Senate Amendments to House Bill No. 1123

TO THE CLERK OF THE HOUSE:

THIS IS TO INFORM YOU THAT THE SENATE HAS ADOPTED THE AMENDMENTS SET OUT BELOW:

AMENDMENT NO. 1

Amend by striking all after the enacting clause and inserting in lieu thereof the following:

- 12 **SECTION 1.** Section 37-21-51, Mississippi Code of 1972, is
- 13 amended as follows:
- 37-21-51. (1) As used in this section:
- 15 (a) "Preschool or prekindergarten children" means any
- 16 children who have not entered kindergarten but will have obtained
- 17 four (4) years of age on or before September 1 of a school year.
- 18 (b) An "early learning collaborative" is a district or
- 19 countywide council that writes and submits an application to
- 20 participate in the voluntary prekindergarten program. An early
- 21 learning collaborative is comprised, at a minimum, of a public
- 22 school district and/or a local Head Start affiliate if in
- 23 existence, private or parochial schools, or one or more licensed
- 24 child care centers. Agencies or other organizations that work
- 25 with young children and their families may also participate in the
- 26 collaborative to provide resources and coordination even if those
- 27 agencies or organizations are not prekindergarten providers.

- 28 (c) A "prekindergarten provider" is a public, private
- 29 or parochial school, licensed child care center or Head Start
- 30 center that serves prekindergarten children and participates in
- 31 the voluntary prekindergarten program.
- 32 (d) A "lead partner" is a public school district or
- 33 other nonprofit entity with the instructional expertise and
- 34 operational capacity to manage the early learning collaborative's
- 35 prekindergarten program as described in the collaborative's
- 36 approved application for funds. The lead partner serves as the
- 37 fiscal agent for the collaborative and shall disburse awarded
- 38 funds in accordance with the collaborative's approved application.
- 39 The lead partner must facilitate a professional learning community
- 40 for the teachers in the prekindergarten program and lead the
- 41 collaborative. The lead partner ensures that the collaborative
- 42 adopts and implements curriculum and assessments that align with
- 43 the comprehensive early learning standards. The public school
- 44 district shall be the lead partner if no other qualifying lead
- 45 partner is selected.
- (e) "Comprehensive early learning standards" are
- 47 standards adopted by the State Board of Education that address the
- 48 highest level of fundamental domains of early learning to include,
- 49 but not be limited to, physical well-being and motor development,
- 50 social/emotional development, approaches toward learning, language
- 51 development and cognition and general knowledge. The
- 52 comprehensive early learning standards shall also include
- 53 standards for emergent literacy skills, including oral

- 54 communication, knowledge of print and letters, phonological and
- 55 phonemic awareness, and vocabulary and comprehension development.
- (f) * * * An "evidence-based curriculum" is an
- 57 age-appropriate curriculum that * * * demonstrates a statistically
- 58 significant effect on improving student outcomes or other relevant
- 59 outcomes based on:
- (i) Strong evidence from at least one (1)
- 61 well-designed and well-implemented experimental study;
- 62 (ii) Moderate evidence from at least one (1)
- 63 well-designed and well-implemented quasi-experimental study; or
- 64 (iii) Promising evidence from at least one (1)
- 65 well-designed and well-implemented correlational study with
- 66 statistical controls for selection bias.
- 67 (2) To ensure that all children have access to quality early
- 68 childhood education and development services, the Legislature
- 69 finds and declares the following:
- 70 (a) Parents have the primary duty to educate their
- 71 young preschool children;
- 72 (b) The State of Mississippi can assist and educate
- 73 parents in their role as the primary caregivers and educators of
- 74 young preschool children;
- 75 (c) There is a need to explore innovative approaches
- 76 and strategies for aiding parents and families in the education
- 77 and development of young preschool children; and

- 78 (d) There exists a patchwork of prekindergarten
 79 entities but no coordination of services and there needs to be a
 80 coordination of these services.
- 81 (3) (a) This subsection shall be known and may be cited as 82 the "Early Learning Collaborative Act of 2013."
- Effective with the 2013-2014 school year, the 83 (b) 84 Mississippi State Department of Education shall establish a 85 voluntary prekindergarten program, which shall be a collaboration 86 among the entities providing prekindergarten programs including 87 Head Start, licensed child care facilities and licensed public, parochial and private school prekindergarten programs. 88 89 program shall be implemented no later than the 2014-2015 school 90 Enrollment in the prekindergarten program shall be coordinated with the Head Start agencies in the local areas and 91 shall not be permitted to cause a reduction in children served by 92 93 the Head Start program. Under this program, eligible entities may 94 submit an application for funds to (i) defray the cost of additional and/or more qualified teaching staff, appropriate 95 96 educational materials and equipment and to improve the quality of 97 educational experiences offered to four-year-old children in early 98 care and education programs, and/or to (ii) extend developmentally 99 appropriate education services at such programs currently serving 100 four-year-old children to include practices of high quality 101 instruction, and to (iii) administer, implement, monitor and 102 evaluate the programs, and to (iv) defray the cost of professional 103 development and age-appropriate child assessment.

- 104 (c) Subject to the availability of funds appropriated
- 105 therefor, the State Department of Education shall administer the
- 106 implementation, monitoring and evaluation of the voluntary
- 107 prekindergarten program, including awards and the application
- 108 process.
- 109 (i) The department shall establish a rigorous and
- 110 transparent application process for the awarding of funds. Lead
- 111 partners shall submit the applications on behalf of their early
- 112 learning collaborative.
- 113 (ii) The department will establish monitoring
- 114 policies and procedures that, at a minimum, will include at least
- 115 one (1) site visit a year.
- 116 (iii) The department will provide technical
- 117 assistance to collaboratives and their providers to improve the
- 118 quality of prekindergarten programs. Technical assistance may
- 119 include classroom-embedded support for teachers and assistant
- 120 teachers.
- 121 (iv) The department will evaluate the
- 122 effectiveness of each early childhood collaborative and each
- 123 prekindergarten provider. If the State Department of Education
- 124 adopts a statewide kindergarten screening that assesses the
- 125 readiness of each student for kindergarten, the State Department
- 126 of Education shall adopt a minimum rate of readiness that each
- 127 prekindergarten provider must meet in order to remain eligible for
- 128 prekindergarten program funds. Each parent who enrolls his or her
- 129 child in the prekindergarten program must submit the child for the

- 130 statewide kindergarten screening, regardless of whether the child
- 131 is admitted to kindergarten in a public school.
- 132 (d) Prekindergarten program funds shall be awarded to
- 133 early childhood collaboratives whose proposed programs meet the
- 134 program criteria. The criteria shall include:
- (i) Voluntary enrollment of children;
- 136 (ii) Collaboration among prekindergarten providers
- 137 and other early childhood programs through the establishment of an
- 138 early learning collaborative;
- 139 (iii) Qualifications of master teachers, teachers
- 140 and assistants, which must conform to guidelines in Section
- 141 37-21-3;
- 142 (iv) At least fifteen (15) hours of annual
- 143 professional development for program instructional staff,
- 144 including professional development in early literacy, and
- 145 individualized professional development plans for all teachers and
- 146 teaching assistants supplemented by classroom-embedded support on
- 147 an as-needed basis;
- 148 (v) The use of state-adopted comprehensive early
- 149 learning standards;
- 150 (vi) The use of a \star \star curriculum \star \star based on
- 151 strong evidence as defined in subsection (1)(f)(i) of this section
- 152 and aligned with the comprehensive early learning standards;
- 153 (vii) The use of a curriculum based on moderate
- 154 evidence as defined in subsection (1)(f)(ii) of this section and

```
aligned with the comprehensive early learning standards if no
```

- 156 strong-evidence curriculum is available;
- 157 (viii) The use of a curriculum based on promising
- 158 evidence as defined in subsection (1)(f)(iii) of this section and
- 159 aligned with the comprehensive early learning standards if no
- 160 strong-evidence curriculum or moderate-evidence curriculum is
- 161 available;
- 162 (* * *ix) The use of age-appropriate assessments
- 163 aligned to the comprehensive early learning standards;
- (* * *x) Teacher/child ratios of one (1) adult
- 165 for every ten (10) children with a maximum of twenty (20) children
- 166 per classroom and a minimum of five (5) children per classroom;
- 167 (\star \star \star xi) The provision of at least one (1) meal
- 168 meeting state and federal nutrition guidelines for young children;
- 169 (* * *xii) Plans to screen and/or refer children
- 170 for vision, hearing and other health issues;
- 171 (* * *xiii) * * * Family engagement
- 172 opportunities;
- 173 (* * *xiv) Plans to serve children with
- 174 disabilities as indicated under IDEA;
- 175 (* * *xv) The number of instructional hours to be
- 176 provided, which shall equal no less than five hundred forty (540)
- instructional hours per school year for half-day programs and one
- 178 thousand eighty (1,080) instructional hours per school year for
- 179 full-day programs; and

180 (* * *xvi) A budget detailing the use of funds 181 for allowed expenses.

Participating child care centers shall: (a) meet state child care facility licensure requirements unless exempted under Section 43-20-5, Mississippi Code of 1972, and (b) select and utilize a nationally recognized assessment tool, approved by the State Department of Education, designed to document classroom quality, which must be in place not later than July 1, 2016, as certified by the State Department of Education.

Within the prekindergarten program, a prekindergarten provider must comply with the antidiscrimination requirements applicable to public schools. A prekindergarten provider may not discriminate against a parent or child, including the refusal to admit a child for enrollment in the prekindergarten program, in violation of these antidiscrimination requirements. However, a prekindergarten provider may refuse to admit a child based on the provider's standard eligibility quidelines, provided that these quidelines do not violate the antidiscrimination requirements. Consistent with the Legislature's recognition of the primacy of a parent's role in the education of a preschool-age child and the related recognition of the state in assisting and educating parents in that role, if the State Department of Education adopts a statewide kindergarten screening that assesses the readiness of each student for kindergarten, the State Department of Education shall recognize each child's unique pattern of development when adopting a minimum rate of readiness that prekindergarten

182

183

184

185

186

187

188

189

190

191

192

193

194

195

196

197

198

199

200

201

202

203

204

205

206 providers must meet in order to remain eligible for

207 prekindergarten program funds. Each parent who enrolls his or her

208 child in the prekindergarten program may submit the child for the

209 statewide kindergarten screening, regardless of whether the child

210 is admitted to kindergarten in a public school.

211 The State Department of Education may add program criteria 212 not inconsistent with these requirements and shall develop 213 policies and procedures to implement and enforce these criteria.

- The State Department of Education shall ensure that (e) early learning collaboratives provide each parent enrolling a child in the voluntary prekindergarten program with a profile of every prekindergarten provider participating in the collaborative's geographic catchment area. The State Department of Education shall prescribe the information to be included in each profile as well as the format of the profiles. At a minimum,
- 221 the profiles must include the prekindergarten provider's services, 222 curriculum, instructor credentials and instructor-to-student

223 ratio.

214

215

216

217

218

219

220

224

231

(f) A teacher, assistant teacher or other employee 225 whose salary and fringe benefits are paid from state funds under 226 this act shall only be classified as a state or local school 227 district employee eligible for state health insurance benefits or 228 membership in the Public Employees' Retirement System, if the 229 person's employer is already an agency or instrumentality of the 230 state, such as a school district, and the employee would be

eligible for such benefits in the normal course of business.

232 Funding shall be provided for this program 233 beginning with the 2014 fiscal year subject to appropriation by 234 the Legislature as provided in paragraph (h) of this subsection. 235 The department shall make an annual report to the Legislature and 236 the Governor regarding * * * program operations and outcomes. 237 Every three (3) years, with the first report due July 1, 2023, the 238 department shall provide to the Legislature and the Governor a 239 rigorous evaluation of program effectiveness using longitudinal 240 data to measure short-term and long-term effects, including both 241 achievement and nonachievement effects. After each three-year 242 report, the PEER Committee shall review the three-year report and 243 the intervening annual reports and submit an independent summary 244 of its findings prior to the next legislative session.

- 245 (h) (i) The Legislature shall appropriate funds to 246 implement the Early Education Collaborative Act of 2013 on a 247 phased-in basis as follows:
- 1. The first phase shall be based on an annual state appropriation of not more than Eight Million Dollars (\$8,000,000.00) and shall serve approximately three thousand five hundred (3,500) children through five (5) to eight (8) early learning collaboratives and their prekindergarten providers;
- 2. The second phase shall be based on an annual state appropriation of not more than Sixteen Million

 Dollars (\$16,000,000.00) and shall serve approximately seven thousand (7,000) children through ten (10) to fifteen (15) early learning collaboratives and their prekindergarten providers;

3. The third phase shall be based on an annual state appropriation of not more than Thirty-three Million Nine Hundred Fifty Thousand Dollars (\$33,950,000.00) and shall serve approximately fifteen thousand (15,000) children through twenty (20) to twenty-five (25) early learning collaboratives and

263 their prekindergarten providers.

PAGE 11

(ii) Future phases shall be based on interest in the program and the effectiveness of the program as determined by the school readiness of participants. Each phase shall last for at least three (3) years but no more than five (5) years. The State Department of Education shall determine when to move to a new phase of the program, within the timeline provided herein.

(iii) Funding shall be provided to early learning collaboratives on the basis of Two Thousand One Hundred Fifty Dollars (\$2,150.00) per student in a full-day program per student in a full-day program and One Thousand Seventy-five Dollars (\$1,075.00) per student in a half-day program proposed in the collaborative's approved application. Once an early learning collaborative's plan is approved and funded, the collaborative and/or its prekindergarten providers shall receive funds on an ongoing basis unless the collaborative and/or its prekindergarten providers no longer meet the criteria to participate in the program.

281 (iv) Early learning collaboratives shall match
282 state funds on a 1:1 basis. Local matching funds may include
283 local tax dollars, federal dollars as allowed, parent tuition,
H. B. 1123

- 284 philanthropic contributions, or in-kind donations of facilities,
- 285 equipment and services required as part of the program such as
- 286 food service or health screenings.
- 287 (v) The State Department of Education shall
- 288 reserve no more than five percent (5%) of the appropriation in any
- 289 year for administrative costs. Funds remaining after awards to
- 290 early learning collaboratives and the department's administrative
- 291 needs are met may be carried over in the following year. In the
- 292 first year of implementation of the program, the department may
- 293 delay the awarding of funds until the 2014-2015 school year should
- 294 time not be sufficient to establish the program's operation prior
- 295 to the 2013-2014 school year.
- 296 (vi) In the initial phase of implementation, the
- 297 State Department of Education shall award state funds under the
- 298 Early Learning Collaborative Act of 2013 based on a community's
- 299 capacity, commitment and need. To determine capacity, commitment
- 300 and need, the State Department of Education shall require evidence
- 301 of existing strong local collaborations of early education
- 302 stakeholders. Such evidence shall include, but not be limited to,
- 303 collaborations resulting from any of the following:
- 304 1. Participation in Excel By 5;
- 305 2. Participation in supporting Partnerships
- 306 to Assure Ready Kids (SPARK);
- 307 3. Participation in the Gilmore Early
- 308 Learning Initiative (GELI); or

- 309 4. Participation in the Mississippi Building
- 310 Blocks.
- In determining community need, the department shall consider
- 312 low academic achievement within the public school districts
- 313 participating in an applicant early learning collaborative and the
- 314 number and percentage of children without quality prekindergarten
- 315 options.
- 316 (vii) All authority granted to the State
- 317 Department of Education to establish program rules is subject to
- 318 the public processes established in the provisions of the
- 319 Mississippi Administrative Procedures Law, including, but not
- 320 limited to, filing notice of the proposed rules, public hearings
- 321 and any economic impact statement with the Office of the Secretary
- 322 of State before presenting such information to the State Board of
- 323 Education for final approval.
- 324 **SECTION 2.** This act shall take effect and be in force from
- 325 and after July 1, 2021.

Further, amend by striking the title in its entirety and inserting in lieu thereof the following:

- AN ACT TO AMEND SECTION 37-21-51, MISSISSIPPI CODE OF 1972,
- 2 TO PRESCRIBE STANDARDS AND BENCHMARKS UNDER THE EARLY LEARNING
- 3 COLLABORATIVE ACT; TO AUTHORIZE TECHNICAL TEACHER AND TEACHER
- 4 ASSISTANT SUPPORT SERVICES; TO REQUIRE INDIVIDUALIZED PROFESSIONAL
- 5 DEVELOPMENT PLANS AND APPROVED CURRICULUM; TO REQUIRE THE
- 6 DEPARTMENT OF EDUCATION TO PROVIDE THE GOVERNOR AND THE
- 7 LEGISLATURE WITH AN EVALUATION OF PROGRAM EFFECTIVENESS; TO
- 8 REOUIRE THE PEER COMMITTEE TO REVIEW THE DEPARTMENT OF EDUCATION'S
- 9 EVALUATIONS AND ANNUAL REPORTS AND SUBMIT A SUMMARY OF ITS
- 10 FINDINGS TO THE LEGISLATURE; AND FOR RELATED PURPOSES.

SS26\HB1123A.J

Eugene S. Clarke Secretary of the Senate