MISSISSIPPI LEGISLATURE

PAGE 1 (jmr\tb)

REGULAR SESSION 2021

By: Senator(s) Polk, Younger

To: Accountability, Efficiency, Transparency

SENATE BILL NO. 2689

1 AN ACT TO AMEND SECTION 7-7-213, MISSISSIPPI CODE OF 1972, TO 2 INCREASE THE FEE WHICH MAY BE CHARGED BY THE STATE AUDITOR FOR 3 PERFORMING AUDITS AND OTHER SERVICES; TO AMEND SECTION 7-7-211, MISSISSIPPI CODE OF 1972, TO CONFORM; AND FOR RELATED PURPOSES. 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 5 SECTION 1. Section 7-7-213, Mississippi Code of 1972, is 6 7 amended as follows: 7-7-213. (1) The costs of audits and other services 8 9 required by Sections 7-7-201 through 7-7-215, except for those 10 audits and services authorized by Section 7-7-211(k) which shall be funded by appropriations made by the Legislature from such 11 12 funds as it deems appropriate, shall be paid from a special fund hereby created in the State Treasury, to be known as the State 13 14 Department of Audit Fund, into which will be paid each year the amounts received for performing audits required by law. Except 15 for any municipality required under this chapter to be audited by 16 17 the State Auditor, the amounts to be charged for performing audits and other services shall be the actual cost, not to exceed * * * 18 19 Fifty Dollars (\$50.00) per man-hour plus the actual cost of any S. B. No. 2689 ~ OFFICIAL ~ G3/521/SS36/R197

20 independent specialist firm contracted by the State Auditor to 21 assist in the performance of the audit. Costs paid for 22 independent specialists or firms contracted by the State Auditor 23 shall be paid by the audited entity * * * to the specialist or 24 firm conducting the audit as determined by the State Auditor. In 25 the event of failure by any unit of government to pay the charges authorized herein, the Department of Audit shall notify the State 26 27 Fiscal Officer, and upon a determination that the charges are 28 substantially correct, the State Fiscal Officer shall notify the defaulting unit of his determination. If payment is not made 29 30 within thirty (30) days after such notification, the State Fiscal 31 Officer shall notify the State Treasurer and Department of Public 32 Accounts that no further warrants are to be issued to the defaulting unit until the deficiency is paid. 33

34 (2)The cost of any service by the department not required 35 of it under the provisions of the cited sections, but made 36 necessary by the willful fault or negligence of an officer or 37 employee of any public office of the state, shall be recovered (i) 38 from such officer or employee and/or surety on official bond 39 thereof and/or (ii) from the individual, partnership, corporation 40 or association involved, in the same manner and under the same 41 terms, when necessary, as provided the department for recovering public funds in Section 7-7-211. 42

43 (3) The State Auditor shall deliver a copy of any audit of44 the fiscal and financial affairs of a county to the chancery clerk

S. B. No. 2689 ~ OFFICIAL ~ 21/SS36/R197 PAGE 2 (jmr\tb) of such county and shall deliver a notice stating that a copy of such audit is on file in the chancery clerk's office to some newspaper published in the county to be published. If no newspaper is published in the county, a copy of such notice shall be delivered to a newspaper having a general circulation therein.

50 SECTION 2. Section 7-7-211, Mississippi Code of 1972, is 51 amended as follows:

52 7-7-211. The department shall have the power and it shall be 53 its duty:

54 (a) To identify and define for all public offices of
55 the state and its subdivisions generally accepted accounting
56 principles or other accounting principles as promulgated by
57 nationally recognized professional organizations and to consult
58 with the State Fiscal Officer in the prescription and
59 implementation of accounting rules and regulations;

60 (b) To provide best practices, for all public offices 61 of regional and local subdivisions of the state, systems of accounting, budgeting and reporting financial facts relating to 62 63 said offices in conformity with legal requirements and with 64 generally accepted accounting principles or other accounting 65 principles as promulgated by nationally recognized professional 66 organizations; to assist such subdivisions in need of assistance in the installation of such systems; to revise such systems when 67 68 deemed necessary, and to report to the Legislature at periodic times the extent to which each office is maintaining such systems, 69

~ OFFICIAL ~

S. B. No. 2689
21/SS36/R197
PAGE 3 (jmr\tb)

70 along with such recommendations to the Legislature for improvement 71 as seem desirable;

(c) To study and analyze existing managerial policies, methods, procedures, duties and services of the various state departments and institutions upon written request of the Governor, the Legislature or any committee or other body empowered by the Legislature to make such request to determine whether and where operations can be eliminated, combined, simplified and improved;

78 To postaudit each year and, when deemed necessary, (d) 79 preaudit and investigate the financial affairs of the departments, 80 institutions, boards, commissions, or other agencies of state government, as part of the publication of a comprehensive annual 81 82 financial report for the State of Mississippi, or as deemed 83 necessary by the State Auditor. In complying with the 84 requirements of this paragraph, the department shall have the 85 authority to conduct all necessary audit procedures on an interim 86 and year-end basis;

87 To postaudit and, when deemed necessary, preaudit (e) 88 and investigate separately the financial affairs of (i) the 89 offices, boards and commissions of county governments and any 90 departments and institutions thereof and therein; (ii) public 91 school districts, departments of education and junior college districts; and (iii) any other local offices or agencies which 92 93 share revenues derived from taxes or fees imposed by the State Legislature or receive grants from revenues collected by 94

S. B. No. 2689 ~ OFFICIAL ~ 21/SS36/R197 PAGE 4 (jmr\tb) 95 governmental divisions of the state; the cost of such audits, 96 investigations or other services * * * <u>shall</u> be paid * * * <u>in</u> 97 <u>accordance with Section 7-7-213</u>. Costs paid for independent 98 specialists or firms contracted by the State Auditor shall be paid 99 by the audited entity * * * to the specialist or firm conducting 100 the postaudit <u>as determined by the State Auditor</u>.

101 Each school district in the state shall have its financial 102 records audited annually, at the end of each fiscal year, either 103 by the State Auditor or by a certified public accountant approved by the State Auditor. Beginning with the audits of fiscal year 104 105 2010 activity, no certified public accountant shall be selected to 106 perform the annual audit of a school district who has audited that 107 district for three (3) or more consecutive years previously. 108 Certified public accountants shall be selected in a manner determined by the State Auditor. The school district shall have 109 the responsibility to pay for the audit, including the review by 110 111 the State Auditor of audits performed by certified public 112 accountants;

(f) To postaudit and, when deemed necessary, preaudit and investigate the financial affairs of the levee boards; agencies created by the Legislature or by executive order of the Governor; profit or nonprofit business entities administering programs financed by funds flowing through the State Treasury or through any of the agencies of the state, or its subdivisions; and all other public bodies supported by funds derived in part or

S. B. No. 2689 **~ OFFICIAL ~** 21/SS36/R197 PAGE 5 (jmr\tb) 120 wholly from public funds, except municipalities which annually 121 submit an audit prepared by a qualified certified public 122 accountant using methods and procedures prescribed by the 123 department;

124 To make written demand, when necessary, for the (a) 125 recovery of any amounts representing public funds improperly 126 withheld, misappropriated and/or otherwise illegally expended by 127 an officer, employee or administrative body of any state, county 128 or other public office, and/or for the recovery of the value of 129 any public property disposed of in an unlawful manner by a public officer, employee or administrative body, such demands to be made 130 131 (i) upon the person or persons liable for such amounts and upon 132 the surety on official bond thereof, and/or (ii) upon any 133 individual, partnership, corporation or association to whom the 134 illegal expenditure was made or with whom the unlawful disposition 135 of public property was made, if such individual, partnership, 136 corporation or association knew or had reason to know through the exercising of reasonable diligence that the expenditure was 137 138 illegal or the disposition unlawful. Such demand shall be 139 premised on competent evidence, which shall include at least one 140 (1) of the following: (i) sworn statements, (ii) written 141 documentation, (iii) physical evidence, or (iv) reports and 142 findings of government or other law enforcement agencies. Other provisions notwithstanding, a demand letter issued pursuant to 143 this paragraph shall remain confidential by the State Auditor 144

S. B. No. 2689 21/SS36/R197 PAGE 6 (jmr\tb) ~ OFFICIAL ~

145 until the individual against whom the demand letter is being filed 146 has been served with a copy of such demand letter. If, however, 147 such individual cannot be notified within fifteen (15) days using reasonable means and due diligence, such notification shall be 148 149 made to the individual's bonding company, if he or she is bonded. 150 Each such demand shall be paid into the proper treasury of the state, county or other public body through the office of the 151 152 department in the amount demanded within thirty (30) days from the 153 date thereof, together with interest thereon in the sum of one 154 percent (1%) per month from the date such amount or amounts were 155 improperly withheld, misappropriated and/or otherwise illegally 156 expended. In the event, however, such person or persons or such 157 surety shall refuse, neglect or otherwise fail to pay the amount 158 demanded and the interest due thereon within the allotted thirty 159 (30) days, the State Auditor shall have the authority and it shall 160 be his duty to institute suit, and the Attorney General shall 161 prosecute the same in any court of the state to the end that there 162 shall be recovered the total of such amounts from the person or 163 persons and surety on official bond named therein; and the amounts so recovered shall be paid into the proper treasury of the state, 164 165 county or other public body through the State Auditor. In anv 166 case where written demand is issued to a surety on the official 167 bond of such person or persons and the surety refuses, neglects or 168 otherwise fails within one hundred twenty (120) days to either pay the amount demanded and the interest due thereon or to give the 169

S. B. No. 2689 21/SS36/R197 PAGE 7 (jmr\tb) ~ OFFICIAL ~

State Auditor a written response with specific reasons for nonpayment, then the surety shall be subject to a civil penalty in an amount of twelve percent (12%) of the bond, not to exceed Ten Thousand Dollars (\$10,000.00), to be deposited into the State General Fund;

175 (h) To investigate any alleged or suspected violation 176 of the laws of the state by any officer or employee of the state, 177 county or other public office in the purchase, sale or the use of 178 any supplies, services, equipment or other property belonging thereto; and in such investigation to do any and all things 179 180 necessary to procure evidence sufficient either to prove or 181 disprove the existence of such alleged or suspected violations. 182 The * * * Division of Investigation of the State Department of 183 Audit may investigate, for the purpose of prosecution, any suspected criminal violation of the provisions of this chapter. 184 185 For the purpose of administration and enforcement of this chapter, 186 the enforcement employees of the * * * Division of Investigation 187 of the State Department of Audit have the powers of a law 188 enforcement officer of this state, and shall be empowered to make 189 arrests and to serve and execute search warrants and other valid 190 legal process anywhere within the State of Mississippi. All 191 enforcement employees of the * * * Division of Investigation of 192 the State Department of Audit hired on or after July 1, 1993, 193 shall be required to complete the Law Enforcement Officers Training Program and shall meet the standards of the program; 194

S. B. No. 2689 **~ OFFICIAL ~** 21/SS36/R197 PAGE 8 (jmr\tb) 195 (i) To issue subpoenas, with the approval of, and 196 returnable to, a judge of a chancery or circuit court, in termtime or in vacation, to examine the records, documents or other 197 evidence of persons, firms, corporations or any other entities 198 199 insofar as such records, documents or other evidence relate to 200 dealings with any state, county or other public entity. The 201 circuit or chancery judge must serve the county in which the records, documents or other evidence is located; or where all or 202 203 part of the transaction or transactions occurred which are the 204 subject of the subpoena;

205 (j) In any instances in which the State Auditor is or 206 shall be authorized or required to examine or audit, whether 207 preaudit or postaudit, any books, ledgers, accounts or other 208 records of the affairs of any public hospital owned or owned and 209 operated by one or more political subdivisions or parts thereof or 210 any combination thereof, or any school district, including 211 activity funds thereof, it shall be sufficient compliance 212 therewith, in the discretion of the State Auditor, that such 213 examination or audit be made from the report of any audit or other 214 examination certified by a certified public accountant and 215 prepared by or under the supervision of such certified public 216 accountant. Such audits shall be made in accordance with generally accepted standards of auditing, with the use of an audit 217 218 program prepared by the State Auditor, and final reports of such audits shall conform to the format prescribed by the State 219

S. B. No. 2689
21/SS36/R197
PAGE 9 (jmr\tb)

~ OFFICIAL ~

220 Auditor. All files, working papers, notes, correspondence and all 221 other data compiled during the course of the audit shall be 222 available, without cost, to the State Auditor for examination and 223 abstracting during the normal business hours of any business day. 224 The expense of such certified reports shall be borne by the 225 respective hospital, or any available school district funds other 226 than minimum program funds, subject to examination or audit. The 227 State Auditor shall not be bound by such certified reports and 228 may, in his *** * *** discretion, conduct such examination or audit from the books, ledgers, accounts or other records involved as may 229 230 be appropriate and authorized by law;

231 The State Auditor shall have the authority to (k) 232 contract with qualified public accounting firms to perform 233 selected audits required in paragraphs (d), (e), (f) and (j) of 234 this section, if funds are made available for such contracts by 235 the Legislature, or if funds are available from the governmental 236 entity covered by paragraphs (d), (e), (f) and (j). Such audits 237 shall be made in accordance with generally accepted standards of 238 auditing. All files, working papers, notes, correspondence and 239 all other data compiled during the course of the audit shall be 240 available, without cost, to the State Auditor for examination and 241 abstracting during the normal business hours of any business day;

(1) The State Auditor shall have the authority to
establish training courses and programs for the personnel of the
various state and local governmental entities under the

S. B. No. 2689	~ OFFICIAL ~
21/SS36/R197	
PAGE 10 (jmr\tb)	

245 jurisdiction of the Office of the State Auditor. The training 246 courses and programs shall include, but not be limited to, topics 247 on internal control of funds, property and equipment control and inventory, governmental accounting and financial reporting, and 248 internal auditing. The State Auditor is authorized to charge a 249 250 fee from the participants of these courses and programs, which fee 251 shall be deposited into the Department of Audit Special Fund. 252 State and local governmental entities are authorized to pay such 253 fee and any travel expenses out of their general funds or any 254 other available funds from which such payment is not prohibited by 255 law;

(m) Upon written request by the Governor or any member of the State Legislature, the State Auditor may audit any state funds and/or state and federal funds received by any nonprofit corporation incorporated under the laws of this state;

(n) To conduct performance audits of personal or
professional service contracts by state agencies on a random
sampling basis, or upon request of the State Personal Service
Contract Review Board under Section 25-9-120(3);

(o) At the discretion of the State Auditor, the Auditor
may conduct risk assessments, as well as performance and
compliance audits based on Generally Accepted Government Auditing
Standards (GAGAS) of any state-funded economic development program
authorized under Title 57, Mississippi Code of 1972. After risk
assessments or program audits, the State Auditor may conduct

S. B. No. 2689 **~ OFFICIAL ~** 21/SS36/R197 PAGE 11 (jmr\tb) 270 audits of those projects deemed high-risk, specifically as they 271 identify any potential wrongdoing or noncompliance based on 272 objectives of the economic development program. The Auditor is 273 granted authority to gather, audit and review data and information 274 from the Mississippi Development Authority or any of its agents, 275 the Department of Revenue, and when necessary under this 276 paragraph, the recipient business or businesses or any other 277 private, public or nonprofit entity with information relevant to 278 the audit project. The maximum amount the State Auditor may bill 279 the oversight agency under this paragraph in any fiscal year is One Hundred Thousand Dollars (\$100,000.00), based on reasonable 280 281 and necessary expenses;

(p) To review and approve any independent auditor selected by the Mississippi Lottery Corporation in accordance with Section 27-115-89, to conduct an annual audit of the corporation; and

(q) To conduct audits or investigations of the
287 Mississippi Lottery Corporation if in the opinion of the State
288 Auditor conditions justify such audits or investigations.

289 **SECTION 3.** This act shall take effect and be in force from 290 and after July 1, 2021.

S. B. No. 2689 21/SS36/R197 PAGE 12 (jmr\tb) ST: State Auditor; increase fee which may be charged for performing audits and other services.