

By: Representatives Eubanks, Williamson

To: Agriculture

HOUSE BILL NO. 578

1 AN ACT TO CREATE THE MISSISSIPPI ON-FARM SALES AND FOOD
2 FREEDOM ACT; TO DEFINE CERTAIN TERMS; TO PROHIBIT ANY COUNTY,
3 MUNICIPALITY OR OTHER POLITICAL SUBDIVISION OF THIS STATE FROM
4 REGULATING CERTAIN PRACTICES INVOLVED IN THE PRODUCTION OF
5 AGRICULTURAL OR FARM PRODUCTS ON ANY PRIVATE PROPERTY; TO PROHIBIT
6 ANY COUNTY, MUNICIPALITY OR OTHER POLITICAL SUBDIVISION FROM
7 RESTRICTING THE RETAIL SALE OR DISTRIBUTION OF UNPROCESSED
8 AGRICULTURAL OR FARM PRODUCTS GROWN OR RAISED IN THIS STATE
9 DIRECTLY FROM THE PRODUCER TO THE CONSUMER; TO PROHIBIT ANY
10 COUNTY, MUNICIPALITY OR OTHER POLITICAL SUBDIVISION FROM REQUIRING
11 ANY PERMIT FOR THE GROWING OR RAISING OF AGRICULTURAL PRODUCTS ON
12 CERTAIN PROPERTIES WHEN THOSE PRODUCTS ARE USED FOR NONCOMMERCIAL
13 PURPOSES; TO CLARIFY THAT THIS ACT MAY NOT BE CONSTRUED TO GIVE
14 INDIVIDUAL RIGHTS THAT SUPERSEDE ANY LOCAL ZONING ORDINANCE OR
15 NUISANCE LAW; TO REQUIRE AGRICULTURAL OR FARM PRODUCTS SOLD UNDER
16 THIS ACT TO BE CLEARLY MARKED AND LABELED WITH A "BUYERS BEWARE"
17 LABEL OUTLINING THE INHERENT RISK ASSOCIATED WITH CONSUMING
18 UNPROCESSED PRODUCTS; TO AMEND SECTION 75-31-65, MISSISSIPPI CODE
19 OF 1972, TO REVISE THE PROVISIONS RELATING TO THE INCIDENTAL SALES
20 OF RAW GOAT MILK OR RAW MILK PRODUCTS TO INCLUDE MILK PRODUCED
21 FROM COWS; TO AMEND SECTION 69-3-11, MISSISSIPPI CODE OF 1972, IN
22 CONFORMITY TO THE PRECEDING PROVISIONS; AND FOR RELATED PURPOSES.

23 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

24 **SECTION 1.** Sections 1 through 6 of this act shall be known
25 and may be cited as the "Mississippi On-Farm Sales and Food
26 Freedom Act."



27 **SECTION 2.** As used in Sections 1 through 6 of this act, the
28 following words and phrases have the meanings as defined in this
29 section unless the context clearly requires otherwise:

30 (a) "Agricultural product" means any food product grown
31 on Mississippi farms or gardens and includes, but is not limited
32 to, fruits, vegetables, grains, nuts and all annual or perennial
33 plants, trees and shrubs grown in Mississippi, as well as all
34 animal and animal related bi-products, including meat, poultry,
35 eggs, milk and cheese, which are raised, harvested or produced in
36 Mississippi. The term "agricultural product" does not include any
37 item considered to be an illegal base, derivative, drug or
38 narcotic.

39 (b) "Buyer beware label" means a statement clearly
40 affixed to the container or packaging of agricultural or farm
41 products which informs the purchaser or consumer of potential
42 risks associated with the consumption of products in their
43 natural, raw or unprocessed form.

44 (c) "Crops" means fruits and products of all annual or
45 perennial plants, trees and shrubs.

46 (d) "Milk goat" means a doe kept for the purpose of
47 producing milk and any unweaned kid goats.

48 (e) "On-farm sales" means the sale, purchase, barter or
49 trade of agricultural or farm products within the State of
50 Mississippi by and for Mississippi residents on the actual
51 grower's or producer's property, at farmers' markets by the actual



52 grower or producer, or any other arm's length transaction by the
53 grower or producer which results in the delivery of the
54 agricultural or farm products directly to the consumer. The term
55 "on-farm sales" does not include the commercial production of
56 agricultural or farm products grown, produced or processed for
57 wholesale or mass distribution for third parties.

58 (f) "Raw milk" means milk that has not been
59 pasteurized.

60 (g) "Resident" means any person domiciled in the State
61 of Mississippi and any other person who maintains a legal or
62 actual residence within the state.

63 (h) "Unprocessed" means agricultural or farm products
64 that have not been canned, cooked, fermented, distilled,
65 preserved, ground, crushed or slaughtered.

66 **SECTION 3.** (1) (a) A county, municipality or other
67 political subdivision of this state shall not adopt or enforce any
68 ordinance, rule, regulation or resolution regulating crop
69 management or animal husbandry practices involved in the
70 production of agricultural or farm products on any private
71 property.

72 (b) A county, municipality or other political
73 subdivision of this state shall not adopt or enforce any
74 ordinance, rule, regulation or resolution that prohibits or
75 regulates the retail sale or distribution of processed or
76 unprocessed agricultural or farm products grown or raised in this



77 state directly from the producer to the consumer as food for human
78 consumption or seed for replanting.

79 (2) Subsection (1) of this section may not be interpreted to
80 impair the power of any county or municipal governing authority or
81 other political subdivision to adopt or enforce any zoning
82 ordinance or make any other zoning decision or to authorize any
83 individual to supersede any local zoning ordinance.

84 (3) Subsection (1) of this section may not be interpreted to
85 impair the power of a county or municipal governing authority or
86 other political subdivision to adopt or enforce any ordinance,
87 rule, regulation or resolution regulating land application of
88 human waste.

89 **SECTION 4.** (1) Sections 1 through 6 of this act and any
90 rule or regulation adopted under the authority provided in the act
91 does not prohibit or regulate the retail sale or distribution of
92 unprocessed agricultural or farm products grown or raised in this
93 state directly from the producer to the consumer as food for human
94 consumption or seeds for replanting.

95 (2) The seeds produced from crops grown in this state must
96 remain the sole property of the producer, which may be stored and
97 preserved for replanting or sold without penalty.

98 **SECTION 5.** (1) A county, municipality or other political
99 subdivision of this state shall not prohibit or require any permit
100 for the growing or raising of food crops or chickens, rabbits or
101 milk goats in:



102 (a) Home gardens, coops, or pens on private residential
103 property so long as the food crops or animals or the products
104 thereof are used for human consumption by the occupant of the
105 property and members of his or her household and not for
106 commercial purposes; or

107 (b) Community or cooperative gardens, coops or pens on
108 any portion of any private lot made available for such purposes by
109 the occupant of the lot so long as the total lot size is not more
110 than two and three-fourths (2-3/4) acres and the food crops or
111 animals or the products thereof are used for human consumption by
112 the growers and raisers and members of their households and not
113 for commercial purposes. However, the slaughter of goats kept
114 under the authority of this section is prohibited.

115 (2) This section does not prohibit or impair:

116 (a) The authority of a local governmental entity to
117 abate a public nuisance;

118 (b) Any cause of action brought by a private citizen to
119 abate a private nuisance under Section 97-44-15; or

120 (c) Any private covenant or other private agreement
121 restricting the use of real property.

122 (3) This act may not be construed to give individual rights
123 that supersede any local zoning ordinance or nuisance law.

124 **SECTION 6.** (1) Agricultural and farm products sold under
125 this act must be marked and labeled clearly with a warning in the
126 form of a "Buyers Beware" label outlining the inherent risk



127 associated with consuming unprocessed products. In each case, the
128 label statement must appear in a conspicuous and easily legible
129 bold-faced print or type in distinct contrast to other matters on
130 the package. The label statement must appear as a distinct item
131 on the principal display panel in letters in a type size
132 established in relationship to the area of the principal display
133 panel of the package. The label must be uniform for all packages
134 of substantially the same size and must comply with the following
135 type specifications:

136 (a) Not less than one-eighth (1/8) inch in height on
137 packages that have a principal display panel that is twenty-five
138 (25) square inches or less;

139 (b) Not less than three-sixteenths (3/16) inch in
140 height on packages that have a principal display panel that is
141 more than twenty-five (25) but not more than one hundred (100)
142 square inches;

143 (c) Not less than one-fourth (1/4) inch in height on
144 packages that have a principal display panel that is more than one
145 hundred (100) square inches but not more than four hundred (400)
146 square inches; or

147 (d) Not less than one-half (1/2) inch in height on
148 packages that have a principal display panel that is more than
149 four hundred (400) square inches.

150 (2) The "Buyers Beware" label must contain the following
151 notice of warning:



152 "BUYERS BEWARE

153 The consumption of fruit, vegetable, grain, nut and
154 animal bi-products that have not been irradiated,
155 processed, pasteurized, homogenized or the like carry
156 with it certain inherent health risks. Consume at your
157 own risk."

158 (3) Raw milk or cream or cottage cheese, butter, buttermilk,
159 kefir or cheeses made from raw milk or cream must be displayed for
160 sale separately from, and may not be commingled with, pasteurized
161 dairy products. The display must be marked prominently "raw milk"
162 or "raw milk products" on the principal display panel of the
163 label. Any person who sells raw milk or raw milk products in
164 violation of this section or who causes any raw milk or raw milk
165 products to be introduced into interstate commerce by selling such
166 products across state lines as prohibited under the Food, Drug,
167 and Cosmetic Act (FDCA) (21 USCS Section 331), as regulated by 21
168 CFR Section 1240.61, will be punished as provided for under 21
169 USCS Section 333(a) (1).

170 (4) (a) All sales, purchases, barter or trade exchanges of
171 agricultural and farm products may occur only within the
172 boundaries of the state and only between residents of the state,
173 with the understanding that the products will be consumed within
174 the state.

175 (b) All transactions for agricultural and farm products
176 under this act must be by and for Mississippi residents and may



177 occur only on the actual grower's or producer's property, at
178 farmers' markets by the actual grower or producer, or by any other
179 arm's length transaction by the grower or producer that results in
180 the delivery of the agricultural or farm products directly to the
181 consumer within the State of Mississippi.

182 **SECTION 7.** Section 75-31-65, Mississippi Code of 1972, is
183 amended as follows:

184 75-31-65. (1) The State Board of Health shall:

185 (a) Exercise general supervision over the production,
186 processing and sale of milk and milk products and the processing
187 and sale of frozen desserts * * *;

188 (b) Adopt, modify, repeal and promulgate rules and
189 regulations, after due notice and hearing, and, where not
190 otherwise prohibited by federal law or state law, make exceptions
191 to, grant exemptions from and enforce rules and regulations
192 implementing or effectuating the duties of the board under this
193 section to protect the public health * * *; and

194 (c) Use the most current edition of the Pasteurized
195 Milk Ordinance, or its successor, as the basis for regulation of
196 Grade "A" milk and milk products. Unless as otherwise provided by
197 law, the board, in its discretion, may amend, modify or make
198 additions to the Pasteurized Milk Ordinance if the board
199 determines that such amendment, modification or addition is in the
200 best interest of public health.



201 (2) The board shall assess fees in the following amount and
202 for the following purpose:

203 Milk product processing plant annual permit fee.....\$300.00
204 Frozen dessert processing plant annual permit fee.....\$300.00

205 Any increase in the fees charged by the board under this
206 subsection shall be in accordance with the provisions of Section
207 41-3-65.

208 The fees authorized under this subsection shall not be
209 assessed for milk or frozen dessert processing plants operated by
210 public schools, by public junior colleges or by state agencies or
211 institutions, including, without limitation, the state
212 institutions of higher learning.

213 (3) Incidental sales of raw * * * milk shall be legal if:

214 (a) The milk is sold directly to the consumer on the
215 premises where the milk is produced or at a farmer's market in an
216 on-farm sales transaction as defined in Section 2(e) of this act;

217 (b) No more than nine (9) producing goats are located
218 on the premises where the milk is produced; however, there is no
219 restriction on the number of cows that may be located on the
220 premises where cow milk is produced for incidental on-farm sales;

221 (c) The person selling the raw milk does not advertise
222 the milk for sale and provides adequate notice to potential
223 consumers of the inherent risks associated with the consumption of
224 unprocessed products, as required under Section 6 of this act; and



225 (d) The following conditions, which apply to the
226 milking of goats and cows involved in legal incidental sales of
227 raw goat milk, are satisfied:

228 (i) The milking takes place in a clean environment
229 on a cement or comparable floor;

230 (ii) The milking place is enclosed by a wall
231 and/or a screen to prevent insects from entering the milking area;

232 (iii) A fly strap is located in the milking area;
233 and

234 (iv) Sterile containers are used in the milking
235 process and for storage.

236 It shall not be unlawful to store raw goat or cow milk in a
237 separate sterile place from pasteurized goat or cow milk. The
238 Cooperative Extension Service at Alcorn State University shall
239 publish and make available literature on the requirements of this
240 subsection, and other related milk * * * maintenance, explaining
241 the recommended care of milk goats and cows, the process of goat
242 and cow milk production and other related subjects. For the
243 purposes of this subsection, the term "incidental sales" means
244 sales from a farm where not more than nine (9) goats are producing
245 milk or at a farmer's market, or, in the case of cows, in an
246 on-farm sales transaction as defined in Section 2(e) of this act.

247 (4) For purposes of this section, the term "person" includes
248 an individual, firm, partnership, association or corporation,
249 foreign or domestic; however, as used in subsection (3) of this



250 section, the term "person" only means an individual acting in his
251 or her independent capacity for the incidental sale, purchase or
252 on-farm sake if raw milk for personal consumption and who is not
253 acting as an agent of any firm, partnership, association or
254 corporation, foreign or domestic.

255 (5) All fees collected by the board under this section shall
256 be paid into a special fund within the Department of Health to be
257 used by the department to discharge its duties under this section.

258 (6) Any person coming within the provisions of this section
259 who fails to comply with or violates any of the provisions of this
260 section or regulations promulgated thereunder, unless otherwise
261 specifically provided in this section, is guilty of a misdemeanor
262 and, upon conviction, shall be fined not more than One Hundred
263 Dollars (\$100.00) or confined in jail for not more than sixty (60)
264 days, or both.

265 (7) Any person who sells or offers for sale adulterated milk
266 or milk products or cream or frozen desserts or any milk or cream
267 having therein any foreign substance or coloring matter or any
268 chemicals or preservatives, whether for the purpose of increasing
269 the quantity of milk or cream or for improving its appearance or
270 for the purpose of preserving the condition of sweetness thereof,
271 or for any other purpose whatsoever, or unpasteurized milk or milk
272 products except as otherwise authorized by law, is guilty of a
273 misdemeanor, and, upon conviction, shall be fined not more than
274 Five Hundred Dollars (\$500.00) or confined in jail not more than



275 sixty (60) days, or both; however, nothing in this subsection
276 shall be construed to prevent the addition of vitamins to milk or
277 milk products in accordance with the rules and regulations
278 promulgated by the board or to prohibit the sale of pasteurized
279 milk or cream or frozen desserts except unlawful cream or unlawful
280 milk products or unlawful frozen desserts as defined in the rules
281 and regulations promulgated by the board.

282 (8) (a) Any person doing business in the State of
283 Mississippi and engaged in the production, manufacture, sale or
284 distribution of any dairy products that, for the purpose of
285 destroying the business of a competitor in any locality or
286 creating a monopoly, discriminates between different sections,
287 localities, communities, cities or towns of the state by selling
288 such commodity at a lower rate or price in one (1) section,
289 locality, community, city or town than such commodity is sold by
290 such person in any other section, locality, community, city or
291 town, after making due allowance for the difference, if any, in
292 the grade or quality and in the actual cost of the transportation
293 from the point of production or purchase, if a raw product, to the
294 place of sale, storage or distribution, is guilty of unfair
295 discrimination, which is prohibited and declared unlawful;
296 however, prices made to meet competition in such section,
297 locality, community, city or town shall not be in violation of
298 this subsection.



299 (b) Any person doing business in the State of
300 Mississippi and engaged in the business of purchasing for
301 manufacture, storage, sale or distribution of any dairy product,
302 that, for the purpose of destroying the business of a competitor
303 or creating a monopoly, discriminates between different sections,
304 localities, communities, cities or towns in the state by
305 purchasing such commodity at a higher rate or price in one (1)
306 section, locality, community, city or town than is paid for such
307 commodity by such person in any other section, locality,
308 community, city or town, after making due allowance for the
309 difference, if any, in the grade or quality, and in the actual
310 cost of transportation from the point of purchase to the point of
311 manufacture, sale or distribution or storage, is guilty of unfair
312 discrimination, which is prohibited and declared to be unlawful;
313 however, prices made to meet competition in such locality,
314 section, community, city or town shall not be a violation of this
315 subsection.

316 (c) Any person convicted of a violation of this
317 subsection, shall be fined not less than Five Hundred Dollars
318 (\$500.00) nor more than Five Thousand Dollars (\$5,000.00) or shall
319 be imprisoned in jail not more than twelve (12) months, or both.

320 (9) Nothing in this section shall be construed to apply to
321 any person who does not sell his milk, cream, butter or other
322 products mentioned herein to others.



323 **SECTION 8.** Section 69-3-11, Mississippi Code of 1972, is
324 amended as follows:

325 69-3-11. Agricultural seed or mixtures of same, vegetable
326 seed, flower seed, and tree and shrub seed shall be exempt from
327 provisions of this article:

328 (1) When sold and delivered by a farmer-grower of this
329 state on his own premises or any individual authorized under
330 Sections 1 through 6 of this act, but a farmer-grower or other
331 authorized individual is required to label seed when sold and
332 shipped away from his premises, but is not required to hold the
333 seedsman's permit. These provisions do not apply to commercial
334 growers of seed.

335 (2) When sold or represented to be sold for purposes
336 other than seeding, providing that the vendor shall make it
337 unmistakably clear to the purchaser of such seed that it is not
338 for seeding purposes.

339 (3) When seed for processing is being transported to,
340 or consigned to, or stored in a processing or cleaning
341 establishment, provided that the invoice or labeling
342 accompanying * * * the seed bears the statement "seed for
343 processing." Other labeling or representation which may be made
344 with respect to the uncleaned or unprocessed seed shall be subject
345 to this article.

346 (4) No label shall be required, unless requested by the
347 purchaser, on agricultural seed, mixtures of same, vegetable seed,



348 flower seed, and tree and shrub seed when such seeds are sold
349 directly to and in the presence of the purchaser and taken from a
350 container labeled in accordance with this article.

351 (5) No person shall be subjected to the penalties of
352 this article for having sold, offered or exposed for sale in this
353 state agricultural seed, mixtures of same, vegetable seed, flower
354 seed, or tree and shrub seed which were incorrectly labeled or
355 represented as to kind, variety or origin, which seed cannot be
356 identified by examination thereof, unless he has failed to obtain
357 an invoice or grower's declaration or other labeling information
358 and to take such other precautions as may be reasonable to ensure
359 the identity to be that stated.

360 **SECTION 9.** This act shall take effect and be in force from
361 and after July 1, 2022.

