SENATE BILL NO. 2105

Mississippi Legislature

By: Senator(s) Blount

Regular Session 2020

To: Elections; Accountability, Efficiency, Transparency

Senate Bill No. 2105

An act to amend Section 23-15-49, Mississippi Code of 1972, to authorize qualified electors to submit voter registration applications through a secure internet website established by the secretary of state; to establish the procedure by which the county registrar shall process online applications; to amend sections 23-15-35, 23-15-37, 23-15-39, 23-15-41 and 23-15-79, Mississippi Code of 1972, to conform; to authorize a qualified elector to vote not more than 21 days nor less than two days before the date of an election; to provide that preelection voting may be conducted in the registrar's office; to require a person who desires to vote during the preelection day voting period to appear at the registrar's office and to provide that after signing the receipt book such person shall be entitled to vote at the registrar's office in the same manner as he would at his voting precinct on the day of the election; to provide that the election laws that govern procedures for a person who appears to vote on the day of election shall apply when a person appears to vote during the preelection day voting period; to provide that all votes cast during the preelection day voting period shall be final; to provide that the votes cast during the preelection day voting period shall be announced simultaneously with the vote cast on election day; to provide that each candidate shall have the right to be present at the registrar's office and to challenge the qualifications of any person offering to preelection vote in the same manner as provided by law at the polling place on the day of the election; to require the secretary of state to promulgate rules and regulations necessary to effectuate preelection day voting; to amend Section 23-15-195, Mississippi Code of 1972, in conformity thereto; to amend Section 23-15-627, Mississippi Code of 1972, to revise the categories of voters who may cast an absentee ballot; to amend Section 23-15-637, Mississippi Code of 1972, to provide that all absentee ballots must be received by the registrar by a certain time on the day before the election; and for related purposes.
BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

SECTION 1. Section 23-15-49, Mississippi Code of 1972, is amended as follows:

23-15-49. (1) (a) The Secretary of State shall, with the support of the Mississippi Department of Public Safety, establish a secure internet website to permit:

(i) Qualified electors as described in subsection (3) of this section to register to vote by online application; and

(ii) Registered electors to change their name, address or other information set forth in the elector's existing voter registration record.

(b) Upon the request of an elector through the secure website, the software used by the Secretary of State for processing applications through the website shall provide for verification that:

(i) The elector has a current and valid Mississippi driver's license or photo identification card issued by the Mississippi Department of Public Safety and the number for that driver's license or photo identification card provided by the applicant matches the number for the elector's driver's license or photo identification card that is on file with the Mississippi Department of Public Safety;

(ii) The name and date of birth provided by the voter matches the name and date of birth that is on file with the Mississippi Department of Public Safety; and
(iii) The information provided by the elector matches the information on file with the Mississippi Department of Public Safety.

* * *

(* * *2) The Secretary of State and the Department of Public Safety shall enter into a memorandum of understanding providing for the sharing of information required to facilitate the requirements of this section.

(3) A person may register to vote by online application using the procedures set forth in this section if the person:

(a) Is qualified to register to vote in the State of Mississippi; and

(b) Has a current and valid Mississippi driver's license or photo identification card issued by the Mississippi Department of Public Safety.

(4) The following procedure shall be used in the registration of electors by online application:

(a) A qualified elector may register to vote by submitting a completed online registration application to the secure website established in subsection (1) of this section thirty (30) days before any election. However, if the thirtieth day to register before an election falls on a Sunday or legal holiday, the registration applications submitted on the business day immediately following the Sunday or legal holiday shall be accepted and entered into the Statewide Elections Management...
System for the purpose of enabling voters to vote in the next
election. The date the completed application is submitted to the
secure website shall be the applicant's date of registration.

(b) Any online voter registration application shall be
reviewed by the county registrar of the elector's county of
residence. Within fourteen (14) days of receipt, the county
registrar shall complete action on the application, including any
tries to notify the applicant of the status of his or her
application.

(c) If the county registrar determines that the
applicant is qualified and his or her application is complete, the
county registrar shall mail the applicant written notification
that the application has been approved, specifying the county
voting precinct, municipal voting precinct, if any, polling place
and supervisor district in which the person shall vote. This
written notification of approval containing the specified
information shall be the voter's registration card. The
registration card shall be provided by the county registrar to the
applicant in accordance with Section 23-15-39. Upon entry of the
voter registration information into the Statewide Elections
Management System, the system shall assign a voter registration
number to the applicant. The assigned voter registration number
shall be clearly shown on the written notification of approval.
In mailing the written notification, the county registrar shall
note the following on the envelope: "DO NOT FORWARD". If any
registration notification form is returned as undeliverable, the
voter's registration shall be void.

(d) An online application shall be rejected for any of the following reasons:

(i) An incomplete portion of the application makes it impossible for the registrar to determine the eligibility of the applicant to register;

(ii) The county registrar is unable to determine, from the address and information provided on the application, the precinct in which the voter should be assigned or the supervisor district in which he or she is entitled to vote;

(iii) The person is not qualified to register to vote under Section 23-15-11;

(iv) The online registration software is unable to verify the person's application in the manner provided in subsection (1)(b) of this section;

(v) The county registrar determines that the applicant is already registered as a qualified elector of the county.

(e) If the online application of a person is subject to rejection for any of the reasons set forth in paragraphs (d)(i) through (iv) of this subsection, the county registrar shall provide the written notice described in this paragraph within fourteen (14) days of receiving the application. The county registrar shall give the applicant written notice of the rejection
and provide the reason for the rejection. The county registrar shall further inform the applicant that he or she has a right to attempt to register by appearing in person, by filing a mail-in application or by filing another online application.

(f) If an online application is subject to rejection for the reason stated in paragraph (d)(v) of this subsection and the "present home address" portion of the application is different from the residence address for the applicant found in the Statewide Elections Management System, the online application shall be deemed a written request to update the voter's registration under Section 23-15-13. The county registrar or the election commissioners shall update the voter's residence address in the Statewide Elections Management System and, if necessary, advise the voter of a change in the location of his or her county or municipal polling place by mailing the voter a new voter registration card. If the "present home address" portion of the application does not match the address on file with the Mississippi Department of Public Safety, the request to update the voter's registration information shall be rejected.

(5) If the applicant indicates on the application that he or she resides within the city limits of a city or town in the county of registration, the county registrar shall enter the information into the Statewide Elections Management System.

(6) If the voter indicates on the application that he or she has previously registered to vote in another county of this state
or another state, notice to the voter's previous county of registration in this state shall be provided through the Statewide Elections Management System. If the voter's previous place of registration was in another state, notice shall be provided to the voter's previous state of residence.

(7) The instructions and the form of the online voter application shall be established by rule duly adopted by the Secretary of State.

(8) Any person who attempts to register to vote online or who attempts to change registration information under this section shall be subject to the penalties for false registration provided for in Section 23-15-17.

SECTION 2. Section 23-15-35, Mississippi Code of 1972, is amended as follows:

23-15-35. (1) The clerk of the municipality shall be the registrar of voters of the municipality, and shall take the oath of office prescribed by Section 268 of the Constitution. The municipal registration shall conform to the county registration which shall be a part of the official record of registered voters as contained in the Statewide Elections Management System. The municipal clerk shall comply with all the provisions of law regarding the registration of voters, including the use of the voter registration applications used by county registrars and prescribed by the Secretary of State under Sections 23-15-39, 23-15-47 and 23-15-49.
(2) The municipal clerk shall be authorized to register applicants as county electors. The municipal clerk shall forward notice of registration, a copy of the application for registration, and any changes to the registration when they occur, either by certified mail to the county registrar or by personal delivery to the county registrar provided that a numbered receipt is signed by the county registrar in return for the described documents. Upon receipt of the copy of the application for registration or changes to the registration, and if a review of the application indicates that the applicant meets all the criteria necessary to qualify as a county elector, then the county registrar shall make a determination of the county voting precinct in which the person making the application shall be required to vote. The county registrar shall send this county voting precinct information by United States first-class mail, postage prepaid, to the person at the address provided on the application. Any mailing costs incurred by the municipal clerk or the county registrar in effectuating this subsection (2) shall be paid by the county board of supervisors. If a review of the copy of the application for registration or changes to the registration indicates that the applicant is not qualified to vote in the county, the county registrar shall challenge the application. The county election commissioners shall review any challenge or disqualification, after having notified the applicant by certified mail of the challenge or disqualification.
(3) The municipal clerk shall issue to the person making the application a copy of the application and the county registrar shall process the application in accordance with the law regarding the handling of voter registration applications.

(4) The receipt of a copy of the application for registration sent pursuant to Section 23-15-39(3) shall be sufficient to allow the applicant to be registered as an elector in the municipality, provided that such application is not challenged as provided for therein.

(5) The municipal clerk of each municipality shall provide the county registrar in which the municipality is located the information necessary to conform the municipal registration to the county registration which shall be a part of the official record of registered voters as contained in the Statewide Elections Management System. If any changes to the information occur as a result of redistricting, annexation or other reason, it shall be the responsibility of the municipal clerk to timely provide the changes to the county registrar.

SECTION 3. Section 23-15-37, Mississippi Code of 1972, is amended as follows:

23-15-37. (1) The registrar shall register the electors of his or her county at any time during regular office hours.

(2) The county registrar may keep his or her office open to register voters from 8:00 a.m. until 7:00 p.m., including the noon hour, for the five (5) business days immediately preceding the
thirtieth day before any regularly scheduled primary or general

election. The county registrar shall also keep his or her office
open from 8:00 a.m. until 12:00 noon on the Saturday immediately
preceding the thirtieth day before any regularly scheduled primary
or general election, unless that Saturday falls on a legal
holiday, in which case registration applications submitted on the
Monday immediately following the legal holiday shall be accepted
and entered in the Statewide Elections Management System for the
purpose of enabling such voters to vote in the next primary or
general election.

(3) The registrar, or any deputy registrar duly appointed by
law, may visit and spend such time as he or she may deem necessary
at any location in his or her county, selected by the registrar
not less than thirty (30) days before an election, for the purpose
of registering voters.

(4) A person who is physically disabled and unable to visit
the office of the registrar to register to vote due to such
disability may contact the registrar and request that the
registrar or the registrar's deputy visit him or her for the
purpose of registering such person to vote. The registrar or the
registrar's deputy shall visit that person as soon as possible
after such request and provide the person with an application for
registration, if necessary. The completed application for
registration shall be executed in the presence of the registrar or
the registrar's deputy.
(5) (a) In the fall and spring of each year the registrar of each county shall furnish all public schools with mail-in voter registration applications and instructions for submitting online voter registration applications. The applications and instructions shall be provided in a reasonable time to enable those students who will be eighteen (18) years of age before a general election to be able to vote in the primary and general elections.

(b) Each public school district shall permit access to all public schools of this state for the county registrar or the county registrar's deputy to register persons who are eligible to vote and to provide voter education.

SECTION 4. Section 23-15-39, Mississippi Code of 1972, is amended as follows:

23-15-39. (1) Applications for registration as electors of this state, which are sworn to and subscribed before the registrar or deputy registrar authorized by law and which are not made by mail, shall be made upon a form established by rule duly adopted by the Secretary of State.

(2) The boards of supervisors shall make proper allowances for office supplies reasonably necessitated by the registration of county electors.

(3) If the applicant indicates on the application that he or she resides within the city limits of a city or town in the county of registration, the county registrar shall process the
application for registration or changes to the registration as provided by law.

(4) If the applicant indicates on the application that he or she has previously registered to vote in another county of this state or another state, notice to the voter's previous county of registration in this state shall be provided by the Statewide Elections Management System. If the voter's previous place of registration was in another state, notice shall be provided to the voter's previous state of residence if the Statewide Elections Management System has that capability.

(5) The county registrar shall provide to the person making the application a copy of the application upon which has been written the county voting precinct and municipal voting precinct, if any, in which the person shall vote. Upon entry of the voter registration information into the Statewide Elections Management System, the system shall assign a voter registration number to the person, and the county registrar shall mail the applicant a voter registration card to the mailing address provided on the application.

(6) Any person desiring an application for registration may secure an application from the registrar of the county of which he or she is a resident and may take the application with him or her and secure assistance in completing the application from any person of the applicant's choice. It shall be the duty of all registrars to furnish applications for registration to all persons
requesting them, and it shall likewise be the registrar's duty to furnish aid and assistance in the completing of the application when requested by an applicant. Unless the application for registration is submitted online as described in Section 23-15-49, the application for registration shall be sworn to and subscribed before the registrar or deputy registrar at the municipal clerk's office, the county registrar's office or any other location where the applicant is allowed to register to vote. The registrar shall not charge a fee or cost to the applicant for accepting the application or administering the oath or for any other duty imposed by law regarding the registration of electors.

(7) If the person making the application is unable to read or write, for reason of disability or otherwise, he or she shall not be required to personally complete the application in writing and execute the oath. In such cases, the registrar or deputy registrar shall read the application and oath to the person and the person's answers thereto shall be recorded by the registrar or the registrar's deputy. The person shall be registered as an elector if he or she otherwise meets the requirements to be registered as an elector. The registrar shall record the responses of the person and the recorded responses shall be retained permanently by the registrar. The county registrar shall enter the voter registration information into the Statewide Elections Management System and designate the entry as an assisted filing.
(8) The receipt of a copy of the application for registration sent pursuant to Section 23-15-35(2) shall be sufficient to allow the applicant to be registered as an elector of this state, if the application is not challenged.

(9) In any case in which the corporate boundaries of a municipality change, whether by annexation or redistricting, the municipal clerk shall, within ten (10) days after approval of the change in corporate boundaries, provide to the county registrar conforming geographic data that is compatible with the Statewide Elections Management System. The data shall be developed by the municipality's use of a standardized format specified by the Statewide Elections Management System. The county registrar, county election commissioner or other county official, who has completed an annual training seminar sponsored by the Secretary of State pertaining to the implementation of new boundary lines in the Statewide Elections Management System and received certification for that training, shall update the municipal boundary information into the Statewide Elections Management System. The Statewide Elections Management System updates the municipal voter registration records and assigns electors to their municipal voting precincts. The county registrar shall forward to the municipal clerk written notification of the additions and changes, and the municipal clerk shall forward to the affected municipal electors written notification of the additions and changes.
SECTION 5. Section 23-15-41, Mississippi Code of 1972, is amended as follows:

23-15-41. (1) When an applicant to register to vote has completed the application form as prescribed by administrative rule, the county registrar shall enter the applicant's information into the Statewide Elections Management System where the applicant's status will be marked as "ACTIVE," "PENDING" or "REJECTED," and the applicant shall be entitled to register when his or her request for registration is made in person to the registrar, or deputy registrar if a deputy registrar has been appointed or is submitted online as provided in Section 23-15-49. No person other than the registrar, or a deputy registrar, shall register any applicant.

(2) If an applicant is not qualified to register to vote, then the registrar shall enter the applicant's information into the Statewide Elections Management System and mark the applicant's status as "PENDING" or "REJECTED," with the specific reason or reasons for that status noted. The registrar shall notify the election commission of those applicants rejected.

SECTION 6. Section 23-15-79, Mississippi Code of 1972, is amended as follows:

23-15-79. (1) Unless the application for registration was made pursuant to Section 23-15-47 or Section 23-15-49, the date of registration to vote shall be the date the application for registration to vote was initially received by the registrar or,
if submitted by mail, the postmark date, regardless of the date on which the county election commission, circuit court or Supreme Court, as the case may be, makes its final determination allowing the registration.

(2) In the case of an application for registration that has been made pursuant to Section 23-15-47, the date of registration to vote shall be the date the complete and legible application form is received by the county registrar, or, if mailed, the postmark date of the complete and legible application.

(3) In the case of an application for registration that has been made pursuant to Section 23-15-49, the date of registration to vote shall be the date the complete application is submitted to the secure internet website described in Section 23-15-49.

SECTION 7. Sections 7 through 11 of this act shall be known and may be cited as the "Preelection Day Voting Act."

SECTION 8. (1) The preelection day voting period shall begin twenty-one (21) days before the date of each election and end at 12:00 p.m. on the Saturday immediately before election day. Any qualified elector may vote in the registrar's office in the county in which the elector is registered to vote during the times established for preelection day voting in this section.

(2) Preelection day voting shall be conducted in the office of the registrar during weekdays from 8:00 a.m. until 5:00 p.m. During the last full week before an election, the office of the
register may remain open for preelection voting on weekdays during
the lunch hour and from 5:00 p.m. until 7:00 p.m.

SECTION 9. (1) An elector who desires to vote early shall
appear at the office of the registrar in the county in which he is
registered to vote and shall present an acceptable form of photo
identification. After signing the appropriate receipt book, the
elector shall cast his ballot in the same manner as he would at
his voting precinct on the day of the election. Except as may be
otherwise provided by Sections 7 through 11 of this act, the
election laws that govern procedures for a person who appears to
vote on the day of election shall apply when a person appears to
vote during the preelection day voting period.

(2) All votes cast at a preelection day voting location
shall be final.

(3) The votes cast during preelection voting shall be
announced simultaneously with the vote cast on election day.

SECTION 10. Each candidate or his representatives shall have
the right to be present at the office of the registrar when it is
open for preelection day voting and to challenge the
qualifications of any person offering to vote in the same manner
as provided by law at the polling place on election day.

SECTION 11. The Secretary of State shall promulgate rules
and regulations necessary to effectuate preelection day voting.

amended as follows:
23-15-195. All elections by the people shall be by ballot **.

**SECTION 13.** Section 23-15-627, Mississippi Code of 1972, is amended as follows:

23-15-627. The registrar shall be responsible for furnishing an absentee ballot application form to any elector authorized to receive an absentee ballot. Except as otherwise provided in Section 23-15-625, absentee ballot applications shall be furnished to a person only upon the oral or written request of the elector who seeks to vote by absentee ballot; however, the parent, child, spouse, sibling, legal guardian, those empowered with a power of attorney for that elector's affairs or agent of the elector, who is designated in writing and witnessed by a resident of this state who shall write his or her physical address on such designation, may orally request an absentee ballot application on behalf of the elector. The written designation shall be valid for one (1) year after the date of the designation. An absentee ballot application must have the seal of the circuit or municipal clerk affixed to it and be initialed by the registrar or his deputy in order to be utilized to obtain an absentee ballot. A reproduction of an absentee ballot application shall not be valid unless it is a reproduction provided by the office of the registrar of the jurisdiction in which the election is being held and which contains the seal and initials required by this section. Such application shall be substantially in the following form:
"OFFICIAL APPLICATION FOR ABSENT ELECTOR'S BALLOT

I, _____, duly qualified and registered in the ___ Precinct of the County of _____, and State of Mississippi, coming within the purview of the definition 'ABSENT ELECTOR' will be unable to vote in person because (check appropriate reason):

( ) (PRESIDENTIAL APPLICANT ONLY:) I am currently a resident of Mississippi or have moved therefrom within thirty (30) days of the coming presidential election.

( ) I am an enlisted or commissioned member, male or female, of any component of the United States Armed Forces and am a citizen of Mississippi, or spouse or dependent of such member.

( ) I am a member of the Merchant Marine or the American Red Cross and am a citizen of Mississippi or spouse or dependent of such member.

( ) I am a disabled war veteran who is a patient in any hospital and am a citizen of Mississippi or spouse or dependent of such veteran.

( ) I am a civilian attached to and serving outside of the United States with any branch of the Armed Forces or with the Merchant Marine or American Red Cross, and am a citizen of Mississippi or spouse or dependent of such civilian.

( ) I am a citizen of Mississippi temporarily residing outside the territorial limits of the United States and the District of Columbia.

* * *
( ) I am a citizen of Mississippi temporarily residing outside the county of my residence, or spouse or dependent of such citizen.

( ) I am a trained or certified emergency response provider who is deployed during the time period authorized by law for absentee voting, on election day, or during any state of emergency declared by the President of the United States or any Governor of any state within the United States, or spouse or dependent of such emergency response provider.

( ) I have a temporary or permanent physical disability.

( ) I am sixty-five (65) years of age or older.

( ) I am the parent, spouse or dependent of a person with a temporary or permanent physical disability who is hospitalized outside his county of residence or more than fifty (50) miles away from his residence, and I will be with such person on election day.

( ) I am a member of the congressional delegation, or spouse or dependent of a member of the congressional delegation.

* * *

I hereby make application for an official ballot, or ballots, to be voted by me at the election to be held in _____, on _____.

Mail 'Absent Elector's Ballot' to me at the following address___________ * * *.

I realize that I can be fined up to Five Thousand Dollars ($5,000.00) and sentenced up to five (5) years in the Penitentiary.
for making a false statement in this application and for selling
my vote and violating the Mississippi Absentee Voter Law. (This
sentence is to be in bold print.)

If you are temporarily or permanently disabled, you are not
required to have this application notarized or signed by an
official authorized to administer oaths for absentee balloting.
You are required to sign this application in the proper place and
have a person eighteen (18) years of age or older witness your
signature and sign this application in the proper place.

DO NOT SIGN WITHOUT READING. (This sentence is to be in bold
print.)

IN WITNESS WHEREOF I have hereunto set my hand and seal this
the ____ day of _____, 2___.

______________________________
(Signature of absent elector)

SWORN TO AND SUBSCRIBED before me this the ____ day of _____,
2___.

______________________________
(Official authorized to administer oaths
for absentee balloting.)

TO BE SIGNED BY WITNESS FOR VOTERS TEMPORARILY OR PERMANENTLY
DISABLED:

I HEREBY CERTIFY that this application for an absent
elector's ballot was signed by the above-named disabled elector in
my presence and that I am at least eighteen (18) years of age, this the ____ day of _________________, 2__.  
__________________________________________________  
(Signature of witness)  
CERTIFICATE OF DELIVERY  
I hereby certify that _________________ (print name of voter) has requested that I, _________________ (print name of person delivering application), deliver to the voter this absentee ballot application.  
__________________________________________________  
(Signature of person delivering application)  
______________________________________________  
(Address of person delivering application)"

SECTION 14. Section 23-15-637, Mississippi Code of 1972, is amended as follows:

23-15-637. Absentee ballots * * * must be received by the registrar by 5:00 p.m. on the date preceding the election; any received after such time shall be handled as provided in Section 23-15-647 and shall not be counted. * * * The registrar shall deposit all absentee ballots which have been timely cast in the ballot boxes upon receipt.  

SECTION 15. This act shall take effect and be in force from and after July 1, 2020.