MISSISSIPPI LEGISLATURE

By: Senator(s) Wiggins

REGULAR SESSION 2020

To: Judiciary, Division B; Highways and Transportation

SENATE BILL NO. 2282

1 AN ACT TO REGULATE UNMANNED AIRCRAFT SYSTEMS; TO PROVIDE 2 DEFINITIONS; TO PROVIDE CAUSES OF ACTION IN TORT FOR UNLAWFUL USE 3 OF UNMANNED AIRCRAFT SYSTEMS; TO PROVIDE FOR CRIMINAL USE OF UNMANNED AIRCRAFT SYSTEMS; TO PROHIBIT CREATION OF PRESCRIPTIVE 4 5 RIGHTS; TO PREEMPT LOCAL GOVERNMENTS FROM REGULATING THE OPERATION 6 OF NONRECREATIONAL UNMANNED AIRCRAFT SYSTEMS; TO PROVIDE 7 EXCEPTIONS FOR LAW ENFORCEMENT AND PUBLIC AGENCY OPERATIONS; TO PROVIDE FOR EMERGENCY IMMUNITY FOR DAMAGES; TO PROHIBIT SABOTAGE 8 OR DESTRUCTION OF PUBLIC SERVICE UNMANNED AIRCRAFT SYSTEMS; TO 9 10 AMEND SECTION 97-3-107, MISSISSIPPI CODE OF 1972, TO INCLUDE 11 UNMANNED AIRCRAFT SYSTEMS; TO PROVIDE STANDARDS FOR THE OPERATION 12 OF UNMANNED AIRCRAFT SYSTEMS BY PUBLIC AGENCIES; AND FOR RELATED 13 PURPOSES.

14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

15 **SECTION 1.** This act shall be known and referred to as the

16 "Mississippi Unmanned Aircraft Systems Act of 2020."

17 **SECTION 2.** For the purposes of this act, unless otherwise

18 specified, the following words shall have the meaning ascribed

- 19 herein unless the context otherwise requires:
- 20 (a) "Commission" means the Mississippi Transportation

21 Commission.

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(b) "Department" means the Mississippi Department of

23 Transportation.

| S. B. No. 2282 | ~ OFFICIAL ~ | G1/2 |
|-----------------|--------------|------|
| 20/SS26/R20.2 | | |
| PAGE 1 (icj\lr) | | |

(c) An "unmanned aircraft" means an aircraft that is constructed or operated without the possibility of direct human intervention from within or on the aircraft, including every object that is on board or otherwise attached to the aircraft, or carried or operated during flight, regardless of weight. For the purposes of this act, this term is synonymous with the term "drone."

31 (d) An "unmanned aircraft system" means an unmanned 32 aircraft and all associated elements, including, but not limited 33 to, communication links, sensing devices and components that 34 control the unmanned aircraft.

35 <u>SECTION 3.</u> Torts and crimes generally. (1) This act 36 applies to the operations of all unmanned aircraft systems and the 37 acts of those who own, control or operate such systems, or are 38 affected by such operations.

39 (2) An unmanned aircraft system is an instrumentality by 40 which a tort can be committed under the laws of this state. (3) An unmanned aircraft system is an instrumentality by 41 42 which a crime can be committed under the laws of this state. 43 The criminal statutes of this state shall apply to any (4) 44 person who owns, controls or operates unmanned aircraft within 45 this state, or to any other person liable under the criminal laws 46 of this state.

47 <u>SECTION 4.</u> Prescriptive right. Repeated or continual 48 operation of an unmanned aircraft over a landowner's or lessee's

| S. B. No. 2282 | ~ OFFICIAL ~ |
|-----------------|--------------|
| 20/SS26/R20.2 | |
| PAGE 2 (icj\lr) | |

49 real property does not create a prescriptive right in the 50 airspace.

51 SECTION 5. County and municipal preemption. Except as expressly authorized by statute, a political subdivision shall not 52 53 enact or enforce an ordinance, resolution, regulation or policy 54 that regulates the ownership or operation of nonrecreational 55 unmanned aircraft or otherwise engage in the regulation of the 56 ownership or operation of nonrecreational unmanned aircraft 57 systems. Any ordinance, resolution, regulation or policy of any 58 county or municipality of this state regulating the ownership or 59 operation of nonrecreational unmanned aircraft shall be deemed preempted and shall be null, void and of no force or effect. 60

51 <u>SECTION 6.</u> Law enforcement and public agency operation. 52 Nothing in this act shall be deemed to prohibit the operation of 53 an unmanned aircraft system by a law enforcement agency for any 54 lawful purposes in this state. A public agency may operate an 55 unmanned aircraft system only if the public agency operates the 56 unmanned aircraft system in accordance with the rules and 57 regulations adopted by the Federal Aviation Administration.

68 <u>SECTION 7.</u> Emergency responder immunity. (1) An emergency 69 responder and his or her employer or employing agency shall be 70 immune from civil liability for any damage caused by an unmanned 71 aircraft or unmanned aircraft system if:

(a) Such damage was caused while the emergencyresponder was engaged in providing emergency services; and

S. B. No. 2282 **~ OFFICIAL ~** 20/SS26/R20.2 PAGE 3 (icj\lr) 74 (b) The emergency responder reasonably believed that 75 the unmanned aircraft was interfering with the provision of such 76 emergency services.

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(2) For the purposes of this section:

78 Emergency responder includes, but is not limited (a) 79 to, a law enforcement officer, a firefighter, an ambulance driver 80 and emergency medical personnel. Emergency responder includes any 81 full-time or part-time paid, volunteer or auxiliary employee of 82 this state or another state, of any division of this state or another state, of the federal government, or of any agency or 83 84 organization performing emergency management services in this 85 state subject to the order or control of, or pursuant to a request 86 of, a state, a division or the federal government; and

(b) Emergency services includes, but is not limited to,
firefighting services, police services, medical and health
services, search and rescue services, emergency hazardous
materials response, emergency evacuation of persons, emergency
welfare services, emergency transportation services, restoration
of public utility services, and other functions related to the
protection of the public.

94 <u>SECTION 8.</u> Sabotage or destruction. (1) It shall be 95 unlawful for a person to purposefully or knowingly sabotage, 96 damage or intend to sabotage or damage an unmanned aircraft system 97 operated by a law enforcement, emergency service or fire

98 department, or any other public agency, including an unmanned 99 aircraft system operated on behalf of the agency.

100 (2) Any person who violates subsection (1) of this section 101 is guilty of a felony and shall be punished by confinement in the 102 custody of the Department of Corrections for not less than three 103 (3) years nor more than fifteen (15) years, a fine of not more 104 than Twenty-five Thousand Dollars (\$25,000.00), or both.

105 SECTION 9. Section 97-3-107, Mississippi Code of 1972, is 106 amended as follows:

97 3 107. (1) (a) Any person, including any person 107 108 operating an unmanned aircraft system, who purposefully engages in 109 a course of conduct directed at a specific person, or who makes a 110 credible threat, and who knows or should know that the conduct would cause a reasonable person to fear for his or her own safety, 111 to fear for the safety of another person, or to fear damage or 112 destruction of his or her property, is guilty of the crime of 113 114 stalking.

(b) A person who is convicted of the crime of stalking under this section shall be punished by imprisonment in the county jail for not more than one (1) year or by a fine of not more than One Thousand Dollars (\$1,000.00), or by both such fine and imprisonment.

(c) Any person who is convicted of a violation of this section when there is in effect at the time of the commission of the offense a valid temporary restraining order, ex parte

| S. B. No. 2282 | ~ OFFICIAL ~ |
|-----------------|--------------|
| 20/SS26/R20.2 | |
| PAGE 5 (icj\lr) | |

123 protective order, protective order after hearing, court approved 124 consent agreement, or an injunction issued by a municipal, 125 justice, county, circuit or chancery court, federal or tribal court or by a foreign court of competent jurisdiction prohibiting 126 127 the behavior described in this section against the same party, 128 shall be punished by imprisonment in the county jail for not more 129 than one (1) year and by a fine of not more than One Thousand Five Hundred Dollars (\$1,500.00). 130

(2) (a) A person who commits acts that would constitute the crime of stalking as defined in this section is guilty of the crime of aggravated stalking if any of the following circumstances exist:

(i) At least one (1) of the actions constituting the offense involved the use or display of a deadly weapon with the intent to place the victim of the stalking in reasonable fear of death or great bodily injury to self or a third person;

(ii) Within the past seven (7) years, the perpetrator has been previously convicted of stalking or aggravated stalking under this section or a substantially similar law of another state, political subdivision of another state, of the United States, or of a federally recognized Indian tribe, whether against the same or another victim; or

145 (iii) At the time of the offense, the perpetrator146 was a person required to register as a sex offender pursuant to

S. B. No. 2282 **~ OFFICIAL ~** 20/SS26/R20.2 PAGE 6 (icj\lr) 147 state, federal, military or tribal law and the victim was under 148 the age of eighteen (18) years.

149 (b) Aggravated stalking is a felony punishable as150 follows:

(i) Except as provided in subparagraph (ii), by imprisonment in the custody of the Department of Corrections for not more than five (5) years and a fine of not more than Three Thousand Dollars (\$3,000.00).

(ii) If, at the time of the offense, the perpetrator was required to register as a sex offender pursuant to state, federal, military or tribal law, and the victim was under the age of eighteen (18) years, by imprisonment for not more than six (6) years in the custody of the Department of Corrections and a fine of Four Thousand Dollars (\$4,000.00).

161 (3) Upon conviction, the sentencing court shall consider 162 issuance of an order prohibiting the perpetrator from any contact 163 with the victim. The duration of any order prohibiting contact 164 with the victim shall be based upon the seriousness of the facts 165 before the court, the probability of future violations, and the 166 safety of the victim or another person.

167 (4) Every conviction of stalking or aggravated stalking may 168 require as a condition of any suspended sentence or sentence of 169 probation that the defendant, at his own expense, submit to 170 psychiatric or psychological counseling or other such treatment or 171 behavioral modification program deemed appropriate by the court.

S. B. No. 2282 **~ OFFICIAL ~** 20/SS26/R20.2 PAGE 7 (icj\lr) 172 (5) In any prosecution under this section, it shall not be a 173 defense that the perpetrator was not given actual notice that the 174 course of conduct was unwanted or that the perpetrator did not 175 intend to cause the victim fear.

(6) When investigating allegations of a violation of this
section, law enforcement officers shall utilize the Uniform
Offense Report prescribed by the Office of the Attorney General in
consultation with the sheriffs' and police chiefs' associations.
However, failure of law enforcement to utilize the Uniform Offense
Report shall in no way invalidate the crime charged under this
section.

(7) For purposes of venue, any violation of this section shall be considered to have been committed in any county in which any single act was performed in furtherance of a violation of this section. An electronic communication shall be deemed to have been committed in any county from which the electronic communication is generated or in which it is received.

189 (8) For the purposes of this section:

(a) "Course of conduct" means a pattern of conduct
composed of a series of two (2) or more acts over a period of
time, however short, evidencing a continuity of purpose and that
would cause a reasonable person to fear for his or her own safety,
to fear for the safety of another person, or to fear damage or
destruction of his or her property. Such acts may include, but
are not limited to, the following or any combination thereof,

| S. B. No. 2282 | ~ OFFICIAL ~ |
|-----------------|--------------|
| 20/SS26/R20.2 | |
| PAGE 8 (icj\lr) | |

197 whether done directly or indirectly: (i) following or confronting 198 the other person in a public place or on private property against 199 the other person's will; (ii) contacting the other person by 200 telephone or mail, or by electronic mail or communication as 201 defined in Section 97-45-1; or (iii) threatening or causing harm 202 to the other person or a third party.

203 (b) "Credible threat" means a verbal or written threat 204 to cause harm to a specific person or to cause damage to property 205 that would cause a reasonable person to fear for the safety of 206 that person or damage to the property.

207 (c) "Reasonable person" means a reasonable person in208 the victim's circumstances.

(9) The incarceration of a person at the time the threat is
made shall not be a bar to prosecution under this section.
Constitutionally protected activity is not prohibited by this
section.

213 <u>SECTION 10.</u> Duties of commission and support. (1) The 214 commission shall have the following duties:

(a) To provide advice to other departments and agencies of this state concerning the use of unmanned aircraft systems and related technology;

(b) To provide advice to the public concerning the following:

(i) Regulation of unmanned aircraft systems by the federal government and by this state;

| S. B. No. 2282 | ~ OFFICIAL ~ |
|-----------------|--------------|
| 20/SS26/R20.2 | |
| PAGE 9 (icj\lr) | |

(ii) Safe operating principles for unmanned aircraft systems;

224 (iii) Restrictions on the use of unmanned aircraft
225 systems; and

(iv) Any other matters within the scope of the commission's authority under this act;

(c) To provide education and information to departments and agencies of this state, political subdivisions, and the general public about unmanned aircraft systems;

(d) To receive and consider comments from persons in
this state who are interested in or affected by the use of
unmanned aircraft systems.

(2) The departments and agencies of this state shall provide support to the commission as necessary and as requested for the commission to perform its duties under this act. In addition to the commission's provision of support through its department, the following agencies shall provide primary support to the commission:

240 The Department of Public Safety; (a) 241 The Department of Wildlife, Fisheries and Parks; (b) 242 (C) The Department of Corrections; and 243 The Department of Agriculture and Commerce. (d) 244 The commission shall direct its department to study a (3) "Commercial Drone Airway" in Class G airspace, above which 245

S. B. No. 2282 **~ OFFICIAL ~** 20/SS26/R20.2 PAGE 10 (icj\lr) 246 nonrecreational unmanned aircraft systems shall be permitted to 247 operate without interference of recreational unmanned aircraft.

248 **SECTION 11.** The provisions of this act shall apply unless 249 preempted by applicable federal law or by regulations adopted by 250 the Federal Aviation Administration.

251 **SECTION 12.** This act shall take effect and be in force from 252 and after July 1, 2020.