MISSISSIPPI LEGISLATURE

By: Representative Arnold

REGULAR SESSION 2022

To: Public Health and Human Services

HOUSE BILL NO. 1462

1 AN ACT TO PROHIBIT A PUBLIC AGENCY FROM EXPENDING STATE FUNDS 2 FOR THE ADMINISTRATION OF MANDATORY COVID-19 VACCINATIONS; TO SPECIFY CERTAIN EXPENDITURES INCLUDED IN THE PROHIBITION; TO 3 DEFINE THE TERM "PUBLIC AGENCY"; TO AMEND SECTION 33-15-11, 4 MISSISSIPPI CODE OF 1972, TO PROHIBIT THE GOVERNOR FROM ISSUING AN 5 6 EXECUTIVE ORDER OR OTHERWISE ACTING IN CONTRAVENTION OF THIS ACT; 7 TO BRING FORWARD SECTIONS 41-23-43, 41-23-37 AND 41-88-3, MISSISSIPPI CODE OF 1972, FOR PURPOSES OF POSSIBLE AMENDMENT; AND 8 9 FOR RELATED PURPOSES.

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 11 SECTION 1. (1) Notwithstanding any other provision of law 12 or any executive order by the Governor in effect on the effective date of this act or subsequently enacted or issued, a public 13 14 agency, as defined in subsection (3) of this section, may not expend state funds to require a person, against the person's 15 objection, to receive an immunization or vaccination against 16 17 Coronavirus Disease 2019 (COVID-19).

18 (2) The prohibition against expending state funds for the
19 purpose of requiring a person to receive an immunization or
20 vaccination against COVID-19 under this section includes, but is
21 not limited to, expenditures for the following:

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(a) Costs of the vaccination and supplies and equipmentnecessary for the administration of the vaccination.

(b) Personnel and administrative costs, including wages
for employees of the public agency responsible for administering
the vaccination, maintaining related records, preparing and
submitting necessary reports, and performing such other duties
associated with the mandatory administration of the COVID-19
vaccination.

30 (c) Costs related to the ownership or leasing by the31 public agency of the property housing that public agency.

32 (d) Any transportation costs that may be incurred in 33 connection with the mandatory administration of the vaccination, 34 including the administration of the vaccination at a site other 35 than where the public agency is housed.

36 (3) For the purposes of this section, "public agency" means 37 any executive or legislative agency or entity of the State of 38 Mississippi or of any district, county or municipality in the 39 state, including a school, hospital or health clinic, which is 40 created by or operating under the laws of this state and which 41 receives state funding to support, in whole or in part, its 42 operations.

43 **SECTION 2.** Section 33-15-11, Mississippi Code of 1972, is 44 amended as follows:

45 33-15-11. (a) The Governor shall have general direction and 46 control of the activities of the Emergency Management Agency and

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47 Council and shall be responsible for the carrying out of the 48 provisions of this article, and in the event of a man-made, 49 technological or natural disaster or emergency beyond local 50 control, may assume direct operational control over all or any 51 part of the emergency management functions within this state. 52 (b) In performing his duties under this article, the

53 Governor is further authorized and empowered:

(1) To make, amend and rescind the necessary orders, rules and regulations to carry out the provisions of this article with due consideration of the plans of the federal government, and to enter into disaster assistance grants and agreements with the federal government under the terms as may be required by federal law.

60 To work with the Mississippi Emergency Management (2)61 Agency in preparing a comprehensive plan and program for the 62 emergency management of this state, such plan and program to be 63 integrated into and coordinated with the emergency management plans of the federal government and of other states to the fullest 64 65 possible extent, and to coordinate the preparation of plans and 66 programs for emergency management by the political subdivisions of 67 this state, such local plans to be integrated into and coordinated 68 with the emergency management plan and program of this state to 69 the fullest possible extent.

70 (3) In accordance with such plan and program for
71 emergency management of this state, to ascertain the requirements

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72 of the state or the political subdivisions thereof for food or 73 clothing or other necessities of life in the event of attack or 74 natural or man-made or technological disasters and to plan for and 75 procure supplies, medicines, materials and equipment, and to use 76 and employ from time to time any of the property, services and 77 resources within the state, for the purposes set forth in this article; to make surveys of the industries, resources and 78 79 facilities within the state as are necessary to carry out the purposes of this article; to institute training programs and 80 public information programs, and to take all other preparatory 81 82 steps, including the partial or full mobilization of emergency management organizations in advance of actual disaster, to insure 83 84 the furnishing of adequately trained and equipped forces of 85 emergency management personnel in time of need.

86 (4)To cooperate with the President and the heads of 87 the Armed Forces, and the Emergency Management Agency of the 88 United States, and with the officers and agencies of other states in matters pertaining to the emergency management of the state and 89 90 nation and the incidents thereof; and in connection therewith, to 91 take any measures which he may deem proper to carry into effect 92 any request of the President and the appropriate federal officers 93 and agencies, for any action looking to emergency management, including the direction or control of (a) blackouts and practice 94 blackouts, air raid drills, mobilization of emergency management 95 96 forces, and other tests and exercises, (b) warnings and signals

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97 for drills or attacks and the mechanical devices to be used in 98 connection therewith, (c) the effective screening or extinguishing of all lights and lighting devices and appliances, (d) shutting 99 100 off water mains, gas mains, electric power connections and the 101 suspension of all other utility services, (e) the conduct of 102 civilians and the movement and cessation of movement of 103 pedestrians and vehicular traffic during, prior and subsequent to 104 drills or attack, (f) public meetings or gatherings under 105 emergency conditions, and (g) the evacuation and reception of the 106 civilian population.

107 (5) To take such action and give such directions to 108 state and local law enforcement officers and agencies as may be 109 reasonable and necessary for the purpose of securing compliance 110 with the provisions of this article and with the orders, rules and 111 regulations made pursuant thereto.

(6) To employ such measures and give such directions to the state or local boards of health as may be reasonably necessary for the purpose of securing compliance with the provisions of this article or with the findings or recommendations of such boards of health by reason of conditions arising from enemy attack or the threat of enemy attack or natural, man-made or technological disaster.

(7) To utilize the services and facilities of existing officers and agencies of the state and of the political subdivisions thereof; and all such officers and agencies shall

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122 cooperate with and extend their services and facilities to the 123 Governor as he may request.

124 (8) To establish agencies and offices and to appoint 125 executive, technical, clerical and other personnel as may be 126 necessary to carry out the provisions of this article including, 127 with due consideration to the recommendation of the local 128 authorities, part-time or full-time state and regional area 129 directors.

(9) To delegate any authority vested in him under this
article, and to provide for the subdelegation of any such
authority.

133 On behalf of this state to enter into reciprocal (10)134 aid agreements or compacts with other states and the federal 135 government, either on a statewide basis or local political 136 subdivision basis or with a neighboring state or province of a 137 foreign country. Such mutual aid arrangements shall be limited to 138 the furnishings or exchange of food, clothing, medicine and other supplies; engineering services; emergency housing; police 139 140 services; national or state guards while under the control of the 141 state; health, medical and related services; firefighting, rescue, 142 transportation and construction services and equipment; personnel 143 necessary to provide or conduct these services; and such other 144 supplies, equipment, facilities, personnel and services as may be 145 needed; the reimbursement of costs and expenses for equipment, supplies, personnel and similar items for mobile support units, 146

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147 firefighting and police units and health units; and on such terms 148 and conditions as are deemed necessary.

149 (11) To sponsor and develop mutual aid plans and
150 agreements between the political subdivisions of the state,
151 similar to the mutual aid arrangements with other states referred
152 to above.

(12) To collect information and data for assessment of vulnerabilities and capabilities within the borders of Mississippi as it pertains to the nation and state's security and homeland defense. This information shall be exempt from the Mississippi Public Records Act, Section 25-61-1 et seq.

158 (13) Authorize any agency or arm of the state to create 159 a special emergency management revolving fund, accept donations, 160 contributions, fees, grants, including federal funds, as may be 161 necessary for such agency or arm of the state to administer its 162 functions of this article as set forth in the Executive Order of 163 the Governor.

164 (14) To authorize the Commissioner of Public Safety to
165 select, train, organize and equip a ready reserve of auxiliary
166 highway patrolmen.

167 (15) To suspend or limit the sale, dispensing or
168 transportation of alcoholic beverages, firearms, explosives and
169 combustibles.

170 (16) To control, restrict and regulate by rationing,171 freezing, use of quotas, prohibitions on shipments, price-fixing,

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172 allocation or other means, the use, sale or distribution of food, 173 feed, fuel, clothing and other commodities, materials, goods or 174 services.

175 (17) To proclaim a state of emergency in an area 176 affected or likely to be affected thereby when he finds that the 177 conditions described in Section 33-15-5(q) exist, or when he is requested to do so by the mayor of a municipality or by the 178 179 president of the board of supervisors of a county, or when he 180 finds that a local authority is unable to cope with the emergency. Such proclamation shall be in writing and shall take effect 181 182 immediately upon its execution by the Governor. As soon thereafter as possible, such proclamation shall be filed with the 183 184 Secretary of State and be given widespread notice and publicity. 185 The Governor, upon advice of the director, shall review the need 186 for continuing the state of emergency at least every thirty (30) 187 days until the emergency is terminated and shall proclaim a 188 reduction of area or the termination of the state of emergency at the earliest possible date that conditions warrant. 189

190 To declare an emergency impact area when he finds (18)191 that the conditions described in Section 33-15-5(o) exist. The 192 proclamation shall be in writing and shall take effect immediately 193 upon its execution by the Governor. As soon as possible, the 194 proclamation shall be filed with the Secretary of State and be 195 given widespread notice and publicity. The Governor shall review 196 the need for continuing the declaration of emergency impact area

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197 at least every thirty (30) days until the emergency is terminated, 198 and shall proclaim the reduction of the emergency impact area or 199 termination of the declaration of emergency impact area at the 200 earliest date or dates possible.

(c) In addition to the powers conferred upon the Governor in this section, the Legislature hereby expressly delegates to the Governor the following powers and duties in the event of an impending enemy attack, an enemy attack, or a man-made, technological or natural disaster where such disaster is beyond local control:

(1) To suspend the provisions of any regulatory statute prescribing the procedures for conduct of state business, or the orders, rules or regulations of any state agency, if strict compliance with the provisions of any statute, order, rule or regulation would in any way prevent, hinder or delay necessary action in coping with a disaster or emergency.

(2) To transfer the direction, personnel or functions of state agencies, boards, commissions or units thereof for the purpose of performing or facilitating disaster or emergency services.

(3) To commandeer or utilize any private property if necessary to cope with a disaster or emergency, provided that such private property so commandeered or utilized shall be paid for under terms and conditions agreed upon by the participating parties. The owner of said property shall immediately be given a

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receipt for the said private property and said receipt shall serve as a valid claim against the Treasury of the State of Mississippi for the agreed upon market value of said property.

(4) To perform and exercise such other functions, powers and duties as may be necessary to promote and secure the safety and protection of the civilian population in coping with a disaster or emergency.

(d) This section does not authorize the Governor or a designee of the Governor to act in contravention of Section 33-7-303 or Section 1 of House Bill No. 1462, 2022 Regular Session.

233 **SECTION 3.** Section 41-23-43, Mississippi Code of 1972, is 234 brought forward as follows:

235 41-23-43. (1) As used in this section:

(a) "Department" means the Mississippi State Departmentof Health, Bioterrorism Division;

(b) "Director" means the Executive Director of theState Board of Health;

(c) "Bioterrorism" means the intentional use of any
microorganism, virus, infectious substance or biological product
that may be engineered as a result of biotechnology or any
naturally occurring or bioengineered component of any
microorganism, virus, infectious substance or biological product,
to cause or attempt to cause death, disease or other biological
malfunction in any living organism;

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(d) "Disaster locations" means any geographical
location where a bioterrorism attack, terrorist attack,
catastrophic or natural disaster or emergency occurs;

(e) "First responders" means state and local law
enforcement personnel, fire department personnel, emergency
medical personnel, emergency management personnel and public works
personnel who may be deployed to bioterrorism attacks, terrorist
attacks, catastrophic or natural disasters and emergencies.

255 The department shall offer a vaccination program for (2)256 first responders who may be exposed to infectious diseases when deployed to disaster locations. The vaccinations shall include, 257 but are not limited to, hepatitis A vaccination, hepatitis B 258 259 vaccination, diphtheria-tetanus vaccination, influenza 260 vaccination, pneumococcal vaccination and other vaccinations when 261 recommended by the United States Public Health Service and in 262 accordance with Federal Emergency Management Directors Policy. 263 Immune globulin will be made available when necessary.

264 (3) Participation in the vaccination program shall be
265 voluntary by the first responders, except for first responders who
266 are classified as having "occupational exposure" to blood borne
267 pathogens as defined by the Occupational Safety and Health
268 Administration Standard contained at 29 CFR 1910.10300 who shall
269 be required to take the designated vaccinations or otherwise
270 required by law.

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(5) If there is a vaccine shortage, the director, in
consultation with the Governor and the Centers for Disease Control
and Prevention, shall give priority for vaccination to first
responders.

(6) The department shall notify first responders to the availability of the vaccination program and shall provide educational materials on ways to prevent exposure to infectious diseases.

(7) The department may contract with county and local health departments, not-for-profit home health care agencies, hospitals and physicians to administer a vaccination program for first responders.

(8) This section shall be effective upon receipt of federal funding and/or federal grants for administering a first responders vaccination program. Upon receipt of that funding, the department shall make available the vaccines to first responders as provided in this section.

294 **SECTION 4.** Section 41-23-37, Mississippi Code of 1972, is 295 brought forward as follows:

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296 41-23-37. Whenever indicated, the State Health Officer shall 297 specify such immunization practices as may be considered best for 298 the control of vaccine preventable diseases. A listing shall be 299 promulgated annually or more often, if necessary.

Except as provided hereinafter, it shall be unlawful for any 300 301 child to attend any school, kindergarten or similar type facility 302 intended for the instruction of children (hereinafter called 303 "schools"), either public or private, with the exception of any 304 legitimate home instruction program as defined in Section 305 37-13-91, Mississippi Code of 1972, for ten (10) or less children 306 who are related within the third degree computed according to the 307 civil law to the operator, unless they shall first have been 308 vaccinated against those diseases specified by the State Health 309 Officer.

A certificate of exemption from vaccination for medical reasons may be offered on behalf of a child by a duly licensed physician and may be accepted by the local health officer when, in his opinion, such exemption will not cause undue risk to the community.

Certificates of vaccination shall be issued by local health officers or physicians on forms specified by the Mississippi State Board of Health. These forms shall be the only acceptable means for showing compliance with these immunization requirements, and the responsible school officials shall file the form with the child's record.

H. B. No. 1462 22/HR31/R1068 PAGE 13 (MCL\JAB) ST: COVID-19; prohibit use of state funds for mandatory administration of vaccine against. If a child shall offer to enroll at a school without having completed the required vaccinations, the local health officer may grant a period of time up to ninety (90) days for such completion when, in the opinion of the health officer, such delay will not cause undue risk to the child, the school or the community. No child shall be enrolled without having had at least one (1) dose of each specified vaccine.

Within thirty (30) days after the opening of the fall term of 328 329 school (on or before October 1 of each year) the person in charge of each school shall report to the county or local health officer, 330 331 on forms provided by the Mississippi State Board of Health, the number of children enrolled by age or grade or both, the number 332 333 fully vaccinated, the number in process of completing vaccination requirements, and the number exempt from vaccination by reason for 334 335 such exemption.

Within one hundred twenty (120) days after the opening of the fall term (on or before December 31), the person in charge of each school shall certify to the local or county health officer that all children enrolled are in compliance with immunization requirements.

For the purpose of assisting in supervising the immunization status of the children the local health officer, or his designee, may inspect the children's records or be furnished certificates of immunization compliance by the school.

H. B. No. 1462 22/HR31/R1068 PAGE 14 (MCL\JAB) **COFFICIAL ~ ST:** COVID-19; prohibit use of state funds for mandatory administration of vaccine against. 345 It shall be the responsibility of the person in charge of 346 each school to enforce the requirements for immunization. Any 347 child not in compliance at the end of ninety (90) days from the 348 opening of the fall term must be suspended until in compliance, 349 unless the health officer shall attribute the delay to lack of 350 supply of vaccine or some other such factor clearly making 351 compliance impossible.

352 Failure to enforce provisions of this section shall 353 constitute a misdemeanor and upon conviction be punishable by fine 354 or imprisonment or both.

355 **SECTION 5.** Section 41-88-3, Mississippi Code of 1972, is 356 brought forward as follows:

357 41-88-3. (1) The State Department of Health is responsible 358 for assuring that all children in the state are appropriately 359 immunized against vaccine-preventable diseases. In order to 360 improve the state's immunization levels in children, the State 361 Department of Health shall enhance current immunization activities and focus on children receiving all recommended immunizations by 362 363 twenty-four (24) months of age. The immunizations shall be 364 administered according to the recommendations of the national 365 Advisory Committee on Immunization Practices (ACIP). The 366 administration of vaccine shall not be delayed due to a reluctance of the health care provider to administer multiple immunizations 367 in a visit. The department shall improve parent compliance and 368

H. B. No. 1462 22/HR31/R1068 PAGE 15 (MCL\JAB) ST: COVID-19; prohibit use of state funds for mandatory administration of vaccine against. 369 provide more timely scheduling, recall and follow-up in order to 370 achieve national and state immunization level goals.

371 The State Department of Health shall establish a (2)372 statewide childhood immunization registry to which all health care 373 providers will report the administration of childhood 374 immunizations. The State Board of Health will promulgate rules 375 and regulations needed to implement this section. The department 376 shall make information regarding the immunization status of 377 children in the registry available to the parents/guardians of the 378 child, health care providers and individuals or organizations that 379 are required to report on the immunizations status of children in 380 their care.

381 **SECTION 6.** This act shall take effect and be in force from 382 and after its passage.

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