MISSISSIPPI LEGISLATURE

REGULAR SESSION 2022

By: Representative Horan

To: Corrections

HOUSE BILL NO. 1052 (As Sent to Governor)

1 AN ACT TO AMEND SECTION 47-5-26, MISSISSIPPI CODE OF 1972, TO 2 DELETE THE DUTY OF THE DEPUTY COMMISSIONER FOR PROGRAMS, EDUCATION 3 AND REENTRY TO ADEQUATELY PREPARE ATTENDEES FOR EMPLOYMENT UPON 4 THEIR RELEASE; TO REQUIRE THE COMMISSIONER OF THE DEPARTMENT OF 5 CORRECTIONS TO DESIGNATE A DEPUTY COMMISSIONER FOR WORKFORCE 6 DEVELOPMENT; TO PROVIDE THAT THE DEPUTY COMMISSIONER FOR WORKFORCE DEVELOPMENT SHALL SERVE AS THE CHIEF EXECUTIVE OFFICER OF PRISON 7 8 INDUSTRIES AND DIRECTOR OF PRISON AGRICULTURAL ENTERPRISES; TO 9 PROVIDE ELIGIBILITY OUALIFICATIONS FOR THE DEPUTY COMMISSIONER FOR 10 WORKFORCE DEVELOPMENT; TO REQUIRE THE DEPUTY COMMISSIONER FOR WORKFORCE DEVELOPMENT TO PERFORM CERTAIN DUTIES; TO AMEND SECTION 11 12 47-5-8, MISSISSIPPI CODE OF 1972, TO CREATE A DIVISION OF 13 WORKFORCE DEVELOPMENT WITHIN THE DEPARTMENT OF CORRECTIONS; TO AMEND SECTION 47-5-10, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT 14 15 THE DEPARTMENT OF CORRECTIONS IS ESTABLISHED AS A LOCAL 16 EDUCATIONAL AGENCY AND AN EDUCATIONAL SERVICE AGENCY FOR CERTAIN 17 PURPOSES; AND FOR RELATED PURPOSES.

18 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

19 SECTION 1. Section 47-5-26, Mississippi Code of 1972, is

- 20 amended as follows:
- 21 47-5-26. (1) The commissioner shall employ the following
- 22 personnel:

23 (a) A Deputy Commissioner for Administration and

24 Finance, who shall supervise and implement all fiscal policies and

25 programs within the department, supervise and implement all hiring

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and personnel matters within the department, supervise the department's personnel director, supervise and implement all purchasing within the department and supervise and implement all data processing activities within the department, and who shall serve as the Chief Executive Officer of the Division of Administration and Finance. He shall possess either:

(i) A master's degree from an accredited four-year
college or university in public or business administration,
accounting, economics or a directly related field, and four (4)
years of experience in work related to the above-described duties,
one (1) year of which must have included line or functional
supervision; or

38 (ii) A bachelor's degree from an accredited 39 four-year college or university in public or business 40 administration, accounting, economics or a directly related field, 41 and six (6) years of experience in work related to the 42 above-described duties, one (1) year of which must have included line or functional supervision. Certification by the State of 43 44 Mississippi as a certified public accountant may be substituted 45 for one (1) year of the required experience.

46 (b) A Deputy Commissioner for Community Corrections,
47 who shall initiate and administer programs, including, but not
48 limited to, supervision of probationers, parolees and
49 suspensioners, counseling, community-based treatment, interstate
50 compact administration and enforcement, prevention programs,

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H. B. No. 1052 22/HR31/R556SG PAGE 2 (OM\JAB) 51 halfway houses and group homes, technical violation centers, 52 restitution centers, presentence investigations, and work and 53 educational releases, and shall serve as the Chief Executive Officer of the Division of Community Services. 54 The Deputy 55 Commissioner for Community Corrections is charged with full and 56 complete cooperation with the State Parole Board and shall make 57 monthly reports to the Chairman of the Parole Board in the form 58 and type required by the chairman, in his discretion, for the 59 proper performance of the probation and parole functions. After a plea or verdict of guilty to a felony is entered against a person 60 61 and before he is sentenced, the Deputy Commissioner for Community Corrections shall procure from any available source and shall file 62 63 in the presentence records any information regarding any criminal history of the person such as fingerprints, dates of arrests, 64 complaints, civil and criminal charges, investigative reports of 65 66 arresting and prosecuting agencies, reports of the National Crime 67 Information Center, the nature and character of each offense, noting all particular circumstances thereof and any similar data 68 69 about the person. The Deputy Commissioner for Community 70 Corrections shall keep an accurate and complete duplicate record 71 of this file and shall furnish the duplicate to the department. 72 This file shall be placed in and shall constitute a part of the The Deputy Commissioner for Community 73 inmate's master file. 74 Corrections shall furnish this file to the State Parole Board when 75 the file is needed in the course of its official duties. He shall

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76 possess either: (i) a master's degree in counseling, corrections psychology, guidance, social work, criminal justice or some 77 78 related field and at least four (4) years' full-time experience in 79 such field, including at least one (1) year of supervisory 80 experience; or (ii) a bachelor's degree in a field described in 81 subparagraph (i) of this paragraph and at least six (6) years' 82 full-time work in corrections, one (1) year of which shall have 83 been at the supervisory level.

84 A Deputy Commissioner for Institutions, who shall (C) administer institutions, reception and diagnostic centers, 85 86 prerelease centers and other facilities and programs provided 87 therein, and shall serve as the Chief Executive Officer of the 88 Division of Institutions. He shall possess either: (i) a master's degree in counseling, criminal justice, psychology, 89 quidance, social work, business or some related field, and at 90 91 least four (4) years' full-time experience in corrections, 92 including at least one (1) year of correctional management experience; or (ii) a bachelor's degree in a field described in 93 94 subparagraph (i) of this paragraph and at least six (6) years' 95 full-time work in corrections, four (4) years of which shall have 96 been at the correctional management level.

97 (d) A Deputy Commissioner for Programs, Education \* \* \*
98 <u>and</u> Reentry, \* \* \* who shall initiate and administer programs,
99 including but not limited to, education services, religious
100 services, moral rehabilitation, alcohol and drug rehabilitation,

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22/HR31/R556SG PAGE 4 (OM\JAB) 101 and court reentry. The Deputy Commissioner for Programs, 102 Education \* \* \* and Reentry \* \* \* may coordinate with any 103 educational institution to develop a program for moral 104 rehabilitation with an emphasis on promoting effective programs 105 for release. The Deputy Commissioner for Programs, 106 Education \* \* \* and Reentry \* \* \* shall focus on reentry programs 107 aimed at reducing recidivism \* \* \*. The programs shall 108 incorporate a moral component focused on providing offenders with 109 an opportunity to make positive changes while incarcerated that will enable them to be productive members of society upon their 110 111 release. Such deputy commissioner shall possess either: A master's degree in counseling, corrections, 112 (i)

113 psychology, guidance, social work, criminal justice or some 114 related field and at least four (4) years' full-time experience in 115 such field, including at least one (1) year of supervisory 116 experience; or

(ii) A bachelor's degree in a field described in subparagraph (i) of this paragraph and at least six (6) years full-time work in corrections, one (1) year of which shall have been at the supervisory level.

(e) A Deputy Commissioner for Workforce Development who
 shall serve as the Chief Executive Officer of Prison Industries
 and Director of Prison Agricultural Enterprises. The Deputy
 Commissioner for Workforce Development shall work in collaboration
 with the Executive Director of the Office of Workforce Development

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126	to implement workforce development programs within the corrections
127	system which align with the strategic plan for an integrated
128	workforce development system for the state, as described in
129	Section 37-153-7. Such deputy commissioner shall be a person with
130	extensive experience in development of economic, human and
131	physical resources, with an emphasis in the corrections or reentry
132	environments preferred. The Deputy Commissioner for Workforce
133	Development shall have at least a bachelor's degree from a
134	state-accredited institution and no less than eight (8) years of
135	professional experience related to workforce development. The
136	Deputy Commissioner for Workforce Development, with the assistance
137	from the Office of Workforce Development, shall:
138	(i) Inventory and measure the effectiveness of
139	current workforce development programs in the state corrections
140	system, with the goal of eliminating any programs which do not
141	result in desired outcomes, including, but not limited to, an
142	increase in employment in reentering offenders, a better
143	environment within correctional facilities in the state, or a
144	reduction in recidivism;
145	(ii) Partner with educational institutions to
146	provide additional opportunities in workforce development programs
147	for offenders leading to high-wage, high-skill jobs upon reentry;
148	(iii) Provide information, as appropriate, to
149	offenders on workforce development programs available within the
150	corrections system;

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151 (iv) Work with industry to identify barriers which 152 inhibit offender reentry and employment and evaluate the responsiveness of the corrections system and other support 153 154 entities to the needs of industry; 155 (v) Develop short- and long-term goals for the 156 state related to workforce development and reentry offender 157 employment within the corrections system, and 158 (vi) Perform a comprehensive review of workforce 159 development in the corrections system, including the amount 160 expended on programs supported by state or federal money and their 161 outcomes.

162 Out of the deputy commissioners employed under this 163 subsection (1), as set out in paragraphs (a) through ( \* \* \*e), 164 the commissioner shall designate one (1) of the commissioners as 165 an executive deputy commissioner who shall have the duties 166 prescribed under Section 47-5-8.

167 The commissioner shall employ an administrative (2)assistant for parole matters who shall be selected by the State 168 169 Parole Board who shall be an employee of the department assigned to the State Parole Board and who shall be located at the office 170 171 of the State Parole Board, and who shall work under the quidance, 172 supervision and direction of the board.

The administrative assistant for parole matters shall 173 (3)174 receive an annual salary to be established by the Legislature. The salaries of department employees not established by the 175

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176 Legislature shall receive an annual salary established by the 177 State Personnel Board.

(4) The commissioner shall employ a superintendent for the
Parchman facility, Central Mississippi Correctional Facility and
South Mississippi Correctional Institution of the Department of
Corrections. The Superintendent of the Mississippi State
Penitentiary shall reside on the grounds of the Parchman facility.
Each superintendent shall appoint an officer in charge when he is
absent.

Each superintendent shall develop and implement a plan for the prevention and control of an inmate riot and shall file a report with the Chairman of the Senate Corrections Committee and the Chairman of the House Penitentiary Committee on the first day of each regular session of the Legislature regarding the status of the plan.

191 In order that the grievances and complaints of inmates, 192 employees and visitors at each facility may be heard in a timely and orderly manner, each superintendent shall appoint or designate 193 194 an employee at the facility to hear grievances and complaints and 195 to report grievances and complaints to the superintendent. Each 196 superintendent shall institute procedures as are necessary to 197 provide confidentiality to those who file grievances and 198 complaints.

199 (5) For a one-year period beginning July 1, 2016, any person200 authorized for employment under this section shall not be subject

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203 **SECTION 2.** Section 47-5-8, Mississippi Code of 1972, is 204 amended as follows:

47-5-8. (1) There is created the Mississippi Department of
Corrections, which shall be under the policy direction of the
Governor. The chief administrative officer of the department
shall be the Commissioner of Corrections.

209 There shall be an Executive Deputy Commissioner who (2)(a) 210 shall be directly responsible to the Commissioner of Corrections 211 within the department who shall serve as the Commissioner of 212 Corrections in the absence of the Commissioner and shall assume 213 any and all duties that the Commissioner of Corrections assigns, 214 including, but not limited to, supervising all other deputy commissioners. The salary of the Executive Deputy Commissioner 215 216 shall not exceed the salary of the Commissioner of Corrections.

(b) There shall be a Division of Administration and Finance within the department, which shall have as its chief administrative officer a Deputy Commissioner for Administration and Finance who shall be appointed by the commissioner, and shall be directly responsible to the commissioner.

(c) There shall be a Division of Community Corrections
within the department, which shall have as its chief
administrative officer a Deputy Commissioner for Community
Corrections, who shall be appointed by the commissioner, and shall

be directly responsible to the commissioner. The Probation and Parole Board shall continue to exercise the authority as provided by law, but after July 1, 1976, the Division of Community Corrections shall serve as the administrative agency for the Probation and Parole Board.

(d) There shall be a Division of Workforce Development
within the department, which shall have as its chief
administrative officer a Deputy Commissioner for Workforce
Development, who shall be appointed by the commissioner, and shall
be directly responsible to the commissioner.

236 (3) The department shall succeed to the exclusive control of 237 all records, books, papers, equipment and supplies, and all lands, 238 buildings and other real and personal property now or hereafter 239 belonging to or assigned to the use and benefit or under the 240 control of the Mississippi State Penitentiary and the Mississippi 241 Probation and Parole Board, except the records of parole process 242 and revocation and legal matters related thereto, and shall have 243 the exercise and control of the use, distribution and disbursement 244 of all funds, appropriations and taxes now or hereafter in 245 possession, levied, collected or received or appropriated for the 246 use, benefit, support and maintenance of these two (2) agencies 247 except as otherwise provided by law, and the department shall have general supervision of all the affairs of the two (2) agencies 248 249 herein named except as otherwise provided by law, and the care and 250 conduct of all buildings and grounds, business methods and

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arrangements of accounts and records, the organization of the administrative plans of each institution, and all other matters incident to the proper functioning of the two (2) agencies.

(4) The commissioner may lease the lands for oil, gas, mineral exploration and other purposes, and contract with other state agencies for the proper management of lands under such leases or for the provision of other services, and the proceeds thereof shall be paid into the General Fund of the state.

259 **SECTION 3.** Section 47-5-10, Mississippi Code of 1972, is 260 amended as follows:

261 47-5-10. (1) The department shall have the following powers 262 and duties:

(a) To accept adult offenders committed to it by the
courts of this state for incarceration, care, custody, treatment
and rehabilitation;

(b) To provide for the care, custody, study, training,
supervision and treatment of adult offenders committed to the
department;

269 (c) To maintain, administer and exercise executive and270 administrative supervision over all state correctional

institutions and facilities used for the custody, training, care, treatment and after-care supervision of adult offenders committed to the department; provided, however, that such supervision shall not extend to any institution or facility for which executive and

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(d) To plan, develop and coordinate a statewide, comprehensive correctional program designed to train and rehabilitate offenders in order to prevent, control and retard recidivism;

(e) To maintain records of persons committed to it, andto establish programs of research, statistics and planning:

283 An offender's records shall include a single (i) 284 cover sheet that contains the following information about the 285 offender: name, including any aliases; department inmate number; 286 social security number; photograph; court of conviction; cause number; date of conviction; date of sentence; total number of days 287 288 in the department's custody or number of days creditable toward 289 time served on each charge; date of actual custody; and date of 290 any revocation of a suspended sentence;

291 The department shall maintain an offender's (ii) 292 cover sheet in the course of its regularly conducted business 293 activities and shall include an offender's cover sheet in each 294 request from a court, prosecutor or law enforcement agency for a 295 summary of an offender's records with the department, also known 296 as a "pen-pack." The cover sheet shall conform to Rules 803(6) 297 and 803(8) of the Mississippi Rules of Evidence for admission as 298 an exception to the hearsay rule and may be admissible when properly authenticated according to evidentiary rules and when 299

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300 offered for the purpose of enhanced sentencing under Section 301 41-29-147, 99-19-81 or 99-19-83 or other similar purposes; and

302 (iii) This subsection is not intended to conflict 303 with an offender's right of confrontation in criminal proceedings 304 under the state or federal constitution;

(f) To investigate the grievances of any person committed to the department, and to inquire into any alleged misconduct by employees; and for this purpose it may issue subpoenas and compel the attendance of witnesses and the production of writings and papers, and may examine under oath any witnesses who may appear before it;

311 (g) To administer programs of training and development 312 of personnel of the department;

313 To develop and implement diversified programs and (h) 314 facilities to promote, enhance, provide and assure the 315 opportunities for the successful custody, training and treatment 316 of adult offenders properly committed to the department or 317 confined in any facility under its control. Such programs and 318 facilities may include, but not be limited to, institutions, group 319 homes, halfway houses, diagnostic centers, work and educational 320 release centers, technical violation centers, restitution centers, 321 counseling and supervision of probation, parole, suspension and 322 compact cases, presentence investigating and other state and local 323 community-based programs and facilities;

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324 (i) To receive, hold and use, as a corporate body, any
325 real, personal and mixed property donated to the department, and
326 any other corporate authority as shall be necessary for the
327 operation of any facility at present or hereafter;

(j) To provide those personnel, facilities, programs and services the department shall find necessary in the operation of a modern correctional system for the custody, care, study and treatment of adult offenders placed under its jurisdiction by the courts and other agencies in accordance with law;

333 (k) To develop the capacity and administrative network 334 necessary to deliver advisory consultation and technical 335 assistance to units of local government for the purpose of 336 assisting them in developing model local correctional programs for 337 adult offenders;

338 (1) To cooperate with other departments and agencies 339 and with local communities for the development of standards and 340 programs for better correctional services in this state;

341 (m) To administer all monies and properties of the 342 department;

343 (n) To report annually to the Legislature and the 344 Governor on the committed persons, institutions and programs of 345 the department;

346 (o) To cooperate with the courts and with public and
347 private agencies and officials to assist in attaining the purposes
348 of this chapter and Chapter 7 of this title. The department may

H. B. No. 1052 **~ OFFICIAL ~** 22/HR31/R556SG PAGE 14 (OM\JAB) enter into agreements and contracts with other departments of federal, state or local government and with private agencies concerning the discharge of its responsibilities or theirs. The department shall have the authority to accept and expend or use gifts, grants and subsidies from public and private sources;

354 (p) To make all rules and regulations and exercise all 355 powers and duties vested by law in the department;

356 (q) The department may require a search of all persons 357 entering the grounds and facilities at the correctional system;

358 (r) To submit, in a timely manner, to the Oversight 359 Task Force established in Section 47-5-6 any reports required by 360 law or regulation or requested by the task force.

361 (s) To discharge any other power or duty imposed or 362 established by law.

363 (2) The department is hereby established as a Local 364 Educational Agency and an Educational Service Agency both as 365 defined in 34 CFR Section 300, to receive Title I, Part B funding 366 and other available funding and to provide educational services to 367 eligible incarcerated students. The department is authorized, if 368 necessary, to adopt policies and procedures to carry out its 369 responsibilities as a Local Educational Agency and an Educational 370 Service Agency.

371 SECTION 4. This act shall take effect and be in force from 372 and after July 1, 2022.

H. B. No. 1052 22/HR31/R556SG PAGE 15 (OM\JAB) ST: MS Department of Corrections; provide for Deputy Commissioner for Workforce Development.