REGULAR SESSION 2022

MISSISSIPPI LEGISLATURE

By: Representative Paden

To: Workforce Development;
Judiciary A

## HOUSE BILL NO. 140

AN ACT TO CREATE THE DAY AND TEMPORARY LABOR SERVICES ACT; TO PROVIDE FOR THE PROTECTION OF THE LABOR AND EMPLOYMENT RIGHTS OF LOW-WAGE DAY OR TEMPORARY LABORERS WHO ARE PARTICULARLY VULNERABLE TO ABUSE OF THEIR LABOR RIGHTS, INCLUDING UNPAID WAGES, FAILURE TO 5 PAY FOR ALL HOURS WORKED, MINIMUM WAGE AND OVERTIME VIOLATIONS, 6 AND UNLAWFUL DEDUCTION FROM PAY FOR MEALS, TRANSPORTATION, 7 EQUIPMENT AND OTHER ITEMS; TO PROVIDE DEFINITIONS FOR CERTAIN TERMS; TO PROVIDE THAT A THIRD-PARTY CLIENT SHALL ONLY USE A DAY 8 9 OR TEMPORARY LABOR SERVICE AGENCY FOR THE PURPOSE OF TEMPORARILY 10 REPLACING A PERMANENT EMPLOYEE, TEMPORARILY INCREASING WORKLOAD OR 11 EXECUTING WORK OF AN EXCEPTIONAL NATURE; TO PROVIDE FOR THE 12 MAXIMUM LENGTH OF THE TEMPORARY EMPLOYMENT; TO PROVIDE CERTAIN 13 NOTICE THAT MUST BE GIVEN TO DAY OR TEMPORARY LABORERS; TO PROVIDE THE RECORDS THAT MUST BE KEPT BY A DAY AND TEMPORARY LABOR SERVICE 14 15 AGENCY; TO PROVIDE THE REGULATIONS REGARDING MEALS, TRANSPORTATION 16 AND EQUIPMENT FOR DAY AND TEMPORARY LABOR SERVICE AGENCY AND 17 THIRD-PARTY CLIENTS; TO PROVIDE FOR CERTAIN NOTICES THAT MUST BE 18 PRINTED ON THE DAY OR TEMPORARY LABORERS' PAYMENT STUB; TO PROVIDE FOR CIVIL AND CRIMINAL PENALTIES WHEN CERTAIN VIOLATIONS OCCUR; 19 20 AND FOR RELATED PURPOSES. 21 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 22 SECTION 1. This act shall be known and may be cited as "The Day and Temporary Labor Services Act." 23 24 SECTION 2. The Legislature finds that recent studies and a 25 survey of low-wage day or temporary laborers themselves finds that 26 as a group, they are particularly vulnerable to abuse of their labor rights, including unpaid wages, failure to pay for all hours 27

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- 28 worked, minimum wage and overtime violations, and unlawful
- 29 deduction from pay for meals, transportation, equipment and other
- 30 items. Current law is inadequate to protect the labor and
- 31 employment rights of these workers.
- 32 **SECTION 3.** The following words and phrases shall have the
- 33 meanings as defined in this section unless the context clearly
- 34 indicates otherwise:
- 35 (a) "Day or temporary laborer" means a natural person
- 36 who contracts for employment with a day and temporary labor
- 37 service agency.
- 38 (b) "Day and temporary labor" means work performed by a
- 39 day or temporary laborer at a third-party client, the duration of
- 40 which may be specific or undefined, pursuant to a contract or
- 41 understanding between the day and temporary labor service agency
- 42 and the third-party client. "Day and temporary labor" does not
- 43 include labor or employment of a professional or clerical nature.
- 44 (c) "Day and temporary labor service agency" means any
- 45 person or entity engaged in the business of employing day or
- 46 temporary laborers to provide services, for a fee, to or for any
- 47 third-party client pursuant to a contract with the day and
- 48 temporary labor service agency and the third-party client.
- (d) "Department" means the Mississippi Department of
- 50 Employment Security.

$\overline{}$	:1 /	- \	"Third-party					1
_	) _ (	-	""nird-narrv	CIIANT"	means	anv	nerson	That

- 52 contracts with a day and temporary labor service agency for
- 53 obtaining day or temporary laborers.
- 54 (f) "Person" means every natural person, firm,
- 55 partnership, co-partnership, limited liability company,
- 56 corporation, association, business trust or other legal entity, or
- 57 its legal representatives, agents or assigns.
- 58 SECTION 4. Reasons for use of day and temporary labor
- 59 **service agency**. A third-party client shall only use a day or
- 60 temporary labor service agency for the purpose of temporarily
- 61 replacing a permanent employee, temporarily increasing workload or
- 62 executing work of an exceptional nature.
- 63 **SECTION 5. Length of temporary employment.** A third-party
- 64 client's maximum duration of employment of a day or temporary
- 65 laborer shall be limited to a duration of ninety (90) consecutive
- 66 days. After ninety (90) consecutive days, the employment
- 67 conditions of temporary workers must directly correspond to those
- 68 of permanent staff. However, exemptions may exist subject to
- 69 collective bargaining agreements.
- 70 **SECTION 6. Employment notice.** (1) (a) Whenever a day and
- 71 temporary labor service agency agrees to send one or more persons
- 72 to work as day or temporary laborers, the day and temporary labor
- 73 service agency shall provide to each day or temporary laborer, at
- 74 the time of dispatch, a statement containing the following items
- 75 on a form approved by the department:

76	(i)	The	name	of	the	dav	or	temporary	/ laborer;

- 77 (ii) The name and nature of the work to be
- 78 performed and the types of equipment, protective clothing and
- 79 training that are required for the task;
- 80 (iii) The wages offered;
- 81 (iv) The name and address of the destination of
- 82 each day or temporary laborer;
- 83 (v) Terms of transportation; and
- (vi) Whether a meal or equipment, or both, are
- 85 provided, either by the day and temporary labor service agency or
- 86 the third-party client, and the cost of the meal and equipment, if
- 87 any.
- 88 (b) If a day or temporary laborer is assigned to the
- 89 same assignment for more than one (1) day, the day and temporary
- 90 labor service agency is required to provide the employment notice
- 91 only on the first day of the assignment and on any day that any of
- 92 the terms listed on the employment notice are changed.
- 93 (c) If the day or temporary laborer is not placed with
- 94 a third-party client or otherwise contracted to work for that day,
- 95 the day and temporary labor service agency shall, upon request,
- 96 provide the day and temporary laborer with a confirmation that the
- 97 day or temporary laborer sought work, signed by an employee of the
- 98 day and temporary labor service agency, which shall include the
- 99 name of the agency, the name and address of the day or temporary

- 100 laborer, and the date and the time that the day or temporary 101 laborer receives the confirmation.
- 102 No day and temporary labor service agency may send any 103 day or temporary laborer to any place where a strike, a lockout or other labor trouble exists. 104
- 105 (3) The department shall mandate to day and temporary labor 106 service agencies that those agencies use effective interpretation 107 resources to communicate information required in subsections (1) 108 and (2) to day or temporary laborers in Spanish, Vietnamese or any 109 other language that is generally understood in the locale of the 110 day and temporary labor service agency.
- 111 **SECTION 7. Recordkeeping.** (1) Whenever a day and temporary 112 labor service agency sends one or more persons to work as day or temporary laborers, the day and temporary labor service agency 113 shall keep the following records relating to that transaction: 114
- 115 The name, address and telephone number of each 116 third-party client, including each worksite, to which day or temporary laborers were sent by the agency and the date of the 117 118 transaction;
- 119 For each day or temporary laborer, the name and (b) 120 address, the specific location sent to work, the type of work 121 performed, the number of hours worked, the hourly rate of pay and 122 the date sent. The third-party client shall be required to remit 123 all information required under this paragraph (b) to the day and temporary labor service agency no later than seven (7) days 124

125 following the last day of the work week worked by the day of
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- 126 temporary laborer. Failure of a third-party client to remit such
- 127 information to a day and temporary labor service agency shall not
- 128 be a defense to the recordkeeping requirement of this section;
- 129 (c) The name and title of the individual or individuals
- 130 at each third-party client's place of business responsible for the
- 131 transaction;
- 132 (d) Any specific qualifications or attributes of a day
- 133 or temporary laborer, requested by each third-party client;
- (e) Copies of all contracts, if any, with the
- 135 third-party client and copies of all invoices for the third-party
- 136 client;
- 137 (f) Copies of all employment notices provided in
- 138 accordance with subsection (1) of Section 12;
- 139 (g) Deductions to be made from each day or temporary
- 140 laborer's compensation made by either the third-party client or by
- 141 the day and temporary labor service agency for the day or
- 142 temporary laborer's transportation, food, equipment, withheld
- 143 income tax, withheld social security payments and every other
- 144 deduction;
- (h) Verification of the actual cost of any equipment or
- 146 meal charged to a day or temporary laborer;
- 147 (i) The race and gender of each day or temporary
- 148 laborer sent by the day and temporary labor service agency, as
- 149 provided by the day or temporary laborer; and

150	( _	j )	Any	additional	information	required	bу	rules
151	promulgated	bу	the	department				

- 152 The day and temporary labor service agency shall 153 maintain all records under this section for a period of five (5) years from their creation. The records shall be open to 154 155 inspection by the department during normal business hours. 156 Records described in paragraphs (a), (b), (c), (f), (g), and (h) of subsection (1) shall be available for review or copying by that 157 158 day or temporary laborer during normal business hours within five 159 (5) days following a written request. In addition, a day and 160 temporary labor service agency shall make records related to the 161 number of hours billed to a third-party client for that individual day or temporary laborer's hours of work available for review or 162 163 copying during normal business hours within five (5) days 164 following a written request. The day and temporary labor service 165 agency shall make forms, in duplicate, for such requests available 166 to day or temporary laborers at the dispatch office. The day or 167 temporary laborer shall be given a copy of the request form. It 168 is a violation of this section to make any false, inaccurate or 169 incomplete entry into any record required by this section, or to 170 delete required information from any such record.
- SECTION 8. Meals. A day and temporary labor service agency
  or a third-party client shall not charge a day or temporary
  laborer for any meal not consumed by the day and temporary laborer
  and, if consumed, no more than the actual cost of a meal. In no

- 175 case shall the purchase of a meal be a condition of employment for 176 a day or temporary laborer.
- SECTION 9. Transportation. (1) A day and temporary labor
  service agency or a third-party client or a contractor or agent of
  either shall charge no fee to transport a day or temporary laborer
  to or from the designated worksite.
- 181 A day and temporary labor service agency is responsible 182 for the conduct and performance of any person who transports a day 183 or temporary laborer from the agency to a worksite, unless the 184 transporter is: (a) a public mass transportation system; (b) a 185 common carrier; (c) the day or temporary laborer providing his or 186 her own transportation; or (d) selected exclusively by and at the 187 sole choice of the day or temporary laborer for transportation in 188 a vehicle not owned or operated by the day and temporary labor 189 service agency. If any day and temporary labor service agency 190 provides transportation to a day or temporary laborer or refers a 191 day or temporary laborer as provided in subsection (3), the day 192 and temporary labor service agency may not allow a motor vehicle 193 to be used for the transporting of day or temporary laborers if 194 the agency knows or should know that the motor vehicle used for 195 the transportation of day or temporary laborers is unsafe or not 196 equipped as required by this act or by any rule adopted under this 197 act, unless the vehicle is: (a) the property of a public mass 198 transportation system as defined by statute; (b) the property of a common carrier; (c) the day or temporary laborer's personal 199

vehicle; or (d) a vehicle of a day or temporary laborer used to carpool other day or temporary laborers and which is selected exclusively by and at the sole choice of the day or temporary laborer for transportation.

- (3) A day and temporary labor service agency may not refer a day or temporary laborer to any person for transportation to a worksite unless that person is: (a) a public mass transportation system; or (b) providing the transportation at no fee. Directing the day or temporary laborer to accept a specific car pool as a condition of work shall be considered a referral by the day and temporary labor service agency. Any mention or discussion of the cost of a car pool shall be considered a referral by the agency. Informing a day or temporary laborer of the availability of a car pool driven by another day or temporary laborer shall not be considered a referral by the agency.
- and temporary labor service agency or a third-party client, or a contractor or agent of either, or to which a day and temporary labor service agency refers a day or temporary laborer, which is used for the transportation of day or temporary laborers shall have proof of financial responsibility. The driver of the vehicle shall hold a valid license to operate motor vehicles in the correct classification and shall be required to produce the license immediately upon demand by the department, its inspectors or deputies, or any other person authorized to enforce this act.

- The department shall forward a violation of this subsection to the appropriate law enforcement authorities or regulatory agencies, whichever is applicable.
- 228 No motor vehicle that is owned or operated by the day (5) 229 and temporary labor service agency or a third-party client, or a 230 contractor or agent of either, or to which a day and temporary 231 labor service agency refers a day or temporary laborer, which is 232 used for the transportation of day or temporary laborers may be 233 operated if it does not have a seat and a safety belt for each passenger. The department shall forward a violation of this 234 235 subsection to the appropriate law enforcement authorities or 236 regulatory agencies, whichever is applicable.
- 237 If the day or temporary laborer is provided 238 transportation from the point of application to the worksite by 239 the hiring labor service agency operating pursuant to this act, 240 the day or temporary laborer shall also be provided transportation 241 back to the point of application, unless the day or temporary 242 laborer advises or agrees before leaving for the place of 243 employment to obtain alternative transportation after the work 244 shift is completed.
- SECTION 10. Day or temporary laborer equipment. For any safety equipment, clothing, accessories or any other items required by the nature of the work, either by law, custom or as a requirement of the third-party client, the day and temporary labor service agency or the third-party client shall ensure that the day

250	or temporary laborer has the same opportunities and/or
251	responsibilities for acquiring or receiving such equipment as
252	permanent employees of the third-party client.

- 253 <u>SECTION 11.</u> Accommodations. The public areas of day and 254 temporary labor agencies, where all notices are to be posted, are 255 also required to contain adequate seating and access to restrooms 256 and water.
- 257 <u>SECTION 12.</u> Wage payment and notice. (1) At the time of
  258 payment of wages, a day and temporary labor service agency shall
  259 provide each day or temporary laborer with a detailed itemized
  260 statement, on the day or temporary laborer's paycheck stub or on a
  261 form approved by the department, listing the following:
  - (a) The name, address and telephone number of each third-party client at which the day or temporary laborer worked. If this information is provided on the day or temporary laborer's paycheck stub, a code for each third-party client may be used so long as the required information for each coded third-party client is made available to the day or temporary laborer;
- 268 (b) The number of hours worked by the day or temporary
  269 laborer at each third-party client each day during the pay period.
  270 If the day or temporary laborer is assigned to work at the same
  271 worksite of the same third-party client for multiple days in the
  272 same work week, the day and temporary labor service agency may
  273 record a summary of hours worked at that third-party client's

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- 276 (c) The rate of payment for each hour worked including any premium rate or bonus;
- 278 (d) The total pay period earnings;
- (e) All deductions made from the day or temporary
  laborer's compensation made either by the third-party client or by
  the day and temporary labor service agency, and the purpose for
  which deductions were made, including for the day or temporary
  laborer's transportation, food, equipment, withheld income tax,
  withheld social security payments, and every other deduction; and
- 285 (f) Any additional information required by rules issued 286 by the department.
  - work a single day, the third-party client shall, at the end of the work day, provide such day or temporary laborer with a Work Verification Form, approved by the department, which shall contain the date, the day or temporary laborer's name, the work location, and the hours worked on that day. Any third-party client who violates this subsection (2) may be subject to a civil penalty not to exceed Five Hundred Dollars (\$500.00) for each violation found by the department. Such civil penalty may increase to Two Thousand Five Hundred Dollars (\$2,500.00) for a second or subsequent violation. For purposes of this subsection (2), each

violation of this subsection (2) for each day or temporary laborer

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- and for each day the violation continues shall constitute a separate and distinct violation.
- 301 A day and temporary labor service agency shall provide 302 each worker an annual earnings summary within a reasonable time 303 after the preceding calendar year, but in no case later than 304 February 1. A day and temporary labor service agency shall, at 305 the time of each wage payment, give notice to day or temporary laborers of the availability of the annual earnings summary or 306 307 post such a notice in a conspicuous place in the public reception 308 area.
- 309 At the request of a day or temporary laborer, a day and 310 temporary labor service agency shall hold the daily wages of the 311 day or temporary laborer and make either weekly, bi-weekly or 312 semi-monthly payments. The wages shall be paid in a single check, or, at the day or temporary laborer's sole option, by direct 313 314 deposit or other manner approved by the department, representing 315 the wages earned during the period, either weekly, bi-weekly or 316 semi-monthly. Vouchers or any other method of payment which is 317 not generally negotiable (including pre-paid debit cards) shall be 318 prohibited as a method of payment of wages. Day and temporary 319 labor service agencies that make daily wage payments shall provide 320 written notification to all day or temporary laborers of the right to request weekly, bi-weekly or semi-monthly checks. The day and 321 322 temporary labor service agency may provide this notice by

- 323 conspicuously posting the notice at the location where the wages 324 are received by the day or temporary laborers.
- 325 No day and temporary labor service agency shall charge 326 any day or temporary laborer for cashing a check issued by the 327 agency for wages earned by a day or temporary laborer who 328 performed work through that agency. No day and temporary labor 329 service agency or third-party client shall charge any day or 330 temporary laborer for the expense of conducting any consumer 331 report, as that term is defined in the Fair Credit Reporting Act, 332 15 USC 1681a(d), any criminal background check of any kind or any
- 334 (6) Day or temporary laborers shall be paid no less than the 335 wage rate stated in the notice as provided in Section 12 of this 336 act for all the work performed on behalf of the third-party client 337 in addition to the work listed in the written description.
  - (7) The total amount deducted for meals, equipment and transportation may not cause a day or temporary laborer's hourly wage to fall below the state or federal minimum wage. However, a day and temporary labor service agency may deduct the actual market value of reusable equipment provided to the day or temporary laborer by the day and temporary labor service agency which the day or temporary laborer fails to return, if the day or temporary laborer provides a written authorization for such deduction at the time the deduction is made.

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drug test of any kind.

347	(8) A day or temporary laborer who is contracted by a day
348	and temporary labor service agency to work at a third-party
349	client's worksite but is not used by the third-party client shall
350	be paid by the day and temporary labor service agency for a
351	minimum of four (4) hours of pay at the agreed upon rate of pay.
352	However, in the event the day and temporary labor service agency
353	contracts the day or temporary laborer to work at another location
354	during the same shift, the day or temporary laborer shall be paid
355	by the day and temporary labor service agency for a minimum of two
356	(2) hours of pay at the agreed upon rate of pay.

- (9) A third-party client is required to pay wages and related payroll taxes to a licensed day and temporary labor service agency for services performed by the day or temporary laborer for the third-party client according to payment terms outlined on invoices, service agreements or stated terms provided by the day and temporary labor service agency. The department shall review a complaint filed by a licensed day and temporary labor agency. The department shall review the payroll and accounting records of the day and temporary labor service agency and the third-party client for the period in which the violation of this act is alleged to have occurred to determine if wages and payroll taxes have been paid to the agency and that the day or temporary laborer has been paid the wages owed him or her.
- **SECTION 13. Permanent placement.** A day and temporary labor 371 service shall attempt to place a current temporary laborer into a

permanent position with a client when the client informs the
agency of its plan to hire a permanent employee for a position
like the positions for which employees are being provided by the
agency at the same work location.

SECTION 14. Work restriction. No day and temporary labor service agency shall restrict the right of a day or temporary laborer to accept a permanent position with a third-party client to whom the day or temporary laborer has been referred for work or restrict the right of such third-party client to offer such employment to a day or temporary laborer. A day and temporary labor service agency may charge a placement fee to a third-party client for employing a day or temporary laborer for whom a contract for work was effected by the day and temporary labor service agency not to exceed the equivalent of the total daily commission rate the day and temporary labor service agency would have received over a sixty-day period, reduced by the equivalent of the daily commission rate the day and temporary labor service agency would have received for each day. No fee provided for under this section may be assessed or collected by the day and temporary labor service agency when the day or temporary laborer is offered permanent work following the suspension or revocation of the day and temporary labor service agency's registration by the department.

395 <u>SECTION 15.</u> Retaliation. (1) Prohibition. It is a 396 violation of this act for a day and temporary labor service agency

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397	or	third-party	client,	or	any	agent	of	а	day	and	temporary	labor
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- 398 service agency or third-party client, to retaliate through
- 399 discharge or in any other manner against any day or temporary
- 400 laborer for exercising any rights granted under this act. Such
- 401 retaliation shall subject a day and temporary labor service agency
- 402 or third-party client, or both, to civil penalties pursuant to
- 403 this act or a private cause of action.
- 404 (2) Protected acts from retaliation. It is a violation of
- 405 this act for a day and temporary labor service agency or
- 406 third-party client to retaliate against a day or temporary laborer
- 407 for:
- 408 (a) Making a complaint to a day and temporary labor
- 409 service agency, to a third-party client, to a co-worker, to a
- 410 community organization, before a public hearing, or to a state or
- 411 federal agency that rights guaranteed under this act have been
- 412 violated;
- 413 (b) Causing to be instituted any proceeding under or
- 414 related to this act; or
- 415 (c) Testifying or preparing to testify in an
- 416 investigation or proceeding under this act.
- 417 **SECTION 16. Private right of action.** (1) A person
- 418 aggrieved by a violation of this act or any rule adopted under
- 419 this act by a day and temporary labor service agency or a
- 420 third-party client may file suit in circuit court, in the county
- 421 where the alleged offense occurred or where any day or temporary

422	laborer	who	is	party	to	the	action	resides,	without	regard	to

- 423 exhaustion of any alternative administrative remedies provided in
- 424 this act. A day and temporary labor service agency aggrieved by a
- 425 violation of this act or any rule adopted under this act by a
- 426 third-party client may file suit in circuit court, in the county
- 427 where the alleged offense occurred or where the day and temporary
- 428 labor service agency which is party to the action is located.
- 429 (2) A day or temporary laborer whose rights have been
- 430 violated under this act by a day and temporary labor service
- 431 agency or a third-party client or a day and temporary labor
- 432 service agency whose rights have been violated under this act by a
- 433 third-party client is entitled to collect:
- 434 (a) In the case of a wage and hour violation, the
- 435 amount of any wages, salary, employment benefits or other
- 436 compensation denied or lost to the day or temporary laborer or day
- 437 and temporary labor service agency by reason of the violation,
- 438 plus an equal amount in liquidated damages;
- 439 (b) In the case of a health and safety or notice
- 440 violation, compensatory damages and an amount up to Five Hundred
- 441 Dollars (\$500.00) for the violation of each subpart of each
- 442 section;
- 443 (c) In the case of unlawful retaliation, all legal or
- 444 equitable relief as may be appropriate; and
- (d) Attorney's fees and costs.

446	SECTION 17. Day and temporary labor service agency; recovery
447	of attorney's fees and costs. A day and temporary labor service
448	agency may recover attorney's fees and costs in a civil action
449	brought by the day and temporary labor service agency against a
450	third-party client for breach of contract by the third-party
451	client in relation to services provided by the agency to the
452	third-party client if the plaintiff prevails in the lawsuit.
453	SECTION 18. Severability. Should one or more of the
454	provisions of this act be held invalid, such invalidity shall not
455	affect any of the valid provisions hereof.
456	SECTION 19. This act shall take effect and be in force from
457	and after January 1, 2023.

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