By: Representatives McGee, Stamps, Crudup, To: Municipalities Gibbs (72nd)

## HOUSE BILL NO. 616

- 1 AN ACT TO AMEND SECTION 21-19-11, MISSISSIPPI CODE OF 1972,
- 2 TO AUTHORIZE THE GOVERNING AUTHORITY OF ANY MUNICIPALITY TO
- 3 SECURE ABANDONED OR DILAPIDATED BUILDINGS ONCE PROPERTY IS
- ADJUDICATED TO BE A MENACED PROPERTY AND THE OWNER HAS FAILED TO 4
- 5 CLEAN THE PROPERTY; AND FOR RELATED PURPOSES.
- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 6
- 7 SECTION 1. Section 21-19-11, Mississippi Code of 1972, is
- amended as follows: 8
- 9 21-19-11. (1) To determine whether property or parcel of
- 10 land located within a municipality is in such a state of
- 11 uncleanliness as to be a menace to the public health, safety and
- 12 welfare of the community, a governing authority of any

- municipality shall conduct a hearing, on its own motion, or upon 13
- 14 the receipt of a petition signed by a majority of the residents
- 15 residing within four hundred (400) feet of any property or parcel
- of land alleged to be in need of the cleaning. Notice shall be 16
- 17 provided to the property owner by:
- (a) United States mail two (2) weeks before the date of 18
- 19 the hearing mailed to the address of the subject property, except

- 20 where the land or structure(s) is apparently vacant, and to the
- 21 address where the ad valorem tax notice for such property is sent
- 22 by the office charged with collecting ad valorem tax; and
- 23 (b) Posting notice for at least two (2) weeks before
- 24 the date of a hearing on the property or parcel of land alleged to
- 25 be in need of cleaning and at city hall or another place in the
- 26 municipality where such notices are posted.
- 27 Any notice required by this section shall include language
- 28 that informs the property owner that an adjudication at the
- 29 hearing that the property or parcel of land is in need of cleaning
- 30 will authorize the municipality to reenter the property or parcel
- 31 of land for a period of two (2) years after final adjudication
- 32 without any further hearing if notice is posted on the property or
- 33 parcel of land and at city hall or another place in the
- 34 municipality where such notices are generally posted at least
- 35 seven (7) days before the property or parcel of land is reentered
- 36 for cleaning. A copy of the required notice mailed and posted as
- 37 required by this section shall be recorded in the minutes of the
- 38 governing authority in conjunction with the hearing required by
- 39 this section.
- 40 If, at such hearing, the governing authority shall adjudicate
- 41 the property or parcel of land in its then condition to be a
- 42 menace to the public health, safety and welfare of the community,
- 43 the governing authority, if the owner does not do so himself,
- 44 shall proceed to clean the land, by the use of municipal employees

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    or by contract, by cutting grass and weeds; filling cisterns;
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    securing abandoned or dilapidated buildings; removing rubbish,
    abandoned or dilapidated fences, outside toilets, abandoned or
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    dilapidated buildings, slabs, personal property, which removal of
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    personal property shall not be subject to the provisions of
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    Section 21-39-21, and other debris; and draining cesspools and
    standing water therefrom. The governing authority may by
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    resolution adjudicate the actual cost of cleaning the property and
    may also impose a penalty not to exceed One Thousand Five Hundred
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    Dollars ($1,500.00) or fifty percent (50%) of the actual cost,
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    whichever is more. The cost and any penalty may become a civil
    debt against the property owner, and/or, at the option of the
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    governing authority, an assessment against the property.
    "cost assessed against the property" means either the cost to the
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    municipality of using its own employees to do the work or the cost
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    to the municipality of any contract executed by the municipality
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    to have the work done, and administrative costs and legal costs of
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    the municipality. For subsequent cleaning within the one-year
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    period after the date of the hearing at which the property or
    parcel of land was adjudicated in need of cleaning, upon seven (7)
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    days' notice posted both on the property or parcel of land
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    adjudicated in need of cleaning and at city hall or another place
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    in the municipality where such notices are generally posted, and
    consistent with the municipality's adjudication as authorized in
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    this subsection (1), a municipality may reenter the property or
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70 parcel of land to maintain cleanliness without further notice or 71 hearing no more than six (6) times in any twelve-month period with 72 respect to removing or securing abandoned or dilapidated 73 buildings, slabs, dilapidated fences and outside toilets, and no 74 more than twelve (12) times in any twenty-four-month period with 75 respect to cutting grass and weeds and removing rubbish, personal 76 property and other debris on the land, and the expense of cleaning 77 of the property, except as otherwise provided in this section for 78 removal of hazardous substances, shall not exceed an aggregate 79 amount of Twenty Thousand Dollars (\$20,000.00) per year, or the 80 fair market value of the property subsequent to cleaning, 81 whichever is more. The aggregate cost of removing hazardous 82 substances will be the actual cost of such removal to the municipality and shall not be subject to the \* \* \* cost 83 84 limitations provided in this subsection. The governing authority 85 may assess the same penalty for each time the property or land is 86 cleaned as otherwise provided in this section. The penalty provided herein shall not be assessed against the State of 87 88 Mississippi upon request for reimbursement under Section 29-1-145, 89 nor shall a municipality clean a parcel owned by the State of 90 Mississippi without first giving notice. Upon written authority 91 from the Secretary of State's office, for state-owned properties, 92 a municipality may forgo the notification process that is

prescribed in this subsection and proceed to clean the properties

- and assess costs as prescribed in this subsection, except that penalties shall not be assessed against the State of Mississippi.
- 96 When the fee or cost to clean property or a parcel of land that is one (1) acre or less does not exceed Two Hundred 97 98 Fifty Dollars (\$250.00), excluding administrative costs, and the 99 property or parcel is located within a municipality having a 100 population over one thousand five hundred (1,500), the governing 101 authority of the municipality may authorize one or more of its 102 employees to determine whether the property or parcel of land is 103 in such a state of uncleanliness as to be a menace to the public 104 health, safety and welfare of the community and the determination 105 made by the authorized municipal employee shall be set forth and recorded in the minutes of the governing authority. Notice of 106 107 this determination shall be provided to the property owner by:
  - (a) United States mail seven (7) days before the date of cleaning of the property or parcel of land mailed to the address of the subject property, except where the land or structure(s) is apparently vacant, and to the address where the ad valorem tax notice for such property is sent by the office charged with collecting ad valorem tax; and
- 114 (b) Posting notice for at least seven (7) days before
  115 the cleaning of the property or parcel of land and at city hall or
  116 another place in the municipality where such notices are posted.
- Any notice required by this subsection shall include language that informs the property owner that the appropriate municipal

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119	official has determined that the property or parcel of land is a
120	menace to the public health, safety and welfare of the community
121	and in need of cleaning and the municipality is authorized to
122	enter the property for cleaning and that the municipality is
123	further authorized to reenter the property or parcel of land for a
124	period of two (2) years after this cleaning without any further
125	hearing or action if notice is posted on the property or parcel of
126	land and at city hall or another place in the municipality where
127	such notices are generally posted at least seven (7) days before
128	the property or parcel of land is reentered for cleaning. A copy
129	of the required notice mailed and posted as required by this
130	subsection shall be recorded in the minutes of the governing
131	authority in conjunction with the determination made by the
132	municipal employee in this subsection (2).
133	If an authorized municipal employee determines that the
134	condition of property or parcel of land is a menace to the public
135	health, safety and welfare of the community, the governing
136	authority, if the owner does not do so himself, shall proceed to
137	clean the land, by the use of municipal employees or by contract,
138	by cutting grass and weeds; filling cisterns; securing abandoned
139	or dilapidated buildings; removing rubbish, abandoned or
140	dilapidated fences, outside toilets, abandoned or dilapidated
141	buildings, slabs, personal property, which removal of personal
142	property shall not be subject to the provisions of Section
143	21-39-21, and other debris: and draining cesspools and standing

144	water therefrom. The governing authority shall by resolution
145	adjudicate the actual cost of cleaning the property under this
146	provision, provided the same does not exceed Two Hundred Fifty
147	Dollars (\$250.00) and may also impose a penalty not to exceed One
148	Hundred Dollars (\$100.00) or one hundred percent (100%) of the
149	actual cost of cleaning the property, whichever is more. The cost
150	and any penalty imposed may become a civil debt against the
151	property owner, and/or, at the option of the governing authority,
152	an assessment against the property. The "cost assessed against
153	the property" means either the cost to the municipality of using
154	its own employees to do the work or the cost to the municipality
155	of any contract executed by the municipality to have the work
156	done, and additionally may include administrative costs of the
157	municipality not to exceed Fifty Dollars (\$50.00). For subsequent
158	cleaning within the one-year period set forth in this subsection
159	(2), upon seven (7) days' notice posted both on the property or
160	parcel of land adjudicated in need of cleaning and at city hall or
161	another place in the municipality where such notices are generally
162	posted, and consistent with the municipal official's determination
163	as authorized in this subsection (2), a municipality may reenter
164	the property or parcel of land to maintain cleanliness without
165	further notice or hearing under this subsection (2) no more than
166	six (6) times in any twelve-month period with respect to removing
167	or securing abandoned or dilapidated buildings, slabs, dilapidated
168	fences and outside toilets, and no more than twelve (12) times in

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22/HR26/R1487 PAGE 7 (OM\KW) 169 any twenty-four-month period with respect to cutting grass and 170 weeds and removing rubbish, personal property and other debris on 171 the land, and the expense of cleaning of the property shall not 172 exceed an aggregate amount of One Thousand Dollars (\$1,000.00) per 173 year under this subsection (2). The governing authority may 174 assess the same actual costs, administrative costs and penalty for each time the property or land is cleaned as otherwise provided in 175 176 this subsection (2). The penalty provided herein shall not be 177 assessed against the State of Mississippi upon request for reimbursement under Section 29-1-145, nor shall a municipality 178 179 clean a parcel owned by the State of Mississippi without first 180 giving notice. Upon written authority from the Secretary of 181 State's office, for state-owned properties, a municipality may 182 forgo the notification process that is prescribed in this 183 subsection and proceed to clean the properties and assess costs as 184 prescribed in this subsection, except that penalties shall not be 185 assessed against the State of Mississippi. A determination made by an appropriate municipal employee under this subsection (2) 186 187 that the state or condition of property or a parcel of land is a menace to the public health, safety and welfare of the community 188 189 shall not subsequently be used to replace a hearing if subsection 190 (1) of this section is later utilized by a municipality when the 191 prerequisites of this subsection (2) are not satisfied.

If the governing authority declares, by resolution, that

the cost and any penalty shall be collected as a civil debt, the

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- governing authority may authorize the institution of a suit on
  open account against the owner of the property in a court of
  competent jurisdiction in the manner provided by law for the cost
  and any penalty, plus court costs, reasonable attorney's fees and
  interest from the date that the property was cleaned.
  - (4) (a) If the governing authority declares that the cost and any penalty shall be collected as an assessment against the property, then the assessment above provided for shall be a lien against the property and may be enrolled in the office of the chancery clerk of the county as other liens and encumbrances are enrolled, and the tax collector of the municipality shall, upon order of the board of governing authorities, proceed to sell the land to satisfy the lien as now provided by law for the sale of lands for delinquent municipal taxes. The lien against the property shall be an encumbrance upon the property and shall follow title of the property.
  - (b) (i) All assessments levied under the provisions of this section shall be included with municipal ad valorem taxes and payment shall be enforced in the same manner in which payment is enforced for municipal ad valorem taxes, and all statutes regulating the collection of other taxes in a municipality shall apply to the enforcement and collection of the assessments levied under the provisions of this section, including utilization of the procedures authorized under Sections 17-13-9(2) and 27-41-2.

218	(ii) All assessments levied under the provisions
219	of this section shall become delinquent at the same time municipal
220	ad valorem taxes become delinquent. Delinquencies shall be
221	collected in the same manner and at the same time delinquent ad
222	valorem taxes are collected and shall bear the same penalties as
223	those provided for delinquent taxes. If the property is sold for
224	the nonpayment of an assessment under this section, it shall be
225	sold in the manner that property is sold for the nonpayment of
226	delinquent ad valorem taxes. If the property is sold for
227	delinquent ad valorem taxes, the assessment under this section
228	shall be added to the delinquent tax and collected at the same

- (5) All decisions rendered under the provisions of this section may be appealed in the same manner as other appeals from municipal boards or courts are taken. However, an appeal from a decision of a municipal officer or official shall be made to the governing authority and such appeal shall be in writing, state the basis for the appeal and be filed with the city clerk no later than seven (7) days from the latest date of notice required under this section.
- 238 (6) Nothing contained under this section shall prevent any
  239 municipality from enacting criminal penalties for failure to
  240 maintain property so as not to constitute a menace to public
  241 health, safety and welfare.

time and in the same manner.

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242	(7) (a) If private property or a parcel of land located
243	within a municipality is a perpetual care cemetery subject to
244	Section 41-43-1 et seq., the governing authority of the
245	municipality may proceed pursuant to the same provisions of this
246	section used to determine whether a property is a public health
247	menace to instead determine if the perpetual care cemetery and all
248	structures on the cemetery are not being properly maintained and
249	have become detrimental to the public health and welfare. A
250	perpetual care cemetery that is "not being properly maintained and
251	has become detrimental to the public health and welfare" means a
252	perpetual care cemetery that shows signs of neglect, including,
253	without limitation, the unchecked growth of vegetation, repeated
254	and unchecked acts of vandalism, unusable entrances and exits,
255	excess rubbish or debris, or the disintegration of grave markers
256	or boundaries. Upon notice and opportunity to be heard as
257	provided in subsection (1) of this section, the governing
258	authority of the municipality may adjudicate the property or
259	parcel of land in its then condition to be not properly maintained
260	and detrimental to the public health and welfare, and if the owner
261	does not do so itself, may proceed to clean the property or parcel
262	of land as provided in subsection (1) of this section. When
263	cleaning the property or parcel of land of a perpetual care
264	cemetery pursuant to this subsection (7), the penalty or penalties
265	provided in subsection (1) of this section shall not be assessed
266	against owners of the perpetual care cemeteries.

267	(b) The governing authority of a municipality that
268	cleans the property or parcel of land of a perpetual care cemetery
269	pursuant to this subsection (7) may make application to the
270	Secretary of State for an order directing the trustee of the
271	perpetual care cemetery trust fund to release accrued interest or
272	principal of the trust fund sufficient to reimburse the
273	municipality for only the actual cleanup costs incurred by the
274	municipality. The application to the Secretary of State shall
275	include a statement by the municipality that all of the
276	requirements of this section have been met.

- If the Secretary of State is satisfied that the notice and hearing requirements of this section have been met, and that the application for an order directing the trustee to release accrued interest of the perpetual care cemetery trust fund does not threaten the ability of the trust fund to provide for the care and maintenance of the cemetery, the Secretary of State may order the trustee to release accrued interest of the trust fund sufficient to reimburse the municipality for the actual costs of cleanup performed by the municipality.
- 286 If the Secretary of State is satisfied that the 287 notice and hearing requirements of this section have been met, but 288 makes a determination that the accrued interest of the perpetual 289 care cemetery trust fund is insufficient to reimburse the 290 municipality for the actual costs of cleanup performed by the municipality, or that an order to release accrued interest would 291

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292	threaten the ability of the trust fund to provide for the care and
293	maintenance of the cemetery, the Secretary of State may consider
294	an order directing the trustee to reimburse the municipality from
295	the principal of the trust fund. If the Secretary of State
296	determines that an order to the trustee to release principal from
297	the trust fund will not threaten the solvency of the trust fund,
298	the Secretary of State may order the trustee to release principal
299	of the trust fund in an amount sufficient to reimburse the
300	municipality for the actual costs of cleanup performed by the
301	municipality.

- 302 (i) The Secretary of State may not order the
  303 trustee to release an amount of more than fifteen percent (15%) of
  304 principal of the trust fund to reimburse the municipality for the
  305 actual costs of cleanup performed by the municipality.
- 306 (ii) The provisions of this section may be 307 utilized no more than once in a four-year period.
- 308 **SECTION 2.** This act shall take effect and be in force from 309 and after July 1, 2022.