Adopted AMENDMENT NO 1 TO AMENDMENT NO 1 PROPOSED TO

Senate Bill No. 2798

BY: Representative Bounds

- 1 **AMEND** after line 485 by inserting the following new sections
- 2 and renumbering the succeeding section:
- 3 " **SECTION 5.** Section 5 through 8 of this act shall be known
- 4 and may be cited as the Mississippi Broadband Accessibility Act.
- 5 **SECTION 6.** The Legislature finds that the availability of
- 6 high-speed broadband services, with the preference of speeds of
- 7 twenty-five (25) megabits per second of download speed and three
- 8 (3) megabits per second of upload speed or greater, in unserved
- 9 rural Mississippi is important for economic development,
- 10 education, health care, and emergency services in Mississippi, and
- 11 that grants and other incentives set forth in Sections 5 through 8
- of this act will further those objectives by encouraging new
- 13 investment in broadband infrastructure.



- 14 **SECTION 7.** For the purposes of Sections 5 through 8 of this
- 15 act, the following words shall have the following meanings unless
- 16 the context clearly indicates otherwise:
- 17 (a) "End user" means a residential, business,
- 18 institutional, or government entity that uses broadband services
- 19 for its own purposes and does not resell such broadband services
- 20 to other entities. An Internet service provider (ISP) and mobile
- 21 wireless service provider are not an end-user for the purposes of
- 22 Sections 5 through 8 of this act.
- 23 (b) "Middle mile project" means a broadband
- 24 infrastructure project that does not provide broadband service to
- 25 end-users or to end-user devices.
- 26 (c) "Minimum service threshold" means a connection to
- 27 the Internet that provides capacity for transmission at an average
- 28 speed per customer of at least twenty-five (25) megabits (Mbps)
- 29 per second downstream and at least three (3) megabits (Mbps) per
- 30 second upstream.
- 31 (d) "Rural area" means any area within this state not
- 32 included within the boundaries of any incorporated city or town
- 33 having a population in excess of twenty-five thousand (25,000)
- 34 inhabitants, according to the latest federal decennial census.
- 35 (e) "Unserved area" means any rural area in which there
- 36 is not at least one provider of terrestrial broadband service that
- 37 is either: (i) offering a connection to the Internet meeting the
- 38 minimum service threshold; or (ii) is required, under the terms of

- 39 the Federal Universal Service Fund or other federal or state
- 40 grant, to provide a connection to the Internet at speeds meeting
- 41 the minimum service threshold by March 28, 2023.
- 42 **SECTION 8.** (1) The Director of Mississippi Public Utilities
- 43 Staff shall establish and administer the broadband accessibility
- 44 grant program for the purpose of promoting the deployment and
- 45 adoption of broadband Internet access services to unserved areas.
- 46 By August 1, 2021, the director shall adopt rules and policies to
- 47 administer the program and begin to accept applications for
- 48 grants, and shall adopt such rules as may be necessary to meet the
- 49 future needs of the grant program.
- 50 (2) The program shall be administered pursuant to policies
- 51 developed by the Public Utilities Staff in compliance with
- 52 Sections 5 through 8 of this act. The policies shall provide for
- 53 the awarding of grants to nongovernmental entities that are
- 54 cooperatives, corporations, limited liability companies,
- 55 partnerships, or other private business entities that provide
- 56 broadband services. Nothing in Sections 5 through 8 of this act
- 57 shall expand the authority under state law of any entity to
- 58 provide broadband service.
- 59 (3) There is hereby created the Mississippi Broadband
- 60 Accessibility Fund as a special fund in the State Treasury. The
- 61 fund is subject to appropriations by the Legislature and gifts,
- 62 grants, and other donations received by the Public Utilities Staff
- 63 for the broadband accessibility grant program or fund. The Public



- 64 Utilities Staff may not spend appropriations for the program for
- 65 purposes other than those listed in this section. Any monies
- 66 appropriated to the Public Utilities Staff for broadband grants
- 67 that are unspent at the end of a fiscal year shall be carried over
- 68 for use by the program in the next fiscal year. The Public
- 69 Utilities Staff shall develop rules ensuring that expenses
- 70 incurred to administer the program must not exceed the lesser of
- 71 seven percent (7%) of the total amount appropriated for the
- 72 program in any fiscal year or Seven Hundred Fifty Thousand Dollars
- 73 (\$750,000.00). Monies in the fund shall be invested by the State
- 74 Treasurer for the sole benefit of the fund.
- 75 (4) (a) Individual grants awarded by the Public Utilities
- 76 Staff under this section may only be awarded for projects in
- 77 unserved areas, and may not exceed the lesser of:
- 78 (i) Thirty-five percent (35%) of the project
- 79 costs; or
- 80 (ii) One Million Five Hundred Thousand Dollars
- 81 (\$1,500,000.00) for projects that will be capable of transmitting
- 82 broadband signals at or above the minimum service threshold.
- 83 (b) The Public Utilities Staff shall ensure that not
- 84 less than forty percent (40%) of funds appropriated for grants be
- 85 utilized in unincorporated areas of the state.
- 86 (c) Subject to the limitations in this subsection (4),
- 87 grants shall be awarded pursuant to the service criteria developed



- 88 by the Public Utilities Staff, with priority given to projects
- 89 that meet any of the following:
- 90 (i) Seek to leverage grant funds through private
- 91 investment and extension of existing infrastructure;
- 92 (ii) Serve locations with demonstrated community
- 93 support, including, but not limited to, documented support from
- 94 local government;
- 95 (iii) Demonstrate the operator's technical and
- 96 managerial capabilities to complete the project within two (2)
- 97 years of the grant;
- 98 (iv) Demonstrate the applicants' necessary
- 99 financial resources;
- 100 (v) Are most cost effective and technically
- 101 efficient in that they propose to serve the highest number of
- 102 unserved homes, businesses and community anchor points for the
- 103 least cost and best level of service, emphasizing projects
- 104 including the highest broadband speeds;
- 105 (vi) Provide material broadband enhancement to
- 106 hospitals located in rural areas; and
- 107 (vii) Support local libraries in this state for
- 108 the purpose of assisting the libraries in offering digital
- 109 literacy training pursuant to state library and archive
- 110 quidelines.
- 111 (d) For the purposes of awarding grants, the Public
- 112 Utilities Staff shall take into consideration the average pole



- attachment rates that a grant applicant charges to an unaffiliated entity, provided that this paragraph (d) shall not apply to a public utility.
- 116 In order to promote the deployment of grant funds 117 in an inclusive manner that is consistent with the racial, gender, 118 geographic, urban, rural, and economic diversity of the state, the 119 Public Utilities Staff may give additional consideration to an 120 applicant that provides documentation that it has been certified 121 as a Disadvantaged Business Enterprise. For projects funded under Sections 5 through 8 of this act, the Public Utilities Staff shall 122 123 encourage grant applicants to use vendors and subcontractors that 124 have been certified as Disadvantaged Business Enterprises.
 - (5) For each fiscal year in which grant funds are available, the Public Utilities Staff shall accept applications within a 90-day grant window that it shall establish. Applications for eligible projects will be evaluated according to a scoring system developed by the Public Utilities Staff that incorporates the priorities listed in this section, with grant awards published within ninety (90) days after expiration of the filing window. Grant applications shall be published by the Public Utilities Staff on the Internet at the end of the filing window, and existing service providers shall have thirty (30) business days from the date of publication to file objections to the eligibility of a proposed project. The Public Utilities Staff shall address any objections within thirty (30) days of submission and shall

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- 138 make any appropriate changes to grant awards based on a finding of
- 139 ineligibility resulting from such protest. Subject to such
- 140 protest procedure, grants issued by the Public Utilities Staff
- 141 shall be conditioned upon compliance with the terms of the grant
- 142 but shall not otherwise be revocable. Providers' grants shall be
- 143 paid within thirty (30) days upon the Public Utilities Staff
- 144 receiving written certification of the completion of the project
- 145 and evidence of compliance with the terms of the grant as
- 146 prescribed by the Public Utilities Staff.
- 147 (6) Grants shall be conditioned on project completion within
- 148 two (2) years of awarding of the grant. If a recipient fails to
- 149 complete a project within the two-year deadline due to reasons
- 150 other than delay caused by a government entity, the Public
- 151 Utilities Staff may revoke the grant in its entirety and
- 152 rededicate the funds to a new recipient.
- 153 (7) The Public Utilities Staff shall condition the release
- 154 of any grant funds awarded under Sections 5 through 8 of this act
- 155 on both of the following:
- 156 (a) The progressive completion, as measured on not more
- 157 than a quarterly basis, of the approved project.
- 158 (b) Operational testing, when possible, to confirm the
- 159 level of service proposed in the grant application. Such
- 160 regulations shall not exceed in degree or differ in kind from
- 161 testing and reporting requirements imposed on the grant recipient
- 162 by the Federal Communications Commission, as adjusted for the



- service specifications in the Public Utilities Staff grant agreement.
- 165 (8) Notwithstanding any other provision of this section, 166 eligible projects shall include any of the following:
- 167 Projects to serve unserved areas in which the grant 168 applicant is either or both: (i) an existing or future service 169 provider which has or will receive support through federal 170 universal service funding programs designed specifically to 171 encourage broadband deployment in an area without broadband 172 access; or (ii) an existing or future service provider which has or will receive other forms of federal or state financial support 173 or assistance, such as a grant or loan from the United States 174 175 Department of Agriculture; provided, however, that any award of 176 state funds under this section, when combined with other forms of 177 state or federal support or assistance dedicated to the project, 178 other than interest-bearing loans, may not exceed sixty percent 179 (60%) of the total project costs. Nothing in this section shall prohibit a grant applicant who has not previously received any 180 181 federal or state funds, grants or loans for broadband deployment 182 from applying for and receiving grant funds under this section.
 - (b) Middle mile projects, where the applicant demonstrates that the project will connect other service providers eligible for grants under this section with broadband infrastructure further upstream in order to enable the providers to offer broadband service to end-users; provided that eligible



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- projects under this paragraph (b) may include projects in an unserved area or a rural area that does not meet the definition of an unserved area but otherwise meets the requirements of this section, for which the grant applicant demonstrates, by specific evidence, the need for greater broadband speeds, capacity, or service which is not being offered by an existing service provider.
- 195 Projects to provide broadband service to a specific (C) hospital, public school, public safety, or economic development 196 site in a rural area that does not meet the definition of an 197 198 unserved area but otherwise meets the requirements of this 199 section, for which the grant applicant demonstrates, by specific 200 evidence, the need for greater broadband speeds, capacity, or 201 service which is not being offered by an existing service 202 provider.
- 203 (d) Grants issued under paragraphs (b) and (c) of this 204 subsection (8) shall not exceed forty percent (40%) of the total 205 funds appropriated for grants on an annual basis.
- 206 **AMEND further the title** on line 19 by inserting after the 207 semicolon the following:
- "TO CREATE THE MISSISSIPPI BROADBAND ACCESSIBILITY ACT; TO
 PROVIDE LEGISLATIVE FINDINGS; TO PROVIDE DEFINITIONS FOR THE ACT;
 TO REQUIRE THE DIRECTOR OF MISSISSIPPI PUBLIC UTILITIES STAFF TO
 ESTABLISH AND ADMINISTER THE BROADBAND ACCESSIBILITY GRANT PROGRAM
 FOR THE PURPOSE OF PROMOTING THE DEPLOYMENT AND ADOPTION OF
- ZIZ FOR THE PURPOSE OF PROMOTING THE DEPLOYMENT AND ADOPTION OF
- 213 BROADBAND INTERNET ACCESS SERVICES TO UNSERVED AREAS; TO PROVIDE
- 214 THAT THE PROGRAM SHALL BE ADMINISTERED PURSUANT TO POLICIES



- 215 DEVELOPED BY THE PUBLIC UTILITIES STAFF, SUBJECT TO THE
- 216 REQUIREMENTS OF THE ACT, WHICH SHALL PROVIDE FOR THE AWARDING OF
- 217 GRANTS TO NONGOVERNMENTAL ENTITIES THAT ARE COOPERATIVES,
- 218 CORPORATIONS, LIMITED LIABILITY COMPANIES, PARTNERSHIPS, OR OTHER
- 219 PRIVATE BUSINESS ENTITIES THAT PROVIDE BROADBAND SERVICES;"

