MISSISSIPPI LEGISLATURE

REGULAR SESSION 2022

By: Representative Bain

To: Judiciary B

HOUSE BILL NO. 360 (As Passed the House)

1 AN ACT TO AMEND SECTION 99-18-1, MISSISSIPPI CODE OF 1972, TO 2 REVISE THE QUALIFICATIONS OF THE STATE PUBLIC DEFENDER; TO REMOVE 3 THE REQUIREMENT THAT FUNDS FOR THE OFFICE OF THE STATE PUBLIC 4 DEFENDER SHALL BE SUPPLIED FROM SPECIFIC FUNDS; TO REMOVE THE 5 AUTHORITY OF THE STATE PUBLIC DEFENDER TO TRANSFER MONEY BETWEEN 6 THE VARIOUS FUNDING SOURCES; TO REMOVE THE REQUIREMENT FOR THE 7 STATE PUBLIC DEFENDER TO COORDINATE THE COLLECTION AND DISSEMINATION OF STATISTICAL DATA IN COORDINATION WITH THE 8 9 MISSISSIPPI PUBLIC DEFENDERS' TASK FORCE; TO AMEND SECTION 99-18-13, MISSISSIPPI CODE OF 1972, TO REVISE THE POWERS AND 10 DUTIES OF THE STATE PUBLIC DEFENDER, TO AUTHORIZE HIS OR HER 11 12 ABILITY TO SOLICIT AND ACCEPT MONIES, GIFTS AND SERVICES FROM ANY 13 PUBLIC OR PRIVATE SOURCE, AND TO REPRESENT AN INDIGENT PERSON IN CRIMINAL OR YOUTH COURT MATTERS WHEN SUCH PERSON HAS A 14 15 CONSTITUTIONAL RIGHT TO APPOINTED REPRESENTATION; TO AMEND SECTION 16 99-18-17, MISSISSIPPI CODE OF 1972, TO TERMINATE THE CAPITAL 17 DEFENSE FUND AS A SPECIAL FUND IN THE STATE TREASURY; TO CREATE 18 NEW SECTION 99-18-19, MISSISSIPPI CODE OF 1972, TO ESTABLISH THE 19 INDIGENT APPEALS DIVISION WITHIN THE OFFICE OF THE STATE PUBLIC 20 DEFENDER; TO CREATE NEW SECTION 99-18-21, MISSISSIPPI CODE OF 21 1972, TO ESTABLISH THE PUBLIC DEFENDER TRAINING DIVISION WITHIN 22 THE OFFICE OF THE STATE PUBLIC DEFENDER; TO REPEAL SECTION 23 99-40-1, MISSISSIPPI CODE OF 1972, TO REPEAL THE PROVISIONS WHICH 24 ESTABLISHED THE DIVISIONS OF INDIGENT APPEALS AND PUBLIC DEFENDER 25 TRAINING WITHIN THE OFFICE OF THE STATE PUBLIC DEFENDER, AND WHICH 26 CREATED SPECIAL FUNDS IN THE STATE TREASURY FOR EACH DIVISION; TO 27 AMEND SECTION 43-21-203, MISSISSIPPI CODE OF 1972, IN CONFORMITY 28 TO THE PRECEDING PROVISIONS; TO AMEND SECTION 43-21-261, 29 MISSISSIPPI CODE OF 1972, TO REQUIRE THE ADMINISTRATIVE OFFICE OF 30 COURTS TO PROVIDE THE OFFICE OF THE STATE PUBLIC DEFENDER WITH 31 READ-ONLY ACCESS TO THE MISSISSIPPI YOUTH COURT INFORMATION 32 DELIVERY SYSTEM ("MYCIDS"); AND FOR RELATED PURPOSES.

33

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

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34 SECTION 1. Section 99-18-1, Mississippi Code of 1972, is 35 amended as follows:

36 99-18-1. (1) There is hereby created the Office of State 37 Public Defender. The Office of State Public Defender shall 38 consist of a State Defender who shall be appointed by the Governor 39 with the advice and consent of the Senate for a term of four (4) 40 years and staffed by any necessary personnel as determined and 41 hired by the State Defender.

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(* * *2) The State Defender must be a duly licensed 43 44 attorney admitted to the practice of law in this state, have practiced in the area of criminal law for at least five (5) years 45 46 and shall meet all qualifications to serve as * * * trial * * * or appellate counsel in death penalty cases as may be set by the 47 Supreme Court of Mississippi. The salary of the State Defender 48 49 shall be no more than the maximum amount allowed by statute for a 50 district attorney.

51 (***<u>3</u>) The State Defender may be removed by the Governor 52 upon finding that the State Defender is not qualified under law, 53 has failed to perform the duties of the office, or has acted 54 beyond the scope of the authority granted by law for the office. 55 (***<u>4</u>) The Office of State Public Defender shall be 56 responsible for the administration, budget and finances of the

57 Divisions of Capital Defense Counsel, Indigent Appeals and Public

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H. B. No. 360 22/HR12/R799PH PAGE 2 (DJ\AM) 58 Defender Training, which shall be divisions of the Office of State 59 Public Defender.

(* * *5) The State Defender may simultaneously serve as 60 State Defender and as director of one or more divisions but shall 61 62 receive no additional compensation for doing so. Nothing in this 63 chapter shall prohibit the State Defender from directly 64 representing clients of the office. Nothing in this chapter shall 65 be construed to prevent an employee of one (1) division of the 66 Office of the State Public Defender from working, in whole or in 67 part, for another division.

68 (***<u>6</u>) The State Defender shall coordinate the collection 69 and dissemination of statistical data and make such reports as are 70 required of the divisions, develop plans and proposals for further 71 development of a statewide public defender system * * * and to act 72 as spokesperson for all matters relating to indigent defense 73 representation.

74 (***<u>7</u>) From and after July 1, 2016, the expenses of this 75 agency shall be defrayed by appropriation from the State General 76 Fund and all user charges and fees authorized under this section 77 shall be deposited into the State General Fund as authorized by 78 law.

79 (***<u>8</u>) From and after July 1, 2016, no state agency shall 80 charge another state agency a fee, assessment, rent or other 81 charge for services or resources received by authority of this 82 section.

H. B. No. 360 **~ OFFICIAL ~** 22/HR12/R799PH PAGE 3 (DJ\AM) 83 SECTION 2. Section 99-18-13, Mississippi Code of 1972, is 84 amended as follows:

85 99-18-13. The State Defender is hereby empowered to pay (1) and disburse salaries, employment benefits and charges relating to 86 employment of division staff and to establish their salaries and 87 88 expenses of the office; to incur and pay travel expenses of staff 89 necessary for the performance of the duties of the office; to rent 90 or lease on such terms as he may think proper such office space as 91 is necessary in the City of Jackson to accommodate the staff; to 92 enter into and perform contracts and to purchase such necessary 93 office supplies and equipment as may be needed for the proper 94 administration of said offices within the funds appropriated for 95 such purpose; and to incur and pay such other expenses as are 96 appropriate and customary to the operation of the office. The 97 State Defender is further authorized to solicit and accept monies, gifts, grants or services from any public or private source, for 98 99 the purpose of funding, operating and executing the duties of the 100 office.

101 (2) The State Defender may <u>represent an indigent person in</u>
102 <u>criminal or youth court matters where the person has a</u>
103 <u>constitutional right to appointed counsel and</u> provide
104 representation to parents or guardians who have been
105 determined * * * to be indigent and in need of representation in
106 an abuse, neglect or termination of parental rights proceeding or
107 appeal therefrom. <u>In determining whether a person is indigent,</u>

H. B. No. 360 **~ OFFICIAL ~** 22/HR12/R799PH PAGE 4 (DJ\AM) 108 the agency shall substantially follow the procedure set forth in 109 Section 99-19-20.1(1).

110 (3) Representation may be provided by staff or contract 111 counsel including, but not limited to, by contract with legal 112 services organizations <u>and/or county public defender programs</u>.

SECTION 3. Section 99-18-17, Mississippi Code of 1972, is amended as follows:

99-18-17. * * * If at any time during the representation of 115 116 two (2) or more defendants, the State Defender determines that the 117 interests of those persons are so adverse or hostile they cannot 118 all be represented by the staff of the Capital Counsel Division without conflict of interest, or if the State Defender determines 119 120 that the volume or number of representations shall so require, the 121 State Defender, in his sole discretion, notwithstanding any 122 statute or regulation to the contrary, shall be authorized to 123 employ qualified private counsel. Fees and expenses approved by 124 order of the court of original jurisdiction, including investigative and expert witness expenses of such private counsel, 125 126 shall be paid by funds appropriated * * * for this purpose.

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SECTION 4. The following shall be codified as Section 99-18-19, Mississippi Code of 1972:

<u>99-18-19.</u> (1) There is created within the Office of the
State Public Defender, the Indigent Appeals Division. This
division shall consist of the Indigent Appeals Director, who must

H. B. No. 360 **~ OFFICIAL ~** 22/HR12/R799PH PAGE 5 (DJ\AM) 133 be an attorney in good standing with the Mississippi Bar 134 Association, and shall be staffed by any necessary personnel as 135 determined necessary and hired by the State Defender. The 136 Indigent Appeals Director shall be appointed by the State 137 Defender. The remaining attorneys and other staff shall be 138 appointed by the State Defender and shall serve at the will and pleasure of the State Defender. Attorneys in the division shall 139 140 be active members of the Mississippi Bar Association, and shall 141 practice law exclusively for the division, and shall not engage in 142 any other practice of law. The division shall not engage in any 143 litigation other than that related to the duties of the division. 144 The Indigent Appeals Director shall be compensated at no more than 145 the maximum amount allowed by statute for a comparable assistant 146 district attorney.

147 (2) The division may provide representation on appeal for 148 indigent persons convicted of felonies and indigent juveniles 149 adjudicated delinquent in youth court. The division may provide 150 advice and assistance to attorneys representing persons under 151 felony charges in the trial courts and juveniles in youth court 152 delinquency proceedings.

153 SECTION 5. The following shall be codified as Section 154 99-18-21, Mississippi Code of 1972:

155 <u>99-18-21.</u> There is created in the Office of the State Public 156 Defender, the Public Defender Training Division. This division 157 shall be staffed by any necessary personnel as determined and

H. B. No. 360 **~ OFFICIAL ~** 22/HR12/R799PH PAGE 6 (DJ\AM) hired by the State Defender. The mission of the division shall be to work closely with the Mississippi Public Defenders' Association to provide training and services to public defenders practicing in all state, county, municipal and youth courts. These services shall include, but not be limited to, continuing legal education, cases updates and legal research. The division shall provide:

164 (a) Education training for public defenders practicing165 in all state, county, municipal and youth courts;

(b) Technical assistance for public defenderspracticing in all state, county, municipal and youth courts; and

(c) Current and accurate information to the Legislature pertaining to the needs of public defenders practicing in all state, county, municipal and youth courts.

SECTION 6. Section 99-40-1, Mississippi Code of 1972, which established the divisions of Indigent Appeals and Public Defender Training within the Office of the State Public Defender, and created special funds in the State Treasury for each division, is hereby repealed.

176 SECTION 7. Section 43-21-203, Mississippi Code of 1972, is 177 amended as follows:

178 43-21-203. (1) The youth court shall be in session at all 179 times.

180 (2) All cases involving children shall be heard at any place
181 the judge deems suitable but separately from the trial of cases
182 involving adults.

H. B. No. 360 **~ OFFICIAL ~** 22/HR12/R799PH PAGE 7 (DJ\AM) 183 (3) Hearings in all cases involving children shall be
184 conducted without a jury and may be recessed from time to time.
185 (4) All hearings shall be conducted under such rules of
186 evidence and rules of court as may comply with applicable

187 constitutional standards.

188 (5) No proceeding by the youth court in cases involving 189 children shall be a criminal proceeding but shall be entirely of a 190 civil nature.

191 The general public shall be excluded from the hearing, (6) and only those persons shall be admitted who are found by the 192 youth court to have a direct interest in the cause or work of the 193 194 youth court. Any person found by the youth court to have a direct 195 interest in the cause shall have the right to appear and be 196 represented by legal counsel. To facilitate the mandates 197 prescribed in Sections 43-21-201(3) and 99-18-3(2), all youth 198 courts shall grant access to the office of the State Public 199 Defender upon the representative's execution of a confidentiality 200 oath, as may be prescribed by the Supreme Court of Mississippi. 201 (7) In all hearings, a complete record of all evidence shall 202 be taken by stenographic reporting, by mechanical or electronic

203 device or by some combination thereof.

(8) The youth court may exclude the attendance of a child from a hearing in neglect and abuse cases with consent of the child's counsel. The youth court may exclude the attendance of a child from any portion of a disposition hearing that would be

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(9) All parties to a youth court cause shall have the right at any hearing in which an investigation, record or report is admitted in evidence:

(a) To subpoena, confront and examine the person whoprepared or furnished data for the report; and

(b) To introduce evidence controverting the contents of the report.

(10) Except as provided by Section 43-21-561(5) or as otherwise provided by this chapter, the disposition of a child's cause or any evidence given in the youth court in any proceedings concerning the child shall not be admissible against the child in any case or proceeding in any court other than a youth court.

(11) An order or ruling of the youth court judge delivered
orally must be reduced to writing within forty-eight (48) hours,
excluding Saturdays, Sundays and statutory state holidays.

226 **SECTION 8.** Section 43-21-261, Mississippi Code of 1972, is 227 amended as follows:

43-21-261. (1) Except as otherwise provided in this section, records involving children shall not be disclosed, other than to necessary staff or officials of the youth court, a guardian ad litem appointed to a child by the court, or a Court-Appointed Special Advocate (CASA) volunteer who may be

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(a) The judge of another youth court or member ofanother youth court staff;

(b) The court of the parties in a child custody oradoption cause in another court;

(c) A judge of any other court or members of another court staff, including the chancery court that ordered a forensic interview;

(d) Representatives of a public or private agency providing supervision or having custody of the child under order of the youth court;

(e) Any person engaged in a bona fide research purpose, provided that no information identifying the subject of the records shall be made available to the researcher unless it is absolutely essential to the research purpose and the judge gives

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258 representative, gives permission to release the information;

(f) The Mississippi Department of Employment Security, or its duly authorized representatives, for the purpose of a child's enrollment into the Job Corps Training Program as authorized by Title IV of the Comprehensive Employment Training Act of 1973 (29 USCS Section 923 et seq.). However, no records, reports, investigations or information derived therefrom pertaining to child abuse or neglect shall be disclosed;

(g) Any person pursuant to a finding by a judge of the youth court of compelling circumstances affecting the health, safety or well-being of a child and that such disclosure is in the best interests of the child or an adult who was formerly the subject of a youth court delinquency proceeding;

(h) A person who was the subject of a knowingly made false allegation of child abuse or neglect which has resulted in a conviction of a perpetrator in accordance with Section 97-35-47 or which allegation was referred by the Department of Child Protection Services to a prosecutor or law enforcement official in accordance with the provisions of Section 43-21-353(4).

Law enforcement agencies may disclose information to the public concerning the taking of a child into custody for the commission of a delinquent act without the necessity of an order from the youth court. The information released shall not identify

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281 the child or his address unless the information involves a child 282 convicted as an adult.

(2) Any records involving children which are disclosed under an order of the youth court or pursuant to the terms of this section and the contents thereof shall be kept confidential by the person or agency to whom the record is disclosed unless otherwise provided in the order. Any further disclosure of any records involving children shall be made only under an order of the youth court as provided in this section.

290 (3) Upon request, the parent, guardian or custodian of the 291 child who is the subject of a youth court cause or any attorney 292 for such parent, quardian or custodian, shall have the right to 293 inspect any record, report or investigation relevant to a matter 294 to be heard by a youth court, except that the identity of the 295 reporter shall not be released, nor the name of any other person 296 where the person or agency making the information available finds 297 that disclosure of the information would be likely to endanger the 298 life or safety of such person. The attorney for the parent, 299 guardian or custodian of the child, upon request, shall be 300 provided a copy of any record, report or investigation relevant to 301 a matter to be heard by a youth court, but the identity of the 302 reporter must be redacted and the name of any other person must 303 also be redacted if the person or agency making the information 304 available finds that disclosure of the information would be likely to endanger the life, safety or well-being of the person. A 305

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306 record provided to the attorney under this section must remain in 307 the attorney's control and the attorney may not provide copies or 308 access to another person or entity <u>except members of the</u> 309 <u>attorney's multi-disciplinary defense team, including experts</u> 310 <u>engaged by the attorney, without prior consent of a court with</u> 311 appropriate jurisdiction.

(4) Upon request, the child who is the subject of a youth court cause shall have the right to have his counsel inspect and copy any record, report or investigation which is filed with the youth court or which is to be considered by the youth court at a hearing.

(5) (a) The youth court prosecutor or prosecutors, the county attorney, the district attorney, the youth court defender or defenders, or any attorney representing a child shall have the right to inspect and copy any law enforcement record involving children.

322 (b) The Department of Child Protection Services shall 323 disclose to a county prosecuting attorney or district attorney any 324 and all records resulting from an investigation into suspected 325 child abuse or neglect when the case has been referred by the 326 Department of Child Protection Services to the county prosecuting 327 attorney or district attorney for criminal prosecution.

328 (c) Agency records made confidential under the 329 provisions of this section may be disclosed to a court of 330 competent jurisdiction.

H. B. No. 360 **~ OFFICIAL ~** 22/HR12/R799PH PAGE 13 (DJ\AM) (d) Records involving children shall be disclosed to the Division of Victim Compensation of the Office of the Attorney General upon the division's request without order of the youth court for purposes of determination of eligibility for victim compensation benefits.

336 (6) Information concerning an investigation into a report of 337 child abuse or child neglect may be disclosed by the Department of Child Protection Services without order of the youth court to any 338 339 attorney, physician, dentist, intern, resident, nurse, psychologist, social worker, family protection worker, family 340 341 protection specialist, child caregiver, minister, law enforcement 342 officer, or a public or private school employee making that report 343 pursuant to Section 43-21-353(1) if the reporter has a continuing professional relationship with the child and a need for such 344 information in order to protect or treat the child. 345

(7) Information concerning an investigation into a report of child abuse or child neglect may be disclosed without further order of the youth court to any interagency child abuse task force established in any county or municipality by order of the youth court of that county or municipality.

(8) Names and addresses of juveniles twice adjudicated as delinquent for an act which would be a felony if committed by an adult or for the unlawful possession of a firearm shall not be held confidential and shall be made available to the public.

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(9) Names and addresses of juveniles adjudicated as delinquent for murder, manslaughter, burglary, arson, armed robbery, aggravated assault, any sex offense as defined in Section 45-33-23, for any violation of Section 41-29-139(a)(1) or for any violation of Section 63-11-30, shall not be held confidential and shall be made available to the public.

(10) The judges of the circuit and county courts, and presentence investigators for the circuit courts, as provided in Section 47-7-9, shall have the right to inspect any youth court records of a person convicted of a crime for sentencing purposes only.

(11) The victim of an offense committed by a child who is the subject of a youth court cause shall have the right to be informed of the child's disposition by the youth court.

(12) A classification hearing officer of the State 369 370 Department of Corrections, as provided in Section 47-5-103, shall 371 have the right to inspect any youth court records, excluding abuse 372 and neglect records, of any offender in the custody of the 373 department who as a child or minor was a juvenile offender or was 374 the subject of a youth court cause of action, and the State Parole 375 Board, as provided in Section 47-7-17, shall have the right to 376 inspect such records when the offender becomes eligible for 377 parole.

378 (13) The youth court shall notify the Department of Public379 Safety of the name, and any other identifying information such

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380 department may require, of any child who is adjudicated delinquent 381 as a result of a violation of the Uniform Controlled Substances 382 Law.

(14) The Administrative Office of Courts shall have the right to inspect any youth court records in order that the number of youthful offenders, abused, neglected, truant and dependent children, as well as children in need of special care and children in need of supervision, may be tracked with specificity through the youth court and adult justice system, and to utilize tracking forms for such purpose.

390 (15)Upon a request by a youth court, the Administrative 391 Office of Courts shall disclose all information at its disposal 392 concerning any previous youth court intakes alleging that a child 393 was a delinquent child, child in need of supervision, child in 394 need of special care, truant child, abused child or neglected 395 child, as well as any previous youth court adjudications for the 396 same and all dispositional information concerning a child who at 397 the time of such request comes under the jurisdiction of the youth 398 court making such request.

(16) The Administrative Office of Courts may, in its discretion, disclose to the Department of Public Safety any or all of the information involving children contained in the office's youth court data management system known as Mississippi Youth Court Information Delivery System or "MYCIDS."

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404 (17)The youth courts of the state shall disclose to the 405 Joint Legislative Committee on Performance Evaluation and 406 Expenditure Review (PEER) any youth court records in order that 407 the number of youthful offenders, abused, neglected, truant and 408 dependent children, as well as children in need of special care 409 and children in need of supervision, may be tracked with 410 specificity through the youth court and adult justice system, and 411 to utilize tracking forms for such purpose. The disclosure 412 prescribed in this subsection shall not require a court order and shall be made in sortable, electronic format where possible. 413 The 414 PEER Committee may seek the assistance of the Administrative 415 Office of Courts in seeking this information. The PEER Committee 416 shall not disclose the identities of any youth who have been 417 adjudicated in the youth courts of the state and shall only use 418 the disclosed information for the purpose of monitoring the effectiveness and efficiency of programs established to assist 419 420 adjudicated youth, and to ascertain the incidence of adjudicated 421 youth who become adult offenders.

(18) In every case where an abuse or neglect allegation has been made, the confidentiality provisions of this section shall not apply to prohibit access to a child's records by any state regulatory agency, any state or local prosecutorial agency or law enforcement agency; however, no identifying information concerning the child in question may be released to the public by such agency except as otherwise provided herein.

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429 (19)In every case of child abuse or neglect, if a child's 430 physical condition is medically labeled as medically "serious" or 431 "critical" or a child dies, the confidentiality provisions of this 432 section shall not apply. In such cases, the following information 433 may be released by the Mississippi Department of Child Protection 434 Services: the cause of the circumstances regarding the fatality 435 or medically serious or critical physical condition; the age and 436 gender of the child; information describing any previous reports 437 of child abuse or neglect investigations that are pertinent to the child abuse or neglect that led to the fatality or medically 438 439 serious or critical physical condition; the result of any such 440 investigations; and the services provided by and actions of the 441 state on behalf of the child that are pertinent to the child abuse 442 or neglect that led to the fatality or medically serious or critical physical condition. 443

444 (20) Any member of a foster care review board designated by 445 the Department of Child Protection Services shall have the right 446 to inspect youth court records relating to the abuse, neglect or 447 child in need of supervision cases assigned to such member for 448 review.

(21) Information concerning an investigation into a report of child abuse or child neglect may be disclosed without further order of the youth court in any administrative or due process hearing held, pursuant to Section 43-21-257, by the Department of

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453 Child Protection Services for individuals whose names will be 454 placed on the central registry as substantiated perpetrators.

455 (22) The Department of Child Protection Services may456 disclose records involving children to the following:

457 (a) A foster home, residential child-caring agency or
458 child-placing agency to the extent necessary to provide such care
459 and services to a child;

(b) An individual, agency or organization that provides services to a child or the child's family in furtherance of the child's permanency plan to the extent necessary in providing those services;

(c) Health and mental health care providers of a child to the extent necessary for the provider to properly treat and care for the child;

467 (d) An educational institution or educational services
468 provider where the child is enrolled or where enrollment is
469 anticipated to the extent necessary for the school to provide
470 appropriate services to the child; and

(e) Any other state agency if the disclosure is
necessary to the department in fulfilling its statutory
responsibilities in protecting the best interests of the child.

474 (23) The Administrative Office of Courts shall provide, to
475 the Office of the State Public Defender, read-only access to the
476 youth court data management system known as the Mississippi Youth
477 Court Information Delivery Systems or "MYCIDS."

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478 **SECTION 9.** This act shall take effect and be in force from 479 and after July 1, 2022, and shall stand repealed on June 30, 2022.

H. B. No. 360 22/HR12/R799PH PAGE 20 (DJ\AM) ST: State Public Defender; revise certain powers and duties of.