To: Judiciary B

By: Representatives Newman, Karriem

HOUSE BILL NO. 1021 (As Passed the House)

AN ACT TO AMEND SECTIONS 21-23-8, 99-5-9 AND 99-5-11, MISSISSIPPI CODE OF 1972, TO PROVIDE A PROCEDURE TO DETERMINE BAIL FOR INDIGENT DEFENDANTS; AND FOR RELATED PURPOSES.

- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 5 **SECTION 1.** Section 21-23-8, Mississippi Code of 1972, is
- 6 amended as follows:
- 7 21-23-8. (1) (a) The purpose of bail is to quarantee
- 8 appearance and a bail bond shall not be forfeited for any other
- 9 reason.
- 10 (b) (i) If a defendant in any criminal case,
- 11 proceeding or matter fails to appear for any proceeding as ordered
- 12 by the municipal court, then the court shall order the bail
- 13 forfeited and a judgment nisi and a bench warrant issued at the
- 14 time of nonappearance. The clerk of the municipal court shall
- 15 notify the surety of the forfeiture by writ of scire facias, with
- 16 a copy of the judgment nisi and bench warrant attached thereto,

- 17 within ten (10) working days of such order of judgment nisi either
- 18 by personal service or by certified mail. Failure of the clerk to

- 19 provide the required notice within ten (10) working days shall
- 20 constitute prima facie evidence that the order should be set
- 21 aside.
- 22 (ii) 1. The judgment nisi shall be returnable for
- 23 ninety (90) days from the date of issuance. If during that period
- 24 the defendant appears before the municipal court, or is arrested
- 25 and surrendered, then the judgment nisi shall be set aside. If
- 26 the surety produces the defendant or provides to the municipal
- 27 court reasonable mitigating circumstances upon such showing, then
- 28 the forfeiture shall not be made final. If the forfeiture is made
- 29 final, a copy of the final judgment shall be served on the surety
- 30 within ten (10) working days by either personal service or
- 31 certified mail.
- 32 2. Reasonable mitigating circumstances shall
- 33 be that the defendant is incarcerated in another jurisdiction;
- 34 that the defendant is hospitalized under a doctor's care; that the
- 35 defendant is in a recognized drug rehabilitation program; that the
- 36 defendant has been placed in a witness protection program, in
- 37 which case it shall be the duty of any agency placing the
- 38 defendant into a witness protection program to notify the
- 39 municipal court and the municipal court to notify the surety; or
- 40 any other reason justifiable to the municipal court.
- 41 (2) If a final judgment is entered against a surety licensed
- 42 by the Department of Insurance and has not been set aside after
- 43 ninety (90) days, or later if such time is extended by the

- 44 municipal court issuing the judgment nisi, then the municipal
- 45 court shall order the department to revoke the authority of the
- 46 surety to write bail bonds. The Commissioner of Insurance shall,
- 47 upon notice of the municipal court, notify the surety within five
- 48 (5) working days of receipt of the order of revocation. If after
- 49 ten (10) working days of the notification the revocation order has
- 50 not been set aside by the municipal court, then the commissioner
- 51 shall revoke the authority of the surety and all agents of the
- 52 surety and shall notify the sheriff of every county of such
- 53 revocation.
- 54 (3) If within eighteen (18) months of the date of the final
- 55 forfeiture the defendant appears for municipal court, is arrested
- or surrendered to the municipal court, or if the defendant is
- 57 found to be incarcerated in another jurisdiction and a hold order
- 58 placed on the defendant, then the amount of bail, less reasonable
- 59 extradition cost, excluding attorney fees, shall be refunded by
- 60 the municipal court upon application by the surety.
- 61 (4) (a) The municipal judge shall set the amount of bail
- 62 for persons charged with offenses in municipal court and may
- 63 approve the bond or recognizance therefor.
- 64 (b) The court shall not set the financial conditions of
- 65 bail solely for the purpose of detaining the defendant. When bail
- 66 is set, it is presumed that the amount of bail is both necessary
- 67 to reasonably assure the safety of a victim, witness or the
- 68 general public and to guarantee the appearance of a defendant as

- 69 required by the court. The amount of bail is also presumed to be
- 70 attainable by the defendant. The presumption that bail is
- 71 attainable by the defendant may be rebutted by the defendant who
- 72 may file a motion to reduce or set aside the bail requirement with
- 73 the court due to lack of financial means, which shall also
- 74 consider the availability of a third-party support system to
- 75 obtain the defendant's release. The court shall rule on any such
- 76 motion within forty-eight (48) hours of the filing.
- 77 (c) If the defendant or his counsel asserts that the
- 78 defendant is indigent and cannot afford the amount of bail, the
- 79 municipal judge shall make a determination of whether the
- 80 defendant can be released on recognizance, based on the standards
- 81 enumerated in the Mississippi Rules of Criminal Procedure and any
- 82 other factors considered relevant by the municipal judge. No
- 83 misdemeanor defendant shall be incarcerated solely because the
- 84 defendant cannot afford to post bail; nor shall a misdemeanor
- 85 defendant be released solely because the defendant cannot afford
- 86 bail. It is the duty of the municipal judge to ensure that
- 87 release of the defendant does not jeopardize the community.
- 88 (d) The accused may waive an appearance before the
- 89 judge and execute an appearance bond in an amount determined by
- 90 the court from the bond quidelines set out in the Mississippi
- 91 Rules of Criminal Procedure and agree to appear at a specified
- 92 time and place.

93	(* * * \underline{e}) * * * \underline{If} the municipal judge is unavailable
94	and has not provided a bail schedule or otherwise provided for the
95	setting of bail, it is lawful for any officer or officers
96	designated by order of the municipal judge to take bond, cash,
97	property or recognizance, with or without sureties, * * * in the
98	amount of the minimum bail specified in the bond guidelines set
99	out in the Mississippi Rules of Civil Procedure, payable to the
100	municipality and conditioned for the appearance of the person on
101	the return day and time of the writ before the court to which the
102	warrant is returnable, or in cases of arrest without a warrant, on
103	the day and time set by the court or officer for arraignment, and
104	there remain from day to day and term to term until discharged.
105	(f) In circumstances involving an offense against any
106	of the following: (i) a current or former spouse of the accused
107	or child of that person; (ii) a person living as a spouse or who
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100	formerly lived as a spouse with the accused or a child of that
109	formerly lived as a spouse with the accused or a child of that person; (iii) a parent, grandparent, child, grandchild or someone
109	person; (iii) a parent, grandparent, child, grandchild or someone
109 110	person; (iii) a parent, grandparent, child, grandchild or someone similarly situated to the accused; (iv) a person who has a current
109 110 111	person; (iii) a parent, grandparent, child, grandchild or someone similarly situated to the accused; (iv) a person who has a current or former dating relationship with the accused; or (v) a person
109 110 111 112	person; (iii) a parent, grandparent, child, grandchild or someone similarly situated to the accused; (iv) a person who has a current or former dating relationship with the accused; or (v) a person with whom the accused has had a biological or legally adopted
109 110 111 112 113	person; (iii) a parent, grandparent, child, grandchild or someone similarly situated to the accused; (iv) a person who has a current or former dating relationship with the accused; or (v) a person with whom the accused has had a biological or legally adopted child, the municipal judge shall check, or cause to be made a

- domestic abuse protection order against the accused shall be considered when determining appropriate bail.
- (* * *g) All bonds shall be promptly returned to the court, together with any cash deposited, and be filed and proceeded on by the court in a case of forfeiture. The chief of the municipal police or a police officer or officers designated by

order of the municipal judge may approve bonds or recognizances.

- (* * * *h) All bonds and recognizances in municipal court where the municipal court shall have the jurisdiction to hear and determine the case may be made payable to the municipality and shall have the effect to bind the principal and any sureties on the bond or recognizance until they shall be discharged by due course of law without renewal.
- 130 **SECTION 2.** Section 99-5-9, Mississippi Code of 1972, is 131 amended as follows:
 - 99-5-9. (1) In addition to any type of bail allowed by statute, any committing court, in its discretion, may allow, but not require, any defendant, to whom bail is allowable, to deposit cash as bail bond in lieu of a surety or property bail bond, by depositing such cash sum as the court may direct with the sheriff or officer having custody of defendant, who shall receipt therefor and who shall forthwith deliver the said monies to the county treasurer, who shall receipt therefor in duplicate. The sheriff, or other officer, upon receipt of the county treasurer, shall

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- 141 forthwith deliver one (1) copy of such receipt to the committing 142 court who shall then order the release of such defendant.
- 143 The order of the court shall set forth the conditions upon which such cash bond is allowed and shall be determined to be 144 145 the agreement upon which the * * * defendant has agreed.
- 146 (3) The sums received by the county treasurer shall be 147 deposited by him in a special fund to be known as "Cash Bail Fund," and shall be received by him subject to the terms and 148 149 conditions of the order of the court.
- 150 If the committing court authorizes bail by a cash 151 deposit under subsection (1) of this section, but anyone authorized to release a criminal defendant allows the deposit of 152 153 an amount less than the full amount of the bail ordered by the 154 court, the defendant may post bail by a professional bail agent in an amount equal to one-fourth (1/4) of the full amount fixed under 155 156 subsection (1) or the amount of the actual deposit whichever is 157 greater.
- SECTION 3. Section 99-5-11, Mississippi Code of 1972, is 158 159 amended as follows:
- 160 99-5-11. * * * (1) All justice court judges and all other 161 conservators of the peace are authorized, whenever a person is 162 brought before them charged with any offense not capital for which 163 bail is allowed by law, to take the recognizance or bond of the person, with sufficient sureties, in such penalty as the justice 164 165 court judge or conservator of the peace may require, for his

167	peace for an examination of his case at some future day.
168	(2) (a) Financial conditions of bail shall not be set for
169	the sole purpose of detaining the defendant. When bail is set, it
170	is presumed that the amount of bail is both necessary to
171	reasonably assure the safety of a victim, witness or general
172	public and to guarantee the appearance of a defendant as required
173	by the court. The amount of bail is also presumed to be
174	attainable by the defendant. The presumption that bail is
175	attainable by the defendant may be rebutted by the defendant who
176	may file a motion to reduce or set aside the bail requirement with
177	the court due to lack of financial means, which shall also
178	consider the availability of a third-party support system to
179	obtain the defendant's release. The court shall rule on any such
180	motion within forty-eight (48) hours of the filing.
181	(b) In cases in which the defendant or his counsel
182	asserts that the defendant is indigent and cannot afford the
183	amount of bail, the justice court judge or conservator of the
184	peace shall make a determination of whether the defendant can be
185	released on recognizance, based on the standards enumerated in the
186	Mississippi Rules of Criminal Procedure and any other factors
187	considered relevant by the municipal judge. No misdemeanor
188	defendant shall be incarcerated solely because the defendant
189	cannot afford to post bail; nor shall a misdemeanor defendant be
190	released solely because the defendant cannot afford bail. It is

appearance before the justice court judge or conservator of the

191	the duty of the justice court judge or conservator of the peace to
192	ensure that release of the defendant does not jeopardize the
193	community.
194	(c) The accused may waive an appearance before the

- judge and execute an appearance bond in an amount determined by
 the court from the bond guidelines set out in the Mississippi
 Rules of Criminal Procedure and agree to appear at a specified
 time and place.
- (d) If the justice court judge or conservator of the peace is unavailable and has not otherwise provided for the setting of bail, it is lawful for any officer or officers designated by order of the justice court judge or conservator of the peace to take bond, cash, property or recognizance, with or without sureties, in the amount of the minimum bail specified in the bond guidelines set out in the Mississippi Rules of Criminal Procedure, payable to the county and conditioned for the appearance of the person on the return day and time of the writ before the court to which the warrant is returnable, or in cases of arrest without a warrant, on the day and time set by the court or officer for arraignment, and there remain from day to day and term to term until discharged.
- 212 (3) And if the person thus recognized or thus giving bond
 213 fails to appear at the appointed time, it shall be the duty of the
 214 justice court judge or conservator of the peace to return the
 215 recognizance or bond, with his certificate of default, to the

216 court having jurisdiction of the case, and a recovery may be had

217 therein by scire facias, as in other cases of forfeiture. The

218 justice court judge or other conservator of the peace shall also

219 issue an alias warrant for the defaulter.

220 (* * *4) In circumstances involving an offense against any

221 of the following: (a) a current or former spouse of the accused

or child of that person; (b) a person living as a spouse or who

223 formerly lived as a spouse with the accused or a child of that

224 person; (c) a parent, grandparent, child, grandchild or someone

225 similarly situated to the accused; (d) a person who has a current

or former dating relationship with the accused; or (e) a person

227 with whom the accused has had a biological or legally adopted

228 child, the justice court judge or other conservator of the peace

shall check, or cause to be made a check, of the status of the

230 person for whom recognizance or bond is taken before ordering bail

231 in the Mississippi Protection Order Registry authorized under

232 Section 93-21-25, and the existence of a domestic abuse protection

order against the accused shall be considered when determining

234 appropriate bail.

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(***5) After the court considers the provisions of

236 subsection (2) of this section, a misdemeanant may be released on

237 his or her own recognizance unless:

(a) The misdemeanant:

239 (i) Is on probation or parole;

(ii) Has other unresolved charges pending; or

241	(iii) Has a history of nonappearance; or
242	(b) The court finds that:
243	(i) The release of the misdemeanant would
244	constitute a special danger to any other person or to the
245	community; or
246	(ii) Release of the misdemeanant on his or her own
247	recognizance is highly unlikely to assure the appearance of the
248	misdemeanant as required.
249	SECTION 4. This act shall take effect and be in force from
250	and after July 1, 2022, and shall stand repealed on June 30, 2022.