## REGULAR SESSION 2020

## MISSISSIPPI LEGISLATURE

By: Senator(s) Hill, Barnett, Blackwell, To: County Affairs Branning, Butler, Chassaniol, DeBar, Fillingane, Harkins, Jackson (11th), Jackson (32nd), Jordan, McCaughn, McLendon, McMahan, Norwood, Parker, Parks, Seymour, Simmons (12th), Simmons (13th), Suber, Tate, Thomas, Thompson, Witherspoon, Younger

## SENATE BILL NO. 3047 (As Sent to Governor)

1 AN ACT TO ESTABLISH THE MISSISSIPPI COUNTY AND MUNICIPALITY 2 EMERGENCY RELIEF PROGRAM WHICH SHALL BE ADMINISTERED BY THE 3 MISSISSIPPI EMERGENCY MANAGEMENT AGENCY TO REIMBURSE COUNTIES AND MUNICIPALITIES FOR ELIGIBLE EXPENDITURES INCURRED IN RESPONSE TO 5 THE COVID-19 PANDEMIC; TO DEFINE TERMS; TO DEFINE THE TERM 6 "ELIGIBLE EXPENDITURE" ACCORDING TO THE UNITED STATES TREASURY 7 GUIDELINES; TO REQUIRE THE MISSISSIPPI EMERGENCY MANAGEMENT AGENCY 8 TO PROMULGATE REGULATIONS AND DEVELOP PROCEDURES TO GOVERN THE 9 ADMINISTRATION OF THE PROGRAM, INCLUDING A REIMBURSEMENT PROCESS; 10 TO PROVIDE THAT THE MISSISSIPPI EMERGENCY MANAGEMENT AGENCY MAY 11 RETAIN A CERTAIN AMOUNT OF FUNDS TO ADMINISTER THE PROGRAM; TO 12 REQUIRE PARTICIPATING COUNTIES AND MUNICIPALITIES TO SUBMIT A 13 CERTIFIED APPLICATION AND AN ITEMIZED RECEIPT AND/OR INVOICE IN ORDER TO BE REIMBURSED; TO DESCRIBE THE DISTRIBUTION OF FUNDS TO 14 15 COUNTIES AND MUNICIPALITIES; TO PROVIDE THAT THE MISSISSIPPI 16 EMERGENCY MANAGEMENT AGENCY SHALL DISBURSE THE FUNDS TO COUNTIES 17 AND MUNICIPALITIES AS AUTHORIZED BY THIS ACT FROM THE COVID-19 18 FUND (FUND NUMBER 5820200000); TO PROVIDE THAT THE PROVISIONS OF 19 THIS ACT ARE SEVERABLE; AND FOR RELATED PURPOSES. 20 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 21 SECTION 1. There is established the Mississippi County and 22 Municipality Emergency Relief Program, which shall be administered 23 by the Mississippi Emergency Management Agency for the purpose of

reimbursing counties and municipalities for eligible expenditures

incurred in response to the COVID-19 pandemic.

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26 <b>SECT</b>	ON 2.	For	purposes	of	this	act,	the	following	words
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- 27 shall have the meanings ascribed herein unless the context
- 28 otherwise requires:
- 29 (a) "Program" means the Mississippi County and
- 30 Municipality Emergency Relief Program established in this act.
- 31 (b) "Agency" means the Mississippi Emergency Management
- 32 Agency.
- 33 (c) "County" means any county within the state.
- 34 (d) "Municipality" means any municipality within the
- 35 state.
- 36 (e) "COVID-19" means the Coronavirus Disease 2019.
- 37 (f) "CARES Act" means the federal Coronavirus Aid,
- 38 Relief, and Economic Security (CARES) Act.
- 39 (q) "Coronavirus Relief Fund" means the fund created by
- 40 the CARES Act.
- 41 (h) "Eligible expenditure" means a cost incurred that
- 42 is reimbursable from funds received from the Coronavirus Relief
- 43 Fund under the quidance and quidelines of the United States
- 44 Department of the Treasury, including, but not limited to:
- 45 (i) Medical expenses such as:
- 1. COVID-19-related expenses of public
- 47 hospitals, clinics, and similar facilities.
- 48 2. Expenses of establishing temporary public
- 49 medical facilities and other measures to increase COVID-19
- 50 treatment capacity, including related construction costs.

51 3. Costs of providing COVID-19 testing	51	3.	Costs	of	providing	COVID-19	testino
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- 52 including serological testing.
- 53 4. Emergency medical response expenses,
- 54 including emergency medical transportation, related to COVID-19.
- 55 (ii) Public health expenses such as:
- 1. Expenses for communication and enforcement
- 57 by territorial, local, and tribal governments of public health
- 58 orders related to COVID-19.
- 59 2. Expenses for acquisition and distribution
- of medical and protective supplies, including sanitizing products
- 61 and personal protective equipment, for medical personnel, police
- 62 officers, social workers, child protection services, and child
- 63 welfare officers, direct service providers for older adults and
- 64 individuals with disabilities in community settings, and other
- 65 public health or safety workers in connection with the COVID-19
- 66 public health emergency.
- 67 3. Expenses for disinfection of public areas
- 68 and other facilities, e.g., nursing homes, in response to the
- 69 COVID-19 public health emergency.
- 70 4. Expenses for technical assistance to local
- 71 authorities or other entities on mitigation of COVID-19-related
- 72 threats to public health and safety.
- 73 5. Expenses for public safety measures
- 74 undertaken in response to COVID-19.
- 75 6. Expenses for quarantining individuals.

76	(iii)	Payroll	expenses	for	public	safety,	public

- 77 health, health care, human services, and similar employees whose
- 78 services are substantially dedicated to mitigating or responding
- 79 to the COVID-19 public health emergency.
- 80 (iv) Expenses of actions to facilitate compliance
- 81 with COVID-19-related public health measures, such as:
- 1. Expenses for food delivery to residents,
- 83 including, for example, senior citizens and other vulnerable
- 84 populations, to enable compliance with COVID-19 public health
- 85 precautions.
- 86 2. Expenses to improve telework capabilities
- 87 for public employees to enable compliance with COVID-19 public
- 88 health precautions.
- 89 3. Expenses of providing paid sick and paid
- 90 family and medical leave to public employees to enable compliance
- 91 with COVID-19 public health precautions.
- 92 4. COVID-19-related expenses of maintaining
- 93 state prisons and county jails, including as it relates to
- 94 sanitation and improvement of social distancing measures, to
- 95 enable compliance with COVID-19 public health precautions.
- 96 5. Expenses for care for homeless populations
- 97 provided to mitigate COVID-19 effects and enable compliance with
- 98 COVID-19 public health precautions.

99	(v) Expenses associated with the provision of
100	economic support in connection with the COVID-19 public health
101	emergency, such as:
102	1. Expenditures related to a state,
103	territorial, local, or tribal government payroll support program.
104	2. Unemployment insurance costs related to
105	the COVID-19 public health emergency if such costs will not be
106	reimbursed by the federal government pursuant to the CARES Act or
107	otherwise.
108	(vi) Any other COVID-19-related expenses
109	reasonably necessary to the function of government that satisfy
110	the Coronavirus Relief Fund's eligibility criteria.
111	"Eligible expenditure" does not include expenses for the
112	state share of Medicaid, damages covered by insurance, payroll or
113	benefits expenses for employees whose work duties are not
114	substantially dedicated to mitigating or responding to the
115	COVID-19 public health emergency, expenses that have been or will
116	be reimbursed under any federal program, such as the reimbursement
117	by the federal government pursuant to the CARES Act of
118	contributions by states to state unemployment funds, reimbursement
119	to donors for donated items or services, workforce bonuses other
120	than hazard pay or overtime, severance pay, legal settlements or
121	any other expenditure determined to be ineligible by the agency.

**SECTION 3.** (1) The agency shall:

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123 (a) Promulgate regulations and develop procedures to	123	(a)	Promulgate	regulations	and	develop	procedures	to
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- 124 govern the administration of this program, including a
- 125 reimbursement process with a written form for each county or
- 126 municipality to submit eligible expenditures to the agency and
- 127 receive reimbursement from the agency;
- 128 (b) Inform each county and municipality of its portion
- 129 of the funds set aside under Section 5 of this act;
- 130 (c) Inform each county and municipality of the
- 131 requirements for reimbursement under the program, including the
- 132 definition of an eligible expenditure under Section 2(h) of this
- 133 act;
- 134 (d) Begin making initial disbursements to the counties
- and municipalities no later than August 15, 2020, for applicable,
- 136 submitted eligible expenditures; and
- (e) Continue to accept and reimburse rolling
- 138 applications after August 15, 2020.
- 139 (2) The agency may retain up to Five Hundred Thousand
- 140 Dollars (\$500,000.00) of funds available under this act to
- 141 administer this program.
- 142 **SECTION 4.** To be eligible under this grant program, a county
- 143 or municipality shall submit:
- 144 (a) A Request for Public Assistance (RPA) to the
- 145 agency, detailing each eligible expenditure;

146	(b)	The original, itemized receipts and/or invoices of
147	purchases and	services paid by the county or municipality or the
148	substantiated	equivalent thereof as determined by the agency;

- 149 (c) Documentation of any funds received from any source 150 to reimburse COVID-19-related expenses; and
- 151 (d) A specific job description of and rationale for any 152 work performed by an employee who received hazard pay.
- SECTION 5. Subject to appropriations by the Legislature each county or municipality shall have set aside a pro rata share of the monies in the funds for reimbursement of qualified expenditures according to the population of the county or municipality as listed in the 2010 U.S. Census.
  - SECTION 6. (1) Funds appropriated for purposes of this act shall be deposited into COVID-19 Fund (Fund Number 6820174100) and the agency shall create separate internal order numbers for county emergency relief assistance funds, from which the agency shall disburse the funds to counties as authorized by this act as well as the municipality emergency relief assistance funds, from which the agency shall disburse the funds to municipalities authorized by this act.
- (2) All monies shall be disbursed from the COVID-19 Fund
  described in subsection (1) of this section in compliance with the
  guidelines, guidance, rules, regulations and/or other criteria, as
  may be amended from time to time, of the United States Department
  of the Treasury regarding the use of monies from the Coronavirus

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- 171 Relief Fund established by the CARES Act. If on November 30,
- 172 2020, there are unobligated monies in the COVID-19 Fund described
- in subsection (1) of this section, including any undisbursed
- 174 portion of a county's or municipality's pro-rata share, the
- 175 Governor shall have the discretion to transfer monies to another
- 176 state agency to be used for eligible expenditures pursuant to the
- 177 CARES Act.
- 178 (3) The use of funds allocated under this program shall be
- 179 subject to audit by the United States Department of the Treasury's
- 180 Office of Inspector General and the Mississippi Office of the
- 181 State Auditor. Each county or municipality, or other entity or
- 182 person receiving funds under this program, found to be fully or
- 183 partially noncompliant with the requirements in this act, shall
- 184 return to the state all or a portion of the funds received.
- 185 **SECTION 7.** The agency shall report on the utilization of the
- 186 program to the Chair of the County Affairs and Municipalities
- 187 Committees of the Senate and the House of Representatives, the
- 188 Lieutenant Governor, the Speaker of the House and the Governor by
- 189 September 1, 2020. At a minimum, the report shall contain:
- 190 (a) The name of each participating county and
- 191 municipality;
- 192 (b) The total amount of reimbursement requested by each
- 193 county and municipality; and
- 194 (c) The total amount of reimbursement received by each
- 195 county and municipality.

L96	SECTION 8. If any section, paragraph, sentence, clause,
L97	phrase, or any part of this act is declared to be in conflict with
L98	federal law, or if for any reason is declared to be invalid or of
L99	no effect, the remaining sections, paragraphs, sentences, clauses,
200	phrases or parts thereof shall be in no matter affected thereby
201	but shall remain in full force and effect.
202	SECTION 9. This act shall take effect and be in force from

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and after its passage.