To: Judiciary B

By: Representative Osborne

## HOUSE BILL NO. 1370

- 1 AN ACT TO CREATE THE "ELECTRONIC RECORDING OF CUSTODIAL
- 2 INTERROGATIONS ACT"; TO PROVIDE FINDS AND PURPOSE BY THE
- 3 LEGISLATURE; TO CREATE DEFINITIONS FOR THE ACT; TO PROVIDE JURY
- 4 INSTRUCTIONS IF THE ACT IS VIOLATED; AND FOR RELATED PURPOSES.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 6 SECTION 1. Short title. This act shall be called the
- 7 "Electronic Recording of Custodial Interrogations Act."
- 8 SECTION 2. Findings and purpose. (1) The Legislature finds
- 9 that:
- 10 (a) Every year, innocent people are jailed because of
- 11 false confessions during custodial interrogations.
- 12 (b) Electronic recordings of interrogations help to
- 13 protect the innocent and convict the guilty.
- 14 (c) Law enforcement agencies that use electronic
- 15 recordings have proven its value.
- 16 (2) This law is enacted to eliminate disputes about
- 17 interrogations, thereby improving prosecution of the guilty while
- 18 affording protection to the innocent.

19 <b>SECTION 3. Definitions.</b>	The followin	g words	shall	have	the
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- 20 meanings described in this section, unless the context indicates
- 21 otherwise:
- 22 (a) "Custodial interrogation" means an interview
- 23 conducted by a law enforcement officer for the purpose of
- 24 investigating violations of law, of a person who is being held in
- 25 custody in a place of detention, when the interview is reasonably
- 26 likely to elicit responses that may incriminate the person in
- 27 connection with a felony under the laws of this state.
- 28 (b) "Electronic Recording" or "Electronically Recorded"
- 29 means an audio, video and/or digital electronic recording of a
- 30 custodial interview.
- 31 (c) "Place of detention" means a jail, police or
- 32 sheriff's station, holding cell, correctional or detention
- 33 facility, office, or other structure located in this state, where
- 34 persons are held in connection with juvenile or criminal charges.
- 35 (d) "Statement" means an oral, written, sign language,
- 36 or other nonverbal communication.
- 37 SECTION 4. Electronic recording of interrogations required.
- 38 (1) (a) Except as provided in subsection (3) of this section,
- 39 all custodial interviews conducted by a law enforcement officer in
- 40 a place of detention shall be electronically recorded.
- 41 (b) The recording shall be an authentic, accurate,
- 42 uninterrupted, and unaltered record of the interview, beginning

43	with th	ne law	enforcement	officer's	advice	of the	person's	riaht

- 44 and ending when the interview has completely finished.
- 45 (c) If a visual recording is made, the camera or
- 46 cameras shall be simultaneously focused on both the law
- 47 enforcement interviewer and the suspect at all times during the
- 48 recording of the interview.
- 49 (2) An interview may only be excluded from the requirements
- 50 of this act if the court finds:
- 51 (a) The interview was a part of a routine processing or
- 52 "booking" of the person, or routine border inquiries;
- 53 (b) The interview occurred before a grand jury or
- 54 court;
- 55 (c) Before or during the interview, the person agreed
- 56 to respond to the law enforcement officer's questions only if his
- 57 or her statements were not electronically recorded, and if
- 58 feasible the person's agreement was electronically recorded before
- 59 the interview began;
- 60 (d) After having consulted with his or her lawyer, the
- 61 person agreed to participate in the interview without an
- 62 electronic recording being made, and if feasible the person's
- 63 agreement was electronically recorded before the interview began;
- 64 (e) The law enforcement officer in good faith failed to
- 65 make an electronic recording of the interview because he or she
- 66 inadvertently failed to operate the recording equipment properly,

67	or	without	his	or	her	knowledge	the	recording	equipment
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- 68 malfunctioned or stopped operating;
- (f) The interview was conducted outside this state by
- 70 officials of another state, country, or jurisdiction in compliance
- 71 with the law of that place, without involvement of or connection
- 72 to a law enforcement officer of this state;
- 73 (g) The law enforcement officer who conducted the
- 74 interview, or his superior, reasonably believed that the making of
- 75 an electronic recording would jeopardize his safety or the safety
- 76 of the person to be interviewed, or another person, or the
- 77 identity of a confidential informant, and if feasible an
- 78 explanation of the basis for that belief was electronically
- 79 recorded before the interview began;
- 80 (h) The interviewing law enforcement officer reasonably
- 81 believed that the crime for which the person was taken into
- 82 custody and being investigated or questioned was not a crime
- 83 referred to in the definition of "custodial interrogation";
- 84 (i) Exigent circumstances existed which prevented the
- 85 law enforcement officer from making, or rendered it not feasible
- 86 to make, an electronic recording of the interview, and if feasible
- 87 an explanation of the circumstances was electronically recorded
- 88 before the interview began; or
- (j) The statement is offered as evidence solely to
- 90 impeach or rebut the person's prior testimony, and not as
- 91 substantive evidence.

92	(3) If the prosecution attempts to offer an unrecorded
93	interview into evidence that was required to be electronically
94	recorded by the provisions of this act, and the court finds the
95	prosecutor has not established by a preponderance of the evidence
96	that a listed exception is applicable, the trial judge shall, upor
97	request of the defendant, provide the jury with the following
98	cautionary instructions, with changes that are necessary for
99	consistency with the evidence:

100 "The law of this state required that the interview of the defendant by law enforcement officers which took place on [insert 101 102 date] at [insert place] was to be electronically recorded, from 103 beginning to end. The purpose of this requirement is to ensure 104 that you jurors will have before you a complete, unaltered, and 105 precise record of the circumstances under which the interview was 106 conducted, and what was said and done by each of the persons 107 present.

In this case, the interviewing law enforcement agents failed to comply with that law. They did not make an electronic recording of the interview of the defendant. No justification for their failure to do so has been presented to the court. Instead of an electronic recording, you have been presented with testimony as to what took place, based upon the recollections of law enforcement personnel [and the defendant].

115	Accordingly, I must give you the following special
116	instructions about your consideration of the evidence concerning
117	that interview.

Because the interview was not electronically recorded as
required by our law, you have not been provided the most reliable
evidence as to what was said and done by the participants. You
cannot hear the exact words used by the participants, or the tone
or inflection of their voices.

Accordingly, as you go about determining what occurred during the interview, you should give special attention to whether you are satisfied that what was said and done has been accurately reported by the participants, including testimony as to statements attributed by law enforcement witnesses to the defendant."

- 128 (4) (a) Every Electronic Recording of a Custodial
  129 Interrogation shall be clearly identified and catalogued by the
  130 agency of the recording law enforcement personnel.
- 131 (b) If a juvenile or criminal proceeding is brought
  132 against a person who was the subject of an electronically recorded
  133 custodial interrogation, the recording shall be preserved by the
  134 agency of the recording law enforcement personnel until all
  135 appeals, post-conviction, and habeas corpus proceedings are final
  136 and concluded, or the time within which they must be brought has
  137 expired.
- 138 (c) If no juvenile or criminal proceeding is brought
  139 against a person who has been the subject of an Electronically

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140	Recorded Custodial Interrogation, the recording shall be preserved
141	by the agency of the recording law enforcement personnel until all
142	applicable federal and state statutes of limitations bar
143	prosecution of the person.
144	SECTION 5. Grants for electronic recording equipment. From
145	appropriations made for that purpose, the Department of Public
146	Safety shall make grants to local law enforcement agencies for the
147	purchase of equipment for electronic recording of interrogations.
148	The department shall promulgate rules to implement this paragraph.
149	<b>SECTION 6.</b> Training of law enforcement officers. From
149 150	SECTION 6. Training of law enforcement officers. From appropriations made for that purpose, the Department of Public
150	appropriations made for that purpose, the Department of Public
150 151	appropriations made for that purpose, the Department of Public Safety shall initiate, administer and conduct training programs
150 151 152	appropriations made for that purpose, the Department of Public Safety shall initiate, administer and conduct training programs for law enforcement officers and recruits on the methods and
150 151 152 153	appropriations made for that purpose, the Department of Public Safety shall initiate, administer and conduct training programs for law enforcement officers and recruits on the methods and technical aspects of the electronic recording of interrogations.
150 151 152 153 154	appropriations made for that purpose, the Department of Public Safety shall initiate, administer and conduct training programs for law enforcement officers and recruits on the methods and technical aspects of the electronic recording of interrogations.  SECTION 7. Sections 1, 2, 3, 4, 5 and 6 of this act shall

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