MISSISSIPPI LEGISLATURE

REGULAR SESSION 2022

By: Representative Gunn

To: Judiciary A

HOUSE BILL NO. 718 (As Passed the House)

1 AN ACT TO AMEND SECTION 97-29-51, MISSISSIPPI CODE OF 1972, 2 TO CLARIFY THE CRIME OF PROMOTION OF PROSTITUTION; TO AMEND SECTION 97-3-54.7, MISSISSIPPI CODE OF 1972, TO REVISE WHERE THE 3 PROCEEDS OF FORFEITED ASSETS FROM HUMAN TRAFFICKING ARE DEPOSITED; 4 5 TO AMEND SECTION 97-3-54.9, MISSISSIPPI CODE OF 1972, TO CONFORM 6 TO THE PRECEDING SECTION; TO REPEAL SECTION 97-3-54.8, WHICH 7 PROVIDES FOR THE "RELIEF FOR VICTIMS OF HUMAN TRAFFICKING FUND"; 8 AND FOR RELATED PURPOSES.

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
 10 SECTION 1. Section 97-29-51, Mississippi Code of 1972, is
 11 amended as follows:

12 97-29-51. (1) (a) A person commits the misdemeanor of procuring the services of a prostitute if the person knowingly or 13 14 intentionally pays, or offers or agrees to pay, money or other 15 property to another person for having engaged in, or on the 16 understanding that the other person will engage in, sexual intercourse or sexual conduct with the person or with any other 17 person. "Sexual conduct" includes cunnilingus, fellatio, 18 masturbation of another, anal intercourse or the causing of 19 20 penetration to any extent and with any object or body part of the 21 genital or anal opening of another.

H. B. No. 718 G1/2 22/HR43/R1583PH PAGE 1 (GT\EW) 22 (b) Upon conviction under this subsection, a person 23 shall be punished by a fine not exceeding Two Hundred Dollars (\$200.00) or by confinement in the county jail for not more than 24 six (6) months, or both. A second or subsequent violation of this 25 26 section shall be a felony, punishable by a fine not exceeding One 27 Thousand Dollars (\$1,000.00), or by imprisonment in the custody of the Department of Corrections for not more than two (2) years, or 28 29 both.

30 However, in all cases, if the person whose services (C) are procured in violation of this subsection (1) is a minor under 31 32 eighteen (18) years of age, the person convicted shall be guilty of a felony and shall, upon conviction, be punished by 33 34 imprisonment for not less than five (5) years, nor more than thirty (30) years, or by a fine of not less than Fifty Thousand 35 36 Dollars (\$50,000.00) nor more than Five Hundred Thousand Dollars 37 (\$500,000.00), or both.

38 (d) Consent of a minor is not a defense to prosecution39 under this subsection (1).

40 (2) (a) A person commits the felony of promoting41 prostitution if the person:

42 (i) Knowingly or intentionally entices, compels,
43 causes, induces, persuades, or encourages by promise, threat,
44 violence, or by scheme or device, another person to become a
45 prostitute, engage in conduct in violation of Section 97-29-49,

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46 regardless of whether the other person can be or is arrested for, 47 charged with or convicted of the offense of prostitution;

48 (ii) Knowingly or intentionally solicits or offers
49 or agrees to solicit, or receives or gives, or agrees to receive
50 or give any money or thing of value for soliciting, or attempting
51 to solicit, another person for the purpose of prostitution;

52 (iii) Knowingly induces, persuades, or encourages 53 a person to come into or leave this state for the purpose of 54 prostitution;

(iv) Having control over the use of a place or vehicle, knowingly or intentionally permits another person to use the place or vehicle for prostitution;

(v) Accepts, receives, levies or appropriates
money or other property of value from a prostitute, without lawful
consideration, with knowledge or reasonable cause to know it was
earned, in whole or in part, from prostitution; or

62 (vi) Conducts, directs, takes, or transports, or 63 offers or agrees to take or transport, or aids or assists in 64 transporting, any person to any vehicle, conveyance, place, 65 structure, or building, or to any other person with knowledge or 66 reasonable cause to know that the purpose of such directing, 67 taking or transporting is prostitution.

(b) Upon conviction, a person shall be punished by a
fine not exceeding Five Thousand Dollars (\$5,000.00) or by
imprisonment in the custody of the Department of Corrections for

H. B. No. 718 **~ OFFICIAL ~** 22/HR43/R1583PH PAGE 3 (GT\EW) 71 not more than ten (10) years, or both. A second or subsequent 72 violation shall be punished by a fine not exceeding Twenty 73 Thousand Dollars (\$20,000.00) or by imprisonment in the custody of 74 the Department of Corrections for up to twenty (20) years, or 75 both.

76 (C) However, in all cases, if the person whose services 77 are promoted in violation of this subsection (2) is a minor under 78 eighteen (18) years of age, the person convicted shall be guilty 79 of a felony and shall, upon conviction, be punished by imprisonment for not less than five (5) years, nor more than 80 81 thirty (30) years, or by a fine of not less than Fifty Thousand Dollars (\$50,000.00) nor more than Five Hundred Thousand Dollars 82 83 (\$500,000.00), or both. There is no requirement that the defendant have actual knowledge of the age of the person and 84 85 consent of a minor is not a defense to prosecution under this 86 section.

87 If it is determined that a person suspected of or (3) charged with promoting prostitution is a trafficked person, as 88 89 defined by Section 97-3-54.4, that fact shall be considered a mitigating factor in any prosecution of that person for 90 91 prostitution, and the person shall be referred to appropriate 92 resources for assistance. If it is determined that a person 93 suspected of or charged with promoting prostitution is a minor under eighteen (18) years of age who meets the definition of a 94 trafficked person as defined in Section 97-3-54.4, the minor is 95

H. B. No. 718 22/HR43/R1583PH PAGE 4 (GT\EW) 96 immune from prosecution for promoting prostitution as a juvenile 97 or adult and provisions of Section 97-3-54.1(4) shall be 98 applicable.

(4) Any partnership, association, corporation or other 99 100 entity violating any provision of subsection (2) against the 101 promotion of prostitution shall, upon conviction, be punished by a 102 fine not exceeding Fifty Thousand Dollars (\$50,000.00). If the 103 person whose services are promoted is under eighteen (18) years of 104 age, the partnership, association, corporation or other legal 105 entity convicted shall be punished by a fine not exceeding One Million Dollars (\$1,000,000.00). There is no requirement that the 106 defendant have knowledge of the age of the person. Consent of a 107 108 minor is not a defense to prosecution under this section.

109 (5) Investigation and prosecution of a person, partnership, 110 association, corporation or other entity under this section shall 111 not preclude investigation or prosecution against that person, 112 partnership, association, corporation or other entity for a 113 violation of other applicable criminal laws, including, but not 114 limited to, the Mississippi Human Trafficking Act, Section 97-3-54 115 et seq.

SECTION 2. Section 97-3-54.7, Mississippi Code of 1972, is amended as follows:

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97-3-54.7. Forfeiture of assets and disposition of proceeds.

H. B. No. 718 **~ OFFICIAL ~** 22/HR43/R1583PH PAGE 5 (GT\EW) (1) In addition to any other civil or criminal penalties provided by law, any property used in the commission of a violation of this act shall be forfeited as provided herein.

(a) The following property shall be subject to
forfeiture if used or intended for use as an instrumentality in or
used in furtherance of a violation of this act:

125 (i) Conveyances, including aircraft, vehicles or 126 vessels;

127 (ii) Books, records, telecommunication equipment,128 or computers;

129 (iii) Money or weapons;

(iv) Everything of value furnished, or intended to be furnished, in exchange for an act in violation and all proceeds traceable to the exchange;

133 (v) Negotiable instruments and securities;

(vi) Any property, real or personal, directly or indirectly acquired or received in a violation or as an inducement to violate;

137 (vii) Any property traceable to proceeds from a138 violation; and

(viii) Any real property, including any right,
title and interest in the whole of or any part of any lot or tract
of land used in furtherance of a violation of this act.

(b) (i) No property used by any person as a commoncarrier in the transaction of business as a common carrier is

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147 (ii) No property is subject to forfeiture under 148 this section by reason of any act or omission proved by the owner 149 thereof to have been committed or omitted without his knowledge or 150 consent; if the confiscating authority has reason to believe that 151 the property is a leased or rented property, then the confiscating 152 authority shall notify the owner of the property within five (5) days of the confiscation or within five (5) days of forming reason 153 154 to believe that the property is a leased or rented property;

(iii) Forfeiture of a property encumbered by a bona fide security interest is subject to the interest of the secured party if he neither had knowledge of nor consented to the act or omission.

159 (2) No property shall be forfeited under the provisions of 160 this section, to the extent of the interest of an owner, by reason 161 of any act or omission established by him to have been committed 162 or omitted without his knowledge or consent.

163 (3) Seizure without process may be made if the seizure is 164 incident to an arrest or a search under a search warrant or an 165 inspection under an administrative inspection warrant.

166 (4) (a) When any property is seized under this section,167 proceedings shall be instituted within a reasonable period of time

168 from the date of seizure or the subject property shall be 169 immediately returned to the party from whom seized.

170 A petition for forfeiture shall be filed by the (b) Attorney General or a district attorney in the name of the State 171 172 of Mississippi, the county, or the municipality, and may be filed 173 in the county in which the seizure is made, the county in which 174 the criminal prosecution is brought, or the county in which the 175 owner of the seized property is found. Forfeiture proceedings may 176 be brought in the circuit court or the county court if a county court exists in the county and the value of the seized property is 177 178 within the jurisdictional limits of the county court as set forth in Section 9-9-21. A copy of the petition shall be served upon 179 180 the following persons by service of process in the same manner as 181 in civil cases:

182 (i) The owner of the property, if address is183 known;

184 (ii) Any secured party who has registered his lien 185 or filed a financing statement as provided by law, if the identity 186 of the secured party can be ascertained by the entity filing the 187 petition by making a good faith effort to ascertain the identity 188 of the secured party;

(iii) Any other bona fide lienholder or secured party or other person holding an interest in the property in the nature of a security interest of whom the seizing law enforcement agency has actual knowledge; and

H. B. No. 718 **~ OFFICIAL ~** 22/HR43/R1583PH PAGE 8 (GT\EW) 193 (iv) Any person in possession of property subject194 to forfeiture at the time that it was seized.

(5) If the property is a motor vehicle susceptible of titling under the Mississippi Motor Vehicle Title Law and if there is any reasonable cause to believe that the vehicle has been titled, inquiry of the Department of Revenue shall be made as to what the records of the Department of Revenue show as to who is the record owner of the vehicle and who, if anyone, holds any lien or security interest that affects the vehicle.

202 (6) If the property is a motor vehicle and is not titled in 203 the State of Mississippi, then an attempt shall be made to 204 ascertain the name and address of the person in whose name the 205 vehicle is licensed, and if the vehicle is licensed in a state 206 which has in effect a certificate of title law, inquiry of the 207 appropriate agency of that state shall be made as to what the 208 records of the agency show as to who is the record owner of the 209 vehicle and who, if anyone, holds any lien, security interest or other instrument in the nature of a security device that affects 210 211 the vehicle.

(7) If the property is of a nature that a financing statement is required by the laws of this state to be filed to perfect a security interest affecting the property and if there is any reasonable cause to believe that a financing statement covering the security interest has been filed under the laws of this state, inquiry of the appropriate office designated in

H. B. No. 718 **~ OFFICIAL ~** 22/HR43/R1583PH PAGE 9 (gt\ew) 218 Section 75-9-501, shall be made as to what the records show as to 219 who is the record owner of the property and who, if anyone, has 220 filed a financing statement affecting the property.

221 If the property is an aircraft or part thereof and if (8) 222 there is any reasonable cause to believe that an instrument in the 223 nature of a security device affects the property, inquiry of the 224 Mississippi Department of Transportation shall be made as to what the records of the Federal Aviation Administration show as to who 225 226 is the record owner of the property and who, if anyone, holds an instrument in the nature of a security device which affects the 227 228 property.

229 If the answer to an inquiry states that the record owner (9) 230 of the property is any person other than the person who was in 231 possession of it when it was seized, or states that any person holds any lien, encumbrance, security interest, other interest in 232 233 the nature of a security interest, mortgage or deed of trust that 234 affects the property, the record owner and also any lienholder, 235 secured party, other person who holds an interest in the property 236 in the nature of a security interest, or holder of an encumbrance, 237 mortgage or deed of trust that affects the property is to be named 238 in the petition of forfeiture and is to be served with process in 239 the same manner as in civil cases.

(10) If the owner of the property cannot be found and served with a copy of the petition of forfeiture, or if no person was in possession of the property subject to forfeiture at the time that

H. B. No. 718 **~ OFFICIAL ~** 22/HR43/R1583PH PAGE 10 (GT\EW) 243 it was seized and the owner of the property is unknown, there shall be filed with the clerk of the court in which the proceeding 244 245 is pending an affidavit to such effect, whereupon the clerk of the 246 court shall publish notice of the hearing addressed to "the Unknown Owner of ," filling in the blank space with 247 248 a reasonably detailed description of the property subject to 249 forfeiture. Service by publication shall contain the other requisites prescribed in Section 11-33-41, and shall be served as 250 251 provided in Section 11-33-37, for publication of notice for 252 attachments at law.

(11) No proceedings instituted pursuant to the provisions of this section shall proceed to hearing unless the judge conducting the hearing is satisfied that this section has been complied with. Any answer received from an inquiry required by this section shall be introduced into evidence at the hearing.

258 (12)(a) An owner of a property that has been seized shall 259 file an answer within thirty (30) days after the completion of service of process. If an answer is not filed, the court shall 260 261 hear evidence that the property is subject to forfeiture and 262 forfeit the property to the seizing law enforcement agency. If an 263 answer is filed, a time for hearing on forfeiture shall be set 264 within thirty (30) days of filing the answer or at the succeeding term of court if court would not be in session within thirty (30) 265 days after filing the answer. The court may postpone the 266

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H. B. No. 718 22/HR43/R1583PH PAGE 11 (GT\EW) 267 forfeiture hearing to a date past the time any criminal action is
268 pending against the owner upon request of any party.

269 If the owner of the property has filed an answer (b) 270 denying that the property is subject to forfeiture, then the 271 burden is on the petitioner to prove that the property is subject 272 to forfeiture. However, if an answer has not been filed by the 273 owner of the property, the petition for forfeiture may be 274 introduced into evidence and is prima facie evidence that the 275 property is subject to forfeiture. The burden of proof placed 276 upon the petitioner in regard to property forfeited under the 277 provisions of this chapter shall be by a preponderance of the 278 evidence.

(c) At the hearing any claimant of any right, title or interest in the property may prove his lien, encumbrance, security interest, other interest in the nature of a security interest, mortgage or deed of trust to be bona fide and created without knowledge or consent that the property was to be used so as to cause the property to be subject to forfeiture.

(d) If it is found that the property is subject to forfeiture, then the judge shall forfeit the property. However, if proof at the hearing discloses that the interest of any bona fide lienholder, secured party, other person holding an interest in the property in the nature of a security interest, or any holder of a bona fide encumbrance, mortgage or deed of trust is greater than or equal to the present value of the property, the

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(13) Unless otherwise provided herein, all personal property which is forfeited under this section shall be liquidated and, after deduction of court costs and the expense of liquidation, the proceeds shall be divided as follows:

(a) If only one (1) law enforcement agency participates
in the underlying criminal case out of which the forfeiture
arises, fifty percent (50%) of the proceeds shall be forwarded to
the State Treasurer and deposited in the * * * <u>Victims of Human</u>
<u>Trafficking and Commercial Sexual Exploitation Fund</u>, and fifty
percent (50%) shall be deposited and credited to the budget of the
participating law enforcement agency.

307 (b) If more than one (1) law enforcement agency 308 participates in the underlying criminal case out of which the forfeiture arises, fifty percent (50%) of the proceeds shall be 309 310 forwarded to the State Treasurer and deposited in the * * * Victims of Human Trafficking and Commercial Sexual Exploitation 311 312 Fund, twenty-five percent (25%) of the proceeds shall be deposited 313 and credited to the budget of the law enforcement agency whose 314 officers initiated the criminal case and twenty-five percent (25%) shall be divided equitably between or among the other 315 participating law enforcement agencies, and shall be deposited and 316

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H. B. No. 718 22/HR43/R1583PH PAGE 13 (GT\EW) 317 credited to the budgets of the participating law enforcement 318 agencies. In the event that the other participating law 319 enforcement agencies cannot agree on the division of their 320 twenty-five percent (25%), a petition shall be filed by any one of 321 them in the court in which the civil forfeiture case is brought 322 and the court shall make an equitable division.

323 (14) All money forfeited under this section shall be 324 divided, deposited and credited in the same manner as provided in 325 subsection (13).

(15) All real estate forfeited under the provisions of this 326 327 section shall be sold to the highest and best bidder at a public auction for cash, the auction to be conducted by the chief law 328 329 enforcement officer of the initiating law enforcement agency, or 330 his designee, at such place, on such notice and in accordance with 331 the same procedure, as far as practicable, as is required in the 332 case of sales of land under execution at law. The proceeds of the 333 sale shall first be applied to the cost and expense in administering and conducting the sale, then to the satisfaction of 334 335 all mortgages, deeds of trust, liens and encumbrances of record on 336 the property. The remaining proceeds shall be divided, forwarded 337 and deposited in the same manner as provided in subsection (13). 338 (a) Any county or municipal law enforcement agency may (16)339 maintain, repair, use and operate for official purposes all property described in subsection (1)(a)(i) of this section that 340 has been forfeited to the agency if it is free from any interest 341

H. B. No. 718 **~ OFFICIAL ~** 22/HR43/R1583PH PAGE 14 (gt\ew) 342 of a bona fide lienholder, secured party or other party who holds 343 an interest in the property in the nature of a security interest. The county or municipal law enforcement agency may purchase the 344 345 interest of a bona fide lienholder, secured party or other party 346 who holds an interest so that the property can be released for its 347 use. If the property is a motor vehicle susceptible of titling under the Mississippi Motor Vehicle Title Law, the law enforcement 348 349 agency shall be deemed to be the purchaser, and the certificate of 350 title shall be issued to it as required by subsection (9) of this 351 section.

352 (b) (i) If a vehicle is forfeited to or transferred to 353 a sheriff's department, then the sheriff may transfer the vehicle 354 to the county for official or governmental use as the board of 355 supervisors may direct.

(ii) If a vehicle is forfeited to or transferred to a police department, then the police chief may transfer the vehicle to the municipality for official or governmental use as the governing authority of the municipality may direct.

360 (c) If a motor vehicle forfeited to a county or 361 municipal law enforcement agency becomes obsolete or is no longer 362 needed for official or governmental purposes, it may be disposed 363 of in accordance with Section 19-7-5 or in the manner provided by 364 law for disposing of municipal property.

365 (17) The forfeiture procedure set forth in this section is366 the sole remedy of any claimant, and no court shall have

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369 SECTION 3. Section 97-3-54.9, Mississippi Code of 1972, is 370 amended as follows:

371 97-3-54.9. Statewide Human Trafficking Coordinator; duties.
372 (1) There is created the position of statewide human trafficking
373 coordinator within the Mississippi Bureau of Investigation of the
374 Department of Public Safety office. The duties of the coordinator
375 shall be as follows:

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(a) Coordinate the implementation of this act;

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(b) Evaluate state efforts to combat human trafficking;

378 (c) Collect data on human trafficking activity within 379 the state on an ongoing basis, including types of activities 380 reported, efforts to combat human trafficking, and impact on 381 victims and on the state;

382 (d) Exclude from publicly released portions of the data 383 collected under subsection (1)(c) the identity of any victim and 384 the victim's family;

(e) Promote public awareness about human trafficking,
remedies and services for victims, and national hotline
information;

388 (f) Create and maintain a website to publicize the 389 coordinator's work;

390 (g) Submit to the Legislature an annual report of its391 evaluation under subsection (1) (b) and any other annual report

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396 $(\underline{* * * h})$ Assist in the creation and operations of 397 local human trafficking task forces or working groups around the 398 state, including serving on a task force or a multidisciplinary 399 child protection team;

400 (<u>* * *i</u>) Conduct other activities, including, but not 401 limited to, applying for grants to enhance investigation and 402 prosecution of trafficking offenses or to improve victim services 403 to combat human trafficking within this state which are 404 appropriate; and

405 $(\underline{\star \star \star j})$ Perform any other duties specifically 406 required by law for the coordinator.

407 (2) The coordinator shall be authorized to seek input and
408 assistance from state agencies, nongovernmental agencies, service
409 providers and other individuals in the performance of the
410 foregoing duties.

411 (3) Each state agency, board and commission shall be 412 required to fully cooperate with the coordinator in the 413 performance of the duties of that position.

414 (4) Every investigation of an offense under this chapter415 shall be reported to the coordinator by the initiating law

416 enforcement agency pursuant to guidelines established by the 417 coordinator.

(5) Notwithstanding the provisions of Section 43-21-261, disclosure by any state agency, nongovernmental agency, service provider or local or state law enforcement agency of nonidentifying information regarding a minor victim to the coordinator for the purposes of evaluating and collecting data regarding trafficking offenses in the state is specifically authorized.

425 **SECTION 4.** Section 97-3-54.8, Mississippi Code of 1972, which 426 provides for the Victims of Human Trafficking Fund, is repealed.

427 **SECTION 5.** This act shall take effect and be in force from 428 and after July 1, 2022.