MISSISSIPPI LEGISLATURE

REGULAR SESSION 2020

By: Senator(s) Parker, Blount, Branning, Jackson (11th), Boyd, Younger, Sparks, England, Blackwell, Jackson (32nd), Simmons (13th), Carter, McLendon, Frazier, Tate, Simmons (12th), Butler, Chism, Norwood, McDaniel

To: Economic and Workforce Development

SENATE BILL NO. 2563 (As Sent to Governor)

1 AN ACT TO CREATE "THE INCENTIVES TRANSPARENCY FOR A 2 PROSPEROUS MISSISSIPPI ACT"; TO DEFINE TERMS; TO SET INITIAL 3 REQUIREMENTS FOR THE AWARDING OF AN ECONOMIC INCENTIVE BY THE 4 MISSISSIPPI DEVELOPMENT AUTHORITY TO A CERTIFIED APPLICANT FOR A 5 QUALIFIED ECONOMIC DEVELOPMENT PROJECT, INCLUDING A FINDING BY THE 6 AUTHORITY THAT THE PROJECT IS IN THE BEST INTERESTS OF THE STATE; 7 TO REQUIRE THAT A CERTIFIED APPLICANT AWARDED AN ECONOMIC INCENTIVE ENTER INTO A MEMORANDUM OF UNDERSTANDING WITH THE STATE 8 9 THROUGH THE AUTHORITY, CONTAINING PERFORMANCE MEASURES FOR ATTAINMENT WITHIN A PERIOD OF TIME DETERMINED BY THE MDA; TO 10 11 PROVIDE THAT FAILURE TO MEET THE MEASURES WILL DISQUALIFY AN 12 APPLICANT FROM THE AWARD OF AN ECONOMIC INCENTIVE FOR FIVE YEARS 13 OR UNTIL THE RECIPIENT EITHER CURES THE DEFAULT OR REPAYS THE INCENTIVE, WHICHEVER OCCURS FIRST; TO REQUIRE THAT A CERTIFIED 14 15 APPLICANT FILE AN ANNUAL REPORT WITH THE AUTHORITY FOR ANY 16 QUALIFIED ECONOMIC DEVELOPMENT PROJECT FOR THE TAX YEAR ENDING 17 DURING THE IMMEDIATELY PRECEDING CALENDAR YEAR; TO SPECIFY THE 18 CONTENT OF THE CERTIFIED APPLICANT'S ANNUAL REPORT; TO REQUIRE 19 THAT THE EXECUTIVE DIRECTOR OF THE AUTHORITY FILE A REPORT WITH 20 THE STATE CONTAINING DATA FOR EACH YEAR THAT THE CERTIFIED 21 APPLICANT RECEIVED AN ECONOMIC INCENTIVE; TO SPECIFY THE CONTENT 22 OF THE AUTHORITY'S ANNUAL REPORT; TO CLARIFY THAT SECTIONS 2 23 THROUGH 6 OF THIS ACT APPLY ONLY TO CERTIFIED APPLICANTS FOR 24 ECONOMIC INCENTIVES AWARDED AFTER JULY 1, 2020, WITH APPLICANTS 25 AWARDED ECONOMIC INCENTIVES BEFORE THAT DATE HAVING THE OPTION OF 26 FILING THE APPLICABLE INFORMATION VOLUNTARILY; TO AMEND SECTION 27 57-1-14, MISSISSIPPI CODE OF 1972, TO EXCLUDE FROM CONFIDENTIALITY 28 INFORMATION REQUIRED TO BE INCLUDED IN THE ANNUAL REPORT; AND FOR 29 RELATED PURPOSES.

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

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31 <u>SECTION 1.</u> Short title. Sections 1 through 6 of this act 32 shall be known and may be cited as the "Incentives Transparency 33 for a Prosperous Mississippi Act."

34 <u>SECTION 2.</u> Definitions. For purposes of Sections 2 through 35 6 of this act, the following words shall have the meanings 36 ascribed herein unless the context otherwise requires:

(a) "Certified applicant" or "applicant" means any
privately owned corporation, partnership, company or other
for-profit business enterprise or any individual receiving one or
more economic incentives worth, in total, in excess of Five
Million Dollars (\$5,000,000.00).

(b) "Economic incentive" or "incentive" means any grants and/or loans awarded by the department to the certified applicant, and in exchange the certified applicant agrees to take some action that contributes to economic development.

46 (c) "Qualified economic development project" means a
47 business or other economic development project receiving one or
48 more economic incentives worth, in total, in excess of Five
49 Million Dollars (\$5,000,000.00).

(d) "Full-time employee" means an individual who is employed for consideration for an average of at least thirty-five (35) hours each week or who renders any other standard of service generally accepted by custom or specified by contract as full-time employment.

S. B. No. 2563 20/SS08/R855SG PAGE 2 (e) "Part-time employee" means an individual who is employed for consideration for an average of less than thirty-five (35) hours each week or who renders any other standard of service generally accepted by custom or specified by contract as part-time employment.

60 (f) "Employee of a temporary employment agency" means 61 an individual who is hired by a temporary employment agency 62 providing temporary or contract jobs, where the individual 63 performing the work is either an independent contractor or an 64 employee of the temporary employment agency, rather than an 65 employee of the certified applicant or qualified economic 66 development project receiving an economic incentive.

(g) "New employee" means a full-time employee first
employed by a certified applicant after the applicant enters into
an agreement to receive the economic incentive.

70 (h) "Annual report" means the report described in71 Section 5 of this act.

SECTION 3. Initial requirements. (1) The awarding of an economic incentive to a certified applicant is contingent on a finding by the department that the applicant's qualified economic development project, including, but not limited to, the retention, expansion or location of the applicant's business is clearly in the best interests of this state. This finding shall be contained in a resolution adopted by the department. The resolution shall

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79 set forth the evidence and reasons supporting this finding, 80 including, but not limited to:

81 (a) Supporting evidence such as a feasibility study,
82 market trends or other data demonstrating that the qualified
83 economic development project will reach the department's stated
84 goal of the economic incentive;

(b) The general impact the qualified economic
development project will have on the statewide and local economy
and community;

88 (c) The number of full-time, part-time or temporary 89 jobs the qualified economic development project is expected to 90 bring in to the statewide economy;

91 (d) Information on direct and indirect public and 92 private costs of the qualified economic development project; and

93 (e) Negative effects from the qualified economic
94 development project, and the assumptions on which the information
95 is based.

96 (2) The department shall share the resolution and supporting
97 evidence described in this section with the University Research
98 Center and, upon request, with the Governor, Speaker of the House
99 and President of the Senate.

100 <u>SECTION 4.</u> Performance measures. (1) A certified applicant 101 awarded an economic incentive shall enter into a memorandum of 102 understanding with the state through the department. The 103 memorandum shall contain performance measures, determined by the

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104 department, that the applicant's qualified economic development 105 project is expected to meet within a specified period of time 106 determined by the department after the incentive is awarded. The 107 performance measures shall align with the department's resolution 108 and supporting evidence for the certified applicant's qualified 109 economic development project as described in Section 3 of this The memorandum shall contain provisions allowing the state, 110 act. 111 through the department or the State Auditor's office, to stop, 112 readjust or recapture all or part of the economic incentive given 113 to the applicant on noncompliance with the terms of the 114 memorandum.

115 A certified applicant that fails to meet performance (2)116 measures as described in this section may not receive or be 117 awarded an economic incentive from the department for a period of 118 five (5) years from the date of the notice of default by the 119 department, or until a recipient either cures such default in 120 accordance with the agreement prescribed in subsection (1) of this section, or satisfies the repayment of the economic incentive, 121 122 whichever occurs first. For purposes of this subsection (2), if 123 the applicant is an individual, the disqualification attaches to 124 the individual, and if the applicant is a business entity, the 125 disqualification attaches to the entity and to each owner or 126 shareholder of twenty percent (20%) or more of the business.

127 <u>SECTION 5.</u> Annual report. (1) On or before March 1 of each 128 year, a certified applicant shall file an annual report with the

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(a) The name and county of operation of the recipient;
(b) The amount of the economic incentive awarded to the
certified applicant;

136 (c) The purpose of the economic incentive;

(d) The number of full-time employees, part-time employees and employees of a temporary employment agency that the certified applicant agreed to hire, retain or train when the economic incentive was awarded;

(e) The amount of the investment the certified
applicant expects to make in the state as a result of the
qualified economic development project;

(f) The number of all full-time employees, part-time employees and employees of a temporary employment agency employed by the certified applicant and based in the state on the last day of the report year;

148 (g) The incremental amount of qualified investment made 149 in the report year;

(h) The average and median wages of all additional full-time employees and part-time employees above the certified applicant's base level of employment in the state whose jobs were 153 added since the first day of the first tax year in which the 154 economic incentive was awarded;

(i) The percentage and number of all additional full-time employees and part-time employees above the certified applicant's base level of employment who have access to retirement benefits and health benefits; and

159 (j) The number of Mississippi-based companies included160 in the certified applicant's supply chain.

161 (2) The department may prescribe forms for the annual162 report.

163 (3)By October 1 of each year, the executive director of the 164 department shall file a report with the Governor, the Speaker of 165 the House, the President of the Senate, the Joint Legislative 166 Budget Committee and the members of the committees in the 167 Mississippi House and Senate having jurisdiction over taxation 168 matters, containing data on employment levels, wages and other 169 information described in this section and reported by certified 170 applicants to the department, for each year that the applicant 171 received an economic incentive. In addition to the data on 172 individual qualified economic development projects, the report 173 shall contain the following aggregate information:

174 (a) The total amount of incentives approved or awarded;
175 (b) The total amount of loans made by the department;
176 (c) The total amount of grants awarded by the

177 department;

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178 (d) A description of standard terms for each loan179 program;

180 (e) A list of projects that have met contractual181 requirements and have been closed out by the department.

182 (4) The Department of Revenue shall provide the department183 with the tax information required to be included in this report.

184 <u>SECTION 6.</u> Limitations. Sections 2 through 6 of this act 185 shall apply only to certified applicants for economic incentives 186 awarded by the department after July 1, 2020. Applicants awarded 187 economic incentives prior to July 1, 2020, may file the applicable 188 information voluntarily.

189 SECTION 7. Section 57-1-14, Mississippi Code of 1972, is 190 amended as follows:

191 57-1-14. (1) Any records of the * * Mississippi 192 <u>Development Authority</u> which contain client information concerning 193 development projects shall be exempt from the provisions of the 194 Mississippi Public Records Act of 1983 for a period of two (2) 195 years after receipt of the information by the department.

196 Confidential client information as described in this section shall

197 not include the information which must be disclosed by the

198 certified applicant related to a qualified economic development

199 project in the annual report described in Section 5 of this act.

(2) Confidential client information in public records held
by the department shall be exempt from the provisions of the
Mississippi Public Records Act of 1983 during the period of review

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and negotiation on a project proposal and for a period of thirty
(30) days after approval, disapproval or abandonment of the
proposal not to exceed one (1) year by the department in writing.
SECTION 8. Sections 1 through 6 of this act shall be
codified in Title 57, Chapter 1, Mississippi Code of 1972.
SECTION 9. This act shall take effect and be in force from
and after July 1, 2020.

S. B. No. 2563 20/SS08/R855SG PAGE 9 ST: Workforce development; create study committee on and require agencies, departments and institutions to report certain monies