MISSISSIPPI LEGISLATURE

REGULAR SESSION 2022

By: Representative Williams-Barnes

To: Public Health and Human Services; Judiciary A

HOUSE BILL NO. 1042

1 AN ACT TO CREATE NEW SECTION 9-27-10, MISSISSIPPI CODE OF 2 1972, TO PROVIDE THAT A PERSON BEFORE A CHANCERY COURT ALLEGED TO 3 BE IN NEED OF MENTAL HEALTH TREATMENT IS ELIGIBLE FOR 4 PARTICIPATION IN A MENTAL HEALTH COURT; TO AMEND SECTION 9-23-11, 5 MISSISSIPPI CODE OF 1972, TO CLARIFY THE ROLE OF CHANCERY COURTS 6 AS INTERVENTION COURTS; TO AMEND SECTIONS 9-27-3 AND 9-27-5, MISSISSIPPI CODE OF 1972, WHICH REGULATE MENTAL HEALTH COURTS, TO 7 CONFORM TO THE PRECEDING SECTIONS; TO BRING FORWARD SECTION 8 9 9-27-11, MISSISSIPPI CODE OF 1972, WHICH REGULATES ALTERNATIVE SENTENCING FOR MENTAL HEALTH COURTS, FOR PURPOSES OF AMENDMENT; TO 10 AMEND SECTIONS 41-21-63 AND 41-21-73, MISSISSIPPI CODE OF 1972, TO 11 12 AUTHORIZE PARTICIPATION IN MENTAL HEALTH COURTS; AND FOR RELATED 13 PURPOSES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
 SECTION 1. The following shall be codified as Section
 9-27-10, Mississippi Code of 1972:
 <u>9-27-10.</u> Except as otherwise provided in Section 9-27-11 for

18 alternative sentencing, in order to be eligible for alternative 19 civil commitment through a local mental health court any person 20 before the chancery court who is alleged to be in need of 21 treatment under Section 41-21-67 or for any other reason within 22 the chancery court's jurisdiction and a mental health issue is 23 alleged, is eligible for participation in a local mental health

| H. B. No. 1042 | ~ OFFICIAL ~ | G1/2 |
|----------------|--------------|------|
| 22/HR12/R1097 | | |
| PAGE 1 (gt\am) | | |

24 intervention court within the chancellor's discretion. All

25 intervention services authorized by this act shall be available to 26 such person.

27 SECTION 2. Section 9-23-11, Mississippi Code of 1972, is 28 amended as follows:

9-23-11. (1) The Administrative Office of Courts shall 29 establish, implement and operate a uniform certification process 30 31 for all intervention courts and other problem-solving courts 32 including juvenile courts, veterans courts, mental health courts, * * * any * * * court designed to adjudicate criminal 33 34 actions involving an identified classification of criminal 35 defendant, or any chancery court designed to assist a person who 36 is alleged to be in need of treatment for mental health and to 37 ensure funding for intervention courts * * * and support effective and proven practices that reduce recidivism and substance 38 39 dependency and improve management of treatment for mental health 40 among their participants.

41 (2) The Administrative Office of Courts shall establish a
42 certification process that ensures any new or existing
43 intervention court meets minimum standards for intervention court
44 operation.

45 (a) These standards shall include, but are not limited46 to:

47 (i) The use of evidence-based practices including,48 but not limited to, the use of a valid and reliable risk and needs

H. B. No. 1042 **~ OFFICIAL ~** 22/HR12/R1097 PAGE 2 (GT\AM) 49 assessment tool to identify participants and deliver appropriate 50 interventions;

51 (ii) Targeting medium to high-risk offenders for 52 participation, except a chancery court shall target those in need 53 <u>of treatment for mental health issues</u>;

54 (iii) The use of current, evidence-based interventions proven to reduce dependency on drugs or alcohol, or 55 56 both; 57 (iv) Frequent testing for alcohol or drugs; 58 Coordinated strategy between all intervention (V) 59 court program personnel involving the use of graduated clinical 60 interventions; 61 (vi) Ongoing judicial interaction with each 62 participant; * * * 63 Monitoring and evaluation of intervention (vii) 64 court program implementation and outcomes through data collection 65 and reporting * * *; and

(viii) Targeting those in need of treatment for
 mental health issues.

(b) Intervention court certification applications shall
include:
(i) A description of the need for the intervention

71 court;

72 (ii) The targeted population for the intervention

73 court;

| H. B. No. 1042 | ~ OFFICIAL ~ |
|----------------|--------------|
| 22/HR12/R1097 | |
| PAGE 3 (gt\am) | |

74 (iii) The eligibility criteria for intervention 75 court participants; 76 A description of the process for identifying (iv) 77 appropriate participants including the use of a risk and needs assessment and a clinical assessment; 78 79 (V) A description of the intervention court 80 intervention components, including anticipated budget and 81 implementation plan; 82 The data collection plan which shall include (vi) 83 collecting the following data: 84 1. Total number of participants; 85 2. Total number of successful participants; 86 3. Total number of unsuccessful participants 87 and the reason why each participant did not complete the program; 4. Total number of participants who were 88 arrested for a new criminal offense while in the intervention 89 90 court program; 5. Total number of participants who were 91 92 convicted of a new felony or misdemeanor offense while in the 93 intervention court program; 94 6. Total number of participants who committed 95 at least one (1) violation while in the intervention court program 96 and the resulting sanction(s);

H. B. No. 1042 22/HR12/R1097 PAGE 4 (GT\AM) ~ OFFICIAL ~

97 7. Results of the initial risk and needs 98 assessment or other clinical assessment conducted on each participant; * * * 99 Total number of applications for screening 100 8. 101 by race, gender, offenses charged, indigence and, if not accepted, 102 the reason for nonacceptance; and 103 9. Any other data or information as required 104 by the Administrative Office of Courts. 105 Every intervention court shall be certified under (C) 106 the following schedule: 107 (i) An intervention court application submitted after July 1, 2014, shall require certification of the 108 109 intervention court based on the proposed drug court plan. 110 (ii) An intervention court initially established and certified after July 1, 2014, shall be recertified after its 111 112 second year of funded operation on a time frame consistent with 113 the other certified courts of its type. (iii) A certified adult felony intervention court 114 115 in existence on December 31, 2018, must submit a recertification 116 petition by July 1, 2019, and be recertified under the 117 requirements of this section on or before December 31, 2019; after 118 the recertification, all certified adult felony intervention courts must submit a recertification petition every two (2) years 119 120 to the Administrative Office of Courts. The recertification

H. B. No. 1042 22/HR12/R1097 PAGE 5 (GT\AM) ~ OFFICIAL ~

121 process must be completed by December 31 * * * of every odd 122 calendar year.

123 (iv) A certified youth, family, misdemeanor or 124 chancery intervention court in existence on December 31, 2018, 125 must submit a recertification petition by July 31, 2020, and be 126 recertified under the requirements of this section by December 31, 127 2020. After the recertification, all certified youth, family, 128 misdemeanor and chancery intervention courts must submit a 129 recertification petition every two (2) years to the Administrative 130 Office of Courts. The recertification process must be completed 131 by December 31 * * * of every even calendar year.

(3) All certified intervention courts shall measure
successful completion of the drug court based on those
participants who complete the program without a new criminal
conviction.

(4) (a) All certified drug courts must collect and submit to the Administrative Office of Courts each month, the following data:

139 (i) Total number of participants at the beginning140 of the month;

141 (ii) Total number of participants at the end of 142 the month;

143 (iii) Total number of participants who began the 144 program in the month;

145 (iv) Total number of participants who successfully 146 completed the intervention court in the month;

147 (v) Total number of participants who left the 148 program in the month;

(vi) Total number of participants who were arrested for a new criminal offense while in the intervention court program in the month;

(vii) Total number of participants who were convicted for a new criminal arrest while in the intervention court program in the month; and

(viii) Total number of participants who committed at least one (1) violation while in the intervention court program and any resulting sanction(s).

(b) By August 1, 2015, and each year thereafter, the
Administrative Office of Courts shall report to the PEER Committee
the information in subsection (4) (a) of this section in a
sortable, electronic format.

162 (5) All certified intervention courts may individually
163 establish rules and may make special orders and rules as necessary
164 that do not conflict with the rules promulgated by the Supreme
165 Court or the Administrative Office of Courts.

(6) A certified intervention court may appoint the full- or
part-time employees it deems necessary for the work of the
intervention court and shall fix the compensation of those

H. B. No. 1042 *** OFFICIAL ~** 22/HR12/R1097 PAGE 7 (GT\AM) 169 employees. Such employees shall serve at the will and pleasure of 170 the judge or the judge's designee.

171 (7) The Administrative Office of Courts shall promulgate 172 rules and regulations to carry out the certification and 173 re-certification process and make any other policies not 174 inconsistent with this section to carry out this process.

(8) A certified intervention court established under this
chapter is subject to the regulatory powers of the Administrative
Office of Courts as set forth in Section 9-23-17.

178 **SECTION 3.** Section 9-27-3, Mississippi Code of 1972, is 179 amended as follows:

180 9 - 27 - 3. The Legislature recognizes the critical need (1) 181 for judicial intervention to establish court processes and 182 procedures that are more responsive to the needs of defendants 183 with mental illnesses and the needs of any person before a 184 chancery court who is alleged to be in need of treatment for 185 mental illness, while maintaining public safety and the integrity 186 of the court process.

187 (2) The goals of the mental health courts under this chapter188 include, but are not limited to, the following:

189 (a) Reduce the number of future criminal justice190 contacts among offenders with mental illnesses;

191 (b) Reduce the inappropriate institutionalization of 192 people with mental illnesses;

H. B. No. 1042 *** OFFICIAL *** 22/HR12/R1097 PAGE 8 (GT\AM)

193 (C) Improve the mental health and well-being of 194 defendants who come in contact with the criminal justice system; 195 Improve linkages between the criminal justice (d) 196 system and the mental health system; 197 Expedite case processing; (e) 198 (f) Protect public safety; 199 Establish linkages with other state and local (q) 200 agencies and programs that target people with mental illnesses in order to maximize the delivery of services; * * * 201 202 (h) To use corrections resources more effectively by 203 redirecting prison-bound offenders whose criminal conduct is 204 driven in part by mental illnesses to intensive supervision and 205 clinical treatment available in the mental health court * * *; 206 Reduce the number of people with untreated or (i) 207 mismanaged mental health issues; and 208 (j) To give all courts more authority to manage 209 citizens with mental health related issues. 210 SECTION 4. Section 9-27-5, Mississippi Code of 1972, is 211 amended as follows: 212 9-27-5. For the purposes of this chapter, the following 213 words and phrases shall have the meanings ascribed unless the 214 context clearly requires otherwise: 215 "Chemical tests" means the analysis of an (a) 216 individual's: (i) blood, (ii) breath, (iii) hair, (iv) sweat, (v)

| H. B. No. 1042 | ~ OFFICIAL ~ |
|----------------|--------------|
| 22/HR12/R1097 | |
| PAGE 9 (gt\am) | |

217 saliva, (vi) urine, or (vii) other bodily substance to determine 218 the presence of alcohol or a controlled substance.

(b) "Mental health diversion program" means an immediate and highly structured intervention process for <u>persons</u> <u>classified with mental illness by a chancery court or for</u> mental health treatment of eligible defendants or juveniles that:

(i) Brings together mental health professionals,local social programs and intensive judicial monitoring; and

(ii) Follows the key components of the mental health court curriculum published by the Bureau of Justice of the United States Department of Justice.

(c) "Evidence-based practices" means supervision policies, procedures and practices that scientific research demonstrates reduce recidivism.

(d) "Risk and needs assessment" means the use of an actuarial assessment tool validated on a Mississippi corrections population to determine a person's risk to reoffend and the characteristics that, if addressed, reduce the risk to reoffend.

235 SECTION 5. Section 9-27-11, Mississippi Code of 1972, is
236 brought forward as follows:

9-27-11. (1) In order to be eligible for alternative sentencing through a local mental health court, the participant must satisfy each of the following criteria:

(a) The participant cannot have any felony convictionsfor any offenses that are crimes of violence as defined in Section

H. B. No. 1042 **~ OFFICIAL ~** 22/HR12/R1097 PAGE 10 (GT\AM) 242 97-3-2, other than burglary under Section 97-17-23(1), within the 243 previous ten (10) years.

(b) The crime before the court cannot be a crime of violence as defined in Section 97-3-2, other than burglary under Section 97-17-23(1).

(c) Other criminal proceedings alleging commission of a
crime of violence other than burglary under Section 97-17-23(1)
cannot be pending against the participant.

(d) The crime before the court cannot be a charge of driving under the influence of alcohol or any other substance that resulted in the death of a person. In addition, persons who are ineligible for nonadjudication under Section 63-11-30 shall be ineligible to participate in a mental health court.

(e) The crime charged cannot be one of trafficking in controlled substances under Section 41-29-139(f), nor can the participant have a prior conviction for same.

(2) Participation in the services of a mental health treatment component shall be open only to the individuals over whom the court has jurisdiction, except that the court may agree to provide the services for individuals referred from another mental health court. In cases transferred from another jurisdiction, the receiving judge shall act as a special master and make recommendations to the sentencing judge.

265 (3) (a) As a condition of participation in a mental health
266 court, a participant may be required to undergo a chemical test or

| H. B. No. 1042 | ~ OFFICIAL ~ |
|-----------------|--------------|
| 22/HR12/R1097 | |
| PAGE 11 (gt\am) | |

267 a series of chemical tests as specified by the program. A
268 participant is liable for the costs of all chemical tests required
269 under this section, regardless of whether the costs are paid to
270 the mental health court or the laboratory; however, if testing is
271 available from other sources or the program itself, the judge may
272 waive any fees for testing. Fees may be waived if the applicant
273 is determined to be indigent.

(b) A laboratory that performs a chemical test under this section shall report the results of the test to the mental health court.

277 (4) A person does not have a right to participate in a 278 mental health court under this chapter. The court having 279 jurisdiction over a person for a matter before the court shall 280 have the final determination about whether the person may 281 participate in the mental health court under this chapter. 282 However, any person meeting the eligibility criteria in subsection 283 (1) of this section, shall, upon request, be screened for 284 admission into the court's program.

285 **SECTION 6.** Section 41-21-63, Mississippi Code of 1972, is 286 amended as follows:

41-21-63. (1) No person, other than persons charged with crime, shall be committed to a public treatment facility except under the provisions of Sections 41-21-61 through 41-21-107 * * *, 43-21-611 * * *, 43-21-315 or Section 1 of this act. However, nothing herein shall be construed to repeal, alter or otherwise

| H. B. No. 1042 | ~ OFFICIAL ~ |
|-----------------|--------------|
| 22/HR12/R1097 | |
| PAGE 12 (gt\am) | |

affect the provisions of Section 35-5-31 or to affect or prevent the commitment of persons to the Veterans Administration or other agency of the United States under the provisions of and in the manner specified in those sections.

(2) (a) The chancery court, or the chancellor in vacation,
shall have jurisdiction under Sections 41-21-61 through 41-21-107
except over persons with unresolved felony charges unless
paragraph (b) of this subsection applies.

300 If a circuit court with jurisdiction over (b) unresolved felony charges enters an order concluding that the 301 302 person is incompetent to stand trial and is not restorable to 303 competency in the foreseeable future, the matter should be 304 referred to the chancery court to be subject to civil commitment 305 procedures under Sections 41-21-61 through 41-21-107. The order 306 of the circuit court shall be in lieu of the affidavit for commitment provided for in Section 41-21-65. The chancery court 307 308 shall have jurisdiction and shall proceed with civil commitment 309 procedures under Sections 41-21-61 through 41-21-107.

310 (3) The circuit court shall have jurisdiction under Sections 311 99-13-7, 99-13-9 and 99-13-11.

(4) Before the release of a person referred for civil
commitment under this section and committed under Sections
41-21-61 through 41-21-107, the Department of Mental Health must
notify the district attorney of the county where the offense was
committed. The district attorney must notify the crime victim or

H. B. No. 1042 **~ OFFICIAL ~** 22/HR12/R1097 PAGE 13 (GT\AM) 317 a family member who has requested notification under Section 318 99-43-35 and the sheriffs of both the county where the offense was 319 committed and the county of the committed person's destination.

320 **SECTION 7.** Section 41-21-73, Mississippi Code of 1972, is 321 amended as follows:

322 41-21-73. (1) The hearing shall be conducted before the 323 chancellor. However, the hearing may be held at the location 324 where the respondent is being held. Within a reasonable period of 325 time before the hearing, notice of same shall be provided the respondent and his attorney, which shall include: (a) notice of 326 327 the date, time and place of the hearing; (b) a clear statement of 328 the purpose of the hearing; (c) the possible consequences or 329 outcome of the hearing; (d) the facts that have been alleged in 330 support of the need for commitment; (e) the names, addresses and 331 telephone numbers of the examiner(s); and (f) other witnesses 332 expected to testify.

333 The respondent must be present at the hearing unless the (2)334 chancellor determines that the respondent is unable to attend and 335 makes that determination and the reasons therefor part of the 336 record. At the time of the hearing, the respondent shall not be 337 so under the influence or suffering from the effects of drugs, 338 medication or other treatment so as to be hampered in 339 participating in the proceedings. The court, at the time of the 340 hearing, shall be presented a record of all drugs, medication or other treatment that the respondent has received pending the 341

H. B. No. 1042 22/HR12/R1097 PAGE 14 (GT\AM)

342 hearing, unless the court determines that such a record would be 343 impractical and documents the reasons for that determination.

344 (3) The respondent shall have the right to offer evidence,
345 to be confronted with the witnesses against him and to
346 cross-examine them and shall have the privilege against
347 self-incrimination. The rules of evidence applicable in other
348 judicial proceedings in this state shall be followed.

349 If the court finds by clear and convincing evidence that (4) 350 the proposed patient is a person with mental illness or a person 351 with an intellectual disability and, if after careful 352 consideration of reasonable alternative dispositions, including, 353 but not limited to, dismissal of the proceedings, the court finds 354 that there is no suitable alternative to judicial commitment, the 355 court shall commit the patient for treatment in the least 356 restrictive treatment facility that can meet the patient's 357 treatment needs. Treatment before admission to a state-operated 358 facility shall be located as closely as possible to the patient's 359 county of residence and the county of residence shall be 360 responsible for that cost. Admissions to state-operated 361 facilities shall be in compliance with the catchment areas 362 established by the State Department of Mental Health. A 363 nonresident of the state may be committed for treatment or 364 confinement in the county where the person was found.

365 Alternatives to commitment to inpatient care may include, but 366 shall not be limited to: voluntary or court-ordered outpatient

| H. B. No. 1042 | ~ OFFICIAL ~ |
|-----------------|--------------|
| 22/HR12/R1097 | |
| PAGE 15 (gt\am) | |

367 commitment for treatment with specific reference to a treatment 368 regimen, <u>participation in a mental health court</u>, day treatment in 369 a hospital, night treatment in a hospital, placement in the 370 custody of a friend or relative, or the provision of home health 371 services.

For persons committed as having mental illness or having an intellectual disability, the initial commitment shall not exceed three (3) months.

(5) No person shall be committed to a treatment facility whose primary problems are the physical disabilities associated with old age or birth defects of infancy.

(6) The court shall state the findings of fact and conclusions of law that constitute the basis for the order of commitment. The findings shall include a listing of less restrictive alternatives considered by the court and the reasons that each was found not suitable.

383 (7) A stenographic transcription shall be recorded by a 384 stenographer or electronic recording device and retained by the 385 court.

(8) Notwithstanding any other provision of law to the contrary, neither the State Board of Mental Health or its members, nor the State Department of Mental Health or its related facilities, nor any employee of the State Department of Mental Health or its related facilities, unless related to the respondent

391 by blood or marriage, shall be assigned or adjudicated custody, 392 guardianship, or conservatorship of the respondent.

(9) The county where a person in need of treatment is found is authorized to charge the county of the person's residence for the costs incurred while the person is confined in the county where such person was found.

397 SECTION 8. This act shall take effect and be in force from 398 and after July 1, 2022.

H. B. No. 1042~ OFFICIAL ~22/HR12/R1097ST: Mental health courts; clarify chancery
court participation for certification of.