
377	and after July 1 in the year following the year in which the
378	Secretary of State certifies the passage of the constitutional
379	amendment proposed in House Concurrent Resolution No. 41, 2022
380	Regular Session.