To: Ways and Means

By: Representative Burnett

HOUSE BILL NO. 189

1 AN ACT TO AMEND SECTION 37-57-104, MISSISSIPPI CODE OF 1972, 2 TO AUTHORIZE THE LEVYING AUTHORITY FOR A SCHOOL DISTRICT IN 3 CONSERVATORSHIP TO APPROVE OR DISAPPROVE, IN FULL OR IN PART, A 4 REQUEST FOR AN INCREASE IN THE AD VALOREM TAX EFFORT FOR THE 5 SCHOOL DISTRICT; TO AMEND SECTION 37-57-105, MISSISSIPPI CODE OF 6 1972, IN CONFORMITY TO THE PROVISIONS OF THIS ACT; TO BRING FORWARD SECTION 37-57-107, MISSISSIPPI CODE OF 1972, WHICH RELATES 7 TO THE LEVY OF AD VALOREM TAXES FOR SCHOOL DISTRICTS, FOR PURPOSES 8 9 OF POSSIBLE AMENDMENT; AND FOR RELATED PURPOSES.

- 10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 11 **SECTION 1.** Section 37-57-104, Mississippi Code of 1972, is
- 12 amended as follows:
- 13 37-57-104. (1) Each school board shall submit to the
- 14 levying authority for the school district a certified copy of an
- order adopted by the school board requesting an ad valorem tax
- 16 effort in dollars for the support of the school district. The
- 17 copy of the order shall be submitted by the school board when the
- 18 copies of the school district's budget are filed with the levying
- 19 authority pursuant to Section 37-61-9. Upon receipt of the school
- 20 board's order requesting the ad valorem tax effort in dollars, the
- 21 levying authority shall determine the millage rate necessary to

- 22 generate funds equal to the dollar amount requested by the school
- 23 board. In the case of a school district in conservatorship, the
- 24 levying authority may approve or disapprove, in full or in part,
- 25 the request for the ad valorem tax effort. For the purpose of
- 26 calculating this millage rate, any additional amount that is
- 27 levied pursuant to Section 37-57-105(1) to cover anticipated
- 28 delinquencies and costs of collection or any amount that may be
- 29 levied for the payment of the principal and interest on school
- 30 bonds or notes shall be excluded from the limitation of fifty-five
- 31 (55) mills provided for in subsection (2) of this section.
- 32 (2) (a) Except as otherwise provided under paragraph (b) or
- 33 (c) of this subsection, if the millage rate necessary to generate
- 34 funds equal to the dollar amount requested by the school board is
- 35 greater than fifty-five (55) mills, and if this millage rate is
- 36 higher than the millage then being levied pursuant to the school
- 37 board's order requesting the ad valorem tax effort for the
- 38 currently existing fiscal year, then the levying authority shall
- 39 call a referendum on the question of exceeding, during the next
- 40 fiscal year, the then existing millage rate being levied for
- 41 school district purposes. The referendum shall be scheduled for
- 42 not more than six (6) weeks after the date on which the levying
- 43 authority receives the school board's order requesting the ad
- 44 valorem tax effort.
- 45 When a referendum has been called, notice of the referendum
- 46 shall be published at least five (5) days per week, unless the

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    only newspaper published in the school district is published less
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    than five (5) days per week, for at least three (3) consecutive
    weeks, in at least one (1) newspaper published in the school
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    district. The notice shall be no less than one-fourth (1/4) page
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    in size, and the type used shall be no smaller than eighteen (18)
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    point and surrounded by a one-fourth-inch solid black border.
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    notice may not be placed in that portion of the newspaper where
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    legal notices and classified advertisements appear. The first
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    publication of the notice shall be made not less than twenty-one
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    (21) days before the date fixed for the referendum, and the last
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    publication shall be made not more than seven (7) days before that
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           If no newspaper is published in the school district, then
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    the notice shall be published in a newspaper having a general
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    circulation in the school district. The referendum shall be held,
    as far as is practicable, in the same manner as other referendums
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    and elections are held in the county or municipality. At the
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    referendum, all registered, qualified electors of the school
    district may vote. The ballots used at the referendum shall have
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    printed thereon a brief statement of the amount and purpose of the
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    increased tax levy and the words "FOR INCREASING THE MILLAGE
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    LEVIED FOR SCHOOL DISTRICT PURPOSES FROM (MILLAGE RATE CURRENTLY
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    LEVIED) MILLS TO (MILLAGE RATE REQUIRED UNDER SCHOOL BOARD'S
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    ORDER) MILLS," and "AGAINST INCREASING THE MILLAGE LEVIED FOR
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    SCHOOL DISTRICT PURPOSES FROM (MILLAGE RATE CURRENTLY LEVIED)
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    MILLS TO (MILLAGE RATE REQUIRED UNDER SCHOOL BOARD'S ORDER)
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- 72 MILLS." The voter shall vote by placing a cross (X) or checkmark 73 $(\sqrt{})$ opposite his choice on the proposition.
- 74 If a majority of the registered, qualified electors of the
- 75 school district who vote in the referendum vote in favor of the
- 76 question, then the ad valorem tax effort in dollars requested by
- 77 the school board shall be approved. However, if a majority of the
- registered, qualified electors who vote in the referendum vote 78
- 79 against the question, the millage rate levied by the levying
- 80 authority shall not exceed the millage then being levied pursuant
- to the school board's order requesting the ad valorem tax effort 81
- 82 for the then currently existing fiscal year.
- 83 Nothing in this subsection shall be construed to require any
- 84 school district that is levying more than fifty-five (55) mills
- 85 pursuant to Sections 37-57-1 and 37-57-105 to decrease its millage
- rate to fifty-five (55) mills or less. Further, nothing in this 86
- 87 subsection shall be construed to require a referendum in a school
- 88 district where the requested ad valorem tax effort in dollars
- requires a millage rate of greater than fifty-five (55) mills but 89
- 90 the requested dollar amount does not require any increase in the
- 91 then existing millage rate. Further, nothing in this subsection
- 92 shall be construed to require a referendum in a school district
- 93 where, because of a decrease in the assessed valuation of the
- 94 district, a millage rate of greater than fifty-five (55) mills is
- 95 necessary to generate funds equal to the dollar amount generated

- 96 by the ad valorem tax effort for the currently existing fiscal
 97 year.
- 98 (b) Provided, however, that if a levying authority is
- 99 levying in excess of fifty-five (55) mills on July 1, 1997, the
- 100 levying authority may levy an additional amount not exceeding
- 101 three (3) mills in the aggregate for the period beginning July 1,
- 102 1997, and ending June 30, 2003, subject to the limitation on
- 103 increased receipts from ad valorem taxes prescribed in Sections
- 104 37-57-105 and 37-57-107.
- 105 (c) If the levying authority for any school district
- 106 lawfully has decreased the millage levied for school district
- 107 purposes, but subsequently determines that there is a need to
- 108 increase the millage rate due to a disaster in which the Governor
- 109 has declared a disaster emergency or the President of the United
- 110 States has declared an emergency or major disaster, then the
- 111 levying authority may increase the millage levied for school
- 112 district purposes up to an amount that does not exceed the millage
- 113 rate in any one (1) of the immediately preceding ten (10) fiscal
- 114 years without any referendum that otherwise would be required
- 115 under this subsection.
- 116 (3) (a) If the millage rate necessary to generate funds
- 117 equal to the dollar amount requested by the school board is equal
- 118 to fifty-five (55) mills or less, but the dollar amount requested
- 119 by the school board exceeds the next preceding fiscal year's ad
- 120 valorem tax effort in dollars by more than four percent (4%), but

121	not more than seven percent (7%) (as provided for under subsection
122	(4) of this section), then the school board shall publish notice
123	thereof at least five (5) days per week, unless the only newspaper
124	published in the school district is published less than five (5)
125	days per week, for at least three (3) consecutive weeks in a
126	newspaper published in the school district. The notice shall be
127	no less than one-fourth $(1/4)$ page in size, and the type used
128	shall be no smaller than eighteen (18) point and surrounded by a
129	one-fourth-inch solid black border. The notice may not be placed
130	in that portion of the newspaper where legal notices and
131	classified advertisements appear. The first publication shall be
132	made not less than fifteen (15) days before the final adoption of
133	the budget by the school board. If no newspaper is published in
134	the school district, then the notice shall be published in a
135	newspaper having a general circulation in the school district. If
136	at any time before the adoption of the budget a petition signed by
137	not less than twenty percent (20%) or fifteen hundred (1500),
138	whichever is less, of the registered, qualified electors of the
139	school district is filed with the school board requesting that a
140	referendum be called on the question of exceeding the next
141	preceding fiscal year's ad valorem tax effort in dollars by more
142	than four percent (4%), then the school board shall adopt, not
143	later than the next regular meeting, a resolution calling a
144	referendum to be held within the school district upon the
145	question. The referendum shall be called and held, and notice

146	thereof shall be given, in the same manner provided for in
147	subsection (2) of this section. The ballot shall contain the
148	language "FOR THE SCHOOL TAX INCREASE OVER FOUR PERCENT (4%)" and
149	"AGAINST THE SCHOOL TAX INCREASE OVER FOUR PERCENT (4%)." If a
150	majority of the registered, qualified electors of the school
151	district who vote in the referendum vote in favor of the question,
152	then the increase requested by the school board shall be approved.
153	For the purposes of this subsection, the revenue sources excluded
154	from the increase limitation under Section 37-57-107 also shall be
155	excluded from the limitation described in this subsection in the
156	same manner as they are excluded under Section 37-57-107.
157	Provided, however, that any increases requested by the school
158	board as a result of the required local contribution to the
159	Mississippi Adequate Education Program, as certified to the local
160	school district by the State Board of Education under Section
161	37-151-7(2), Mississippi Code of 1972, shall not be subject to the
162	four percent (4%) and/or seven percent (7%) tax increase
163	limitations provided in this section.
164	(b) In addition to the provisions of paragraph (a) of
165	this subsection (3), in the case of a school district in
166	conservatorship, if the millage rate necessary to generate funds
167	equal to the dollar amount requested is equal to fifty-five (55)
168	mills or less, but the dollar amount requested exceeds the next
169	preceding fiscal year's ad valorem tax effort in dollars by not
170	more than four percent (4%), the levying authority may approve or

171	disapprove,	in	full	or	in	part,	the	request	for	the	ad	valorem	tax
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If the millage rate necessary to generate funds equal to 173 the dollar amount requested by the school board is equal to 174 fifty-five (55) mills or less, but the dollar amount requested by 175 176 the school board exceeds the seven percent (7%) increase 177 limitation provided for in Section 37-57-107, the school board may 178 exceed the seven percent (7%) increase limitation only after the 179 school board has determined the need for additional revenues and three-fifths (3/5) of the registered, qualified electors voting in 180 181 a referendum called by the levying authority have voted in favor 182 of the increase. The notice and manner of holding the referendum

shall be as prescribed in subsection (2) of this section for a

referendum on the question of increasing the millage rate in

school districts levying more than fifty-five (55) mills for

187 (5) The aggregate receipts from ad valorem taxes levied for
188 school district purposes pursuant to Sections 37-57-1 and
189 37-57-105, excluding collection fees, additional revenue from the
190 ad valorem tax on any newly constructed properties or any existing
191 properties added to the tax rolls or any properties previously
192 exempt which were not assessed in the next preceding year, and
193 amounts received by school districts from the School Ad Valorem

Tax Reduction Fund pursuant to Section 37-61-35, shall be subject

school district purposes.

195 to th	e increase	limitation	under	this	section	and	Section
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- 196 37-57-107.
- 197 (6) The school board shall pay to the levying authority all
- 198 costs that are incurred by the levying authority in the calling
- 199 and holding of any election under this section.
- 200 (7) The provisions of this section shall not be construed to
- 201 affect in any manner the authority of school boards to levy
- 202 millage for the following purposes:
- 203 (a) The issuance of bonds, notes and certificates of
- 204 indebtedness, as authorized in Sections 37-59-1 through 37-59-45
- 205 and Sections 37-59-101 through 37-59-115;
- 206 (b) The lease of property for school purposes, as
- 207 authorized under the Emergency School Leasing Authority Act of
- 208 1986 (Sections 37-7-351 through 37-7-359);
- 209 (c) The lease or lease-purchase of school buildings, as
- 210 authorized under Section 37-7-301;
- 211 (d) The issuance of promissory notes in the event of a
- 212 shortfall of ad valorem taxes and/or revenue from local sources,
- 213 as authorized under Section 27-39-333; and
- (e) The construction of school buildings outside the
- 215 school district, as authorized under Section 37-7-401.
- 216 Any millage levied for the purposes specified in this
- 217 subsection shall be excluded from the millage limitations
- 218 established under this section.

219	SECTION 2. Section 37-57-105, Mississippi Code of 1972, is
220	amended as follows:
221	37-57-105. (1) In addition to the taxes levied under
222	Section 37-57-1, the levying authority for the school district, as
223	defined in Section 37-57-1, upon receipt of a certified copy of an
224	order adopted by the school board of the school district
225	requesting an ad valorem tax effort in dollars for the support of
226	the school district, shall, at the same time and in the same
227	manner as other ad valorem taxes are levied, levy an annual ad
228	valorem tax in the amount fixed in such order upon all of the
229	taxable property of such school district, which shall not be less
230	than the millage rate certified by the State Board of Education as
231	the uniform minimum school district ad valorem tax levy for the
232	support of the adequate education program in such school district
233	under Section 37-57-1. Provided, however, that any school
234	district levying less than the uniform minimum school district ad
235	valorem tax levy on July 1, 1997, shall only be required to
236	increase its local district maintenance levy in four (4) mill
237	annual increments in order to attain such millage requirements.
238	In making such levy, the levying authority shall levy an
239	additional amount sufficient to cover anticipated delinquencies
240	and costs of collection so that the net amount of money to be
241	produced by such levy shall be equal to the amount which is
242	requested by said school board. The proceeds of such tax levy,
243	excluding levies for the payment of the principal of and interest

244	on school bonds or notes and excluding levies for costs of
245	collection, shall be placed in the school depository to the credit
246	of the school district and shall be expended in the manner
247	provided by law for the purpose of supplementing teachers'
248	salaries, extending school terms, purchasing furniture, supplies
249	and materials, and for all other lawful operating and incidental
250	expenses of such school district, funds for which are not provided
251	by adequate education program fund allotments.
252	The monies authorized to be received by school districts from
253	the School Ad Valorem Tax Reduction Fund pursuant to Section
254	37-61-35 shall be included as ad valorem tax receipts. The
255	levying authority for the school district, as defined in Section
256	37-57-1, shall reduce the ad valorem tax levy for such school
257	district in an amount equal to the amount distributed to such
258	school district from the School Ad Valorem Tax Reduction Fund each
259	calendar year pursuant to said Section 37-61-35. Such reduction
260	shall not be less than the millage rate necessary to generate a
261	reduction in ad valorem tax receipts equal to the funds
262	distributed to such school district from the School Ad Valorem Tax
263	Reduction Fund pursuant to Section 37-61-35. Such reduction shall
264	not be deemed to be a reduction in the aggregate amount of support
265	from ad valorem taxation for purposes of Section 37-19-11. The
266	millage levy certified by the State Board of Education as the
267	uniform minimum ad valorem tax levy or the millage levy that would
268	generate funds in an amount equal to a school district's district

entitlement, as defined in Section 37-22-1(2)(e), shall be subject to the provisions of this paragraph.

271 In any county where there is located a nuclear generating 272 power plant on which a tax is assessed under Section 27-35-309(3), 273 such required levy and revenue produced thereby may be reduced by 274 the levying authority in an amount in proportion to a reduction in 275 the base revenue of any such county from the previous year. 276 reduction shall be allowed only if the reduction in base revenue 277 equals or exceeds five percent (5%). "Base revenue" shall mean the revenue received by the county from the ad valorem tax levy 278 279 plus the revenue received by the county from the tax assessed 280 under Section 27-35-309(3) and authorized to be used for any 281 purposes for which a county is authorized by law to levy an ad 282 valorem tax. For purposes of determining if the reduction equals 283 or exceeds five percent (5%), a levy of millage equal to the prior 284 year's millage shall be hypothetically applied to the current 285 year's ad valorem tax base to determine the amount of revenue to 286 be generated from the ad valorem tax levy. For the purposes of 287 this section and Section 37-57-107, the portion of the base 288 revenue used for the support of any school district shall be 289 deemed to be the aggregate receipts from ad valorem taxes for the 290 support of any school district. This paragraph shall apply to 291 taxes levied for the 1987 fiscal year and for each fiscal year 292 thereafter. If the Mississippi Supreme Court or another court

- finally adjudicates that the tax levied under Section 27-35-309(3) is unconstitutional, then this paragraph shall stand repealed.
- 295 When the tax is levied upon the territory of any school 296 district located in two (2) or more counties, the order of the 297 school board requesting the levying of such tax shall be certified to the levying authority of each of the counties involved, and 298 299 each of the levying authorities shall levy the tax in the manner 300 specified herein. The taxes so levied shall be collected by the 301 tax collector of the levying authority involved and remitted by 302 the tax collector to the school depository of the home county to the credit of the school district involved as provided above, 303 304 except that taxes for collection fees may be retained by the 305 levying authority for deposit into its general fund.
- 306 The aggregate receipts from ad valorem taxes levied for 307 school district purposes, excluding collection fees, pursuant to 308 this section and Section 37-57-1 shall be subject to the increased 309 limitation under Section 37-57-107; however, if the ad valorem tax 310 effort in dollars requested by the school district for the fiscal 311 year exceeds the next preceding fiscal year's ad valorem tax 312 effort in dollars by more than four percent (4%) but not more than 313 seven percent (7%), then the school board shall publish notice thereof once each week for at least three (3) consecutive weeks in 314 315 a newspaper having general circulation in the school district 316 involved, with the first publication thereof to be made not less than fifteen (15) days prior to the final adoption of the budget 317

318	by the school board. If at any time prior to said adoption a
319	petition signed by not less than twenty percent (20%) or fifteen
320	hundred (1500), whichever is less, of the qualified electors of
321	the school district involved shall be filed with the school board
322	requesting that an election be called on the question of exceeding
323	the next preceding fiscal year's ad valorem tax effort in dollars
324	by more than four percent (4%) but not more than seven percent
325	(7%), then the school board shall, not later than the next regular
326	meeting, adopt a resolution calling an election to be held within
327	such school district upon such question. The election shall be
328	called and held, and notice thereof shall be given, in the same
329	manner for elections upon the questions of the issuance of the
330	bonds of school districts, and the results thereof shall be
331	certified to the school board. The ballot shall contain the
332	language "For the School Tax Increase Over Four Percent (4%)" and
333	"Against the School Tax Increase Over Four Percent (4%)." If a
334	majority of the qualified electors of the school district who
335	voted in such election shall vote in favor of the question, then
336	the stated increase requested by the school board shall be
337	approved. In addition, in the case of a school district in
338	conservatorship, if the ad valorem tax effort in dollars requested
339	for the fiscal year exceeds the next preceding fiscal year's ad
340	valorem tax effort in dollars by not more than four percent (4%),
341	the levying authority may approve or disapprove, in full or in
342	part, the request for the ad valorem tax effort. For the purposes

of this paragraph, the revenue sources excluded from the increased limitation under Section 37-57-107 shall also be excluded from the limitation described herein in the same manner as they are excluded under Section 37-57-107.

347 **SECTION 3.** Section 37-57-107, Mississippi Code of 1972, is 348 brought forward as follows:

Beginning with the tax levy for the 1997 37-57-107. (1) fiscal year and for each fiscal year thereafter, the aggregate receipts from taxes levied for school district purposes pursuant to Sections 37-57-105 and 37-57-1 shall not exceed the aggregate receipts from those sources during any one (1) of the immediately preceding three (3) fiscal years, as determined by the school board, plus an increase not to exceed seven percent (7%). For the purpose of this limitation, the term "aggregate receipts" when used in connection with the amount of funds generated in a preceding fiscal year shall not include excess receipts required by law to be deposited into a special account. However, the term "aggregate receipts" includes any receipts required by law to be paid to a charter school. The additional revenue from the ad valorem tax on any newly constructed properties or any existing properties added to the tax rolls or any properties previously exempt which were not assessed in the next preceding year may be excluded from the seven percent (7%) increase limitation set forth Taxes levied for payment of principal of and interest on herein. general obligation school bonds issued heretofore or hereafter

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368	shall be excluded from the seven percent (7%) increase limitation
369	set forth herein. Any additional millage levied to fund any new
370	program mandated by the Legislature shall be excluded from the
371	limitation for the first year of the levy and included within such
372	limitation in any year thereafter. For the purposes of this
373	section, the term "new program" shall include, but shall not be
374	limited to, (a) the Early Childhood Education Program required to
375	commence with the 1986-1987 school year as provided by Section
376	37-21-7 and any additional millage levied and the revenue
377	generated therefrom, which is excluded from the limitation for the
378	first year of the levy, to support the mandated Early Childhood
379	Education Program shall be specified on the minutes of the school
380	board and of the governing body making such tax levy; (b) any
381	additional millage levied and the revenue generated therefrom
382	which shall be excluded from the limitation for the first year of
383	the levy, for the purpose of generating additional local
384	contribution funds required for the adequate education program for
385	the 2003 fiscal year and for each fiscal year thereafter under
386	Section 37-151-7(2); and (c) any additional millage levied and the
387	revenue generated therefrom which shall be excluded from the
388	limitation for the first year of the levy, for the purpose of
389	support and maintenance of any agricultural high school which has
390	been transferred to the control, operation and maintenance of the
391	school board by the board of trustees of the community college
392	district under provisions of Section 37-29-272.

393	(2) The seven percent (7%) increase limitation prescribed in
394	this section may be increased an additional amount only when the
395	school board has determined the need for additional revenues and
396	has held an election on the question of raising the limitation
397	prescribed in this section. The limitation may be increased only
398	if three-fifths $(3/5)$ of those voting in the election shall vote
399	for the proposed increase. The resolution, notice and manner of
400	holding the election shall be as prescribed by law for the holding
401	of elections for the issuance of bonds by the respective school
402	boards. Revenues collected for the fiscal year in excess of the
403	seven percent (7%) increase limitation pursuant to an election
404	shall be included in the tax base for the purpose of determining
405	aggregate receipts for which the seven percent (7%) increase
406	limitation applies for subsequent fiscal years.

generated pursuant to an election, if revenues collected as the result of the taxes levied for the fiscal year pursuant to this section and Section 37-57-1 exceed the increase limitation, then it shall be the mandatory duty of the school board of the school district to deposit such excess receipts over and above the increase limitation into a special account and credit it to the fund for which the levy was made. It will be the further duty of such board to hold said funds and invest the same as authorized by law. Such excess funds shall be calculated in the budgets for the school districts for the purpose for which such levies were made,

- 418 for the succeeding fiscal year. Taxes imposed for the succeeding
- 419 year shall be reduced by the amount of excess funds available.
- 420 Under no circumstances shall such excess funds be expended during
- 421 the fiscal year in which such excess funds are collected.
- 422 (4) For the purposes of determining ad valorem tax receipts
- 423 for a preceding fiscal year under this section, the term "fiscal
- 424 year" means the fiscal year beginning October 1 and ending
- 425 September 30.
- 426 (5) Beginning with the 2013-2014 school year, each school
- 427 district in which a charter school is located shall pay to the
- 428 charter school an amount for each student enrolled in the charter
- 429 school equal to the ad valorem taxes levied per pupil for the
- 430 support of the school district in which the charter school is
- 431 located. The pro rata ad valorem taxes to be transferred to the
- 432 charter school must include all levies for the support of the
- 433 school district under Sections 37-57-1 (local contribution to the
- 434 adequate education program) and 37-57-105 (school district
- 435 operational levy) but may not include any taxes levied for the
- 436 retirement of school district bonded indebtedness or short-term
- 437 notes or any taxes levied for the support of vocational-technical
- 438 education programs. Payments made pursuant to this subsection by
- 439 a school district to a charter school must be made before the
- 440 expiration of three (3) business days after the funds are
- 441 distributed to the school district.

SECTION 4. This act shall take effect and be in force from and after July 1, 2022.

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ST: School ad valorem tax levy; authorize levying authority for certain districts to approve/disapprove request for certain