By: Senator(s) DeLano, Jackson (11th), Jordan

To: Environment Prot, Cons and Water Res: Finance

SENATE BILL NO. 2728

- AN ACT TO AMEND SECTIONS 49-17-14, 49-17-16, 49-17-30 AND 49-17-32, MISSISSIPPI CODE OF 1972, TO PROVIDE FOR MORE EFFICIENT MANAGEMENT OF THE AIR OPERATING PERMIT PROGRAM FEE TRUST FUND; TO PROVIDE FOR CHANGES TO THE TITLE V FEE SYSTEM SUCH THAT SUFFICIENT FUNDS ARE COLLECTED THROUGH AN EQUITABLE FEE SYSTEM FOR THE TITLE V PROGRAM; AND FOR RELATED PURPOSES.
- 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 8 **SECTION 1.** Section 49-17-14, Mississippi Code of 1972, is
- 9 amended as follows:
- 10 49-17-14. (1) "Title V program" means, as used in Sections
- 49-17-1 through 49-17-45, the air operating permit program
- 12 mandated in Title V of the 1990 amendments to the federal Clean
- 13 Air Act, codified in 42 USCS Section 7661 * * * et seq.
- 14 (2) There is created in the State Treasury a fund to be
- 15 designated as the "Air Operating Permit Program Fee Trust Fund,"
- 16 referred to hereinafter as the "fund."
- 17 (3) The fund shall be treated as a special trust fund.
- 18 Interest earned on the principal therein shall be credited by the
- 19 Treasurer to the fund.

- 20 The fund may receive monies from any available public or
- private source including, but not limited to, collection of fees, 21
- 22 interest, grants, taxes, public and private donations and judicial
- 23 actions.
- 24 (5) To facilitate the proper administration of the fund, the
- 25 commission is authorized to promulgate rules and regulations for
- 26 the administration of the fund.
- The commission shall expend or utilize monies in the 27
- 28 fund by an annual appropriation approved by the Legislature to pay
- 29 all reasonable direct and indirect costs associated with the
- 30 development and administration of the Title V program including,
- but not limited to, the reasonable costs of the following 31
- 32 activities as they relate to the Title V program:
- 33 Preparing generally applicable regulations or
- quidance regarding the permit program or its implementation or 34
- 35 enforcement:
- 36 Reviewing and acting on any application for a
- permit, permit modification or permit renewal, including the 37
- 38 development of an applicable requirement as part of the processing
- 39 of a permit, or permit modification or renewal;
- 40 Administering the permit program, including the
- supporting and tracking of permit applications, compliance 41
- certification, and related data entry; 42
- 43 Implementing and enforcing the terms of any Title V (d)
- permit (not including any court costs or other costs associated 44

45	with	an	enforcement	action)	,	including	adequate	resources	to
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- 46 determine which sources are subject to the program;
- 47 (e) Emissions and ambient monitoring;
- 48 (f) Modeling, analyses, or demonstrations;
- 49 (g) Preparing inventories and tracking emissions;
- 50 (h) Providing direct and indirect support to sources
- 51 under the Small Business Stationary Source Technical and
- 52 Environmental Compliance Assistance Program under Section 507 of
- 53 the federal Clean Air Act in determining and meeting their
- 54 obligations under this section; and
- (i) Providing funding to the Advisory Council created
- in Section 49-17-16 in an amount reasonably sufficient to meet the
- 57 Advisory Council's obligations under Sections 49-17-1 through
- 58 49-17-45.
- 59 (7) Monies in the fund at the end of the fiscal year shall
- 60 be retained in the fund for use in the next succeeding fiscal
- 61 year. * * * If the fund balance at the end of the fiscal year
- 62 exceeds thirty-three percent (33%) of the projected annual costs
- 63 of administering the program, the assessment rates may be adjusted
- 64 to reduce the future projected fund balance. If necessary, the
- 65 assessment rates shall be adjusted during the setting of the next
- 66 fee schedule.
- 67 (8) At no time shall a fee be assessed that results in a
- 68 projected ending fund balance of more than the current annual cost
- 69 of administering the Title V program.

- 70 (\star \star *9) No such fees shall be utilized by the Department
- 71 of Environmental Quality or any other person for any purpose or
- 72 purposes other than those purposes required by Sections 49-17-1
- 73 through 49-17-45, as they related to the Title V program.
- 74 **SECTION 2.** Section 49-17-16, Mississippi Code of 1972, is
- 75 amended as follows:
- 76 49-17-16. (1) (a) An Advisory Council, hereinafter
- 77 referred to as "Advisory Council," is created to conduct an
- 78 independent study of the costs for the development and
- 79 administration of the Title V program within the Department of
- 80 Environmental Quality and to conduct an annual review of the costs
- 81 of administering such programs.
- 82 (b) The costs to be included within the study for the
- 83 Title V program shall be those costs set forth in Section
- 84 49-17-14. * * * After completing a study of the program needs and
- 85 costs, the Advisory Council shall recommend an equitable fee
- 86 system for the Title V program. The annual review of the Title V
- 87 program shall determine if the fee system is collecting sufficient
- 88 funds to meet the program needs. The Advisory Council shall
- 89 recommend an appropriate fee schedule for the upcoming fee year
- 90 and, if necessary, recommend changes to the existing fee system so
- 91 that sufficient funds are collected through an equitable fee
- 92 system. Each annual review report shall be due January 1 of
- 93 each * * * year to the commission and the Executive Director of
- 94 the Department of Environmental Quality.

- 95 (2) * * * The Department of Environmental Quality shall
- 96 assist the Advisory Council by providing any information the
- 97 Advisory Council may require to perform its duties under Sections
- 98 49-17-1 through 49-17-45.
- 99 (3) The Advisory Council shall be composed of the following
- 100 seven (7) persons appointed as follows: three (3) representatives
- 101 of * * * industries that qualify for inclusion under the Title V
- 102 program, that are required to pay the * * * program fee * * *,
- 103 with one (1) such representative to be appointed by the Governor,
- 104 one (1) by the Lieutenant Governor and one (1) by the Speaker of
- 105 the House of Representatives; the Executive Director of the * * *
- 106 Mississippi Development Authority; the President of the
- 107 Mississippi Manufacturers Association; the President of the
- 108 Mississippi Farm Bureau Federation; and the Chairman of the
- 109 Mississippi Small Business Compliance Advisory Panel.
- 110 Nonappointed members of the Advisory Council may designate an
- 111 alternate member to act in their stead in performing any function
- 112 of the Advisory Council. The length of the term for each member
- of the Advisory Council shall be four (4) years. Members of the
- 114 Advisory Council may serve successive and multiple terms.
- 115 * * *
- 116 (4) * * * Vacancies on the Advisory Council shall be filled
- 117 by appointment in the same manner as the original
- 118 appointments. * * *

119 The Advisory Council shall select from their membership 120 a chairperson to preside over meetings and a vice chairperson to preside in the absence of the chairperson or when the chairperson 121 122 shall be excused. The Advisory Council shall adopt procedures 123 governing the manner of conducting its business. A majority of

the members shall constitute a quorum to do business.

- 125 (6) Members of the Advisory Council shall serve without The members of the Advisory Council shall be entitled to 126 127 receive reimbursement of their actual travel and hotel expenses as provided in Section 25-3-41, incurred while in the performance of 128 129 their duties as members of the Advisory Council to be paid on an 130 itemized statement approved by the State Fiscal Officer. Expenses 131 shall be paid from fees collected in accordance with Section
- The Executive Director of the Department of 133 (7) 134 Environmental Quality shall provide technical, clerical and other 135 support services, including services by contract, as the Advisory 136 Council determines that it requires in the performance of its 137 functions.
- 138 **SECTION 3.** Section 49-17-30, Mississippi Code of 1972, is 139 amended as follows:
- 49-17-30. (1) As a condition of * * * Title V of the 140 141 federal Clean Air Act, the owner or operator of any stationary source required to obtain an air operating permit under the Title 142 143 V program, hereinafter referred to as a "Title V permit," shall

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49-17-30.

144	pay to	the	Department	of	Environmental	Quality	an	annual	permit
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- 145 fee. * * *
- 146 (2) To facilitate the proper administration of the Title V
- 147 program, the commission is authorized to assess and collect fees
- 148 from * * * any stationary source subject to the Title V program.
- 149 The commission shall establish the amount of each fee to cover the
- 150 costs of the Title V program as provided in Section 49-17-14. The
- 151 commission is further authorized to promulgate such rules and
- 152 regulations as are necessary for the development and
- 153 administration of the Title V program and the assessment and
- 154 collection of Title V program fees.
- 155 * * *
- 156 (3) (a) \star \star The fee schedule for Title V program fees
- 157 shall be set annually by order of the commission in an amount
- 158 sufficient to cover the reasonable costs of development and
- 159 administration of the Title V program. The commission's order
- 160 shall follow:
- 161 (i) Receipt of the report and recommendations of
- 162 the Advisory Council, if timely received; and
- 163 (ii) A public hearing to be held not earlier than
- 164 thirty (30) days following receipt by the commission of the report
- 165 and recommendations of the Advisory Council.
- 166 (b) * * * The commission may proceed with entry of the
- order on fees if the Advisory Council fails to submit its report
- 168 in a timely manner.

169	(c) The order of the commission may be appealed in the
170	manner set forth in Section 49-17-41.
171	(d) The determination of the fee set by order of the
172	commission shall not be considered the promulgation of a
173	regulation by the commission.
174	(e) The record of the public hearing shall be included
175	in the record upon which the order is based and shall become a
176	part of the appellate records for all appeals taken from the order
177	of the commission establishing or modifying Title V program fees.
178	Any undisputed amount due from an appellant must be paid according
179	to the appellant's payment schedule during the pendency of the
180	appeal.
181	(4) Any person required to pay the Title V \star \star program fee
182	set forth under this chapter who disagrees with the calculation or
183	applicability of the person's fee may petition the commission in
184	writing for a hearing in accordance with Section 49-17-35. Such
185	hearing shall be in accordance with Section 49-17-33. Any
186	disputed portion of the fee for which a hearing has been requested
187	will not incur any penalty or interest from and after the receipt
188	by the commission of the hearing petition. The decision of the
189	commission may be appealed in the manner set forth in Section
190	49-17-41.
191	(5) All fees collected pursuant to this section shall be

deposited into the "Air Operating Permit Program Fee Trust Fund"

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established in Section 49-17-14.

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- 194 **SECTION 4**. Section 49-17-32, Mississippi Code of 1972, is 195 amended as follows:
- 196 49-17-32. (1) The commission may delegate to the Department
- 197 of Environmental Quality the responsibility for the collection of
- 198 the Title V program fees.
- 199 (2) * * * The * * * owner or operator shall notify the
- 200 Department of Environmental Quality that the quarterly payment
- 201 method will be used by September 1.
- 202 (3) If any part of the * * * Title V program fee imposed is
- 203 not paid within thirty (30) days after the due date, a penalty of
- 204 ten percent (10%) of the amount due shall at once accrue and be
- 205 added thereto, unless the permittee demonstrates to the commission
- 206 that the failure to make timely payment was unavoidable due to
- 207 financial hardship or otherwise beyond the permittee's control.
- 208 If the fee is not paid in full, including any penalty within sixty
- 209 (60) days of the due date, the Environmental Quality Permit Board
- 210 may revoke the permit upon proper notice and hearing as required
- 211 by law. Any penalty collected under this section shall be
- 212 deposited into the "Air Operating Permit Program Fee Trust Fund."
- 213 (4) Any owner or operator that fails to properly identify
- 214 themselves subject to the Title V program may be subject to fees
- 215 and penalties as determined by the commission.
- 216 (* * *5) It is the intent of the Legislature that fees
- 217 collected pursuant to Sections 49-17-1 through 49-17-45 shall not

- 218 supplant or reduce in any way the General Fund appropriation to
- 219 the Department of Environmental Quality.
- 220 **SECTION 5.** This act shall take effect and be in force from
- 221 and after July 1, 2020.