MISSISSIPPI LEGISLATURE

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By: Senator(s) Doty, Younger

To: Judiciary, Division A

## COMMITTEE SUBSTITUTE FOR SENATE BILL NO. 2420

1 AN ACT TO AMEND SECTION 7-5-59, MISSISSIPPI CODE OF 1972, TO 2 AUTHORIZE THE ATTORNEY GENERAL TO PROSECUTE PUBLIC OFFICIAL 3 CORRUPTION CASES UPON THE OFFICIAL REQUEST BY THE STATE AUDITOR; TO AMEND SECTION 7-5-37, MISSISSIPPI CODE OF 1972, IN CONFORMITY 4 THERETO; AND FOR RELATED PURPOSES. 5 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 7 SECTION 1. Section 7-5-59, Mississippi Code of 1972, is amended as follows: 8 9 7-5-59. (1) The following terms shall have the meanings 10 ascribed to them herein unless the context requires otherwise: 11 (a) "Computer crimes" means those crimes defined in Chapter 45 of Title 97 and sex offenses involving a computer 12 13 affecting children as defined in Chapter 5 of Title 97. 14 (b) "White-collar crime" and "official 15 corruption" \* \* \* include crimes chargeable under the following 16 provisions of law: (i) Paragraphs (b) and (c) of **\* \* \*** subsection (4) 17 of this section, which \* \* \* relate to obstruction of official 18 19 corruption and white-collar crime investigations. ~ OFFICIAL ~ G1/2 S. B. No. 2420

20 (ii) Section 97-7-10, which relates to the 21 defrauding of state and local governments. 22 (iii) Section 97-19-73, which relates to fraud by mail, wire, radio or television. 23 24 (iv) Section 97-9-10, which relates to commercial 25 bribery. 26 Section 97-45-3, which relates to computer (V) 27 fraud. 28 Sections 97-11-25 through 97-11-31, which (vi) 29 relate to embezzlement by public officials. 30 (vii) Section 97-11-33, which relates to extortion 31 by public officials. 32 (viii) Sections 97-19-5 through 97-19-31, which relate to unlawful procurement or use of credit cards. 33 Sections 97-23-1 and 97-23-3, which relate to 34 (ix) 35 false, misleading or deceptive advertising. 36 Sections 97-15-3 and 97-15-5, which relate to (X) bribery of members and employees of the **\* \* \*** Mississippi 37 38 Department of Transportation and the defrauding of the state by \* \* \* Mississippi Department of Transportation members, 39 40 employees or highway contractors. (xi) Section 97-9-5, which relates to bribery of 41 42 jurors.

Sections 97-11-11, 97-11-13 and 97-11-53, 43 (xii) which relate to acceptance of bribes by public officials and 44 bribery of public officials. 45 Sections 97-13-1 and 97-13-3, which relate 46 (xiii) 47 to bribery of electors or election officials. 48 (xiv) Sections 97-23-19 through 97-23-27, which relate to embezzlement. 49 50 (xv) Any crime investigated under the authority of 51 Section 7-7-211. 52 "White-collar crime \* \* \* investigation" or (C) "official corruption investigation" means an investigation into 53 54 any illegal act or acts defined as white-collar crime or official 55 corruption. 56 "Computer crimes \* \* \* investigation" means an (d) 57 investigation into any illegal act or acts defined as computer 58 crime. 59 "Person" means \* \* \* not only an individual, but (e) also a partnership, corporation, professional firm, nonprofit 60 61 organization or other business entity. 62 The Attorney General is hereby authorized to conduct (2)63 official corruption investigations and such other white-collar 64 crime investigations and computer crime investigations that are of statewide interest \* \* \*, are in the protection of public rights, 65 66 and prosecute, upon official request by the Office of the State

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Auditor, investigations conducted under the authority of Section
7-7-211.

(3) In conducting official corruption, white-collar 69 (a) 70 crime and computer crime investigations, the Attorney General 71 shall have the authority to issue and serve subpoenas to any 72 person in control of any designated documents for the production 73 of such documents, including, but not limited to, writings, 74 drawings, graphs, charts, photographs, phono-records, subscriber 75 records and other data compilations from which information can be 76 obtained, or translated through detection devices into reasonably 77 usable form. Such subpoenas shall require the named person, his 78 agent or attorney, to appear and deliver the designated documents 79 to a location in the county of his residence unless the court for good cause shown directs that the subpoena be issued for the 80 person to deliver such documents to a location outside of the 81 82 county of his residence. Mere convenience of the Attorney General 83 shall not be considered good cause. The Attorney General or his designee shall have the authority to inspect and copy such 84 85 documents. Such subpoenas shall be issued only upon the ex parte 86 and in camera application of the Attorney General to the circuit 87 or chancery court of the county of residence of the person in 88 control of the documents or the circuit or chancery court of the county where the person in control of the documents may be found, 89 90 and only upon a showing that the documents sought are relevant to a criminal investigation under this section or may lead to the 91

92 discovery of such relevant evidence. Thereafter said court shall 93 have jurisdiction to enforce or quash such subpoenas and to enter 94 appropriate orders thereon, and nothing contained in this section 95 shall affect the right of a person to assert a claim that the 96 information sought is privileged by law.

97 (b) A subpoena issued pursuant to this subsection shall 98 be in substantially the following form:

99"SUBPOENA TO PRODUCE DOCUMENTS PURSUANT TO AN100INVESTIGATION BY THE ATTORNEY GENERAL

101 TO:

YOU ARE HEREBY COMMANDED to appear before the Attorney General of the State of Mississippi or his designated staff attorney at the place, date and time specified below in an investigation being conducted by the Attorney General pursuant to Section 7-5-59, Mississippi Code of 1972:

107 Place Date and Time

108 YOU ARE ALSO COMMANDED to bring with you the following 109 document(s) or object(s) \* \* \*:

110

You are advised that the \_\_\_\_\_ Court of the \_\_\_\_\_ Judicial District of \_\_\_\_\_ County, Mississippi, has approved the ex parte and in camera application of the Attorney General to issue this subpoena, and jurisdiction to enforce and/or quash the subpoena and to enter appropriate orders thereon is statutorily vested in the said court; enforcement and penal

117 provisions applicable to an Attorney General's investigation 118 include those set forth in Section 7-5-59(4), Mississippi Code of 119 1972; and disclosure of testimony and/or records coming into 120 possession of the Attorney General pursuant to this subpoena shall 121 be limited by and subject to the provisions of Section 7-5-59(6), 122 Mississippi Code of 1972, (for informational purposes, these cited 123 statutes are reproduced on the reverse side of this subpoena).

You may wish to consult an attorney in regard to this subpoena. You have certain state and federal constitutional rights, including your protection against self-incrimination and unreasonable search and seizure which this subpoena may affect.

128 ISSUED BY AND UNDER SEAL OF THE ATTORNEY GENERAL OF THE STATE 129 OF MISSISSIPPI, this the \_\_\_\_ day of \_\_\_\_\_, 20\_\_\_. 130 (SEAL) "

(c) Following service of any subpoena, pursuant to the provisions of this subsection, a record of the return shall be made and kept by the Attorney General and subject only to such disclosure as may be authorized pursuant to the provisions of this section.

(4) Enforcement and penal provisions applicable to an
investigation under this section shall include the following:
(a) If a person who has been served with a

139 subpoena \* \* \* issued and served upon him in accordance with the 140 provisions of this section \* \* \* fail<u>s</u> to deliver or have 141 delivered the designated documents at the time and place required

142 in the subpoena, on application of the Attorney General, the 143 circuit or chancery court having approved the issuance of the 144 subpoena may issue an attachment for such person, returnable 145 immediately, or at such time and place as the court may direct. 146 Bond may be required and fine imposed and proceedings had thereon 147 as in the case of a subpoenaed witness who fails to appear in 148 circuit or chancery court.

149 Every person who shall knowingly and willfully (b) 150 obstruct, interfere with or impede an investigation under this 151 section by concealing or destroying any documents, papers or other 152 tangible evidence \* \* \* relevant to an investigation under this 153 section shall be quilty of a felony and, upon conviction, shall be 154 punished by a fine of not more than Five Thousand Dollars 155 (\$5,000.00) or by imprisonment for not more than five (5) years, 156 or by both such fine and imprisonment.

157 (C) Every person who shall knowingly and willfully 158 endeavor, by means of bribery, force or intimidation, to obstruct, delay or prevent the communication of information to any agent or 159 160 employee of the Office of the Attorney General or who injures 161 another person for the purpose of preventing the communication of 162 such information or an account of the giving of such information 163 relevant to an investigation under this section shall be quilty of 164 a felony and, upon conviction, shall be punished by a fine of not 165 more than Five Thousand Dollars (\$5,000.00) or by imprisonment for

166 not more than five (5) years, or by both such fine and 167 imprisonment.

(d) The provisions of paragraphs (a), (b) and (c) of this subsection shall not prohibit the enforcement of, or prosecution under, any other statutes of this state.

171 (5) (a) If any person shall refuse, or is likely to refuse, on the basis of his privilege against self-incrimination, to 172 173 produce the designated documents as requested by a subpoena issued 174 under this section or issued by a court, the Attorney General may request the court, ex parte and in camera, to issue an order 175 176 requiring such person to produce the documents information which 177 he refuses to give or provide on the basis of his privilege against self-incrimination. The Attorney General may request said 178 179 order under this subsection when, in his judgment:

180 (i) The documents sought from such individual may181 be necessary to the public interest; and

(ii) Such individual has refused or is likely to
refuse to produce the designated document on the basis of his
privilege against self-incrimination.

Following such request, an order shall issue in accordance with this section requiring such person to produce the documents which he refuses to produce on the basis of his privilege against self-incrimination.

(b) Whenever a witness refuses, on the basis of hisprivilege against self-incrimination, to produce documents, and

191 the court issues to the witness an order under paragraph (a) of 192 this subsection, the witness may not refuse to comply with the 193 order on the basis of his privilege against self-incrimination, 194 but no documents or information compelled under the aforesaid 195 order, or any information directly or indirectly derived from such 196 documents, may be used against the witness in any criminal 197 proceeding, except a prosecution for perjury, giving a false 198 statement, or otherwise failing to comply with the order.

199 Documents in the possession of the Attorney General (6) gathered pursuant to the provisions of this section and subpoenas 200 201 issued by him shall be maintained in confidential files with 202 access limited to prosecutorial and other law enforcement investigative personnel on a "need-to-know" basis and shall be 203 204 exempt from the provisions of the Mississippi Public Records Act 205 of 1983, except that upon the filing of an indictment or 206 information, or upon the filing of an action for recovery of 207 property, funds or fines, such documents shall be subject to such disclosure as may be required pursuant to the applicable statutes 208 209 or court rules governing the trial of any such judicial 210 proceeding.

(7) No person, including the Attorney General, a member of his staff, prosecuting attorney, law enforcement officer, witness, court reporter, attorney or other person, shall disclose to an unauthorized person documents, including subpoenas issued and served, gathered by the Attorney General pursuant to the

216 provisions of this section, except that upon the filing of an 217 indictment or information, or upon the filing of an action for 218 recovery of property, funds or fines, or in other legal proceedings, such documents shall be subject to such disclosure as 219 220 may be required pursuant to applicable statutes and court rules 221 governing the trial of any such judicial proceeding. In event of 222 an unauthorized disclosure of any such documents gathered by the 223 Attorney General pursuant to the provisions of this section, the 224 person making any such unauthorized disclosure shall be quilty of 225 a misdemeanor, and upon conviction thereof, shall be punished by a 226 fine of not more than One Thousand Dollars (\$1,000.00) or 227 imprisonment of not more than six (6) months, or by both such fine 228 and imprisonment.

229 The powers of the Attorney General under this section (8) 230 shall not diminish the powers of local authorities to investigate 231 or prosecute any type of official corruption, white-collar crime 232 violation, computer crime violation or any other criminal conduct within their respective jurisdictions, and the provisions of this 233 234 section shall be in addition to the powers and authority 235 previously granted the Attorney General by common, constitutional, 236 statutory or case law.

(9) No person, agent or employee upon whom a subpoena is served pursuant to this section shall disclose the existence of the investigation to any person unless such disclosure is necessary for compliance with the subpoena. Any person who

willfully violates this subsection shall be guilty of a misdemeanor and may be confined in the county jail for a period not to exceed one (1) year or fined not more than Ten Thousand Dollars (\$10,000.00), or both.

245 **SECTION 2.** Section 7-5-37, Mississippi Code of 1972, is 246 amended as follows:

247 7-5-37. The Attorney General shall, at the request of the 248 Governor or other state officer, in person or by his or her 249 assistant, prosecute suit on any official bond, or any contract in 250 which the state is interested, upon a breach thereof, and 251 prosecute or defend for the state all actions, civil or criminal, 252 relating to any matter connected with either of the state offices, 253 including, upon official request by the Office of the State 254 Auditor, the prosecution of investigations conducted under the authority of Section 7-7-211. He or she may require the service 255 256 or assistance of any district attorney in and about such matters 257 or suits.

258 **SECTION 3.** This act shall take effect and be in force from 259 and after its passage.