By: Representatives Powell, Brown (20th)

To: Conservation and Water Resources

## HOUSE BILL NO. 1135 (As Passed the House)

AN ACT TO AMEND SECTION 17-17-3, MISSISSIPPI CODE OF 1972, TO DEFINE THE TERMS "ADVANCED PLASTIC RECYCLING," "DEPOLYMERIZATION,"
"GASIFICATION," "PYROLYSIS," "SOLVOLYSIS," "ADVANCED PLASTIC
RECYCLING FACILITY," "POST-USE POLYMER" AND "RECOVERED FEEDSTOCK" 2 3 FOR PURPOSES RELATING TO SOLID WASTE DISPOSAL; TO BRING FORWARD 5 6 SECTIONS 17-17-205 AND 17-17-305, MISSISSIPPI CODE OF 1972, FOR 7 PURPOSES OF POSSIBLE AMENDMENT; AND FOR RELATED PURPOSES. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 9 **SECTION 1.** Section 17-17-3, Mississippi Code of 1972, is 10 amended as follows: 11 17-17-3. For purposes of this chapter, the following words shall have the following definitions \* \* \* unless the 12 context \* \* \* indicates otherwise: 13 14 "Advanced plastic recycling" means a manufacturing (a) process for the conversion of post-use polymers and recovered 15 16 feedstocks into basic hydrocarbon raw materials, feedstocks, 17 chemicals, and other products including, but not limited to, 18 monomers, oligomers, plastics, plastic and chemical feedstocks, basic and unfinished chemicals, naphtha, waxes, lubricants, 19

20	coatings, and other basic hydrocarbons. For the purpose of
21	advanced recycling:
22	(i) "Depolymerization" means a manufacturing
23	process where post-use polymers are broken into smaller molecules
24	such as monomers and oligomers or raw, intermediate, or final
25	products, plastic and chemical feedstocks, basic and unfinished
26	chemicals, naphtha, waxes, lubricants, coatings, and other basic
27	hydrocarbons.
28	(ii) "Gasification" means a manufacturing process
29	through which recovered feedstocks and post-use polymers are
30	heated and converted into a fuel and gas mixture in an
31	oxygen-deficient atmosphere and the mixture is converted into
32	valuable raw materials and intermediate and final products,
33	including plastic monomers, chemicals, waxes, lubricants, chemica
34	feedstocks, that are returned to economic utility in the form of
35	raw materials, products, or other basic hydrocarbons.
36	(iii) "Pyrolysis" means a manufacturing process
37	through which post-use polymers are heated in the absence of
38	oxygen until melted and thermally decomposed and are then cooled,
39	condensed, and converted into valuable raw materials and
10	intermediate and final products, including plastic monomers,
11	chemicals, waxes, lubricants, plastic and chemical feedstocks,
12	that are returned to economic utility in the form of raw
13	materials, products, or other basic hydrocarbons.

44	(iv) "Solvolysis" means a manufacturing process
45	through which post-use polymers are reacted with the aid of
46	solvents while heated at low temperatures and/or pressurized to
47	make useful products, while allowing additives and contaminants to
48	be separated. The products of solvolysis include monomers,
49	intermediates, and valuable raw materials. The process includes
50	hydrolysis, aminolysis, ammonoloysis, methanolysis, ethanolysis,
51	and glycolysis.
52	(b) "Advanced plastic recycling facility" means a
53	manufacturing facility that receives, separates, stores and
54	converts post-use polymers and recovered feedstocks using advanced
55	recycling. An advanced plastic recycling facility is not a solid
56	waste processing facility, solid waste management facility,
57	materials recovery facility, waste-to-energy facility, or
58	incinerator, but the facility is subject to department inspections
59	to ensure compliance. Solid waste generated by an advanced
60	plastic recycling facility is subject to all applicable laws and
61	regulations for manufacturers relating to storage and disposal of
62	solid waste.
63	( * * $\star$ <u>c</u> ) "Agency" means any controlling agency, public
64	or private, elected, appointed or volunteer, controlling and
65	supervising the collection and/or disposal of solid wastes.
66	( * * $\star \underline{d}$ ) "Ashes" means the solid residue from burning
67	of wood, coal, coke or other combustible materials used for
68	heating, or from incineration of solid wastes, but excepting solid

- residue the storage or disposition of which is controlled by other agencies.
- 71 (\*\*\*e) "Commercial hazardous waste management
- 72 facility" means any facility engaged in the storage, treatment,
- 73 recovery or disposal of hazardous waste for a fee and which
- 74 accepts hazardous waste from more than one (1) generator. A
- 75 facility (i) which is designed principally for treatment of
- 76 aqueous hazardous wastes and residue; and (ii) which is situated
- 77 within an industrial park or area; and (iii) which disposes of no
- 78 hazardous waste within the State of Mississippi shall not
- 79 constitute a commercial hazardous waste management facility for
- 80 purposes of Section 17-17-151(3)(a) only.
- 81 (\* \* \*f) "Commercial nonhazardous solid waste
- 82 management facility" means any facility engaged in the storage,
- 83 treatment, processing or disposal of nonhazardous solid waste for
- 84 compensation or which accepts nonhazardous solid waste from more
- 85 than one (1) generator not owned by the facility owner.

- 86 (\* \* \*g) "Commercial oil field exploration and
- 87 production waste disposal" means storage, treatment, recovery,
- 88 processing, disposal or acceptance of oil field exploration and
- 89 production waste from more than one (1) generator or for a fee.
- 90 (\*\*\*h) "Commercial purpose" means for the purpose of
- 91 economic gain.
- 92 (\*\*\*i) "Commission" means the Mississippi Commission
- 93 on Environmental Quality.

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     officially controlled method or operation whereby putrescible
     solid wastes are broken down through microbic action to a material
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     offering no hazard or nuisance factors to public health or
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     well-being.
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               ( * * *k) "Department" means the Mississippi Department
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     of Environmental Quality.
                ( * * *1) "Disposal" means the discharge, deposit,
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     injection, dumping, spilling, leaking or placing of any solid
     waste or hazardous waste into or on any land or water so that such
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     solid waste or hazardous waste or any constituent thereof may
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     enter the environment or be emitted into the air or discharged
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     into any waters, including groundwaters.
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                ( * * *m)
                          "Executive director" means the Executive
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     Director of the Mississippi Department of Environmental Quality.
                         "Garbage" means putrescible animal and
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                ( * * *n)
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     vegetable wastes resulting from the handling, preparation, cooking
     and consumption of food, including wastes from markets, storage
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     facilities, handling and sale of produce and other food products,
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     and excepting such materials that may be serviced by garbage
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     grinders and handled as household sewage.
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                ( * * *o) "Hazardous wastes" means any waste or
     combination of waste of a solid, liquid, contained gaseous, or
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semisolid form which because of its quantity, concentration or

physical, chemical or infectious characteristics, may (i) cause,

( \* \* \*j) "Composting or compost plant" means an

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- 119 or significantly contribute to an increase in mortality or an
- 120 increase in serious irreversible or incapacitating reversible
- 121 illness; or (ii) pose a substantial present or potential hazard to
- 122 human health or the environment when improperly treated, stored,
- 123 transported, disposed of, or otherwise managed which are listed by
- 124 the Environmental Protection Agency as hazardous wastes which
- 125 exceed the threshold limits set forth in the Environmental
- 126 Protection Agency regulations for classifying hazardous waste.
- 127 Such wastes include, but are not limited to, those wastes which
- 128 are toxic, corrosive, flammable, irritants, strong sensitizers, or
- 129 which generate pressure through decomposition, heat or other
- 130 means. Such wastes do not include those radioactive materials
- 131 regulated pursuant to the Mississippi Radiation Protection Law of
- 132 1976, appearing in Section 45-14-1 et seq.
- ( \* \* \*p) "Hazardous waste management" means the
- 134 systematic control of the collection, source separation, storage,
- 135 transportation, processing, treatment, recovery and disposal of
- 136 hazardous waste.
- 137 (  $\star \star \star q$ ) "Head" means the head of the Office of
- 138 Pollution Control of the Mississippi Department of Environmental
- 139 Quality or his designee.
- 140 (\* \* \*r) "Health department" means the Mississippi
- 141 State Health Department and every county or district health
- 142 department. "Health officer" means the state or affected county
- 143 health officer or his designee.

144	( * * $\star\underline{s}$ ) "Manifest" means the form used for
145	identifying the quantity, composition, origin, routing and
146	destination of hazardous waste during its transport.
147	( * * $\star\underline{t}$ ) "Office" means the Office of Pollution
148	Control of the Mississippi Department of Environmental Quality.
149	( * * $*\underline{u}$ ) "Open dump" means any officially recognized
150	place, land or building which serves as a final depository for
151	solid wastes, whether or not burned or buried, which does not meet
152	the minimum requirements for a sanitary landfill, except approved
153	incinerators, compost plants and salvage yards.
154	(v) "Post-use polymer" means a plastic to which all of
155	the following apply:
156	(i) It is derived from any residential,
157	industrial, commercial, governmental, institutional, or
158	agricultural activities.
159	(ii) It is not mixed with solid waste or hazardous
160	waste onsite or during processing at a depolymerization,
161	gasification, pyrolysis, or solvolysis facility.
162	(iii) Its use or intended use is as a feedstock
163	for the manufacturing of feedstocks, raw materials, or other
164	intermediate products or final products using depolymerization,
165	gasification, pyrolysis, solvolysis or other similar technologies.
166	(iv) It has been sorted from solid waste and other
167	regulated waste but may contain residual amounts of solid waste

168	such	as	organi	ic ma	teria	l and	l incide	ntal	contaminants	or	impurities
169	such	as	paper	labe	ls an	d met	al ring	S.			
170				(37)	T+	is pr	rocessed	at a	a denolymeriz	ati	on -

- gasification, pyrolysis, or solvolysis facility or held at such
- 172 <u>facility prior to processing.</u>
- 173 <u>(vi) Post-use polymers meeting the requirements of</u> 174 this section are not solid waste.
- 175 (w) "Recovered feedstock" means a post-use polymer or a

  176 material for which the United States Environmental Protection

  177 Agency, or the department, has made a nonwaste determination

  178 pursuant to 40 CFR 241.3(c), or has otherwise determined is
- 179 <u>feedstock that has been sorted from other solid wastes so that it</u>
- 180 may be used as feedstock in an advanced plastics recycling
- 181 <u>facility or other recycling operations.</u> Recovered feedstock does
- 182 not include unsorted municipal solid waste or material(s) that has
- 183 been mixed with solid waste or hazardous waste onsite or during
- 184 processing at an advanced plastics recycling facility or other
- 185 <u>recycling operations.</u>
- 186 (\*\* $\times$ <u>x</u>) "Permit board" means the permit board created
- 187 by Section 49-17-28.
- 188 (  $\star \star \star \underline{v}$ ) "Person" means any individual, trust, firm,
- 189 joint-stock company, public or private corporation (including a
- 190 government corporation), partnership, association, state, or any
- 191 agency or institution thereof, municipality, commission, political
- 192 subdivision of a state or any interstate body, and includes any

- 193 officer or governing or managing body of any municipality,
- 194 political subdivision, or the United States or any officer or
- 195 employee thereof.
- 196 ( \* \* \*z) "Pollution Emergency Fund" means the fund
- 197 created under Section 49-17-68.
- 198 ( \* \* \*aa) "Rubbish" means nonputrescible solid wastes
- 199 (excluding ashes) consisting of both combustible and
- 200 noncombustible wastes. Combustible rubbish includes paper, rags,
- 201 cartons, wood, furniture, rubber, plastics, yard trimmings, leaves
- 202 and similar materials. Noncombustible rubbish includes glass,
- 203 crockery, metal cans, metal furniture and like materials which
- 204 will not burn at ordinary incinerator temperatures (not less than
- 205 1600 degrees F.).
- 206 (\* \* \*bb) "Sanitary landfill" means a controlled area
- 207 of land upon which solid waste is deposited, and is compacted and
- 208 covered with no on-site burning of wastes, and so located,
- 209 contoured, drained and operated so that it will not cause an
- 210 adverse effect on public health or the environment.
- 211 (\*\*\*cc) "Solid wastes" means any garbage, refuse,
- 212 sludge from a waste treatment plant, water supply treatment plant
- 213 or air pollution control facility and other discarded material,
- 214 including solid, liquid, semisolid or contained gaseous material
- 215 resulting from industrial, commercial, mining and agricultural
- 216 operations, and from community activities, but does not include
- 217 solid or dissolved material in domestic sewage, or solid or

- 218 dissolved materials in irrigation return flows or industrial
- 219 discharges which are point sources subject to permits under
- 220 Section 402 of the Federal Water Pollution Control Act, as amended
- 221 (86 Stat. 880), or source, special nuclear or by-product material
- 222 as defined by the Atomic Energy Act of 1954.
- 223 (\* \* \*dd) "Storage" means the containment of wastes,
- 224 either on a temporary basis or for a period of years, except as
- 225 provided in 40 CFR 263.12, in such a manner as not to constitute
- 226 disposal of such wastes.
- 227 (\* \* \*ee) "Transport" means the movement of wastes
- 228 from the point of generation to any intermediate points, and
- 229 finally to the point of ultimate storage or disposal.
- 230 ( \* \* \*ff) "Treatment" means any method, technique or
- 231 process, including neutralization, designed to change the
- 232 physical, chemical or biological character or composition of any
- 233 solid waste in order to neutralize such character or composition
- 234 of any solid waste, neutralize such waste or render such waste,
- 235 safer for transport, amenable for recovery, amenable for storage
- 236 or reduced in volume.
- 237 (\* \* \*gg) "Treatment facility" means a location at
- 238 which waste is subjected to treatment and may include a facility
- 239 where waste has been generated.
- 240 ( \* \* \*hh) "Unauthorized dump" means any collection of
- 241 solid wastes either dumped or caused to be dumped or placed on any
- 242 property either public or private, whether or not regularly used.

- 243 An abandoned automobile, large appliance, or similar large item of
- 244 solid waste shall be considered as forming an unauthorized dump
- 245 within the meaning of this chapter, but not the careless,
- 246 scattered littering of smaller individual items as tires, bottles,
- 247 cans and the like. An unauthorized dump shall also mean any solid
- 248 waste disposal site which does not meet the regulatory provisions
- 249 of this chapter.
- 250 **SECTION 2.** Section 17-17-205, Mississippi Code of 1972, is
- amended as follows:
- 252 17-17-205. (a) "Closure" means the ceasing operation of a
- 253 sanitary landfill and securing the landfill so that it does not
- 254 pose a significant threat to public health or the environment and
- 255 includes long-term monitoring and maintenance of the landfill.
- (b) "Label" means a molded, imprinted or raised symbol on or
- 257 near the bottom of a plastic container or bottle.
- 258 (c) "Local government" means a county or a municipality
- 259 within the State of Mississippi.
- 260 (d) "Municipal solid waste" means any nonhazardous solid
- 261 waste resulting from the operation of residential, commercial,
- 262 governmental, industrial or institutional establishments except
- 263 oil field exploration and production wastes and sewage sludge.
- (e) "Owner" or "operator" means any person, corporation,
- 265 county, municipality or group of counties or municipalities acting
- 266 jointly operating a sanitary landfill or having any interest in
- 267 the land whereon a sanitary landfill is or has been located.

268	(f)	"Plastic"	means an	y materi	al made o	of polymeric	organic
269	compounds	and additi	ives that	can be	shaped by	flow.	

- 270 (g) "Plastic bottle" means a plastic container intended for 271 single use that:
- (i) Has a neck smaller than the body of the container;
- 273 (ii) Is designed for a screw-top, snap cap or other
- 274 closure; and
- 275 (iii) Has a capacity of not less than sixteen (16)
- 276 fluid ounces or more than five (5) gallons.
- (h) "Rigid plastic container" means any formed or molded
- 278 container intended for single use, composed predominately of
- 279 plastic resin, that has a relatively inflexible finite shape or
- 280 form with a capacity of not less than eight (8) ounces or more
- 281 than five (5) gallons. This term does not include a plastic
- 282 bottle.
- 283 **SECTION 3.** Section 17-17-305, Mississippi Code of 1972, is
- 284 amended as follows:
- 285 17-17-305. Whenever used in Sections 17-17-301 through
- 286 17-17-349, the following words and terms shall have the following
- 287 respective meanings unless a different meaning clearly appears
- 288 from the context:
- 289 (a) "Authority" means a regional solid waste management
- 290 authority created under Sections 17-17-301 through 17-17-349.
- 291 (b) "Board" means the board of commissioners of an

292 authority.

294	obligation bonds, bond anticipation notes, or other types of debt
295	instruments issued by the authority unless the reference to bonds
296	clearly indicates "revenue bonds," "general obligation bonds,"
297	"bond anticipation notes" or such other forms of debt instruments.
298	(d) "Cost of project" means all costs of site
299	preparation and other start-up costs; all costs of construction;
300	all costs of real and personal property required for the purposes
301	of the project and facilities related thereto, including land and
302	any rights or undivided interest therein, easements, franchises,
303	fees, permits, approvals, licenses, and certificates and the
304	securing of such permits, approvals, licenses, and certificates
305	and all machinery and equipment, including motor vehicles which
306	are used for project functions; and including any cost associated
307	with the closure, post-closure maintenance or corrective action,
308	financing charges and interest prior to and during construction
309	and during such additional period as the authority may reasonably
310	determine to be necessary for the placing of the project in

"Bonds" means either revenue bonds, general

operation; costs of engineering, geotechnical, architectural and

legal services; costs of plans and specifications and all expenses

316 authorized in Sections 17-17-301 through 17-17-349. The costs of

317 any project may also include funds for the creation of a debt

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318 service reserve, a renewal and replacement reserve, and such other 319 reserves as may be reasonably required by the authority for the 320 operation of its projects and as may be authorized by any bond 321 resolution or trust agreement or indenture pursuant to the 322 provisions of which the issuance of any such bonds may be 323 authorized. Any obligation or expense incurred for any of the 324 foregoing purposes shall be regarded as a part of the costs of the 325 project and may be paid or reimbursed as such out of the proceeds 326 of user fees, of revenue bonds or notes issued under Sections 17-17-301 through 17-17-349 for such project, or from other 327 328 revenues obtained by the authority.

- 329 (e) "County" means any county of this state.
- 330 (f) "Department" means the Department of Environmental 331 Quality.
- 332 (g) "Designated representative" means the person named
  333 by resolution of the governing body of a county or municipal
  334 corporation as the representative of such unit of local government
  335 for the purpose of acting on their behalf as an incorporator in
  336 concert with other similarly named persons in the creation and
  337 incorporation of a regional authority under Sections 17-17-301
  338 through 17-17-349.
- 339 (h) "Facilities" means any plant, structure, building, 340 improvement, land, or any other real or personal property used or 341 useful in a project under Sections 17-17-301 through 17-17-349.

342		(i)	"Gove	erning	body"	means	the	elect	ced o	or	duly	7
343	appointed	offic	cials	const	ituting	g the	govei	rning	podz	7 0	f a	
344	municipali	ity o	r cour	nty.								

- 345 (j) "Incorporation agreement" means that agreement
  346 between the designated representatives of various units of local
  347 government setting forth the formal creation of a regional
  348 authority under Sections 17-17-301 through 17-17-349.
- 349 (k) "Incorporator" means the "designated 350 representative."
- 351 (1) "Member" means a unit of local government 352 participating in an authority.
- 353 (m) "Municipal solid waste" means any nonhazardous
  354 solid waste resulting from the operation of residential,
  355 commercial, governmental, industrial or institutional
  356 establishments except oil field exploration and production wastes
  357 and sewage sludge.
- 358 (n) "Municipality" means any incorporated city or town
  359 in this state.
- 360 (o) "Person" means a person as defined in Section 361 17-17-3, Mississippi Code of 1972.

(p) "Post-closure" means a procedure approved by the
Environmental Protection Agency, or the department to provide for
long-term financial assurance, monitoring, and maintenance of
solid waste disposal sites to protect human health and the
environment.

## (q) "Project" means:

- 368 The collection, transportation, management and disposal of municipal solid waste, including closure and 369 370 post-closure and any property, real or personal, used as or in 371 connection with a facility for the composting, extraction, 372 collection, storage, treatment, processing, utilization, or final 373 disposal of resources contained in solid waste, including the 374 conversion of municipal solid waste or resources contained therein 375 into compost, oil, charcoal, gas, steam, or any other product or energy source and the collection, storage, treatment, utilization, 376 377 processing, or final disposal of solid waste in connection with 378 the foregoing; and
- (ii) Any property, real or personal, used as or in connection with a facility for the composting, extraction, collection, storage, treatment, processing and the conversion of such resources into any compost or useful form of energy.
- (r) "Public agency" means any incorporated city or
  town, county, political subdivision, governmental district or
  unit, public corporation, public institution of higher learning,
  community college district, planning and development district, or
  governmental agency created under the laws of the state.
- 388 (s) "Resource recovery facility" means any facility at
  389 which solid waste is processed for the purpose of extracting,
  390 converting to energy or otherwise separating and preparing solid
  391 waste for reuse.

392	(t) "Revenues" means all rentals, receipts, income and
393	other charges derived or received or to be derived or received by
394	the authority from any of the following: the operation by the
395	authority of a facility or facilities, or part thereof; the sale,
396	including installment sales or conditional sales, lease, sublease
397	or use or other disposition of any facility or portion thereof;
398	the sale, lease or other disposition of recovered resources;
399	contracts, agreements or franchises with respect to a facility (or
400	portion thereof), with respect to recovered resources, or with
401	respect to a facility (or portion thereof) and recovered
402	resources, including but not limited to charges with respect to
403	the management of municipal solid waste received with respect to a
404	facility, income received as a result of the sale or other
405	disposition of recovered resources; any gift or grant received
406	with respect thereto; proceeds of bonds to the extent of use
407	thereof for payment of principal of, premium, if any, or interest
408	on the bonds as authorized by the authority; proceeds from any
409	insurance, condemnation or guaranty pertaining to a facility or
410	property mortgaged to secure bonds or pertaining to the financing
411	of a facility; income and profit from the investment of the
412	proceeds of bonds or of any revenues and the proceeds of any
413	special tax to which it may be entitled.
414	(u) "Solid waste" means solid waste as defined in

Section 17-17-3, Mississippi Code of 1972.

416	(v) "Municipal solid waste management facility" means
417	any land, building, plant, system, motor vehicles, equipment or
418	other property, whether real, personal or mixed, or any
419	combination of either thereof, used or useful or capable of future
420	use in the collection, storage, treatment, utilization, recycling,
421	processing, transporting or disposal of municipal solid waste,
422	including transfer stations, incinerators, sanitary landfill
423	facilities or other facilities necessary or desirable.

- (w) "Solid waste landfill" means a disposal facility
  where any amount of solid waste, whether or not mixed with or
  including other waste allowed under Subtitle D of the Resource
  Conservation and Recovery Act of 1976, as amended, is disposed of
  by means of placing an approved cover thereon.
- 429 (x) "State" means the State of Mississippi.
- 430 (y) "Unit of local government" means any county or 431 municipality of the state.
- 432 **SECTION 4.** This act shall take effect and be in force from 433 and after July 1, 2022.