## Adopted COMMITTEE AMENDMENT NO 1 PROPOSED TO

## House Bill No. 1494

## **BY: Committee**

Amend by striking all after the enacting clause and inserting in lieu thereof the following:

- 8 SECTION 1. Chapter 991, Local and Private Laws of 1998, as
- 9 amended by Chapter 915, Local and Private Laws of 2013, as amended
- 10 by Chapter 913, Local and Private Laws of 2019, is amended as
- 11 follows:
- Section 1. As used in this act, unless the context otherwise
- 13 requires:
- 14 (a) "American Correctional Association Standards" means
- 15 standards promulgated by the American Correctional Association as
- 16 in effect from time to time.



- 17 (b) "Authority" means the Walnut Grove Correctional
- 18 Authority.
- 19 (c) "Board of commissioners" means the board of
- 20 commissioners of the authority.
- 21 (d) "Governing authorities" means the governing
- 22 authorities of the city.
- (e) "City" means Walnut Grove, Mississippi.
- 24 (f) "Equipment" means any personal property which the
- 25 authority determines is necessary or helpful for the operation of
- 26 a facility.
- 27 (g) "Facility" means a jail, prison or other
- 28 incarceration facility located in the city which is constructed,
- 29 acquired or operated pursuant to this act.
- 30 (h) "Management contract" means a contract between the
- 31 authority and a private contractor for the operation and
- 32 management of a facility by a private contractor.
- 33 (i) "Private contractor" means a person or legal entity
- 34 which leases or subleases a facility from the authority or has
- 35 entered into a management contract with the authority pursuant to
- 36 this act.
- 37 (j) "State" means the State of Mississippi.
- 38 Section 2. (1) There is created in the city a public body
- 39 corporate and politic to be known as the "Walnut Grove
- 40 Correctional Authority." The authority shall not transact any
- 41 business or exercise any powers under this act until the governing

- 42 authorities adopts a resolution finding that it is in the public
- 43 interest to have the authority exercise the powers set forth in
- 44 this act. The resolution shall designate the manner in which
- 45 funds of the authority in excess of amounts needed to pay the
- 46 authority's operating expenses and debt service will be applied,
- 47 provided that none of the excess funds of the authority may inure
- 48 to the benefit of any private person.
- 49 (2) Alternatively, the governing authorities may by
- 50 resolution designate a nonprofit corporation incorporated under
- 51 the general laws of the state to exercise the powers of the
- 52 authority set forth in this act, in which event the governing
- 53 authorities may take all actions necessary for the nonprofit
- 54 corporation to be treated as acting on behalf of the city under
- 55 the Internal Revenue Code. The nonprofit corporation shall have,
- 56 in addition to the powers and authority generally exercisable by
- 57 nonprofit corporations in the state, all powers and authority
- 58 granted to the authority under this act and shall be deemed to be
- 59 a charitable society, for purposes of Section 27-31-1, Mississippi
- 60 Code of 1972. All provisions of this act applicable to
- 61 obligations, agreements, contracts and property of, and purchases
- 62 by, contracting with and leasing or conveyance of property to an
- 63 authority shall be applicable to obligations, agreements,
- 64 contracts and property of, and purchases by, contracting with and
- 65 leasing or conveyance of property to the nonprofit corporation.



- 66 Section 3. Nothing in this act shall authorize payment of
- 67 tax revenues or other public funds of the city to the authority.
- 68 Section 4. The authority shall exist until dissolved
- 69 pursuant to a resolution adopted by the governing authorities.
- 70 Upon dissolution of the authority, title to all property owned by
- 71 the authority shall vest in the city. Dissolution of the
- 72 authority shall not adversely affect the rights of any holders of
- 73 obligations issued by the authority, including, but not limited
- 74 to, any bonds, notes or other evidences of indebtedness issued by
- 75 the authority or the rights of any parties to contracts with the
- 76 authority, including, but not limited to, leases, lease purchase
- 77 agreements and management contracts entered into before the date
- 78 of dissolution of the authority. A dissolution shall not be
- 79 effective at any time that any bonds, notes or other evidence of
- 80 indebtedness of the authority, including, but not limited to,
- 81 lease-purchase agreements, shall be outstanding, except to the
- 82 extent permitted in the documents executed in connection with the
- 83 initial issuance of the bonds, notes or other indebtedness.
- Section 5. (1) All powers of the authority shall be
- 85 exercised by its board of commissioners to be composed of five (5)
- 86 members, one (1) appointed by the governing authorities of the
- 87 City of Walnut Grove from each ward and one (1) appointed by the
- 88 governing authorities from the municipality at large.
- 89 (2) The initial members of the board shall serve for terms
- 90 of office as follows:



- 91 (a) Two (2) members appointed by the governing
- 92 authorities of the City of Walnut Grove shall serve for a term of
- 93 four (4) years.
- 94 (b) Two (2) members appointed by the governing
- 95 authorities of the City of Walnut Grove shall serve for a term of
- 96 three (3) years.
- 97 (c) One (1) member appointed by the governing
- 98 authorities of the City of Walnut Grove shall serve for a term of
- 99 two (2) years.
- The term of each initial appointee shall begin on the first
- 101 day of the next month after the date that all initial appointees
- 102 have been appointed.
- 103 After the expiration of the initial terms, all subsequent
- 104 appointments shall be made for terms of five (5) years from the
- 105 expiration date of the previous term. Any vacancy that may occur
- 106 shall be filled in the same manner as the original appointment and
- 107 shall be made for the unexpired term.
- 108 (3) The members of the board of commissioners shall elect
- 109 annually from among themselves the officers of president, vice
- 110 president, secretary and treasurer. The board of commissioners
- 111 shall adopt bylaws, rules and regulations as may be necessary to
- 112 govern the time, place and manner for holding subsequent meetings
- 113 of the board of commissioners and for the conduct of its business
- 114 consistent with the provisions of this act. All meetings of the
- 115 board of commissioners shall be conducted in accordance with



- 116 Section 25-41-1 et seq., Mississippi Code of 1972. Any action
- 117 taken by the board of commissioners shall be official at the time
- 118 the action is taken. Actions may be taken by the board of
- 119 commissioners at any regular, special or recessed meeting.
- 120 (4) The members of the board of commissioners may receive
- 121 per diem compensation for attending meetings of the board of
- 122 commissioners in the amount provided for in Section 37-6-13,
- 123 Mississippi Code of 1972, and shall meet at least once quarterly
- 124 at a time and place determined by the board of commissioners. The
- 125 board of commissioners shall keep minutes of its proceedings as
- 126 necessary to carry out its responsibilities. A quorum of the
- 127 board of commissioners shall consist of three (3) members.
- 128 (5) A board member may be removed, upon recommendation by a
- 129 vote of three (3) members of the board of commissioners and
- 130 approval by the governing authorities of the city.
- 131 (6) The authority may employ an executive director,
- 132 technical experts and other agents and employees, permanent and
- 133 temporary, as it may require, and may determine their
- 134 qualifications, duties and compensation.
- Section 6. The authority shall have all the powers necessary
- 136 or convenient to effectuate and carry out the provisions of this
- 137 act, including the following powers in addition to others granted
- 138 in this act:



- 139 (a) To have perpetual succession as a body politic and 140 corporate exercising essential public functions until dissolved 141 pursuant to Section 4 of this act;
- (b) To sue and be sued in its own name;
- 143 (c) To have an official seal and alter it at will;
- 144 (d) To adopt, appeal and amend bylaws, rules and
- 145 regulations consistent with this act, to regulate its affairs and
- 146 conduct its business;
- 147 (e) To maintain one or more offices at a place or
- 148 places within the city as it may designate;
- 149 (f) To make and execute contracts and all other
- 150 instruments necessary or convenient for the performance of its
- 151 duties and the exercise of its powers under this act;
- 152 (g) To employ architects, engineers, contractors,
- developers, attorneys, inspectors, accountants, financial advisors
- 154 and any other advisors, consultants and agents as may be
- 155 necessary, in its judgment, to carry out its powers under this
- 156 act, and to fix their compensation;
- 157 (h) To procure insurance against any loss in connection
- 158 with its property and other assets, in amounts and from insurers
- 159 as it may deem advisable, and to pay premiums on any such
- 160 insurance;
- 161 (i) To construct, purchase, receive, lease,
- 162 lease-purchase, or otherwise acquire, own, hold, improve or use a
- 163 facility or any item of equipment, and to enter into agreements

relating thereto, including, but not limited to, sale and issuance of certificates of participation, which may extend for a period of time, notwithstanding any provision or rule of law to the contrary, and provide for the consideration and other terms and conditions that are acceptable to the authority and are not in conflict with the provisions of this act, without regard to any general laws of the state regulating public purchases and acquisitions or restricting the time periods of agreements;

- (j) To lease a facility or any item of equipment to a private contractor for rentals and upon the terms and conditions that are acceptable to the authority and are not in conflict with the provisions of this act, without regard to any general laws of the state regulating the disposition or conveyance of an interest in public property;
- (k) To operate and manage a facility in accordance with the provisions of this act and to take all actions necessary in connection therewith, or alternatively to contract with a private contractor to operate and manage a facility in accordance with the provisions of this act; to contract with the State of Mississippi to operate and manage a facility in accordance with the provisions of this act; or to lease to the State of Mississippi the real property comprising the facility as defined under this act, upon such terms as determined by and satisfactory to the state;
- 187 (1) To borrow money and issue its obligations therefor 188 for the purpose of carrying out its powers under this act, at

rates of interest and upon terms and conditions that are acceptable to the authority and are not in conflict with the provisions of this act, without regard to any general laws of the state regulating the borrowing of money or issuance of obligations by public bodies, provided that any obligations issued by the authority shall be payable solely out of revenues received by the authority in connection with the operation or lease of a facility and shall never constitute a debt or obligation of the city or the state;

(m) In connection with borrowing money and issuance of obligations as set forth in the preceding paragraphs (i) and (l), in Section 13 of this act, and elsewhere in this act, to pledge or assign its property, assets and revenues, enter into trust indentures, deeds of trust, mortgages and security agreements, contract for bond insurance and other credit enhancement devices, and to take any other action and enter into any other agreements as the authority deems necessary or appropriate, all on terms and conditions that are acceptable to the authority and are not in conflict with the provisions of this act, without regard to any provision or rule of law which would otherwise be applicable thereto;

210 (n) To contract with the United States or the State of
211 Mississippi, or any political subdivision of the State of
212 Mississippi, to provide for housing, care and control in a
213 facility of offenders who are in the custody of the jurisdiction,



- 214 who have been classified to any custody level, who do not have 215 histories of escape, and who are sentenced to terms of 216 incarceration for conviction of a felony, or who are sentenced to 217 terms of incarceration for a misdemeanor, provided that the 218 incarceration in the facility for a misdemeanor is consistent with 219 American Correctional Association Standards relating to the 220 incarceration of offenders convicted of more serious offenses, to 221 enter into agreements relating thereto which may extend for time 222 periods that are acceptable to the parties, notwithstanding any 223 provision or rule of law to the contrary, and to exercise all 224 powers necessary or desirable in connection with the operation of 225 a prison or other type of correctional facility, including, but 226 not limited to, the power to incarcerate offenders described 227 above; and
- 228 (o) To contract with the Department of Corrections or 229 other appropriate state, federal or local entity for the 230 inspection, monitoring or provision of any assistance necessary or 231 desirable to maintain suitable, safe and secure correctional 232 facilities.
- Section 7. (1) A facility shall be designed, constructed, operated and maintained in accordance with American Correctional Association Standards. The facility shall meet the percentage of standards required for accreditation by the American Correctional Association, except where a contract with a private contractor



- requires compliance with a higher percentage of nonmandatory standards.
- 240 (2) The facility shall comply with all constitutional 241 standards of the United States and the state and with all court 242 orders applicable to the facility.
- 243 (3) The Department of Corrections shall place a compliance
  244 officer at the facility. The authority or private contractor
  245 shall provide an on-site work area for the compliance officer and
  246 shall permit access to all areas of the facility and to the
  247 offenders and staff at all times. The authority or private
  248 contractor shall reimburse the Department of Corrections for all
  249 costs incurred for the compliance officer.
- 250 Section 8. (1) A person shall not be employed as a 251 corrections officer at the facility unless the person has been trained in the use of force and firearms in accordance with 252 253 American Correctional Association Standards. If a person is 254 employed as a corrections officer by a private contractor that is 255 operating a facility pursuant to a management contract, the 256 private contractor shall cause the required training to be 257 provided at its own expense.
- 258 (2) A corrections officer employed at the facility shall not 259 use force or firearms except while on the grounds of a facility or 260 while transporting offenders of a facility and then only under the 261 circumstances set forth in subsections (3) and (4) of this 262 section.

- 263 (3) A corrections officer shall not use force except such 264 nondeadly force as is reasonably necessary in the following 265 situations:
- 266 (a) To prevent the commission of a felony or 267 misdemeanor, including escape;
- 268 (b) To defend himself or others against physical assault;
- 270 (c) To prevent serious damage to property;
- 271 (d) To enforce facility regulations and orders; and
- 272 (e) To prevent or quell a riot.
- 273 (4) A corrections officer shall not use firearms or other
  274 deadly force except as a last resort when reasonably necessary to
  275 prevent the commission of a violent felony, to prevent the escape
  276 of a convicted felon from custody, or to defend the officer or any
  277 other person from imminent danger of death or serious bodily
  278 injury.
- 279 (5) A private contractor shall have the same standing,
  280 authority, rights and responsibilities as the authority in any
  281 agreement, formal or informal, with local law enforcement agencies
  282 concerning the latter's obligations in the event of a riot, escape
  283 or other emergency situation involving the facility. To the
  284 extent provided in any management contract, a private contractor
  285 may exercise the powers granted to the authority under this act.



Section 9. Any offense which would be a crime if committed within a correctional institution operated by the state shall be a crime if committed in the facility.

Section 10. (1) Neither the state nor the city shall assume jurisdiction or custody of any federal offenders or offenders from other states who are incarcerated in the facility. The offenders shall remain subject to the jurisdiction of the United States or another state, as applicable. Neither the state nor the city shall be liable for loss or injury resulting from the acts of the offenders, nor shall the state or the city be liable for any injuries to the offenders. The authority or private contractor shall reimburse the Department of Corrections for any expenses incurred in quelling a prison riot.

(2) Neither the state nor the city shall be liable for any actions taken by the authority or a private contractor in connection with the facility, nor shall they be liable for any debt incurred or obligations issued by the authority.

Section 11. (1) The facility shall at all times be operated and managed by a private contractor pursuant to a management contract unless the board of commissioners determines that the operation and management by a private contractor is not feasible or desirable. \* \* \* In the event the board of commissioners determines not to contract with a private contractor, it may contract with the State of Mississippi to operate and manage a facility in accordance with the provisions of this act or to lease

- to the State of Mississippi the real property comprising the
  facility as defined under this act, upon such terms as approved by
  the board of commissioners.
- 314 A management contract may authorize a private contractor (2) to contract on behalf of the authority for the incarceration of 315 316 offenders in the facility as set forth in Section 6(1)(n) of this 317 act and shall grant the private contractor any other powers that 318 are necessary or convenient for the operation and management of 319 the facility and are consistent with the provisions of this act, including, but not limited to, the power to employ personnel who 320 321 are needed for the operation and management of a facility and to provide or cause to be provided the training in the use of force 322 323 and firearms required by Section 8(1) of this act.
  - immunity of the state, any sovereign immunity of the county, any sovereign immunity of the city or any sovereign immunity of the authority shall not extend to the private contractor. Neither the private contractor nor any insurer of the private contractor may plead the defense of sovereign immunity in any action arising out of or related to the performance of the management contract.
  - (4) A management contract shall provide that the private contractor shall be responsible for the reimbursement of all costs and expenses incurred by the state, the city or the authority in connection with legal actions brought in the state by or on behalf of any offender incarcerated in the facility, including, but not



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- 336 limited to, court costs, sheriff's fees, witness fees, district 337 attorney expenses, expenses of the Office of the Attorney General, 338 indigent or public defender fees and expenses, judicial expenses, 339 court reporter expenses and damage awards. The contract shall 340 provide for the reimbursement of all costs and expenses incurred 341 by the Department of Corrections for maintaining a compliance 342 officer at the facility and for all costs and expenses incurred by 343 the Department of Corrections for aiding in quelling a prison 344 riot.
- 345 A management contract shall provide that the private 346 contractor shall indemnify and hold harmless the authority, the city and the state, and any officers, members, employees or agents 347 348 of the foregoing, for any claim or liability for damage or injury to any person or property related to or arising from the operation 349 and management of a facility, including, but not limited to, 350 351 liability for loss or injury resulting from the acts of offenders 352 incarcerated at the facility and liability for any injuries to the 353 offenders.
- 354 (6) A management contract may contain any other provisions
  355 the authority deems necessary or appropriate, including, but not
  356 limited to, provisions that may be necessary to cause the
  357 management contract to comply with promulgations of the Internal
  358 Revenue Service applicable to the contract.
- 359 Section 12. Neither the state, the city nor the authority, 360 nor any members, officers, employees or agents of the foregoing,



- shall be liable for a private contractor's actions or failure to act while operating and managing a facility pursuant to a management contract.
- Section 13. (1) The authority or the private contractor
  shall permit the Investigative Task Force of the Department of
  Corrections to have full access to all areas of the facility and
  to the offenders and staff. The investigators may exercise any
  and all police powers provided under Section 47-5-54, Mississippi
  Code of 1972.
- 370 (2) The authority or private contractor shall provide for 371 the issuance of an immediate warrant through the National Crime 372 Information Center for any offender who escapes.
- 373 (3) The authority or private contractor shall return any 374 offender released from the facility to the state from which the 375 offender was sent.
- 376 Section 14. (1) The authority may enter into lease
  377 agreements with a person or legal entity pursuant to which the
  378 authority may agree to lease the facility or equipment for use by
  379 the authority for a primary term not to exceed thirty (30) years.
- 380 All lease agreements may contain terms and conditions as the board
- 381 of commissioners of the authority shall determine to be
- 382 appropriate and in the public interest, including, but not limited
- 383 to, any provision which a master lease-purchase agreement may
- 384 contain pursuant to Section 31-7-10(5), Mississippi Code of 1972,
- 385 may provide for the payment of lease payments which include an



386 interest component computed at a rate or rates as shall be 387 approved by the board of commissioners, may include an annual 388 allocation dependency clause, may contain an option granting to 389 the authority the right to purchase the leased property upon the 390 expiration of the primary term, or upon an earlier date that may 391 be agreed upon by the parties, at a price as set forth in or 392 computed in accordance with the lease agreement and may provide 393 that all or any obligations thereunder are payable from specified 394 revenues pledged as security therefor.

- The authority may lease publicly owned real property to 395 (2) 396 a person or legal entity for the purpose of enabling the person or 397 legal entity to construct a facility on the property and to lease 398 the facility to the authority. A ground lease shall not be for a 399 primary term in excess of twice the primary term of the lease with 400 respect to the facility to be constructed on the real property. 401 Any public body in the state may lease, sell or otherwise convey 402 property to the authority without consideration or for consideration as the governing body of the public body shall 403 404 determine to be appropriate under the circumstances, and to enter 405 into agreements with the authority relating thereto, which 406 agreements may extend over any period of time, notwithstanding any 407 provision or rule of law to the contrary.
- 408 (3) This section shall be full and complete authority for 409 the authorization, execution and delivery of lease agreements 410 authorized under this act, and none of the restrictions,



411 requirements, conditions and limitations of the general law of the 412 state applicable to acquisition, construction and drawing of 413 buildings or facilities shall apply to lease agreements under this 414 section, and all powers necessary to carry out the provisions of 415 this section are conferred upon the authority. 416 Section 15. All obligations, including, but not limited to, 417 bonds, notes, lease-purchase agreements and other evidence of 418 indebtedness issued by the authority pursuant to this act and all 419 interest payable thereunder or with respect thereto, all leases, 420 trust indentures, deeds of trust, mortgages, security agreements 421 and other contracts or agreements entered into pursuant to this 422 act, and all purchases required to construct the facility or to 423 acquire equipment shall be exempt from all taxation in the state, 424 including, but not limited to, sales taxes and the contractor's tax imposed by Section 27-65-21, Mississippi Code of 1972. As 425 426 provided by general law applicable to political subdivisions of 427 the state, a facility and the revenues derived from its operation shall be exempt from all taxation in the state, including, but not 428 429 limited to, all ad valorem taxes levied by the state or any 430 political subdivision thereof. 431 Section 16. This act shall be full and complete authority of 432 the exercise of all powers and authority granted in this act and any requirements or restrictions of law which would otherwise be 433 applicable to acts of the authority shall not be applicable except 434

as expressly provided in this act. Debt of the authority shall

436	not be considered to be debt of the city or any other political
437	subdivision of the state for purposes of any provision or rule of
438	law restricting the amount of indebtedness of the city or any
439	other political subdivision or for any other purpose under the

140 laws of the state.

SECTION 2. This act shall take effect and be in force from and after its passage.

Further, amend by striking the title in its entirety and inserting in lieu thereof the following:

AN ACT TO AMEND CHAPTER 991, LOCAL AND PRIVATE LAWS OF 1998, AS AMENDED BY CHAPTER 915, LOCAL AND PRIVATE LAWS OF 2013, AS

3 AMENDED BY CHAPTER 913, LOCAL AND PRIVATE LAWS OF 2019, TO

4 AUTHORIZE THE WALNUT GROVE CORRECTIONAL AUTHORITY TO CONTRACT WITH

5 THE STATE OF MISSISSIPPI FOR THE OPERATION OF THE WALNUT GROVE

6 CORRECTIONAL FACILITY; AND FOR RELATED PURPOSES.

