By: Representatives Roberson, Stamps

To: Banking and Financial Services

HOUSE BILL NO. 687 (As Passed the House)

- AN ACT TO REENACT SECTIONS 81-22-1 THROUGH 81-22-28,
- MISSISSIPPI CODE OF 1972, WHICH ARE THE MISSISSIPPI DEBT
- MANAGEMENT SERVICES ACT; TO AMEND SECTION 81-22-31, MISSISSIPPI
- CODE OF 1972, TO EXTEND THE DATE OF THE REPEALER ON THE
- 5 MISSISSIPPI DEBT MANAGEMENT SERVICES ACT; AND FOR RELATED
- PURPOSES.
- 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 8 SECTION 1. Section 81-22-1, Mississippi Code of 1972, is
- reenacted as follows: 9
- 10 81-22-1. This chapter may be known and cited as the
- "Mississippi Debt Management Services Act." 11
- 12 **SECTION 2.** Section 81-22-3, Mississippi Code of 1972, is
- 13 reenacted as follows:
- 81-22-3. As used in this chapter, unless the context 14
- 15 otherwise indicates, the following terms have the following
- 16 meanings:
- 17 (a) "Commissioner" means the Commissioner of Banking
- 18 and Consumer Finance of the State of Mississippi.
- 19 (b) "Debt management service" means:

20	(i)	The rece	iving of	mone	v from	а	consumer	for	th∈

- 21 purpose of distributing one or more payments to or among one or
- 22 more creditors of the consumer in full or partial payment of the
- 23 consumer's obligation;
- 24 (ii) Arranging or assisting a consumer to arrange
- 25 for the distribution of one or more payments to or among one or
- 26 more creditors of the consumer in full or partial payment of the
- 27 consumer's obligation;
- 28 (iii) Exercising control, directly or indirectly,
- 29 or arranging for the exercise of control over funds of the
- 30 consumer for the purpose of distributing payments to or among one
- 31 or more creditors of the consumer;
- 32 (iv) Acting or offering to act as an intermediary
- 33 between a consumer and one or more creditors of the consumer for
- 34 the purpose of adjusting, compromising, negotiating, settling,
- 35 discharging or otherwise deferring, reducing or altering the terms
- 36 of payment of the consumer's obligation; or
- 37 (v) Improving or offering to improve a consumer's
- 38 credit record, history or rating.
- 39 (c) "Debt management service provider" means a person
- 40 that provides or offers to provide to a consumer in this state any
- 41 debt management services, in return for a fee or other
- 42 consideration. "Debt management service provider" does not
- 43 include:

44	(i) Those situations involving debt adjusting
45	incurred incidentally in the lawful practice of law in this state;
46	(ii) Those situations involving credit report
47	error correction services and situations covered under paragraph
48	(b) (v) of this section when performed in the lawful practice of
49	law in this state;
50	(iii) Title insurers who adjust debts out of
51	escrow funds only incidentally in the regular course of their
52	principal business;
53	(iv) Judicial officers or others acting under
54	court orders;
55	(v) Those situations involving debt adjusting
56	incurred incidentally in connection with the lawful practice as a

- 58 (vi) Bona fide trade or mercantile associations in
- 59 the course of arranging adjustment of debts with business
- 60 establishments;

certified public accountant;

- 61 (vii) Employers who adjust debts for their
- 62 employees;

- (viii) Any person who, at the request of a debtor,
- 64 makes a loan to the debtor, and who, at the authorization of the
- 65 debtor, acts as an adjuster of the debtor's debts solely in the
- 66 disbursement of the proceeds of the loan, without compensation
- 67 for the services rendered in adjusting the debts;

68	(ix)	Anv	institution	that i	is regulated,	, supervised

- 69 or licensed by the department or any out-of-state institution that
- 70 is insured by the Federal Deposit Insurance Corporation or the
- 71 National Credit Union Administration;
- 72 (x) Licensed attorneys engaged in the lawful
- 73 practice of law; or
- 74 (xi) For-profit debt management service providers
- 75 who do not receive or hold consumer funds, who do not receive a
- 76 fee until a settlement is approved by the consumer and who are
- 77 regulated by the Federal Trade Commission.
- 78 (d) "Department" means the Department of Banking and
- 79 Consumer Finance of the State of Mississippi.
- 80 (e) "Fair share contribution" means voluntary
- 81 contributions paid to the licensee by the creditor for collecting
- 82 funds from clients pursuant to debt management services.
- (f) "Licensee" means a person or entity who is required
- 84 to be licensed as a debt management service provider.
- 85 (g) "Person" means an individual or an organization.
- 86 (h) "Records" or "documents" means any item in hard
- 87 copy or produced in a format of storage commonly described as
- 88 electronic, imaged, magnetic, microphotographic or otherwise, and
- 89 any reproduction so made shall have the same force and effect as
- 90 the original thereof and be admitted in evidence equally with the
- 91 original.

- (i) "Third-party payment processor" means any entity
 that holds, or has access to, or can effectuate possession of, by
 any means, the monies of a licensee's debtors, or distributes, or
 is in the chain or distribution of such monies, to the creditors
 of such debtors, pursuant to an agreement or contract with the
 licensee. This term shall not include entities that solely
 provide the electronic routing and settlement of financial
- SECTION 3. Section 81-22-5, Mississippi Code of 1972, is reenacted as follows:

transactions and their sponsoring banks.

102 81-22-5. (1) Licensure and relicensure. No person or entity may act as a debt management service provider with respect 103 104 to consumers who are residents of this state without a license 105 issued under this chapter. The license application must be in a form prescribed by the commissioner. The commissioner may refuse 106 107 the application if it contains erroneous or incomplete 108 information. A license may not be issued unless the commissioner, upon investigation, finds that the financial soundness and 109 110 responsibility, insurance coverage, consumer education programs 111 and services component, character and fitness of the applicant and, when applicable, its partners, officers or directors, warrant 112 113 belief that the business will be operated honestly and fairly within the purposes of this chapter. Each license shall remain in 114 115 full force and effect until relinquished, suspended, revoked or

expired. With each initial application for a license, the

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117 applicant shall pay to the commissioner a license fee of Seven 118 Hundred Fifty Dollars (\$750.00), and on or before December 31 of each year thereafter, an annual renewal fee of Four Hundred 119 120 Seventy-five Dollars (\$475.00). If the annual renewal fee remains 121 unpaid after December 31, the license shall expire. If any person 122 engages in business as provided for in this chapter without paying 123 the license fee provided for in this subsection before beginning 124 business or before the expiration of the person's current license, 125 as the case may be, then the person shall be liable for the full amount of the license fee, plus a penalty in an amount not to 126 127 exceed Twenty-five Dollars (\$25.00) for each day that the person 128 has engaged in such business without a license or after the 129 expiration of a license. All licensing fees and penalties shall 130 be paid into the Consumer Finance Fund of the department.

shall take action on an application within thirty (30) days after the commissioner has accepted the application as complete. Upon written request, the applicant is entitled to a hearing on the question of the applicant's qualifications for license if the commissioner has notified the applicant in writing that the application has been denied or the commissioner has not issued a license within thirty (30) days after the application for the license was accepted as complete by the commissioner. A request for a hearing may not be made more than sixty (60) days after the application was accepted as complete or the commissioner has

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- 142 mailed a written notice to the applicant stating that the
- 143 application has been denied and stating the reasons for the denial
- 144 of the application.
- 145 **SECTION 4.** Section 81-22-7, Mississippi Code of 1972, is
- 146 reenacted as follows:
- 147 81-22-7. To be eligible for a license, an applicant shall
- 148 file with the commissioner a bond with good security in the penal
- 149 sum of Fifty Thousand Dollars (\$50,000.00), payable to the State
- 150 of Mississippi for the faithful performance by the licensee of the
- 151 duties and obligations pertaining to the business so licensed and
- 152 the prompt payment of any judgment that may be recovered against
- 153 the licensee on account of charges or other claims arising
- 154 directly or collectively from any violation of the provisions of
- 155 this chapter. The applicant may file, in lieu of the bond, cash,
- 156 a certificate of deposit or government bonds in the amount of
- 157 Fifty Thousand Dollars (\$50,000.00). Those deposits shall be
- 158 filed with the commissioner and are subject to the same terms and
- 159 conditions as are provided for in the surety bond required in this
- 160 paragraph. Any interest or earnings on those deposits are payable
- 161 to the depositor.
- 162 **SECTION 5.** Section 81-22-9, Mississippi Code of 1972, is
- 163 reenacted as follows:
- 164 81-22-9. (1) Funds deposited in escrow account. The debt
- 165 management service provider shall deposit, within two (2) business
- 166 days of receipt, all funds received from or on behalf of a

167	consumer	for	pavment	to	а	creditor	or	creditors	in	а	federally	7

- 168 insured escrow account for the benefit of the consumer in a
- supervised financial organization. Any escrow account established 169
- 170 to receive consumer funds is free from trustee process and
- 171 unavailable to creditors of the debt management service provider.
- 172 (2) Requirements for handling of funds. The debt management
- service provider shall: 173
- 174 Maintain separate records of account for each (a)
- 175 consumer receiving debt management services;
- Remit funds received from or on behalf of a 176 (b)
- consumer to the consumer's creditor or creditors within fifteen 177
- 178 (15) business days of receipt of the funds; and
- 179 Correct or remedy any misdirected payments
- 180 resulting from an error by the debt management service provider
- 181 and reimburse the consumer for any actual costs or fees imposed by
- 182 a creditor as a result of such misdirection.
- 183 (3) Commingling of funds. The debt management service
- provider may not commingle escrow accounts established for the 184
- 185 benefit of consumers with any operating accounts of the debt
- 186 management service provider.
- 187 SECTION 6. Section 81-22-11, Mississippi Code of 1972, is
- 188 reenacted as follows:
- 189 81-22-11. (1) Written agreement. A debt management service
- 190 provider may not perform debt management services for a consumer

unless the consumer and the debt management service provider first 191

192	have	executed	а	written	agreement	with	regard	to	the	debt

- 193 management services to be provided. A copy of the completed
- 194 agreement must be given to the consumer.
- 195 (2) **Required provisions.** Each agreement between a consumer
- 196 and a debt management service provider must be dated and signed by
- 197 the consumer and must include the following:
- 198 (a) The name and address of the consumer and the debt
- 199 management service provider;
- 200 (b) A full description of the services to be performed
- 201 for the consumer, any fees to be charged to the consumer for those
- 202 services and any contributions, fees or charges the consumer has
- 203 agreed to make or pay to the debt management service provider;
- 204 (c) Disclosure of the existence of the surety bond on
- 205 file with the commissioner under Section 81-22-7 and a notice that
- 206 the consumer may contact the Department of Banking and Consumer
- 207 Finance at P.O. Box 23729, Jackson, MS 39225-3729 or
- 208 1-800-844-2499 with any questions or complaints regarding the debt
- 209 management service provider;
- 210 (d) The identification of the federally insured
- 211 institution where funds remitted by a consumer for payment to one
- 212 or more creditors will be held;
- (e) The right of a party to cancel the agreement by
- 214 providing a written notice of cancellation to the other party;

215	(f) A complete list of the consumer's obligations that
216	are subject to the agreement and the names and addresses of the
217	creditors holding those obligations;

- 218 (g) A full description and schedule of the periodic 219 amounts to be remitted to the debt management service provider for 220 payment to the consumer's creditor or creditors and the amounts to 221 be remitted to each creditor;
- 222 A notice to the consumer that by executing the (h) 223 agreement the consumer authorizes the federally insured 224 institution to disclose financial records relating to the escrow 225 account in which the consumer's funds are held under Section 226 81-22-9 to the commissioner during the course of any examination 227 of the debt management service provider by the commissioner; and
- 228 The following notice: (i)
- 229 NOTICE TO CONSUMER: Do not sign this agreement before you 230 read it. You must be given a copy of this agreement.
- 231 SECTION 7. Section 81-22-13, Mississippi Code of 1972, is 232 reenacted as follows:
- 233 81-22-13. A debt service management provider may only charge 234 a consumer the following fees for providing debt management 235 services:
- 236 A maintenance fee not to exceed Thirty Dollars 237 (\$30.00) per month after a consumer has received a free initial 238 counseling session;

- (b) A one-time setup fee not to exceed Seventy-five
- 240 Dollars (\$75.00);
- 241 (c) A fee for obtaining the consumer's credit report
- 242 not to exceed Fifteen Dollars (\$15.00) for an individual report or
- 243 Twenty-five Dollars (\$25.00) for a joint report;
- 244 (d) A fee not to exceed Fifty Dollars (\$50.00) for
- 245 educational courses/products that will assist the consumer in
- 246 achieving financial stability. Products shall be educational in
- 247 nature and may include, but not be limited to, the following
- 248 topics: Home Buyer Education, Financial Literacy Education, and
- 249 Credit Report Review. However, the consumer must be informed that
- 250 those courses and products are not a mandatory condition to
- 251 receive debt management services; and
- (e) A bankruptcy consultation fee, not to exceed Fifty
- 253 Dollars (\$50.00) per consumer, may be charged by nonprofit credit
- 254 counseling agencies approved by the U.S. Trustees pursuant to 11
- 255 USC Section 111.
- SECTION 8. Section 81-22-15, Mississippi Code of 1972, is
- 257 reenacted as follows:
- 258 81-22-15. (1) Written reports to consumers. A debt
- 259 management service provider shall provide to each consumer
- 260 receiving debt management services periodic written reports

- 261 accounting for funds received from the consumer for payment to the
- 262 consumer's creditor or creditors whose obligations are listed in
- 263 the consumer's agreement with the debt management service provider

- and disbursements made to each such creditor on the consumer's
 behalf since the last report. The debt management service
 provider shall provide those reports to the consumer not less than
 once each calendar quarter.
- 268 (2) Maintenance of records. Any person required to be 269 licensed under this chapter shall maintain in its offices, or such 270 other location as the department permits, the books, accounts and 271 records necessary for the department to determine whether or not 272 the person is complying with the provisions of this chapter and 273 the rules and regulations adopted by the department under this 274 chapter. These books, accounts and records shall be maintained 275 apart and separate from any other business in which the person is 276 involved. A debt management service provider shall maintain books 277 and records for each consumer for whom it provides debt management 278 services for six (6) years following the final transaction with 279 the consumer.
- 280 (3) Verification of payments to creditors. Licensees that participate in fair share contributions with creditors shall 281 282 maintain records that reflect client accounts were credited for 283 the full amount of any payments due and not the net amount as a 284 result of a fair share contribution. Such records may consist of 285 either a copy of the client's statement from the creditor or the 286 licensee may send a monthly or quarterly statement to clients that 287 reflect payments remitted to creditors.

288	(4) Within fifteen (15) days of the occurrence of any of the
289	following events, a licensee shall file a written report with the
290	commissioner describing the event and its expected impact on the
291	activities on the licensee's business in this state:

- 292 (a) The filing for bankruptcy or reorganization by the 293 licensee;
- (b) The institution of revocation or suspension
 proceedings against the licensee by any state or governmental
 authority; or
- 297 (c) Any felony indictment or conviction of the licensee 298 or any of its directors or principal officers.
- 299 **SECTION 9.** Section 81-22-17, Mississippi Code of 1972, is 300 reenacted as follows:
- 301 81-22-17. The commissioner may exercise the following powers 302 and functions:
- 303 (a) Complaint investigation. The commissioner may
 304 receive and act on complaints, take action to obtain voluntary
 305 compliance with this chapter or refer cases to the Attorney
 306 General, who shall appear for and represent the commissioner in
 307 court.
- 308 (b) **Rules.** The commissioner may adopt reasonable administrative regulations, not inconsistent with law, for the enforcement of this chapter.
- 311 (c) **Examination of licensees.** To assure compliance 312 with the provisions of this chapter, the department may examine

the books and records of any licensee without notice during normal business hours. The commissioner shall charge the licensee an examination fee in an amount not less than Three Hundred Dollars (\$300.00) nor more than Six Hundred Dollars (\$600.00) for each office or location within the State of Mississippi, plus any actual expenses incurred while examining the licensee's records or books that are located outside the State of Mississippi. However, in no event shall a licensee be examined more than once in a two-year period unless for cause shown based upon consumer complaint and/or other exigent reasons as determined by the commissioner.

(d) Examination of nonlicensees. The department, its designated officers and employees, or its duly authorized representatives, for the purposes of discovering violations of this chapter and for the purpose of determining whether any person or individual reasonably suspected by the commissioner of conducting business that requires a license under this chapter, may investigate those persons and individuals and examine all relevant books, records and papers employed by those persons or individuals in the transaction of business, and may summon witnesses and examine them under oath concerning matters as to the business of those persons, or other such matters as may be relevant to the discovery of violations of this chapter, including, without limitation, the conduct of business without a license as required under this chapter.

338	SECTION 10.	Section	81-22-19,	Mississippi	Code	of	1972,	is
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- 339 reenacted as follows:
- 340 81-22-19. A debt management service provider may not:
- 341 (a) **Purchase debt.** Purchase any debt or obligation of
- 342 a consumer;
- 343 (b) **Lend money.** Lend money or provide credit to any
- 344 consumer;
- 345 (c) Mortgage interest. Obtain a mortgage or other
- 346 security interest in property of a consumer;
- 347 (d) **Debt collector.** Operate as a debt collector in
- 348 this state; or
- 349 (e) **Negative amortization.** Structure an agreement for
- 350 the consumer that, at the conclusion of the projected term for the
- 351 consumer's participation in the debt management service agreement,
- 352 would result in negative amortization of any of the consumer's
- 353 obligations to creditors.
- 354 **SECTION 11.** Section 81-22-21, Mississippi Code of 1972, is
- 355 reenacted as follows:
- 356 81-22-21. (1) **False advertising**. A debt management service
- 357 provider may not engage in this state in false or misleading
- 358 advertising concerning the terms and conditions of any services or
- 359 assistance offered.
- 360 (2) **Required words.** A debt management service provider may
- 361 not advertise its services in Mississippi in any media

- disseminated primarily in this state, whether print or electronic, without the words "Licensed Debt Management Service Provider."
- 364 (3) **Dissemination; no liability.** This section does not 365 impose liability on the owner or personnel of any medium in which 366 an advertisement appears or through which an advertisement is 367 disseminated.
- 368 **SECTION 12.** Section 81-22-23, Mississippi Code of 1972, is 369 reenacted as follows:
- 370 81-22-23. (1) Violations; unfair, unconscionable or
 371 deceptive practices. A debt management service provider that
 372 violates any provision of this chapter or any rule adopted by the
 373 commissioner, or that through any unfair, unconscionable or
 374 deceptive practice causes actual damage to a consumer is subject
 375 to enforcement action under subsection (2) of this section.
 - (2) Enforcement actions. The following enforcement actions may be taken by the commissioner or an aggrieved consumer against a debt management service provider for violations of any provision of this chapter or any rule adopted under this chapter, or for unfair, unconscionable or deceptive practices that cause actual damage to a consumer:
 - (a) When the commissioner has reasonable cause to believe that a person is violating any provision of this chapter, the commissioner, in addition to and without prejudice to the authority provided elsewhere in this chapter, may enter an order requiring the person to stop or to refrain from the violation.

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387	The	commissioner	may	sue	in	any	chancery	court	of	the	state	having

- 388 jurisdiction and venue to enjoin the person from engaging in or
- 389 continuing the violation or from doing any act in furtherance of
- 390 the violation. In such an action, the court may enter an order or
- 391 judgment awarding a preliminary or permanent injunction;
- 392 (b) The commissioner may, after notice and hearing,
- 393 impose a civil penalty against any licensee if the licensee,
- 394 individual required to be registered, or employee is adjudged by
- 395 the commissioner to be in violation of the provisions of this
- 396 chapter. The civil penalty shall not exceed Five Hundred Dollars
- 397 (\$500.00) per violation and shall be deposited into the Consumer
- 398 Finance Fund of the department;
- 399 (c) The state may enforce its rights under the surety
- 400 bond as required in Section 81-22-7 as an available remedy for the
- 401 collection of any civil penalties, criminal fines or costs of
- 402 investigation and/or prosecution incurred;
- 403 (d) A civil action by an aggrieved consumer in which
- 404 that consumer has the right to recover actual damages from the
- 405 debt management service provider in an amount determined by the
- 406 court plus costs of the action together with reasonable attorney's
- 407 fees; or
- 408 (e) Revocation, suspension or nonrenewal of the debt
- 409 management service provider's license under Section 81-22-25.

- 410 **SECTION 13.** Section 81-22-25, Mississippi Code of 1972, is
- 411 reenacted as follows:

412	81-22-25.	(1	Suspension of	revocation.	After	notice	and
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- 413 hearing, the commissioner may suspend or revoke a debt management
- 414 service provider's license if the commissioner finds that one of
- 415 the conditions of subsection (2) of this section is met.
- 416 (2) Conditions for suspension or revocation. The following
- 417 conditions are grounds for suspension or revocation of a
- 418 registration:
- 419 (a) A fact or condition exists that, if it had existed
- 420 at the time when the licensee applied for a license, would have
- 421 been grounds for denying the application;
- 422 (b) The licensee knowingly violates a material
- 423 provision of this chapter or rule or order validly adopted by the
- 424 commissioner under authority of this chapter;
- 425 (c) The licensee is insolvent;
- 426 (d) The licensee refuses to permit the commissioner to
- 427 make an examination authorized by this chapter; or
- 428 (e) The licensee fails to respond within a reasonable
- 429 time and in an appropriate manner to communications from the
- 430 commissioner.
- 431 **SECTION 14.** Section 81-22-27, Mississippi Code of 1972, is
- 432 reenacted as follows:
- 433 81-22-27. The commissioner may employ the necessary

- 434 full-time employees above the number of permanent full-time
- 435 employees authorized for the department for the fiscal year 2003,
- 436 to carry out and enforce the provisions of this chapter. The

- commissioner also may expend the necessary funds and equip and provide necessary travel expenses for those employees.
- 439 **SECTION 15.** Section 81-22-28, Mississippi Code of 1972, is 440 reenacted as follows:
- 441 81-22-28. (1) If a licensee seeks to utilize a third-party
 442 payment processor, to hold, have access to, effectuate possession
 443 of, by any means, or to distribute or be in the chain of
 444 distribution of the monies of another licensee's consumers, the
 445 licensee shall give the Department of Banking and Consumer Finance
 446 ten (10) days' written notice.
- 447 Such notice shall contain the name and address of the (2) 448 third-party payment processor, a description of the services, a 449 copy of the agreement or contract between the licensee and the 450 third-party payment processor and the highest daily amount of 451 consumer funds to be held or transmitted. The third-party payment 452 processor shall submit to the department, upon request, the 453 highest daily amount held or transmitted during the previous 454 month.
- (3) Each third-party payment processor shall file with the commissioner a surety bond, issued by a bonding company or insurance company authorized to do business in the State of Mississippi, in the principal sum of Fifty Thousand Dollars (\$50,000.00) and in an additional principal sum of Fifty Thousand Dollars (\$50,000.00) for each additional licensee it contracts with, but in no event shall the bond be required to be in excess

- of One Hundred Fifty Thousand Dollars (\$150,000.00). In lieu of the surety bond, a third-party payment processor may file other assets such as cash, a certificate of deposit or government bonds.
- 465 (4) A licensee shall not use a third-party payment processor
 466 until the licensee receives written notice from the department
 467 confirming that the department has received a surety bond or other
 468 assets from the third-party payment processor.
- 469 (5) Prior to performing any of its services, the third-party 470 payment processor shall provide written authorization for the department to examine all books, records, documents and materials, 471 472 including those maintained in electronic form, as they relate to 473 the consumers' monies held by, or distributed by the third-party 474 payment processor to the creditors of the consumers and shall have 475 received written confirmation from the department that the written 476 authorization is sufficient. The cost of the examination shall be 477 paid by the licensee.
- 478 (6) All agreements or contracts between a licensee and a
 479 third-party payment processor shall provide for a thirty-day
 480 written notice of termination to the party against whom
 481 termination is being sought. A licensee shall immediately notify
 482 the department in writing of the notice of termination.
- (7) In the event a licensee elects to maintain cash, a

 484 certificate of deposit or government bonds on deposit, and

 485 utilizes the services of a third-party payment processor, there is

 486 no requirement that the third-party payment processor obtain a

- 487 surety bond or maintain other assets on deposit with the
- 488 department.
- 489 **SECTION 16.** Section 81-22-31, Mississippi Code of 1972, is
- 490 amended as follows:
- 491 81-22-31. Sections 81-22-1 through 81-22-28, Mississippi
- 492 Code of 1972, shall stand repealed on July 1, * * * $\frac{2026}{}$.
- 493 **SECTION 17.** This act shall take effect and be in force from
- 494 and after July 1, 2022.