MISSISSIPPI LEGISLATURE

REGULAR SESSION 2021

By: Representative Bain

To: Public Utilities

HOUSE BILL NO. 112

1 AN ACT TO ENACT THE "TELECOMMUNICATIONS FRAUD PREVENTION AND 2 UTILITY INFRASTRUCTURE PROTECTION ACT"; TO PROVIDE THE MISSISSIPPI 3 PUBLIC SERVICE COMMISSION WITH THE POWER TO ENTER INTO JOINT 4 INVESTIGATIVE AGREEMENTS WITH OTHER LAW ENFORCEMENT AGENCIES; TO 5 PROVIDE THE COMMISSION WITH THE AUTHORITY TO EMPLOY OR DESIGNATE 6 FRAUD AND ENFORCEMENT AGENTS WHO SHALL BE CERTIFIED LAW 7 ENFORCEMENT OFFICERS APPOINTED BY THE COMMISSION; TO PROVIDE THAT THESE LAW ENFORCEMENT OFFICERS MAY ENFORCE AND INVESTIGATE ANY 8 9 ALLEGED VIOLATIONS OF THE MISSISSIPPI TELEPHONE SOLICITATION ACT. 10 CALLER ID ANTI-SPOOFING ACT, AUTOMATIC DIALING-ANNOUNCING DEVICES 11 ACT AND THE UNSOLICITED RESIDENTIAL TELEPHONIC SALES CALLS ACT, 12 AND THE RULES, REGULATIONS AND GENERAL ORDERS OF THE COMMISSION 13 PROMULGATED TO ADMINISTER AND ENFORCE SAID ACTS; TO PROVIDE SUCH LAW ENFORCEMENT OFFICERS WITH THE AUTHORITY TO INVESTIGATE 14 15 NUMEROUS OTHER UNLAWFUL ACTS AND CRIMES; TO PROVIDE THAT THE 16 REGULATORY AND SUPERVISORY JURISDICTION OF THE COMMISSION SHALL 17 NOT BE EXPANDED BY THIS ACT; TO AMEND SECTION 77-1-55, MISSISSIPPI CODE OF 1972, TO CONFORM; AND FOR RELATED PURPOSES. 18

19 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

20 **SECTION 1.** This act may be known and may be cited as the

21 "Telecommunications Fraud Prevention and Utility Infrastructure

22 Protection Act."

23 <u>SECTION 2.</u> It is declared to be the policy of the State of 24 Mississippi that deceptive, scam, telemarketing, and fraudulent 25 activities by way of telecommunications and other means are 26 negatively impacting the citizens of the state resulting in 27 activities are an activities of the state resulting in

H. B. No. 11	2	~ OFFICIAL ~	G1/2
21/HR43/R707			
PAGE 1 (CAA\EW)		

27 massive monetary and property losses and that additional action by 28 the Mississippi Public Service Commission is needed to protect 29 Mississippians, especially vulnerable populations, from imposters 30 using telecommunications to defraud consumers by identifying those 31 involved and investigating these actions to the fullest to stop 32 said criminal activity.

It is further declared to be the policy of the State of 33 34 Mississippi that the safe, reliable delivery of public utility 35 service across the state is made possible by properly protected 36 public utility infrastructure and that the Mississippi Public 37 Service Commission is appropriately positioned to aid law enforcement efforts to investigate destructive acts against public 38 39 utility critical infrastructure, property, and theft of utility 40 service.

SECTION 3. Nothing in this act shall be construed to increase the regulatory jurisdiction of the commission as said jurisdiction is defined in Section 77-3-1, et seq., or any duty or ability to supervise any public utility other than such laws as are in effect at the time of passage of this act or to in any way supersede or infringe upon any authority granted to any state agency or law enforcement agency.

48 <u>SECTION 4.</u> Whenever used in this act, the following terms 49 shall have the following meanings unless the context clearly 50 indicates otherwise:

H. B. No. 112 21/HR43/R707 PAGE 2 (CAA\EW) (a) "Person" means an individual, firm, copartnership, corporation, company, association or joint-stock association, and includes any trustee, receiver, assignee or personal representative thereof.

(b) "Commission" means the Mississippi Public ServiceCommission.

(c) "Telecommunications" means any apparatus that
facilitates voice or text communication over a distance by cable,
wire, voice-over Internet protocol, cellular or wireless networks,
or any other facility that allows voice or text communication
between two (2) or more persons.

(d) "Public utility infrastructure" means any
apparatus, equipment, or property of a public utility that
facilitates the provision of public utility services in the State
of Mississippi.

(e) "Fraud and enforcement agent" means any person
employed or designated by the commission as a fraud and
enforcement agent as described by the terms of this act.

(f) "Subject acts" means the Mississippi Telephone
Solicitation Act, Section 77-3-701, et seq.; the Unsolicited
Residential Telephonic Sales Calls Act, Section 77-3-601, et seq.;
the Caller ID Anti-Spoofing Act, Section 77-3-801, et seq.; and
the Automatic Dialing-Announcing Devices Act, Section 77-3-451, et
seq.

H. B. No. 112 21/HR43/R707 PAGE 3 (CAA\EW) 75 <u>SECTION 5.</u> For the purpose of carrying out the provisions of 76 this act, the commission may:

(a) Enter into joint investigative agreements and coordinate and cooperate in any investigation requested by any federal, state, or local law enforcement agency, along with any agency or political subdivision of the State of Mississippi; and

(b) Administer, execute and enforce all other
provisions of this act, make necessary orders in connection
therewith, and prescribe rules, regulations and procedures for
such administration.

85 SECTION 6. For the purpose of enforcing the provisions of this act and subject acts, the commission may employ or designate 86 87 fraud and enforcement agents, who shall be under the supervision of the commission. Each fraud and enforcement agent shall be 88 qualified by experience and training in law enforcement or 89 90 investigative work and shall be certified as a law enforcement officer, in accordance with Section 45-6-11. The commission shall 91 give preference in hiring to persons with previous law enforcement 92 93 experience. All fraud and enforcement agents shall be appointed 94 by the commission and shall be subject to removal at any time by 95 the commission.

96 <u>SECTION 7.</u> (1) Fraud and enforcement agents may enforce and
 97 investigate any alleged violations of the Mississippi Telephone
 98 Solicitation Act, Caller ID Anti-Spoofing Act, Automatic
 99 Dialing-Announcing Devices Act, Unsolicited Residential Telephonic

100 Sales Calls Act and the rules, regulations and general orders of 101 the commission promulgated to administer and enforce said acts. 102 Additionally, fraud and enforcement agents may (2) investigate the following unlawful acts and crimes: 103 104 Section 97-19-35, which relates to false (a) 105 representation to receive money or valuable property; 106 Sections 97-19-21 through 97-19-27, which relate to (b) 107 procuring, furnishing, and receiving money, goods, or services 108 with the intent to defraud; 109 Section 43-47-19, which relates to exploitation of (C) 110 a vulnerable person; 111 Section 97-29-45, which relates to obscene (d) 112 electronic telecommunications; 113 Section 97-23-19, which relates to embezzlement; (e) Section 97-45-19, which relates to identity theft; 114 (f) 115 (g) Section 97-19-13, which relates to credit card 116 theft; 117 Section 97-19-83, which relates to mail fraud; (h) 118 Section 97-45-3, which relates to computer fraud; (i) 119 Section 97-45-15, which relates to cyberstalking; (j) 120 (k) Sections 97-7-43 and 97-7-44, which relate to 121 impersonating a public officer or employee; 122 Sections 97-1-1 through 97-1-9, which relate to (1) 123 conspiracy, accessories and attempts, but limited to the unlawful 124 acts and crimes enumerated in this section;

H. B. No. 112	~ OFFICIAL ~
21/HR43/R707	
PAGE 5 (CAA\EW)	

125 (m) Section 97-7-31, which relates to destroying or 126 tampering with licensed communications systems;

127 (n) Section 97-25-1, which relates to destruction of128 electric power facilities or equipment;

(o) Sections 97-17-41 and 97-17-43, which relate to petit and grand larceny, but limited to instances arising from theft of utility services or property;

132 (p) Section 97-25-3, which relates to theft of service133 and tampering with utility meters;

134 (q) Section 97-25-53, which relates to destroying135 telephone lines; and

136 (r) Section 97-25-54, which relates to theft of 137 telecommunication services.

SECTION 8. (1) Fraud and enforcement agents shall have the powers of a law enforcement officer of this state, and shall have the right to bear arms, investigate crimes, subject to the limitations of this act, serve and execute search warrants, conduct civil asset forfeiture as authorized under existing law in conjunction with the Attorney General, and other valid legal process, and make arrests.

145 (2) Fraud and enforcement agents may aid and assist any law 146 enforcement officer whose life or safety is in jeopardy. With the 147 approval of the commission or its designee(s), fraud and 148 enforcement agents may assist other law enforcement agencies in

Ţ,

149 searching for convicted felons who have escaped or for alleged 150 felons.

151 Upon request of any law enforcement agency, the (3) 152 Mississippi Highway Patrol, a sheriff of any county or the chief 153 of police of any municipality, the Attorney General, Secretary of 154 State, State Auditor, District Attorney, any municipal or county prosecuting attorney, or any public utility and with the consent 155 156 of the commission, or its designee(s), fraud and enforcement 157 agents may assist in any investigation related to any crime, subject to the limitations of this act. 158

Furthermore, fraud and enforcement agents upon approval by the commission or its designee(s) shall have the authority to assist any law enforcement agency or political subdivision of the state during time of natural disasters such as hurricanes, tornados or floods.

164 (4) Nothing in this act shall be construed as granting the
165 commission or its fraud and enforcement agents general police
166 powers, except those powers and authorities enumerated in this
167 act.

(5) Specifically, the commission, at the request of the Attorney General, Secretary of State, State Auditor or any other agency or officer of the state, shall cooperate and assist in any investigation, subject to the limitations of this act.

172 **SECTION 9.** The commission may purchase, subject to its 173 budget set by the Mississippi Legislature, all necessary equipment

н.	в.	No.	112	~	OFFICIAL ~
21/	/HR	43/R70	07		
PAC	GE '	7 (CAA	\EW)		

174 to enforce the provisions of this act, and to pay for the same out 175 of any funds appropriated to the commission.

176 <u>SECTION 10.</u> For the purpose of administering and enforcing 177 the provisions of this act, the commission may provide mutual aid 178 and is encouraged and empowered to cooperate with any other law 179 enforcement agencies in a manner consistent with the enforcement 180 of this act.

181 SECTION 11. Section 77-1-55, Mississippi Code of 1972, is 182 amended as follows:

183 77-1-55. (1) The Public Service Commission, with the aid 184 and the assistance of the Public Utilities Staff, shall have the 185 power to monitor, investigate, and seek relief in any appropriate 186 federal forum from all existing or proposed interstate rates, 187 charges, allocations and classifications, and all rules and 188 practices in relation thereto promulgated and prescribed by or for 189 any public utility as defined in Section 77-3-3(d)(i).

190 (2) The Public Service Commission, with the aid and the 191 assistance of the Public Utilities Staff, may seek relief from any 192 proposed or final decision, order, regulation, rule or law that 193 has an impact on any existing or proposed interstate rate, charge, 194 allocation or classification.

(3) For the purpose of this section, the Public Service
Commission and the Executive Director of the Public Utilities
Staff may each enter into professional services contracts with one
or more attorneys or consultants from a competent, qualified and

199 independent firm as may be required by the commission or the 200 executive director. Costs associated with the professional 201 service contracts shall not exceed One Million Five Hundred 202 Thousand Dollars (\$1,500,000.00) for each agency with respect to 203 each rate regulated affected utility in any twelve-month period. 204 The consultants or counsel shall submit periodically, but no less 205 frequently than once each calendar quarter, to the executive 206 director or the commission, as applicable, for approval of 207 payment, itemized bills detailing the work performed. The 208 executive director or the chairman of the commission, as 209 applicable, shall requisition the applicable public utility to 210 make the requisite payments to such consultants. The commission 211 shall allow the utility to recover both the total costs the 212 utility incurred under this section and the carrying charges for those costs through a rate rider established to recover the costs 213 214 incurred and carrying charges incurred. Such rider shall include 215 a true-up provision to ensure actual recovery of costs paid or 216 otherwise incurred by the utility.

217 (4) <u>The commission shall have the powers provided by the</u> 218 <u>Telecommunications Fraud Prevention and Utility Infrastructure</u> 219 <u>Protection Act.</u>

220 (* * *5) This section shall stand repealed from and after 221 July 1, * * * 2024.

222 SECTION 12. This act shall take effect and be in force from 223 and after its passage.

H. B. No. 112	· · · · · · · · · · · · · · · · · · ·	~
21/HR43/R707	ST: Telecommunications Fraud Pre	vention and
PAGE 9 (CAA\EW)	Utility Infrastructure Protection	Act; create.