MISSISSIPPI LEGISLATURE

REGULAR SESSION 2022

By: Representatives Bounds, Stamps

To: Public Utilities; Appropriations

HOUSE BILL NO. 1029 (As Sent to Governor)

1 AN ACT TO CREATE THE BROADBAND EXPANSION AND ACCESSIBILITY OF 2 MISSISSIPPI (BEAM) ACT; TO DEFINE TERMS USED IN THE ACT; TO CREATE 3 THE OFFICE OF BROADBAND EXPANSION AND ACCESSIBILITY OF MISSISSIPPI 4 WITHIN THE DEPARTMENT OF FINANCE AND ADMINISTRATION; TO DESIGNATE 5 THE OFFICE AS THE STATE BROADBAND OFFICE TO REVIEW APPLICATIONS 6 FOR FUNDING BROADBAND INFRASTRUCTURE PROJECTS USING FEDERAL AND 7 STATE FUNDS; TO PROVIDE THAT THE OFFICE SHALL CONSIDER CERTAIN FACTORS IN MAKING ITS DETERMINATIONS AND AWARDS; TO REQUIRE THE 8 9 OFFICE TO ESTABLISH AND PUBLISH ON ITS WEBSITE ITS CRITERIA FOR 10 COMPETITIVELY SCORING APPLICATIONS; TO REQUIRE AN APPLICANT TO 11 PROVIDE CERTAIN INFORMATION AT A MINIMUM ON THE APPLICATION; TO 12 REQUIRE THE OFFICE TO MAKE PRELIMINARY DETERMINATIONS, FINAL 13 DETERMINATIONS AND AWARDS AFTER CERTAIN INVESTIGATIONS; TO REQUIRE THE OFFICE TO ACCEPT COMMENTS AND OBJECTIONS CONCERNING EACH 14 15 PRELIMINARY DETERMINATION AND INVESTIGATE THEM AS APPROPRIATE; AND 16 FOR RELATED PURPOSES.

17 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

18 **SECTION 1.** This act shall be known and may be cited as the

19 "Broadband Expansion and Accessibility of Mississippi (BEAM) Act."

20 SECT

SECTION 2. As used in this act:

21 (a) "Applicant" means an eligible broadband service

22 provider that has authorization to do business in this state and

23 has demonstrated that it has the technical, financial and

24 managerial resources and experience to provide broadband services

25 in the state to retail end users.

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26 (b) "Broadband service" means a mass-market retail 27 service by wire, cable, fiber, or radio provided to customers in the State of Mississippi that provides the capability to transmit 28 data to, and receive data from, all or substantially all Internet 29 30 endpoints, at speeds of at least one hundred (100) megabits per 31 second downstream and twenty (20) megabits per second upstream, and including, but not limited to, any capabilities that are 32 33 incidental to and enable the operation of communications service, 34 but excluding dial-up Internet access service.

35 (c) "Office" means the Office of Broadband Expansion 36 and Accessibility of Mississippi (BEAM) within the Department of 37 Finance and Administration created in Section 3 of this act.

38 (d) "Deployed" means, with respect to availability of 39 broadband service at a location, when the person or entity has 40 access regardless of whether a person or entity subscribes to the 41 broadband service at the location.

"Eligible broadband service provider" means any 42 (e) company, firm, corporation, limited liability company, partnership 43 44 or association (i) that has been providing broadband service to at 45 least one hundred (100) residences and businesses in Mississippi 46 for at least three (3) consecutive years; (ii) is an electric 47 power association's broadband affiliate operating pursuant to Section 77-17-1 et seq.; or (iii) that has demonstrated financial, 48 49 technical, and operational capability in building and operating a 50 broadband network.

H. B. No. 1029 22/HR31/R6SG PAGE 2 (CAA\JAB) (f) "Eligible project" means a discrete and specific project located in an unserved or underserved area of the state seeking to provide broadband services to residences, businesses, and community institutions not currently available for service in accordance with the applicable federal guidelines.

(g) "Shapefile" means a digital storage format containing geospatial or location-based data and attribute information regarding the availability of broadband Internet access service, and that can be viewed, edited, and mapped in geographic information system software.

61 SECTION 3. There is created an Office of Broadband Expansion and Accessibility of Mississippi (BEAM) within the Department of 62 63 Finance and Administration for the purpose of making determinations and awards from applications for projects to 64 65 provide broadband service in unserved or underserved areas using 66 the Broadband Expansion and Accessibility of Mississippi (BEAM) 67 Fund created pursuant to this act. The Executive Director of the Department of Finance and Administration shall hire a Director of 68 69 BEAM to administer the office.

70 <u>SECTION 4.</u> (1) The Office of Broadband Expansion and 71 Accessibility of Mississippi (BEAM) shall serve as the state 72 broadband office to review applications and make determinations 73 and awards for projects to provide broadband access in unserved or 74 underserved areas using the BEAM Fund created pursuant to this 75 act.

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H. B. No. 1029 22/HR31/R6SG PAGE 3 (CAA\JAB) 76 (2) It shall be the duty and responsibility of BEAM to:
77 (a) Coordinate all broadband expansion and
78 accessibility efforts on behalf of the state to ensure an
79 effective and efficient use of broadband grant funds;

80 (b) Develop the plan and application for federal grant 81 programs and for sub-grantees to receive funds from said federal 82 grants;

83 (c) Develop rules and procedures, if necessary and in
84 accordance with the Administrative Procedures Act, to implement a
85 competitive statewide broadband grant program;

86 (d) Coordinate all information provided by broadband service providers, including all broadband mapping efforts for the 87 88 state. All information provided by a broadband service provider pursuant to this act shall be presumed to be confidential, 89 90 proprietary, and subject to exemption from disclosure under state 91 and federal law and shall not be subject to disclosure except in 92 the form of a map where information that could be used to determine provider-specific information about the network of the 93 94 broadband service providers is not disclosed. Such 95 provider-specific information shall not be released to any person 96 without written permission of the submitting broadband service 97 provider. In no instance shall a broadband service provider be required to provide any data beyond that which it is required to 98 99 provide to the Federal Communications Commission pursuant to 47 100 USC Section 641 et seq.; and

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101 (e) Apply for and receive federal grants or funds, 102 including, but not limited to, Coronavirus Capital Projects Fund established by Section 604 of the Social Security Act, as added by 103 104 Section 9901 of the American Rescue Plan Act of 2021, and the 105 Broadband Equity, Access and Deployment Program established by the 106 Infrastructure Investment and Jobs Act of 2021, and all other 107 federal broadband grant programs and any state support grant 108 programs.

109 (3) To effectuate the purposes of this act, any department, 110 division, board, bureau, committee, institution or agency of the 111 state, or any political subdivision thereof, shall, at the request 112 of the Director of BEAM, provide the assistance, information and 113 data needed to enable BEAM to carry out its duties.

There is created within the State Treasury the 114 (4)"Broadband Expansion and Accessibility of Mississippi (BEAM) Fund" 115 116 for the purposes of the expansion and accessibility of broadband 117 in unserved and underserved areas. The fund shall consist of all monies designated, accepted or appropriated by the State of 118 119 Mississippi for broadband deployment; all monies received from the 120 federal government awarded to or allocated by the state for 121 broadband deployment; and donations, gifts and monies received 122 from any other source, including transfers from other funds or 123 accounts. Disbursements from the fund shall be made by the 124 Department of Finance and Administration upon appropriation by the 125 Legislature in accordance with the provisions of this act. All

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H. B. No. 1029 22/HR31/R6SG PAGE 5 (CAA\JAB) 126 unexpended and unencumbered monies in the fund at the end of the 127 fiscal year shall remain in the fund. Monies in the fund shall be 128 invested by the State Treasurer in the same manner as monies in 129 the State General Fund and interest earned on the investment of 130 these monies shall be credited to the fund.

131 <u>SECTION 5.</u> In making determinations and awards, the Office 132 of Broadband Expansion and Accessibility of Mississippi (BEAM) 133 shall consider the following:

(a) Funds for the grant programs shall only be used by
applicants for projects that exclusively extend broadband service
into unserved or underserved areas in this state; and

(b) Funds from federal broadband grant programs shall
be spent in accordance with federal laws, rules, regulations and
guidance, and federal laws, rules, regulations and guidance shall
supersede in any instance where this act conflicts.

141 <u>SECTION 6.</u> The criteria for determining the awarding of
142 funds shall include the following:

(a) The applicant's experience and financial
wherewithal to deploy, operate and manage the proposed project and
broadband service offerings, including evidence of the applicant's
successful operations of broadband services to retail end users;

147 (b) The readiness to build, operate and maintain the148 project;

149 (c) Projects that will deploy broadband service to the 150 most unserved or underserved areas;

H. B. No. 1029 ~ OFFICIAL ~ 22/HR31/R6SG PAGE 6 (CAA\JAB) 151 (d) The scalability of the proposed project network to152 support the deployment of higher broadband speeds over time;

(e) The likelihood that the unserved or underserved area will not be served with broadband service without such state or federal grant funding;

(f) The applicant's ability to demonstrate the community's support for the project and a collaborated plan to leverage broadband services for community needs and economic development, such as rural development, education, tourism, new investment, or business attraction or retention;

161 (g) A preference for those applications seeking to 162 deploy and provide broadband services to areas in which there is 163 currently no fixed terrestrial Internet access service available;

(h) No discrimination or preference to applications on the basis of the type of technology proposed by any applicant to be used to provide broadband services so long as the technology proposed meets the federal guidelines;

168 (i) The size and scope of the unserved or underserved169 area to be deployed; and

(j) The broadband service speed thresholds proposed in
the application and the scalability of the broadband service
network infrastructure proposed to be deployed to provide
broadband service to households and businesses.

174 <u>SECTION 7.</u> In accordance with federal laws, rules,
175 regulations and guidance, the Office of Broadband Expansion and

Accessibility of Mississippi (BEAM) shall establish and publish on its website its criteria for competitively scoring applications.

178 <u>SECTION 8.</u> (1) An applicant for funding under this act 179 shall provide the following information at a minimum on the 180 application:

(a) The location of the project by use of a shapefile;
(b) The type and amount of broadband infrastructure to
be deployed for the project, including the amount the applicant
intends to invest in the project from private funds;

185 (c) Evidence regarding the unserved or underserved186 nature of the community in which the project is to be located;

187 (d) The number of households that will have access to 188 broadband service as a result of the project, or whose Internet 189 access service will be upgraded to broadband service as a result 190 of the project;

191 (e) The significant community institutions that will192 benefit from the proposed project;

(f) Evidence of community support for the project with a narrative on the impact that the investment will have on community and economic development efforts in the area;

(g) The total cost of the project and a detailed budget and schedule for the project, including the submission of a business plan that provides for the use of funds provided under this act. Funds shall not be used to support the operational

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200 expenses of the network or to subsidize any other service provided 201 by the applicant; and

202 (h) The broadband service provider's experience and203 financial capabilities.

204 (2) After scoring and considering all applications, the 205 Office of Broadband Expansion and Accessibility of Mississippi 206 (BEAM) shall make its preliminary determinations. Within thirty 207 (30) days after the preliminary determinations have been made, 208 BEAM shall publish on its website the applications, the proposed 209 geographic broadband service area illustrated by a shapefile, and 210 the proposed broadband service speeds for each application that 211 receives a preliminary determination.

(3) Within thirty (30) days from the date the preliminary determinations are published on BEAM's website, BEAM shall accept comments or objections concerning each application and investigate each of them as appropriate. BEAM shall consider all comments and objections received and the investigative findings in determining whether an applicant is eligible for a final determination and award.

(4) BEAM shall not make a final determination and award to an applicant if verifiable information is made available that shows the proposed project includes an area where broadband services currently are deployed, or where construction of a network to deploy broadband service is underway by a provider

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other than the applicant, and the construction is scheduled to be completed within one (1) year after the date of the application.

(5) An applicant's or challenging party's trade secrets, financial information and proprietary information submitted under this act as part of an application or challenge are exempt from disclosure under the Mississippi Public Records Act, Section 25-61-1 et seq.

(6) Any contractor deploying broadband infrastructure for a
 project that has been awarded grant monies by BEAM is encouraged
 to use Mississippi employment to the fullest extent possible.

234 <u>SECTION 9.</u> (1) Before the distribution of any grant monies 235 from the BEAM Fund, BEAM shall notify the Lieutenant Governor, the 236 Speaker of the House of Representatives and the Legislative Budget 237 Office of the planned distribution.

238 BEAM may employ the services of such persons as the (2)239 Director of BEAM considers necessary for the purposes of 240 consultation or investigation and fix the salaries of or contract for the services of such legal, professional, technical and 241 242 operational personnel and consultants, subject to applicable 243 provisions of the State Personnel Board. Additional legal 244 assistance may be retained in accordance with this subsection (2) 245 only with the approval of the Attorney General.

(3) BEAM shall provide to the Legislature an annual detailed
report on the status and details of all projects considered and
approved under this act no later than December 15 of each year.

H. B. No. 1029 **~ OFFICIAL ~** 22/HR31/R6SG PAGE 10 (CAA\JAB) 249 **SECTION 10.** This act shall take effect and be in force from 250 and after its passage.

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