By: Representatives Powell, Brown (20th)

To: Conservation and Water Resources

COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 1135

AN ACT TO AMEND SECTION 17-17-3, MISSISSIPPI CODE OF 1972, TO 2 DEFINE THE TERMS "ADVANCED PLASTIC RECYCLING," "DEPOLYMERIZATION," "GASIFICATION," "PYROLYSIS," "SOLVOLYSIS," "ADVANCED PLASTIC RECYCLING FACILITY," "POST-USE POLYMER" AND "RECOVERED FEEDSTOCK" 5 FOR PURPOSES RELATING TO SOLID WASTE DISPOSAL; TO AMEND SECTION 6 17-17-205, MISSISSIPPI CODE OF 1972, TO REVISE THE DEFINITION OF "MUNICIPAL SOLID WASTE" FOR PURPOSES RELATING TO SOLID WASTE 7 DISPOSAL; TO AMEND SECTION 17-17-305, MISSISSIPPI CODE OF 1972, TO 8 9 REVISE THE DEFINITIONS OF "MUNICIPAL SOLID WASTE," "RESOURCE RECOVERY FACILITY, " AND "MUNICIPAL SOLID WASTE MANAGEMENT 10 FACILITY" FOR PURPOSES RELATING TO SOLID WASTE DISPOSAL; AND FOR 11 12 RELATED PURPOSES. 13 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: SECTION 1. Section 17-17-3, Mississippi Code of 1972, is 14 amended as follows: 15 16 17-17-3. For purposes of this chapter, the following words 17 shall have the following definitions * * * unless the 18 context * * * indicates otherwise: "Advanced plastic recycling" means a manufacturing 19 20 process for the conversion of post-use polymers and recovered

feedstocks into basic hydrocarbon raw materials, feedstocks,

chemicals, and other products including, but not limited to,

monomers, oligomers, plastics, plastics and chemical feedstocks,

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24	basic and unfinished chemicals, naphtha, waxes, lubricants,
25	coatings, and other basic hydrocarbons. For the purpose of
26	advanced recycling:
27	(i) "Depolymerization" means a manufacturing
28	process where post-use polymers are broken into smaller molecules
29	such as monomers and oligomers or raw, intermediate, or final
30	products, plastics and chemical feedstocks, basic and unfinished
31	chemicals, naphtha, waxes, lubricants, coatings, and other basic
32	hydrocarbons.
33	(ii) "Gasification" means a manufacturing process
34	through which recovered feedstocks and post-use polymers are
35	heated and converted into a fuel and gas mixture in an
36	oxygen-deficient atmosphere and the mixture is converted into
37	valuable raw materials and intermediate and final products,
38	including plastic monomers, chemicals, waxes, lubricants, chemical
39	feedstocks, that are returned to economic utility in the form of
40	raw materials, products, or other basic hydrocarbons.
41	(iii) "Pyrolysis" means a manufacturing process
42	through which post-use polymers are heated in the absence of
43	oxygen until melted and thermally decomposed and are then cooled,
44	condensed, and converted into valuable raw materials and
45	intermediate and final products, including plastic monomers,
46	chemicals, waxes, lubricants, plastic and chemical feedstocks,
47	that are returned to economic utility in the form of raw
48	materials, products, or other basic hydrocarbons.

49	(1V) "Solvolysis" means a manufacturing process
50	through which post-use polymers are reacted with the aid of
51	solvents while heated at low temperatures and/or pressurized to
52	make useful products, while allowing additives and contaminants to
53	be separated. The products of solvolysis include monomers,
54	intermediates, and valuable raw materials. The process includes
55	hydrolysis, aminolysis, ammonoloysis, methanolysis, ethanolysis,
56	and glycolysis.
57	(b) "Advanced plastic recycling facility" means a
58	manufacturing facility that receives, separates, stores and
59	converts post-use polymers and recovered feedstocks using advanced
60	recycling. An advanced plastic recycling facility is not a solid
61	waste processing facility, solid waste management facility,
62	materials recovery facility, waste-to-energy facility, or
63	incinerator, but the facility is subject to department inspections
64	to ensure compliance. Solid waste generated by an advanced
65	plastic recycling facility is subject to all applicable laws and
66	regulations for manufacturers relating to storage and disposal of
67	solid waste.
68	(* * \star <u>c</u>) "Agency" means any controlling agency, public
69	or private, elected, appointed or volunteer, controlling and
70	supervising the collection and/or disposal of solid wastes.
71	(* * $\star \underline{d}$) "Ashes" means the solid residue from burning
72	of wood, coal, coke or other combustible materials used for
73	heating, or from incineration of solid wastes, but excepting solid

- 74 residue the storage or disposition of which is controlled by other
- 75 agencies.
- 76 (***e) "Commercial hazardous waste management
- 77 facility" means any facility engaged in the storage, treatment,
- 78 recovery or disposal of hazardous waste for a fee and which
- 79 accepts hazardous waste from more than one (1) generator. A
- 80 facility (i) which is designed principally for treatment of
- 81 aqueous hazardous wastes and residue; and (ii) which is situated
- 82 within an industrial park or area; and (iii) which disposes of no
- 83 hazardous waste within the State of Mississippi shall not
- 84 constitute a commercial hazardous waste management facility for
- 85 purposes of Section 17-17-151(3)(a) only.
- 86 (* * *f) "Commercial nonhazardous solid waste
- 87 management facility" means any facility engaged in the storage,
- 88 treatment, processing or disposal of nonhazardous solid waste for
- 89 compensation or which accepts nonhazardous solid waste from more
- 90 than one (1) generator not owned by the facility owner.

- 91 (* * *g) "Commercial oil field exploration and
- 92 production waste disposal" means storage, treatment, recovery,
- 93 processing, disposal or acceptance of oil field exploration and
- 94 production waste from more than one (1) generator or for a fee.
- 95 (***h) "Commercial purpose" means for the purpose of
- 96 economic gain.
- 97 (* * *i) "Commission" means the Mississippi Commission
- 98 on Environmental Quality.

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                ( * * *j) "Composting or compost plant" means an
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     officially controlled method or operation whereby putrescible
     solid wastes are broken down through microbic action to a material
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     offering no hazard or nuisance factors to public health or
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     well-being.
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                ( * * *k) "Department" means the Mississippi Department
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     of Environmental Quality.
                ( * * *1) "Disposal" means the discharge, deposit,
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     injection, dumping, spilling, leaking or placing of any solid
     waste or hazardous waste into or on any land or water so that such
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     solid waste or hazardous waste or any constituent thereof may
     enter the environment or be emitted into the air or discharged
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     into any waters, including groundwaters.
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                ( * * *m)
                          "Executive director" means the Executive
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     Director of the Mississippi Department of Environmental Quality.
                ( * * *n) "Garbage" means putrescible animal and
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     vegetable wastes resulting from the handling, preparation, cooking
     and consumption of food, including wastes from markets, storage
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     facilities, handling and sale of produce and other food products,
     and excepting such materials that may be serviced by garbage
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     grinders and handled as household sewage.
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                ( * * *o) "Hazardous wastes" means any waste or
     combination of waste of a solid, liquid, contained gaseous, or
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     semisolid form which because of its quantity, concentration or
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physical, chemical or infectious characteristics, may (i) cause,

124	or	significantly	contribute	to	an	increase	in	mortality	or	an

- 125 increase in serious irreversible or incapacitating reversible
- 126 illness; or (ii) pose a substantial present or potential hazard to
- 127 human health or the environment when improperly treated, stored,
- 128 transported, disposed of, or otherwise managed which are listed by
- 129 the Environmental Protection Agency as hazardous wastes which
- 130 exceed the threshold limits set forth in the Environmental
- 131 Protection Agency regulations for classifying hazardous waste.
- 132 Such wastes include, but are not limited to, those wastes which
- 133 are toxic, corrosive, flammable, irritants, strong sensitizers, or
- 134 which generate pressure through decomposition, heat or other
- 135 means. Such wastes do not include those radioactive materials
- 136 regulated pursuant to the Mississippi Radiation Protection Law of
- 137 1976, appearing in Section 45-14-1 et seq.
- (* * *p) "Hazardous waste management" means the
- 139 systematic control of the collection, source separation, storage,
- 140 transportation, processing, treatment, recovery and disposal of
- 141 hazardous waste.
- (* * *q) "Head" means the head of the Office of
- 143 Pollution Control of the Mississippi Department of Environmental
- 144 Quality or his designee.
- 145 (* * *r) "Health department" means the Mississippi
- 146 State Health Department and every county or district health
- 147 department. "Health officer" means the state or affected county
- 148 health officer or his designee.

149	(* * * <u>s</u>) "Manifest" means the form used for
150	identifying the quantity, composition, origin, routing and
151	destination of hazardous waste during its transport.
152	(* * \star <u>t</u>) "Office" means the Office of Pollution
153	Control of the Mississippi Department of Environmental Quality.
154	(* * $\frac{1}{2}$ "Open dump" means any officially recognized
155	place, land or building which serves as a final depository for
156	solid wastes, whether or not burned or buried, which does not meet
157	the minimum requirements for a sanitary landfill, except approved
158	incinerators, compost plants and salvage yards.
159	(v) "Post-use polymer" means a plastic to which all of
160	the following apply:
161	(i) It is derived from any residential,
162	industrial, commercial, governmental, institutional, or
163	agricultural activities.
164	(ii) It is not mixed with solid waste or hazardous
165	waste onsite or during processing at a depolymerization,
166	gasification, pyrolysis, or solvolysis facility.
167	(iii) Its use or intended use is as a feedstock
168	for the manufacturing of feedstocks, raw materials, or other
169	intermediate products or final products using depolymerization,
170	gasification, pyrolysis, solvolysis or other similar technologies.
171	(iv) It has been sorted from solid waste and other
172	regulated waste but may contain residual amounts of solid waste

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- 174 such as paper labels and metal rings.
- 175 (v) It is processed at a depolymerization,
- gasification, pyrolysis, or solvolysis facility or held at such
- 177 facility prior to processing.
- 178 (vi) Post-use polymers meeting the requirements of
- 179 this section are not solid waste.
- 180 (w) "Recovered feedstock" means a post-use polymer or a
- 181 material for which the United States Environmental Protection
- 182 Agency, or the department, has made a nonwaste determination
- 183 pursuant to 40 CFR 241.3(c), or has otherwise determined is
- 184 feedstock that has been sorted from other solid wastes so that it
- 185 may be used as feedstock in an advanced plastics recycling
- 186 facility or other recycling operations. Recovered feedstock does
- 187 not include unsorted municipal solid waste or material(s) that has
- 188 been mixed with solid waste or hazardous waste onsite or during
- 189 processing at an advanced plastics recycling facility or other
- 190 recycling operations.
- 191 (* * *x) "Permit board" means the permit board created
- 192 by Section 49-17-28.
- 193 (* * *y) "Person" means any individual, trust, firm,
- 194 joint-stock company, public or private corporation (including a
- 195 government corporation), partnership, association, state, or any
- 196 agency or institution thereof, municipality, commission, political
- 197 subdivision of a state or any interstate body, and includes any

- 198 officer or governing or managing body of any municipality,
- 199 political subdivision, or the United States or any officer or
- 200 employee thereof.
- 201 (* * *z) "Pollution Emergency Fund" means the fund
- 202 created under Section 49-17-68.
- 203 (* * *aa) "Rubbish" means nonputrescible solid wastes
- 204 (excluding ashes) consisting of both combustible and
- 205 noncombustible wastes. Combustible rubbish includes paper, rags,
- 206 cartons, wood, furniture, rubber, plastics, yard trimmings, leaves
- 207 and similar materials. Noncombustible rubbish includes glass,
- 208 crockery, metal cans, metal furniture and like materials which
- 209 will not burn at ordinary incinerator temperatures (not less than
- 210 1600 degrees F.).
- 211 (* * *bb) "Sanitary landfill" means a controlled area
- 212 of land upon which solid waste is deposited, and is compacted and
- 213 covered with no on-site burning of wastes, and so located,
- 214 contoured, drained and operated so that it will not cause an
- 215 adverse effect on public health or the environment.
- 216 (* * *cc) "Solid wastes" means any garbage, refuse,
- 217 sludge from a waste treatment plant, water supply treatment plant
- 218 or air pollution control facility and other discarded material,
- 219 including solid, liquid, semisolid or contained gaseous material
- 220 resulting from industrial, commercial, mining and agricultural
- 221 operations, and from community activities, but does not include
- 222 solid or dissolved material in domestic sewage, or solid or

- 223 dissolved materials in irrigation return flows or industrial
- 224 discharges which are point sources subject to permits under
- 225 Section 402 of the Federal Water Pollution Control Act, as amended
- 226 (86 Stat. 880), or source, special nuclear or by-product material
- 227 as defined by the Atomic Energy Act of 1954.
- 228 (* * *dd) "Storage" means the containment of wastes,
- 229 either on a temporary basis or for a period of years, except as
- 230 provided in 40 CFR 263.12, in such a manner as not to constitute
- 231 disposal of such wastes.
- 232 (* * *ee) "Transport" means the movement of wastes
- 233 from the point of generation to any intermediate points, and
- 234 finally to the point of ultimate storage or disposal.
- 235 (* * *ff) "Treatment" means any method, technique or
- 236 process, including neutralization, designed to change the
- 237 physical, chemical or biological character or composition of any
- 238 solid waste in order to neutralize such character or composition
- 239 of any solid waste, neutralize such waste or render such waste,
- 240 safer for transport, amenable for recovery, amenable for storage
- 241 or reduced in volume.
- 242 (* * *gg) "Treatment facility" means a location at
- 243 which waste is subjected to treatment and may include a facility
- 244 where waste has been generated.
- 245 (* * *hh) "Unauthorized dump" means any collection of
- 246 solid wastes either dumped or caused to be dumped or placed on any
- 247 property either public or private, whether or not regularly used.

- 248 An abandoned automobile, large appliance, or similar large item of
- 249 solid waste shall be considered as forming an unauthorized dump
- 250 within the meaning of this chapter, but not the careless,
- 251 scattered littering of smaller individual items as tires, bottles,
- 252 cans and the like. An unauthorized dump shall also mean any solid
- 253 waste disposal site which does not meet the regulatory provisions
- 254 of this chapter.
- 255 **SECTION 2.** Section 17-17-205, Mississippi Code of 1972, is
- 256 amended as follows:
- 257 17-17-205. (a) "Closure" means the ceasing operation of a
- 258 sanitary landfill and securing the landfill so that it does not
- 259 pose a significant threat to public health or the environment and
- 260 includes long-term monitoring and maintenance of the landfill.
- 261 (b) "Label" means a molded, imprinted or raised symbol on or
- 262 near the bottom of a plastic container or bottle.
- 263 (c) "Local government" means a county or a municipality
- 264 within the State of Mississippi.
- 265 (d) "Municipal solid waste" means any nonhazardous solid
- 266 waste resulting from the operation of residential, commercial,
- 267 governmental, industrial or institutional establishments except
- 268 oil field exploration and production wastes and sewage sludge, and
- 269 does not include post-use polymers or recovered feedstocks as
- 270 defined in Section 17-17-3.
- (e) "Owner" or "operator" means any person, corporation,

272 county, municipality or group of counties or municipalities acting

- 273 jointly operating a sanitary landfill or having any interest in
- 274 the land whereon a sanitary landfill is or has been located.
- 275 (f) "Plastic" means any material made of polymeric organic
- 276 compounds and additives that can be shaped by flow.
- 277 (g) "Plastic bottle" means a plastic container intended for
- 278 single use that:
- (i) Has a neck smaller than the body of the container;
- 280 (ii) Is designed for a screw-top, snap cap or other
- 281 closure; and
- 282 (iii) Has a capacity of not less than sixteen (16)
- 283 fluid ounces or more than five (5) gallons.
- (h) "Rigid plastic container" means any formed or molded
- 285 container intended for single use, composed predominately of
- 286 plastic resin, that has a relatively inflexible finite shape or
- 287 form with a capacity of not less than eight (8) ounces or more
- 288 than five (5) gallons. This term does not include a plastic
- 289 bottle.
- 290 **SECTION 3.** Section 17-17-305, Mississippi Code of 1972, is
- 291 amended as follows:
- 292 17-17-305. Whenever used in Sections 17-17-301 through
- 293 17-17-349, the following words and terms shall have the following
- 294 respective meanings unless a different meaning clearly appears
- 295 from the context:
- 296 (a) "Authority" means a regional solid waste management
- 297 authority created under Sections 17-17-301 through 17-17-349.

298		(b)	"Board"	means	the	board	of	commissioners	of	an
299	authority.									

- 300 (c) "Bonds" means either revenue bonds, general
 301 obligation bonds, bond anticipation notes, or other types of debt
 302 instruments issued by the authority unless the reference to bonds
 303 clearly indicates "revenue bonds," "general obligation bonds,"
 304 "bond anticipation notes" or such other forms of debt instruments.
- 305 "Cost of project" means all costs of site 306 preparation and other start-up costs; all costs of construction; 307 all costs of real and personal property required for the purposes of the project and facilities related thereto, including land and 308 any rights or undivided interest therein, easements, franchises, 309 310 fees, permits, approvals, licenses, and certificates and the securing of such permits, approvals, licenses, and certificates 311 and all machinery and equipment, including motor vehicles which 312 313 are used for project functions; and including any cost associated 314 with the closure, post-closure maintenance or corrective action, financing charges and interest prior to and during construction 315 316 and during such additional period as the authority may reasonably 317 determine to be necessary for the placing of the project in 318 operation; costs of engineering, geotechnical, architectural and 319 legal services; costs of plans and specifications and all expenses 320 necessary or incident to determining the feasibility or practicability of the project; administrative expenses; and such 321 other expenses as may be necessary or incidental to the financing 322

authorized in Sections 17-17-301 through 17-17-349. The costs of 323 324 any project may also include funds for the creation of a debt 325 service reserve, a renewal and replacement reserve, and such other 326 reserves as may be reasonably required by the authority for the 327 operation of its projects and as may be authorized by any bond 328 resolution or trust agreement or indenture pursuant to the 329 provisions of which the issuance of any such bonds may be 330 authorized. Any obligation or expense incurred for any of the 331 foregoing purposes shall be regarded as a part of the costs of the project and may be paid or reimbursed as such out of the proceeds 332 333 of user fees, of revenue bonds or notes issued under Sections 17-17-301 through 17-17-349 for such project, or from other 334 335 revenues obtained by the authority.

- (e) "County" means any county of this state.
- 337 (f) "Department" means the Department of Environmental 338 Quality.
- 339 (g) "Designated representative" means the person named
 340 by resolution of the governing body of a county or municipal
 341 corporation as the representative of such unit of local government
 342 for the purpose of acting on their behalf as an incorporator in
 343 concert with other similarly named persons in the creation and
 344 incorporation of a regional authority under Sections 17-17-301
 345 through 17-17-349.

346	(h)	"Facilities'	' means ang	y plant, st	tructure,	building,
347	improvement, l	and, or any o	other real	or persona	al propert	y used or
348	useful in a pr	roject under S	Sections 1	7-17-301 +h	nrough 17-	17-349

- 349 (i) "Governing body" means the elected or duly 350 appointed officials constituting the governing body of a 351 municipality or county.
- (j) "Incorporation agreement" means that agreement
 between the designated representatives of various units of local
 government setting forth the formal creation of a regional
 authority under Sections 17-17-301 through 17-17-349.
- 356 (k) "Incorporator" means the "designated 357 representative."
- 358 (1) "Member" means a unit of local government 359 participating in an authority.
- 360 (m) "Municipal solid waste" means any nonhazardous
 361 solid waste resulting from the operation of residential,
 362 commercial, governmental, industrial or institutional
 363 establishments except oil field exploration and production wastes
 364 and sewage sludge, and does not include post-use polymers or
 365 recovered feedstocks as defined in Section 17-17-3.
- 366 (n) "Municipality" means any incorporated city or town 367 in this state.
- 368 (o) "Person" means a person as defined in Section 369 17-17-3, Mississippi Code of 1972.

370	(p) "Post-closure" means a procedure approved by the
371	Environmental Protection Agency, or the department to provide for
372	long-term financial assurance, monitoring, and maintenance of
373	solid waste disposal sites to protect human health and the
374	environment.

(q) "Project" means:

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- (i) The collection, transportation, management and disposal of municipal solid waste, including closure and post-closure and any property, real or personal, used as or in connection with a facility for the composting, extraction, collection, storage, treatment, processing, utilization, or final disposal of resources contained in solid waste, including the conversion of municipal solid waste or resources contained therein into compost, oil, charcoal, gas, steam, or any other product or energy source and the collection, storage, treatment, utilization, processing, or final disposal of solid waste in connection with the foregoing; and
- 387 (ii) Any property, real or personal, used as or in 388 connection with a facility for the composting, extraction, 389 collection, storage, treatment, processing and the conversion of 390 such resources into any compost or useful form of energy.
- 391 (r) "Public agency" means any incorporated city or
 392 town, county, political subdivision, governmental district or
 393 unit, public corporation, public institution of higher learning,

- 394 community college district, planning and development district, or 395 governmental agency created under the laws of the state.
- 396 (s) "Resource recovery facility" means any facility at
 397 which solid waste is processed for the purpose of extracting,
 398 converting to energy or otherwise separating and preparing solid
 399 waste for reuse, and does not include advanced plastic recycling
 400 facilities as defined in Section 17-17-3.
- 401 "Revenues" means all rentals, receipts, income and 402 other charges derived or received or to be derived or received by 403 the authority from any of the following: the operation by the 404 authority of a facility or facilities, or part thereof; the sale, including installment sales or conditional sales, lease, sublease 405 406 or use or other disposition of any facility or portion thereof; 407 the sale, lease or other disposition of recovered resources; 408 contracts, agreements or franchises with respect to a facility (or 409 portion thereof), with respect to recovered resources, or with 410 respect to a facility (or portion thereof) and recovered resources, including but not limited to charges with respect to 411 412 the management of municipal solid waste received with respect to a 413 facility, income received as a result of the sale or other 414 disposition of recovered resources; any gift or grant received 415 with respect thereto; proceeds of bonds to the extent of use 416 thereof for payment of principal of, premium, if any, or interest on the bonds as authorized by the authority; proceeds from any 417 insurance, condemnation or quaranty pertaining to a facility or 418

- 419 property mortgaged to secure bonds or pertaining to the financing
- 420 of a facility; income and profit from the investment of the
- proceeds of bonds or of any revenues and the proceeds of any 421
- 422 special tax to which it may be entitled.
- "Solid waste" means solid waste as defined in 423
- 424 Section 17-17-3, Mississippi Code of 1972.
- 425 "Municipal solid waste management facility" means (V)
- 426 any land, building, plant, system, motor vehicles, equipment or
- 427 other property, whether real, personal or mixed, or any
- combination of either thereof, used or useful or capable of future 428
- 429 use in the collection, storage, treatment, utilization, recycling,
- 430 processing, transporting or disposal of municipal solid waste,
- including transfer stations, incinerators, sanitary landfill 431
- 432 facilities or other facilities necessary or desirable, and does
- 433 not include advanced plastic recycling facilities as defined in
- 434 Section 17-17-3.
- 435 "Solid waste landfill" means a disposal facility
- 436 where any amount of solid waste, whether or not mixed with or
- 437 including other waste allowed under Subtitle D of the Resource
- Conservation and Recovery Act of 1976, as amended, is disposed of 438
- 439 by means of placing an approved cover thereon.
- "State" means the State of Mississippi. 440 (x)
- 441 "Unit of local government" means any county or
- 442 municipality of the state.

SECTION 4. This act shall take effect and be in force from and after July 1, 2022.