MISSISSIPPI LEGISLATURE

REGULAR SESSION 2020

By: Representatives Crawford, Williamson, Hobgood-Wilkes, Carpenter, Arnold, Criswell, Scoggin, McLean, Hopkins, Brown (20th), Eubanks, Barnett, Owen, Newman, Boyd

To: Judiciary B

HOUSE BILL NO. 1295

AN ACT TO CREATE THE "LIFE EQUALITY ACT OF 2020"; TO STATE 1 2 LEGISLATIVE FINDINGS AND PURPOSE; TO DEFINE TERMS; TO PROHIBIT 3 ABORTIONS BEING PERFORMED BECAUSE OF RACE, SEX OR GENETIC 4 ABNORMALITY EXCEPT IN A MEDICAL EMERGENCY; TO REQUIRE THE 5 PHYSICIAN PERFORMING AN ABORTION TO NOTATE IN A REPORT THAT THE 6 ABORTION IS NOT SOUGHT BECAUSE OF RACE, SEX OR THE PRESENCE OF A GENETIC ABNORMALITY; TO REQUIRE THE STATE DEPARTMENT OF HEALTH TO 7 CREATE THE FORMS NECESSARY FOR THE REPORTS UNDER THIS ACT; TO 8 9 PROVIDE CRIMINAL PENALTIES, PROFESSIONAL SANCTIONS AND CIVIL PENALTIES FOR VIOLATIONS OF THIS ACT; TO AUTHORIZE THE ATTORNEY 10 11 GENERAL TO BRING AN ENFORCEMENT ACTION ON BEHALF OF THE STATE 12 DEPARTMENT OF HEALTH OR THE STATE BOARD OF MEDICAL LICENSURE; TO 13 PROVIDE THAT NOTHING IN THE ACT CREATES OR RECOGNIZES A RIGHT TO AN ABORTION; TO PROVIDE THAT THE PROVISIONS OF THIS ACT ARE 14 15 SEVERABLE; AND FOR RELATED PURPOSES.

16 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

17 SECTION 1. Title. This act shall be known and may be cited

18 as the "Life Equality Act of 2020."

19 SECTION 2. Legislative findings and purpose. (1) The

20 Legislature finds:

(a) The United States Supreme Court has been "zealous
in vindicating the rights of people even potentially subjected to
race, sex, and disability discrimination." Box v. Planned
Parenthood of Indiana and Kentucky, 139 S.Ct. 1780, 1792 (2019)

H. B. No. 1295	~ OFFICIAL ~	G1/2
20/HR43/R1503		
PAGE 1 (GT\EW)		

25 (Thomas J., concurring) (citing Pena-Rodriguez v. Colorado, 580 26 U.S. , (2017) (slip op., at 15) (condemning "discrimination 27 on the basis of race" as "'odious in all aspects'"); United States v. Virginia, 518 U.S. 515, 532 (1996) (denouncing any "law or 28 29 official policy [that] denies to women, simply because they are 30 women...equal opportunity to aspire, achieve, participate in and contribute to society based on their individual talents and 31 capacities"); Tennessee v. Lane, 541 U.S. 509, 522 (2004) 32 33 (condemning "irrational disability discrimination")).

34 (b) The inherent right against discrimination on the 35 basis of race, sex, or genetic abnormality is protected in federal 36 and state laws. For example, the 1964 Civil Rights Act (42 U.S.C. 37 2000e et seq.) and the laws of every state protect against discrimination on the basis of race or sex. The Rehabilitation 38 Act of 1973 (29 U.S.C. 701), the Americans With Disabilities 39 40 Amendments Act of 2010 (42 U.S.C. 12101, et seq.), and numerous state laws prohibit discrimination against individuals on the 41 basis of a real or perceived physical or mental impairment that 42 43 substantially limits one or more major life activities.

44 (c) Notwithstanding these protections, unborn human45 beings are often discriminated against and deprived of life.

(d) As Supreme Court Justice Clarence Thomas has noted,
"Each of the immutable characteristics protected by this law can
be known relatively early in a pregnancy, and this law prevents
them from becoming the sole criterion for deciding whether the

H. B. No. 1295 **~ OFFICIAL ~** 20/HR43/R1503 PAGE 2 (GT\EW) 50 child will live or die." Box v. Planned Parenthood of Indiana and 51 Kentucky, 139 S.Ct. 1780, 1783 (2019) (Thomas, J., concurring).

52 (e) "Abortion is an act rife with the potential for 53 eugenic manipulation." *Id.* at 1787.

(f) The State of Mississippi maintains a "compelling
interest in preventing abortion from becoming a tool of modern-day
eugenics." *Id.*

57 (g) Sex-selection abortions are used to prevent the 58 birth of a human being of the undesired sex. Its victims are 59 overwhelming female.

(h) Despite equality under the law being guaranteed to
all women in the United States and most of the developed world,
sex-selection abortions continue to occur in the United States.

63 Abortions predicated on the presence or presumed (i) 64 presence of genetic abnormalities continue to occur despite the 65 increasingly favorable post-natal outcomes for human beings 66 perceived as handicapped or disabled. Pharmaceutical treatments, gene therapies, and prosthetic advances have given formerly 67 68 handicapped and disabled human beings much greater opportunities 69 for survival and success than ever before. Importantly, surgical 70 intervention now includes the availability of intrauterine 71 surgery.

72 (2) Therefore, it is the intent of the Mississippi
73 Legislature, through this act and any regulations and policies
74 promulgated hereunder, to prohibit the practice of nontherapeutic

H. B. No. 1295 20/HR43/R1503 PAGE 3 (GT\EW) or elective abortion for the purpose of terminating the life of an unborn human being because of that human being's race, sex, or the presence or presumed presence of a genetic abnormality.

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SECTION 3. Definitions. As used in this section:

(a) "Abortion" means the use or prescription of an instrument, medicine, drug, or other substance or device with the intent to terminate a clinically diagnosable pregnancy for reasons other than to increase the probability of a live birth, to preserve the life or health of the unborn human being, to terminate an ectopic pregnancy, or to remove a dead unborn human being.

(b) "Attempt to perform or induce an abortion" means to do or omit anything that, under the circumstances as the person believes them to be, is an act or omission that constitutes a substantial step in a course of conduct planned to culminate in the performance or induction of an abortion in violation of this section.

92 (c) "Because of race" means on account of the actual or93 presumed race or racial makeup of the unborn human being.

94 (d) "Because of the presence of a genetic abnormality"
95 means on account of the presence or presumed presence of an
96 abnormal gene expression in the unborn human being, including, but
97 not limited to, chromosomal disorders or morphological
98 malformations occurring as the result of defective gene

99 expression.

100 (e) "Because of sex" means on account of the actual or101 presumed sex of the unborn human being.

102 (f) "Conception" means the fusion of human spermatozoon
103 with a human ovum.

104 (g) "Department" means the Mississippi State Department 105 of Health.

(h) "Human being" means an individual member of thespecies Homo sapiens, from and after the point of conception.

(i) "Major bodily function" includes, but is not
limited to, functions of the immune system, normal cell growth,
and bladder, bowel, brain, circulatory, digestive, endocrine,
neurological, reproductive, and respiratory functions.

112 "Medical emergency" means a condition in which, on (i) the basis of the physician's good-faith clinical judgment, an 113 114 abortion is necessary to preserve the life of a pregnant woman 115 whose life is endangered by a physical disorder, physical illness, 116 or physical injury, including a life-endangering physical condition arising from the pregnancy itself, or when the 117 118 continuation of the pregnancy will create a serious risk of 119 substantial and irreversible impairment of a major bodily 120 function.

121 (k) "Physician" or "referring physician" means a person122 licensed to practice medicine in the State of Mississippi.

123 <u>SECTION 4.</u> Abortion may not be performed because of race,
 124 sex, or genetic abnormality except in a medical emergency. (1)

125 Except in a medical emergency as defined in paragraph (j) of 126 Section 3 of this act, a person shall not perform, induce or 127 attempt to perform or induce an abortion unless the physician who is to perform or induce the abortion has first confirmed that the 128 129 abortion is not being sought because of the race or sex of the 130 unborn human being or because of the presence or presumed presence of a genetic abnormality and documented these facts in the 131 132 maternal patient's chart, as well as in the report to be filed 133 with the department as set forth in subsection (4) of this 134 section.

(2) Except in a medical emergency as defined in paragraph (j) of Section 3 of this act, a person shall not intentionally or knowingly perform, induce or attempt to perform or induce an abortion of an unborn human being if the abortion is being sought because of the actual or presumed race or sex of the unborn human being or because of the presence or presumed presence of a genetic abnormality.

142 (3) In every case in which a physician performs or induces 143 an abortion on an unborn human being, the physician shall within 144 fifteen (15) days of the procedure cause to be filed with the 145 department, on a form supplied by the department, a report 146 containing the following information:

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(a) Date the abortion was performed;

148 (b) Specific method of abortion used;

(c) Whether the race of, sex of, or the presence or presumed presence of any genetic abnormality in the unborn human being had been detected at the time of the abortion by genetic testing (such as by maternal serum tests) or ultrasound (such as by nuchal translucency screening (NT)), or by other forms of testing;

(d) A statement confirming that the reason for the abortion, as stated by the maternal patient, was not because of the unborn human being's actual or presumed race or sex or the presence or presumed presence of any genetic abnormality; and

(e) Probable health consequences of the abortion andspecific abortion method used.

161 The physician shall sign the form as his or her attestation 162 under oath that the information stated thereon is true and correct 163 to the best of his or her knowledge.

(4) Reports required and submitted under subsection (3) of this section shall not contain the name of the maternal patient upon whom the abortion was performed or any other information or identifiers that would make it possible to identify, in any manner or under any circumstances, a woman who obtained or sought to obtain an abortion.

170 <u>SECTION 5.</u> Reporting forms. The department shall create the 171 forms required by this section within thirty (30) days after the 172 effective date of this section. No provision of this act 173 requiring the reporting of information on forms published by the

H. B. No. 1295 20/HR43/R1503 PAGE 7 (GT\EW) 174 department shall be applicable until ten (10) days after the 175 requisite forms have been made available or July 1, 2020, 176 whichever is later.

177 <u>SECTION 6.</u> Criminal penalties. (1) Any person who 178 intentionally or knowingly violates the prohibitions in Section 179 4(1) and/or (2) of this act shall be guilty of a felony and shall, 180 upon conviction, be imprisoned in the custody of the Department of 181 Corrections not less than one (1) nor more than ten (10) years.

182 (2) A woman upon whom an abortion is performed, induced, or 183 attempted in violation of this Section 6 of this act shall not be 184 prosecuted for conspiracy to commit any violation of this Section 185 6 of this act.

186 Professional sanction and civil penalties. SECTION 7. (1)187 A physician who intentionally or knowingly violates the prohibitions in Section 4(1) and/or (2) of this act commits an act 188 189 of unprofessional conduct and his or her license to practice 190 medicine in the State of Mississippi shall be suspended or revoked pursuant to action by the Mississippi State Board of Medical 191 192 Licensure.

(2) A physician who knowingly or intentionally delivers to the Department any report required by Section 4 of this act and known by him or her to be false shall be subject to a civil penalty or fine up to Five Hundred Dollars (\$500.00) per violation imposed by the department.

H. B. No. 1295 20/HR43/R1503 PAGE 8 (GT\EW)

198 <u>SECTION 8.</u> Additional enforcement. The Attorney General 199 shall have authority to bring an action in law or equity to 200 enforce the provisions of this act on behalf of the Director of 201 the Mississippi State Department of Health or the Mississippi 202 State Board of Medical Licensure. The Mississippi State Board of 203 Medical Licensure shall also have authority to bring such action 204 on its own behalf.

205 <u>SECTION 9.</u> Construction. Nothing in this act shall be 206 construed as creating or recognizing a right to abortion or as 207 altering generally accepted medical standards. It is not the 208 intention of this act to make lawful an abortion that is otherwise 209 unlawful. An abortion that complies with this act, but violates 210 any other state law, is unlawful. An abortion that complies with 211 another state law, but violates this act is unlawful.

212 <u>SECTION 10.</u> Severability. (1) It is the intent of the 213 Legislature that every provision of this act shall operate with 214 equal force and shall be severable one from the other and that, in 215 the event that any provision of this act shall be held invalid or 216 unenforceable by a court of competent jurisdiction, the provision 217 shall be severable and the remaining provisions of this act shall 218 be fully enforceable.

(2) In the event that any provision of this act shall be
held invalid or unenforceable by a court of competent
jurisdiction, the other sections shall remain in effect. If some
or all of the provisions of this act are ever temporarily or

H. B. No. 1295 **~ OFFICIAL ~** 20/HR43/R1503 PAGE 9 (GT\EW) permanently restrained or enjoined by judicial order, all other provisions of Mississippi law regulating or restricting abortion shall be enforced as though the restrained or enjoined provisions had not been adopted; however, whenever the temporary or permanent restraining order or injunction is stayed or dissolved, or otherwise ceases to have effect, the provisions of this act shall have full force and effect.

230 Mindful of Leavitt v. Jane L., 518 U.S. 137 (1996), (3) 231 regarding the context of determining the severability of a state section of law regulating abortion, the United States Supreme 232 Court held that an explicit statement of legislative intent is 233 234 controlling. Accordingly, it is the intent of the Legislature 235 that every provision, section, subsection, paragraph, sentence, 236 clause, phrase or word in this act and every application of the 237 provisions in this act is severable from each other. If any 238 application of any provision in this act to any person, group of 239 persons, or circumstances is found by a competent court to be invalid, the remaining applications of that provision to all other 240 241 persons and circumstances shall be severed and may not be 242 affected. All constitutionally valid applications of this act 243 shall be severed from any applications that a court finds to be 244 invalid, leaving the valid applications in force, because it is 245 the Legislature's intent and priority that the valid applications 246 be allowed to stand alone. Even if a reviewing court finds a provision of this statute to impose an undue burden in a large or 247

H. B. No. 1295 20/HR43/R1503 PAGE 10 (GT\EW)

~ OFFICIAL ~

248 substantial fraction of relevant cases, the applications that do 249 not represent an undue burden shall be severed from the remaining 250 provisions and shall remain in force, and shall be treated as if 251 the Legislature had enacted a section limited to the persons, 252 group of persons, or circumstances for which the section's 253 application does not present an undue burden. The Legislature 254 further declares that it would have passed this act and each 255 provision, section, subsection, paragraph, sentence, clause, 256 phrase or word, and all constitutional applications of this act, 257 without regard to the fact that any provision, section, 258 subsection, paragraph, sentence, clause, phrase or word, or 259 applications of this act, were to be declared unconstitutional or 260 to represent an undue burden.

(4) If this act is found by any competent court to be invalid or to impose an undue burden as applied to any person, group of persons, or circumstances, the prohibition shall apply to that person or group of persons or circumstances on the earliest date on which this section can be constitutionally applied.

(5) If any provisions of this section are found by a
competent court to be unconstitutionally vague, then the
applications of the provision that do not present constitutional
vagueness problems shall be severed and remain in force.

270 SECTION 11. This act shall take effect and be in force from 271 and after July 1, 2020.

H. B. No. 1295~ OFFICIAL ~20/HR43/R1503ST: The "Life Equality Act"; create to prohibit
abortion based on certain factors.